

Joint optimal operation of the South-to-North Water Diversion Project considering the evenness of water deficit

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Abstract. Inter-basin water transfer project is the main measure to address the water deficit crisis caused by uneven distribution of water resources. The current water transfer operation mainly tends to be present in areas with small water transfer costs and is prone to encounter the problem of spatial and temporal imbalances in water allocation. To address these issues, this paper defines a Water Deficit Evenness Index (WDEI) aimed at minimizing regional differences in water scarcity and sharing the pressure of water scarcity as a social demand objective. This index is incorporated into a joint optimization model for the Jiangsu Section of the South-to-North Water Diversion project (J-SNWDP), which comprises both the ecological objective of the total water deficit (TWD) and the economic objective of the pumping water (PW). Further, the Nondominated Sorting Genetic Algorithm III (NSGA-III) and multi-attribute decision-making were applied to solve the model and obtain an optimal operation strategy. The results showed that: (1) The WDEI defined in this paper can mitigate the synchronized water scarcity in certain water users. In typical normal years (wet year and dry year), the WDEI shows a reduction of 94.2% (81.8%, 76.7%) compared to the historical operation strategy; (2) The optimized operation strategy can significantly reduce TWD and PW by 82.06% (37.69%, 52.36%) and 45.13% (3.25%, 21.51%) compared with the historical values, respectively, which can improve the water supply satisfaction and reduce the project cost. At the same time, the lake storage capacity of the optimal operation strategy performs well, and the water transfer efficiency of the river is significantly improved; (3) In this paper, targeted optimal operation strategies and potential ways to secure the project tasks are proposed for different natural flow. Overall, it is of great significance to study the water supply equity in the J-SNWDP to alleviate the concentrated water deficit in Jiangsu Province and other similar regions.

Key Words. South to North Water Diversion Project; Water deficit Evenness index; multi-objective optimization; NSGA-III; Multi-attribute decision-making.

1 Introduction

Influenced by the impacts of global climate change, human activities, and increasing water demand, issues like regional water resource deficits, flood and drought disasters, and the conflicts between water supply and demand are progressively intensifying (Florke et al., 2018; Ma et al., 2020; Kato and Endo, 2017; Rossi and Peres, 2023). These social issues have

29 become one of the key factors constraining regional and even global sustainable development and environmental protection
30 (Li et al., 2020; Liu et al., 2021; Tian and Destech Publicat, 2017). Inter-basin Water transfer (IBWT) projects have been
31 widely constructed worldwide as an effective way to address water deficit issues caused by uneven distribution of water
32 resources, and improve their utilization efficiency (Sun et al., 2021; Wei et al., 2022; Medeiros and Sivapalan, 2020). At least
33 10 % of the cities worldwide receive water from IBWT projects (McDonald et al., 2014). The birth of the Lancang-Mekong
34 Cooperation promotes the joint development of six countries, namely China, Cambodia, Laos, Myanmar, Thailand and
35 Vietnam (Ghoreishi et al., 2023). The California State Water Project, the Colorado River Aqueduct (Lopez, 2018), the Senqu-
36 Vaal transfer in South Africa and Lesotho (Gupta and Van Der Zaag, 2008), the Snowy Mountains Scheme in southeastern
37 Australia (Pigram, 2000), and other inter-basin water transfer projects have all effectively alleviated water scarcity issues in
38 various regions (Lu et al., 2021). The South-to North Water Diversion Project (SNWDP) in China (Guo and Li, 2012) is
39 considered the largest inter-basin water transfer project in the world. The project runs along numerous water users, and the
40 water resources it provides have already benefited hundreds of millions of people, with even more expected to be served in the
41 future (Pohlner, 2016).

42 There are considerable studies on the water resources operating strategy of the supply-oriented IBWT projects in terms of
43 social, economic, ecological, and environmental (Gan et al., 2011; Zhu et al., 2014; Liu and Zheng, 2002; Xu et al., 2013). In
44 general, meeting the water demand of various users is the main task of the IBWT project, with the consideration of minimizing
45 water deficit in previous studies (Guo et al., 2020; Wang et al., 2008). Rather than the total amount of water deficit, the crux
46 of the problem may actually be the concentration of water deficit in a certain period of time or region, which has not yet
47 received sufficient attention and remains a major challenge. Therefore, both the total and spatial-temporal distribution of water
48 deficit should be considered in the optimization process (Xu et al., 2013). In addition, users' demands and decision makers'
49 benefits should be considered as priorities (Zhang et al., 2012), so minimizing pumped water (PW) is a direct way to reduce
50 costs. At the same time, the proportion of the amount of abandoned water and the water withdrawn from the river in the process
51 of water diversion should be taken as secondary considerations (Guo et al., 2018). However, due to the data on natural water
52 and user water demand as the determining factors of the operation strategy, and the obvious regional differences, most of the
53 objectives determined by the existing studies can only solve small-scale projects.

54 As the project continues to operate, the focus of research should be concentrated on the planning of operational strategies to
55 sustain the long-term operation of the project and enhance its comprehensive benefits. For IBWT projects, due to regional
56 differences, improving operational efficiency and benefits while ensuring water supply is a challenging task. Currently, most
57 IBWT projects primarily adhere to various laws and policies established by the government. These projects comply with annual
58 water demand plans submitted by sectors like agriculture, domestic use, and ecology. The water supply principle is based on
59 'prioritizing users that are closer in distance, have lower water supply costs, and have larger water demands' to develop

60 operation strategies. Such method of water diversion results in lower satisfaction levels for users that are farther in distance
61 and have higher costs, leading to an imbalance in water supply and causing some users to face significant pressure from
62 concentrated water deficits. Furthermore, these projects lack annual predictive assessments of local hydrological conditions
63 and fail to develop targeted operational strategies for diverse natural inflows or extreme events. Developing operational
64 strategies without considering the evenness of water deficit and natural inflows is unscientific. This inspires the primary
65 objective of optimization in this paper.

66 The South-to-North Water Diversion Project (SNWDP) presents a highly complex and dynamic water situation, especially in
67 the Jiangsu section (Vogel et al., 2015). Due to differences in the location and timing of natural inflows and water users, and
68 the aforementioned issues in operational strategies, an imbalance in water supply has arisen. At present, there have been some
69 studies attempting to address this issue, but they tend to focus on meeting the total water demand and improving the overall
70 benefits (Li et al., 2017; Zhuan et al., 2016), neglecting the fairness of water supply among different regions. Water supply
71 may become concentrated on a specific user or time period. Therefore, it is of great theoretical significance and practical
72 application value to optimize the existing operation strategy to alleviate the concentration of water deficit so as to realize the
73 comprehensive benefits of the IBWT project (Nazemi and Wheeler, 2015; Peng et al., 2015).

74 To address the above problem, this paper studies the Jiangsu section of South-to-North Water Diversion project (J-SNWDP).
75 The three main contributions of this paper are as follows: (1) The definition of the Water Deficit Evenness Index (WDEI) and
76 its incorporation into the joint optimal operation model of the J-SNWDP, along with the Total Water Deficit (TWD) and the
77 Pumped Water (PW), aim to satisfy the requirements of both decision-makers and users; (2) The incorporation of the amount
78 of abandoned water and the water withdrawn from the Yangtze River into the decision indicator set, along with the application
79 of the multi-attribute decision making method for filtering the Pareto front strategies of NSGA-III, results in the identification
80 of the optimal operation strategy that balances economic and ecological benefits; (3) The comparison of the optimal operation
81 strategy selected in three typical years (wet, normal, and dry) with the historical operation strategy under identical natural
82 conditions in the paper serves to verify the superiority of the optimization results, offering reasonable optimization suggestions
83 for the J-SNWDP and other similar regions.

84 **2 Materials and methods**

85 **2.1 Study area and data**

86 **2.1.1 Regional Overview**

87 The Jiangsu section of the South-to-North Water Diversion Project (J-SNWDP) crosses the Yangtze River and Huai River
88 basins. The simplified map of the J-SNWDP is shown in Fig. 1. The Beijing-Hangzhou Grand Canal runs through the north
89 and south of Jiangsu Province, connecting the Yangtze River basin, the Huai River basin and the Yishusi River basin. The total

90 length of the Jiangsu section is 404 km, along which six cities are involved, namely Yangzhou, Huaian, Yancheng, Suqian,
 91 Lianyungang and Xuzhou. The J-SNWDP consists of 3 impounded lakes (Hongze Lake, Luoma Lake, Nansi Lake), 6 sluices
 92 (e.g., Erhe sluice, Gaoliangjian sluice, etc.), and 13 pumping stations (Huaian Station, Jiangdu Station, etc.), forming a double-
 93 route water diversion system including the West Canal Route and the East Canal Route. The water supply scope of the whole
 94 J-SNWDP covers three provinces of Jiangsu, Anhui, and Shandong, supplementing the agricultural, industrial and domestic
 95 water supply as well as navigation and ecological water supply in the areas along the water transfer route. The scale parameters
 96 of the pumping stations and sluices in J-SNWDP are listed in Table 1. The characteristics of the lakes in the J-SNWDP are
 97 shown in Table 2.

98 **Table 1: Pumping stations and sluices of the Jiangsu section of the South-to-North Water Diversion Project**

	Number	name	Scale (m ³ /s)	Number	name	Scale (m ³ /s)
Pumping station	P1	Jiangdu	100	P8	Sihong	120
	P2	Baoying	400	P9	Suining	110
	P3	Jinhu	400	P10	Zaohe	175
	P4	Huaian	300	P11	Pizhou	110
	P5	Hongze	150	P12	Liushan	125
	P6	Huaiyin	300	P13	Taierzhuang	125
	P7	Siyang	230			
Sluice	S1	Nanyunxi	400	S4	Yangzhuang	500
	S2	Gaoliangjian	500	S5	Yanhe	500
	S3	Erhe	500	S6	Huaiyin	500

99

100 **Table 2: Lakes of the Jiangsu section of the South-to-North Water Diversion Project**

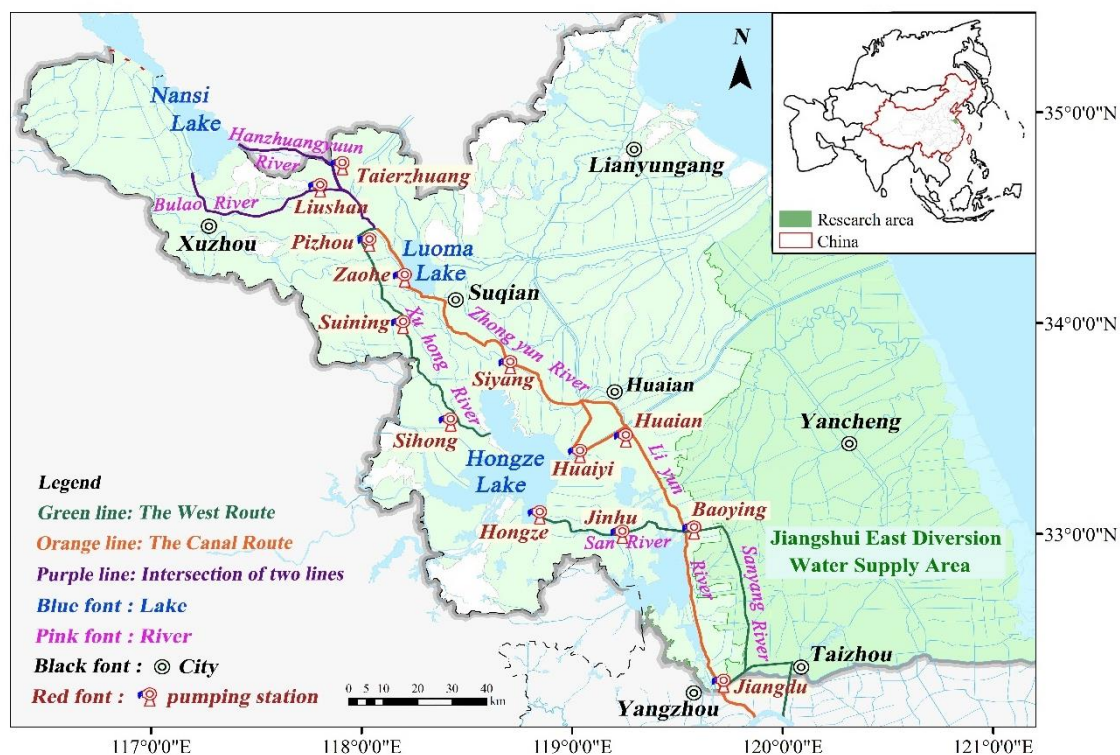
Lake name		Hongze	Luoma	Nansi
Dead lake level (m)		11.30	21.00	31.30
Normal lake level (m)	Flood season	12.50	22.50	32.30
	Non-Flood season	13.50	23.00	32.80
Regulation storage (10 ⁸ m ³)	Flood season	15.30	4.30	4.94
	Non-Flood season	31.35	5.90	8.00
Monthly range lake level for water diversion (m)	Jul - Aug	12.00	22.22-22.10	31.80
	Sep - Oct	12.00-11.90	22.10-22.20	31.50-31.90
	Nov - Mar	12.00-12.50	22.10-23.00	31.90-32.80
	Apr - Jun	12.50-12.00	23.00-22.50	32.30-31.80

101 When the J-SNWDP is supplying water along the water transfer route, users closer to the water source (such as JBHD User,
 102 S-S User, LM User, etc.) are generally prioritized. On the other hand, users like the Feihuanghe User, Lianyungang User, and

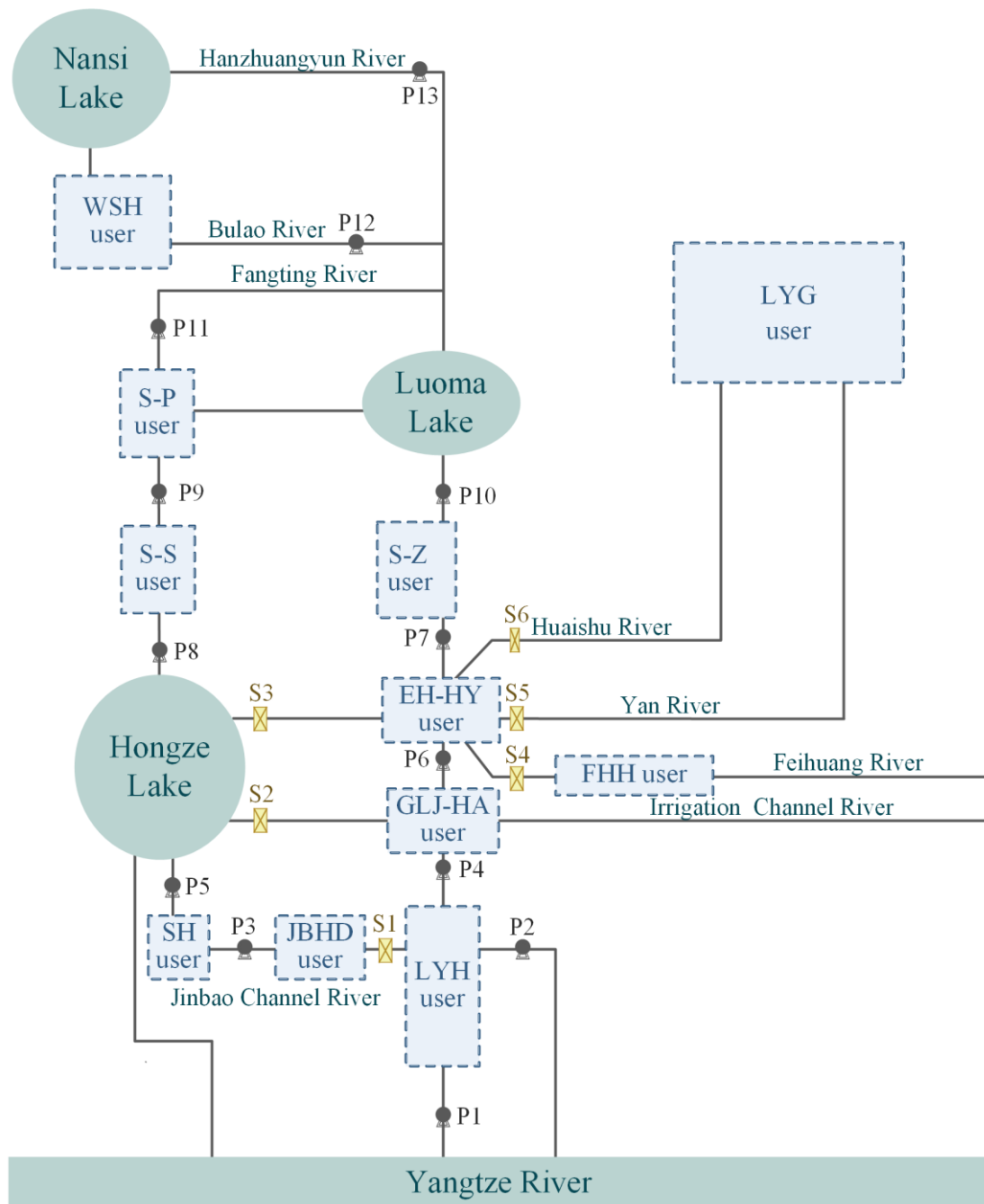
103 Siyang-Zaohe User, which are located farther from the water source and receive less water from Luoma Lake, often require
 104 water to be pumped from the Yangtze River and Hongze Lake for replenishment. Combined with the uneven spatial and
 105 temporal distribution of precipitation, these recipient zones are more susceptible to water deficits.

106 In Fig. 2, the complex relationship of the J-SNWDP is generalized into a schematic diagram according to the geographical
 107 location. In order to represent the main components of the system and the connection between the backbone rivers, we regard
 108 lakes, pumping stations, sluices as the nodes and the backbone river as the connecting line, while the water users are reasonably
 109 distributed among the nodes of the water transmission route.

110 The joint operation process of the J-SNWDP is described as follows. In addition to natural precipitation and lake inflow, the
 111 Yangtze River is the main water source of water, which is pumped from the river to the West Route and the Canal Route by P1
 112 pumping station. The West Route is pumped step by step from P2, P3, and P4 to Hongze Lake through Sanyang River, and
 113 Jinbao Channel, and pumped from P9, P10, and P11 to the north through Xuhong and Fangting Rivers. The Canal Route along
 114 the Beijing-Hangzhou Grand Canal route is pumped north from P5, P6, P7, and P8. The two water transmission routes
 115 supplement the water demand of users along the routes while pumping to the north, and merge into one line at the intersection
 116 of Fangting River and Zhongyun River. It is then pumped further north until P12 and P13 are transported to Nansi Lake via
 117 Bulao and Hanzhuangyun Rivers, respectively, thus delivering water outside the Jiangsu province. When the natural inflow is
 118 high, the Hongze Lake can be discharged via P1 on the West Route, or through S2, S3, S4, S5, and S6 to the relevant rivers
 119 and users. Luoma and Nansi Lakes are discharged through the original water transmission routes.



120
 121 **Figure 1: The Jiangsu section of the South-to-North Water Diversion Project (J-SNWDP). The orange, green and purple lines**
 122 **represent the Canal Route, the West Route, and their intersection to transport water outside the province, respectively.**



- Lake
 - ▭ User
 - Pumping Station
 - ⊗ Sluice
- | | |
|--|--------------------------------|
| LYH user — Liyunhe user | LMH user — Luomahu user |
| JBHD user — Jinbaohangdao user | LYG user — Lianyungang user |
| SH user — Sanhe user | S-Z user — Siyang-Zaohe user |
| GLJ-HA user — Gaoliangjian-Huaian user | S-S user — Sihong-Suining user |
| FHH user — Fei Huanghe user | S-P user — Sihong-Pizhou user |
| EH-HY user — Erhe-Huaiyin user | WSH user — Weishanhu user |
| HZH user — Hongzehu user | |

123

124 **Figure 2: Schematic diagram of the Jiangsu section of the South-to-North Water Diversion Project (J-SNWDP).**

125 **2.1.2 Data**

126 The joint optimal operating model of the J-SNWDP uses a monthly time step. According to the annual natural inflow data of

127 Hongze (HZ), Luoma (LM) and Nansi (NS) Lake since 2013 from Jiangsu Water Resources Bulletin, three hydrological years
 128 were selected to represent wet (2017.10-2018.09, annual mean inflow: $465.12 \times 10^8 \text{ m}^3$), normal (2019.10-2020.09, annual
 129 mean inflow: $172.80 \times 10^8 \text{ m}^3$), and dry (2013.10-2014.09, annual mean inflow: $103.06 \times 10^8 \text{ m}^3$) years, respectively. The
 130 typical annual runoff curves of HZ, LM and NS Lakes are shown in Fig. 3. The water supply area of the J-SNWDP is divided
 131 into 13 receiving areas according to geographical location, and water demand data is provided by the Jiangsu Provincial Water
 132 Resources Department: wet years (2017.10-2018.09, water demand: $171.29 \times 10^8 \text{ m}^3$), normal years (2019.10-2020.09, water
 133 demand: $173.51 \times 10^8 \text{ m}^3$), normal years (2013.10-2014.09, water demand: $181.75 \times 10^8 \text{ m}^3$).

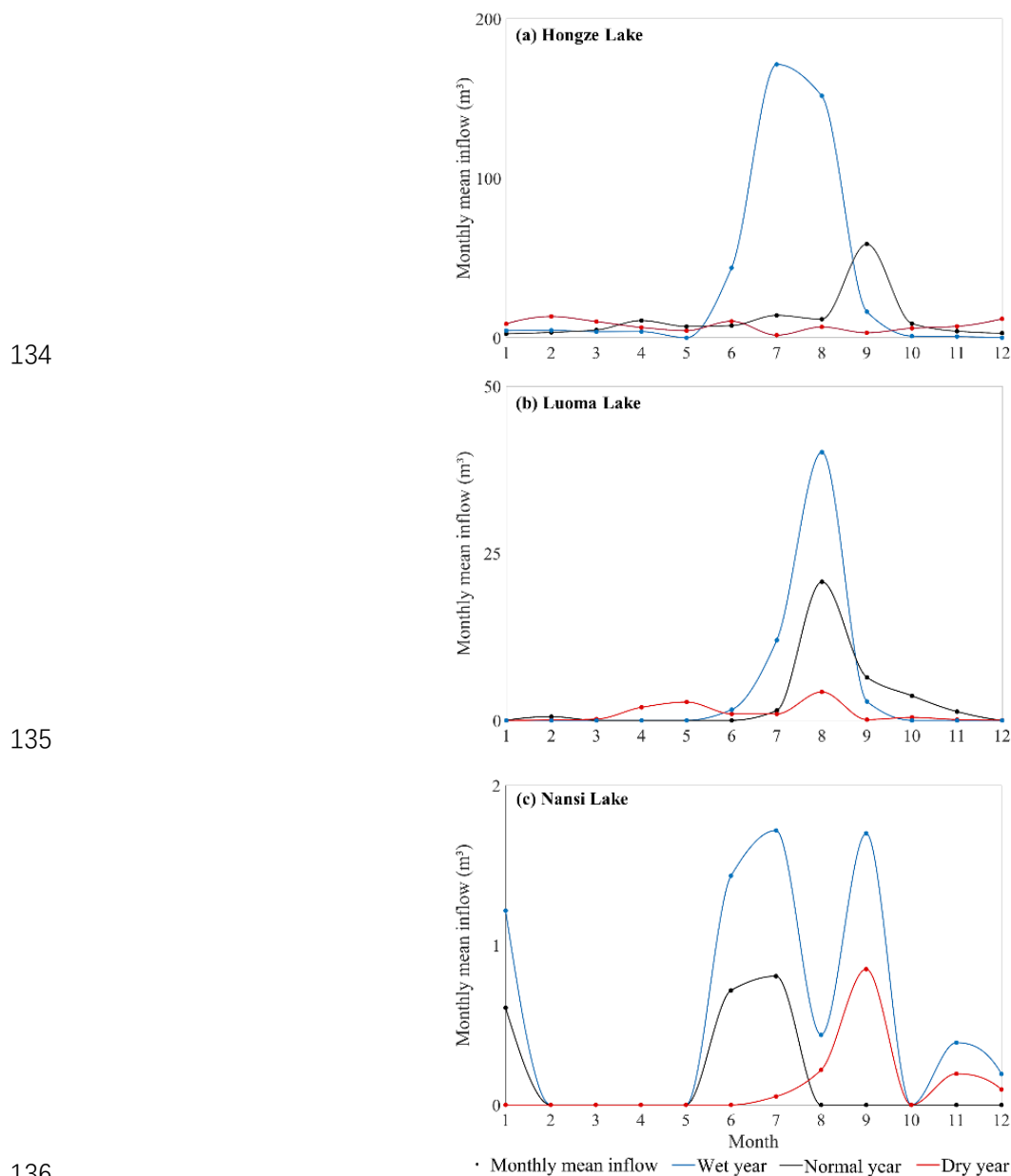


Figure 3: Monthly mean inflow curves of the (a) Hongze, (b) Luoma, and (c) Nansi lakes in typical wet, normal, and dry years.

2.2 Water deficit evenness index

For IBWT projects, issues of equitable water supply often arise, especially for projects like the J-SNWDP, which has 13 water users along its route. Different users have significant spatial variations in location, as well as large differences in water supply

141 costs. Consequently, the concentration of water deficits is particularly severe when there are multiple users, which results in
 142 some of them being stressed by water deficits.

143 Luoma Lake, which almost receives no inflow during dry periods yet bears the primary responsibility for out-of-province
 144 water supply task, requires multilevel pumping stations to pump water upward (water needs to be pumped from Luoma Lake
 145 through two pumping stations, from Hongze Lake through six pumping stations, and from the Yangtze River through nine
 146 pumping stations), creating a substantial burden on water supply. In past water supply dispatching of the J-SNWDP, the pursuit
 147 of maximum benefit while neglecting this issue would obviously cause certain users to bear severe water deficit risks, resulting
 148 in significant damage to the water supply system.

149 Therefore, considering the fairness of water supply is very important for the practical operation of the project. In this paper,
 150 the WDEI (Water Deficit Evenness Index) is defined as an indicator representing the degree of water deficit concentration, and
 151 the variance can reflect the difference in water deficits among various recipient zones. By incorporating the WDEI index into
 152 the optimization objective and minimizing it, the difference in water deficit can be reduced as much as possible. So the WDEI
 153 is below:

$$154 \quad WDEI = \frac{\sum_{t=1}^n (QR(i,t) - \frac{\sum_{i=1}^n QR(i,t)}{n})^2}{n}, \quad (1)$$

155 where $QR(i, t)$ is the water deficit of the i th user at time step t , $i = 1, 2, \dots, n$, with n being the total number of users ($n = 13$
 156 in this study), $t = 1, 2, \dots, T$, with T being the whole operating period.

157 **2.3 The joint optimal operation model of J-SNWDP**

158 Herein, the joint optimal operating model of the J-SNWDP was constructed with 228 decision variables (13 pumping stations
 159 and 6 sluices). The objective function and associated constraints are formulated as follows.

160 **2.3.1 Objectives**

161 (1) Minimizing the total water deficit (TWD)

162 TWD is a measure of how well the operation strategy completion is being implemented. This objective aims to minimize the
 163 total amount of water deficit at the end of a given operation period, potentially improving the satisfaction of water demand for
 164 users and increasing the operation strategy completion.

$$165 \quad TWD = \min \sum_{t=1}^T \sum_{i=1}^n QR(i,t), \quad (2)$$

166 where $QR(i, t)$ is the water deficit of the i th user at time step t , $i = 1, 2, \dots, n$, with n being the total number of users ($n = 13$
 167 in this study), $t = 1, 2, \dots, T$, with T being the whole operating period.

168 (2) Minimizing water deficit evenness index (WDEI)

169 WDEI indicates the degree of concentration of the water deficit and can be used as an indicator of the uniformity of water
170 diversion. The lower the WDEI, the better the strategy is.

171
$$WDEI = \min \frac{\sum_{t=1}^n (QR(i,t) - \frac{\sum_{i=1}^n QR(i,t)}{n})^2}{n} , \quad (3)$$

172 where $QR(i, t)$ is the water deficit of the i th user at time step t , $i= 1, 2, \dots, n$, with n being the total number of users ($n= 13$
173 in this study), $t= 1, 2, \dots, T$, with T being the whole operating period.

174 (3) Minimizing pumped water (PW)

175 PW reflects the economy of operation strategy. The lower the PW is, the less the operating costs.

176
$$PW = \min \sum_{t=1}^T \sum_{p=1}^P QS(p,t) , \quad (4)$$

177 where $QS(p, t)$ is the water pumped by the p th pumping station at time step t , $p= 1, 2, \dots, P$, with P is the total number of
178 pumping stations ($P= 13$ in this study).

179 2.3.2 Constraints

180 Systems operation should obey operating rules and physical constraints, such as water balance, pumping capacity, and lake
181 storage constraints. The mathematical expressions of the constraints are shown as below.

182 (1) Water balance constraint

183 The water balance constraint should be satisfied in the water diversion process.

184
$$V(i, t+1) = V(i, t) + Q(i, t) + DI(i, t) + PC(i+1, t) - DO(i, t) - W_1(i, t) - PR(i, t), \quad (5)$$

185 At time step t , where $V(i, t)$ is the water storage of the i th lake at time step t ; $Q(i, t)$ is the inflow of the i th lake; $W_1(i, t)$ is the
186 water demand of the i th lake (water to be supplemented by J-SNWDP after deducting the locally available water); $DO(i, t)$ is
187 water diversion to the north from the i th lake; $DI(i, t)$ is the water pumped into the i th lake; $PC(i, t)$ is the water discharged
188 into the i th lake; $PR(i, t)$ is the water discharged from the i th lake.

189 (2) Pumping capacity constraint

190
$$0 \leq DO(i, t) \leq DO_{max}(i, t)$$

$$0 \leq DI(i, t) \leq DI_{max}(i, t) \quad , \quad (6)$$

191 At time step t , where $DO(i, t)$ is water diversion to the north from the i th lake; $DI(i, t)$ is the water pumped into the i th lake;
192 $DO_{max}(i, t)$ is the maximum pumping capacity that is pumped into the i th lake; $DI_{max}(i, t)$ is the maximum pumping capacity
193 that is diverted north from the i th lake.

194 (3) Sluice capacity constraint

$$0 \leq PR(i, t) \leq PR_{max}(i, t), \quad (7)$$

where $PR(i, t)$ is the water discharged from the i th lake; $PR_{max}(i, t)$ is the maximum sluice capacity at time step t .

(4) Lake storage constraint

$$V_{min}(i, t) \leq V(i, t) \leq V_{max}(i, t), \quad (8)$$

where $V(i, t)$ is the water storage of the i th lake at time step t ; $V_{min}(i, t)$ and $V_{max}(i, t)$ are the minimum and maximum water storage capacities at time step t , respectively. When $V(i, t) < V_{min}(i, t)$ is water deficit, $QR(i, t) = V_{min}(i, t) - V(i, t)$, ensure that the lake level is above the limit level; when $V(i, t) > V_{max}(i, t)$ is abandoned water, ensure that the water storage of the lakes is within a reasonable range.

(5) Minimum lake levels for water diversion

$$Z_{min}(i, t) \leq Z(i, t) \leq Z_{max}(i, t), \quad (8)$$

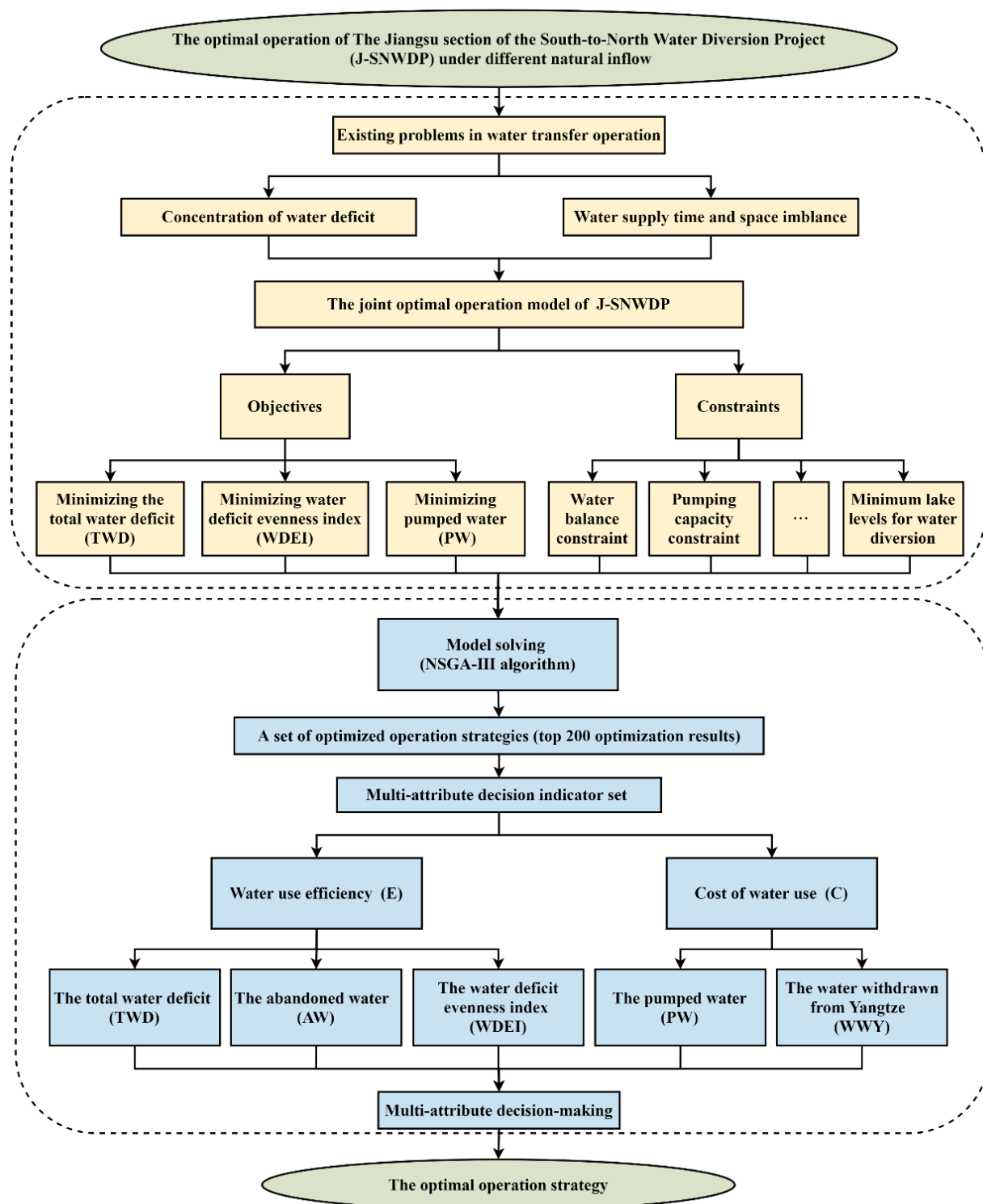
where $Z(i, t)$ is the level of the i th lake at time step t ; $Z_{min}(i, t)$ and $Z_{max}(i, t)$ are the minimum and maximum level of the i th lake at time step t , respectively.

2.4 Model solving and solution selection

Fig.4 shows the optimization method and process of the Jiangsu section of the South-to-North Water Diversion Project. Considering the complex objectives and various physical constraints, the NSGA-III algorithm (Deb and Jain, 2014) is used in this paper to solve the model in this paper. NSGA-III has been widely used to solve various water-resource optimal diversion problems and to obtain optimal operation strategies with the advantages of fast execution speed and high efficiency (Ni et al., 2019; Tang et al., 2021; Zhou et al., 2020). The NSGA-III is used to solve the joint optimal operation model of the J-SNWDP under three typical conditions: wet year, normal year and dry year. The model takes the actual value of the pumped water of each pumping station as the decision variable. The population size, generation, crossover rate and mutation rate are set to 200, 20000, 0.9 and 0.1, respectively. The application of NSGA-III to the model can be summarized as the following steps: (1) Take 12 monthly water pumped of a year as the decision variables and initializes the population of size N based on the physical constraints of operation; (2) Calculate the objectives of TWD, EWD and WP for each chromosome and sort by Nondominated strategy; (3) Select excellent chromosome from population non-dominated as parent chromosome and create child chromosome by the cross and mutation operation. (4) Combine the parent chromosome with the child chromosome and update the population by Nondominated strategy. (5) Repeat the four steps above until the number of iterations is reached.

After solving the model using NSGA-III, we obtained a set of optimized running strategies (i.e., strategies based on the Pareto-ranked top 200). In order to measure the operation effect more comprehensively, more indicators are needed to assist in selecting an optimal operation strategy. Therefore, this paper further applies multi-attribute decision-making methods to screen and determine the optimal operation strategy. The abandoned water reflects the regulation and storage capacity of the lakes,

225 and the water withdrawn from the Yangtze River reflects the impact of the water transferred outside the system on the operation
 226 strategy. A multi-attribute decision indicator set is constructed, which included five optimization objectives for the total water
 227 deficit, the water deficit evenness index, the pumping water, the abandoned water and the water withdrawn from the Yangtze
 228 River. Indicators are divided into water use efficiency and cost of water use indicators as shown in Fig. 4. In this paper, we
 229 adopt the Analytic Hierarchy Process (AHP) method to determine the subjective weights and the entropy weighting method to
 230 determine the objective weights, further the combination weights are obtained by linear weighted average.



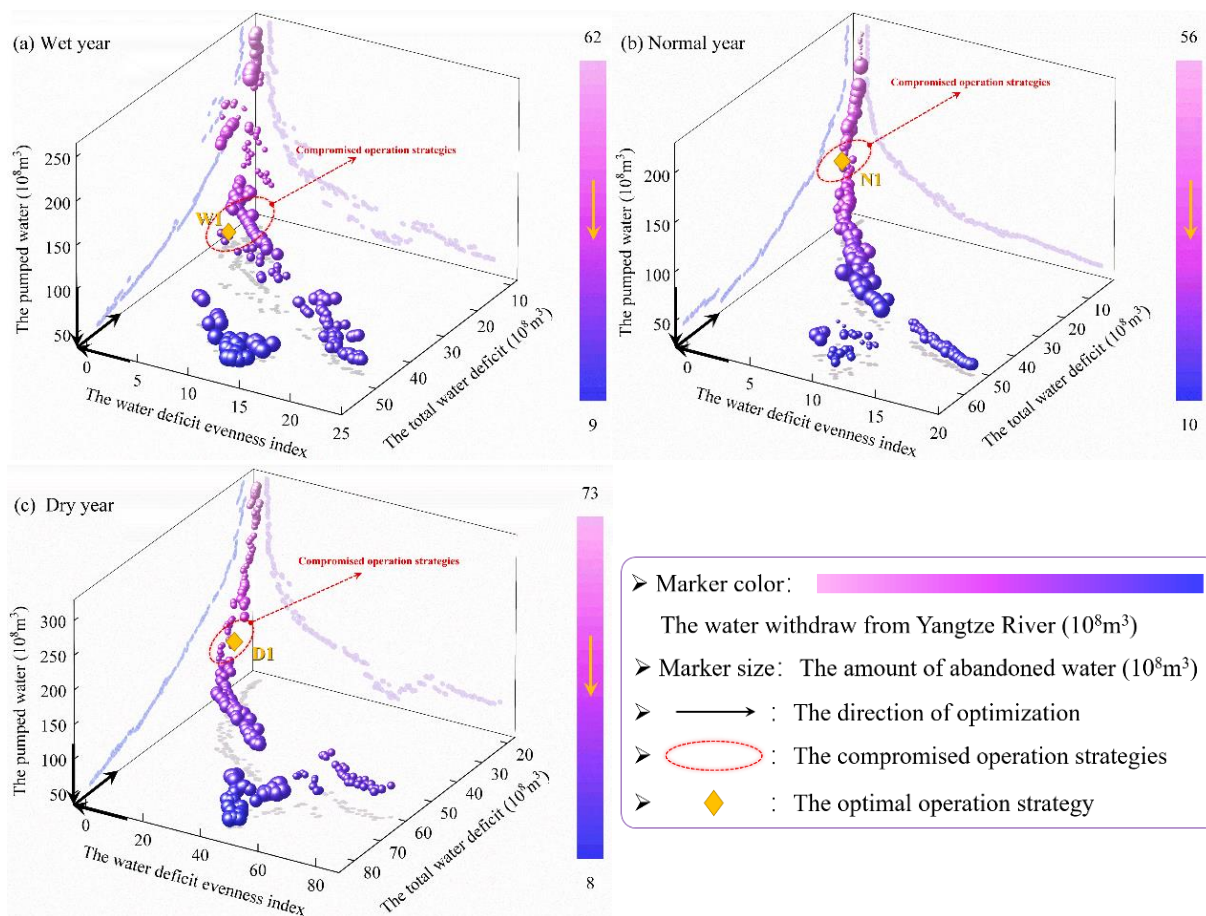
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232 **Figure 4: Optimization process of the Jiangsu section of the South-to-North Water Diversion Project (J-SNWDP).**

234 3.1 Pareto front strategies of NSGA-III under different years

235 The historical operation strategy of the J-SNWDP follows the principle of 'replenishing the lake during water deficit, and
 236 discharging during water surplus', with the primary goal of ensuring the completion of water supply tasks. Firstly, the
 237 simulation of a single lake is carried out, and then the simulation of each storage lake is carried out according to the top-down
 238 order, so as to complete the conventional operation of the engineering system. Such a method is simply "robbing Peter to pay
 239 Paul". The external water transfer is not fully deployed, but increases the operating costs. In contrast, the joint optimal operation
 240 exhibits several advantages, such as controlling the minimum WDEI of each user, ensuring that even if the total water deficit
 241 and the historical operating strategy are the same, the water deficit pressure is evenly distributed to avoid undesirable water
 242 deficit concentration. In addition, the optimal operation process pays more attention to the water storage function of the lake.
 243 In the non-flood season, the water level of the reservoir is kept at the normal water storage level as much as possible, and the
 244 water storage (discharge) is appropriate according to different natural inflow, so that the whole system can realize the lake
 245 storage in the flood season and non-flood season at the same time, and improve the utilization rate of water resources while
 246 fulfilling the water supply task.

247



248 **Figure 5: Illustration of Pareto front strategies for (a) wet, (b) normal, and (c) dry years. (W1, N1 and D1 represent the location of**
 249 **the optimal operation strategy in different typical years.)**
 250

251 Fig. 5 provides visualizations of the optimal operation strategy based on Pareto sets in different years. Obviously, the
 252 compromised operation strategies are well distributed in three typical years, and the compromised operation strategies and the
 253 optimal operation strategy are located in the middle of the curve. The relative relationship between the optimization objectives
 254 has been analyzed, the total water deficit has a positive correlation with the water deficit evenness index. In contrast, the total
 255 water deficit and water deficit evenness index have a negative correlation with the pumped water, indicating that the water
 256 deficit gradually decreases with the increase of PW. The distribution pattern of the marker is formed under the interaction of
 257 three objectives (see Fig. 5).

258 Fig. 5 (a) shows the competitive relationships between TWD, WDEI and PW in wet years that PW decreases sharply and
 259 WDEI increases slowly at the beginning when TWD increases by $20 \times 10^8 \text{m}^3$, WDEI increases by about $3 \times 10^8 \text{m}^3$, and PW
 260 decreases by about $164 \times 10^8 \text{m}^3$, but when TWD exceeds $31.33 \times 10^8 \text{m}^3$, WDEI increases sharply and PW decreases slowly with
 261 TWD increasing by $20 \times 10^8 \text{m}^3$, WDEI increasing by about $9 \times 10^8 \text{m}^3$, and PW decreasing by about $51 \times 10^8 \text{m}^3$. The above
 262 relationships obey the law of diminishing marginal utility. As a part of PW, the water withdrawn from the Yangtze River
 263 represented by the marker color needs to be appropriately pumped according to the natural flow and water demand of users.
 264 Generally, the proportion of water withdrawn from the Yangtze in PW cannot be too high, affecting the lake storage capacity
 265 and pumping (operating) cost. Therefore, the middle part or the lighter marker color tend to represent better results in the figure.
 266 Meanwhile, to reduce the waste of water resources, the amount of abandoned water represented by the marker size should be
 267 reduced as much as possible. Therefore, the yellow marker point is obtained as the optimal operation strategy to compare with
 268 the historical operation strategy by multi-attribute decision-making. The weights of decision indicators and the results of the
 269 comparison are shown in Table 3 and Table 4. Similarly, the Pareto front strategies in Fig. 5 (b) and (c) also follow the above
 270 rules, but due to the difference in natural inflow, the specific data are also quite different (see Table 4).

271 **Table 3: Determining the weights of indicators for selecting optimal operation strategy in typical wet, normal, and dry years.**

Evaluation indicators	Wet year	Normal year	Dry year
The total water deficit	0.353	0.366	0.402
The abandoned water	0.194	0.203	0.264
The water deficit evenness index	0.207	0.248	0.215
The pumped water	0.134	0.101	0.074
The water withdrawn from Yangtze	0.111	0.080	0.045

272 3.2 Comparison with historical operation strategy

273 In order to verify the rationality of the strategies obtained by the joint optimal operation model, this section compares the
 274 optimal operation strategy selected in different typical years with the historical operation strategy.

275 **3.2.1 Comparison of the main operation performance indicators**

276 **Table 4: Comparison of the main operation performance indicators of the historical and optimal operation strategy in typical years.**
 277 **(units: 108 m³)**

Typical year	Scenario	The total water deficit	The water deficit evenness index	The pumped water	The amount of abandoned water	The water withdrawn from Yangtze
Wet	Historical	65.77	22.87	119.27	374.56	25.74
	Optimal	31.33	4.16	93.62	310.91	23.65
	Decrement	52.36%	81.82%	21.51%	16.99%	8.12%
Normal	Historical	75.19	26.18	184.06	56.53	42.07
	Optimal	13.49	1.51	100.99	25.17	30.08
	Decrement	82.06%	94.24%	45.13%	55.47%	28.50%
Dry	Historical	63.22	21.54	159.88	13.60	26.62
	Optimal	39.39	5.01	154.68	0.05	37.34
	Decrement	37.69%	76.72%	3.25%	99.63%	-40.27%

278 Table 4 shows the optimal historical operation strategy in typical years. Compared with the optimal operation strategy, the
 279 TWD and WDEI of the historical operation strategy are very high, which means that the water deficit concentration in the
 280 historical operation strategy leads to the inability to reduce the TWD. Meanwhile, the PW and abandoned water are slightly
 281 large, indicating that the historical operation strategy has more disadvantages on economic and ecological benefits. WDEI can
 282 directly reflect the difference of water deficit among users. WDEI has sound optimization effects, of which the reduction in
 283 the optimal operation strategy was 94.2% (81.8 %, 76.7%) of the historical values in the typical normal year (wet year and dry
 284 year). The optimized operation strategy can significantly reduce TWD and PW by 82.06% (37.69%, 52.36%) and 45.13%
 285 (3.25%, 21.51%) compared with the historical values, respectively, while maintaining a very low WDEI. It has been
 286 demonstrated to be an excellent strategy for inter-basin water diversion, which can make multiple users share the risk of water
 287 deficit and alleviate the problem of water deficit concentration. The reduction of the abandoned water and the water withdrawn
 288 from the Yangtze River represents an increase in the lake storage capacity. The amount of abandoned water of the operation
 289 strategy is greatly reduced, and the amount of abandoned water is only $0.051 \times 10^8 \text{m}^3$ in the dry year. This indicates that the
 290 optimal operation can maximize the utilization efficiency of the limited water resources. However, the of amount of water
 291 withdrawn from the Yangtze River increased by $10.72 \times 10^8 \text{m}^3$ after optimization in dry years, indicating that the proportion of
 292 the water withdrawn from Yangtze River in PW was raised in the optimal operation strategy to ensure uniform distribution of
 293 water and higher economic benefits.

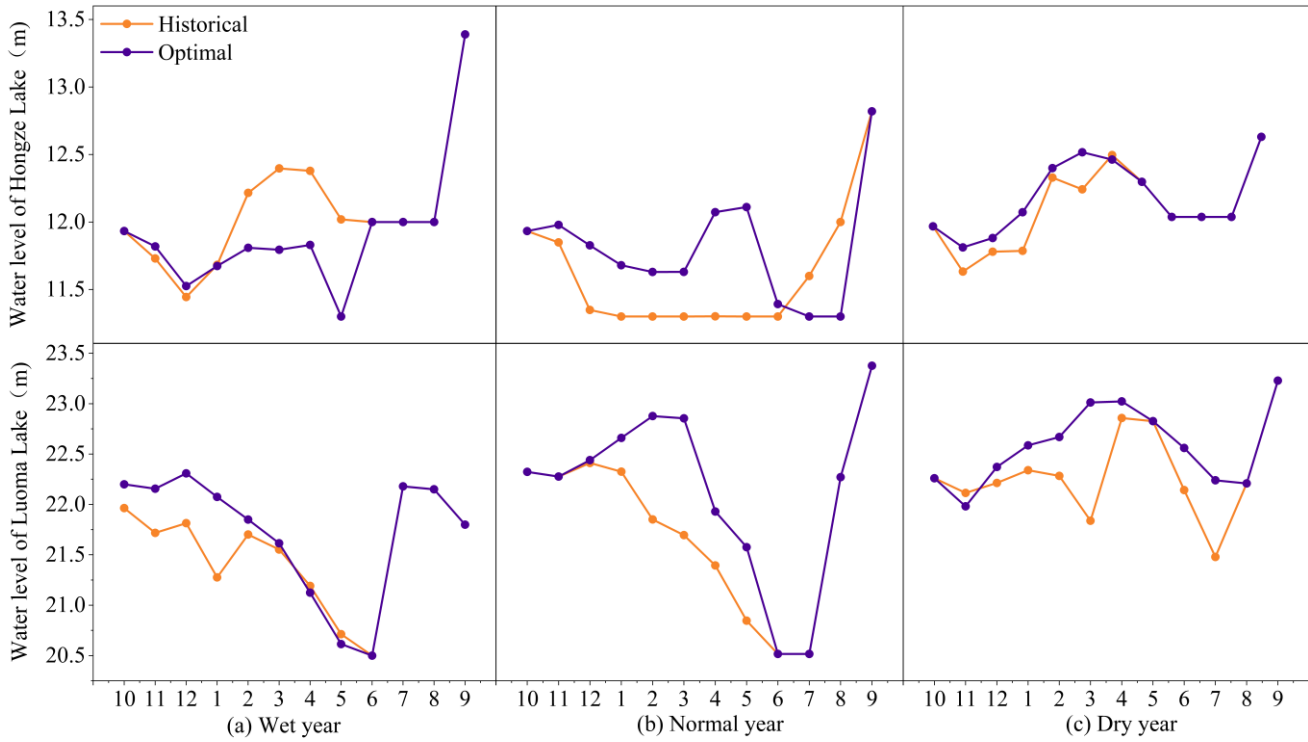
294 **3.2.2 Comparison of water deficit in water users**

295 The comparison of water deficit in water users between the optimal operation strategy and the historical operation strategy in
 296 three typical years is illustrated in Table 5, which more intuitively reflects the optimization effect of WDEI. The ‘Variance’
 297 and ‘Decrement’ represent the difference between the maximum and minimum values and the percentage reduction,
 298 respectively. The study found that after optimization, the variance of the users was reduced by 62.93 % (78.07 %, 54.09 %) in
 299 different typical years (i.e., bold font in Table 5). FHH user, S-Z user and HZH user, which have large water deficit in the
 300 historical operation strategy, decrease by $14.63 (14.41, 14.69) \times 10^8 \text{m}^3$, $5.61 (9.33, 1.77) \times 10^8 \text{m}^3$ and $0.98 (7.98, 5.26) \times 10^8 \text{m}^3$
 301 of the optimal operation strategy, respectively (see Table 5). The possible reason for the large water deficit of users is that they
 302 are far away from the main lakes and rivers, or there are many users on the water transmission route that need to be supplied.
 303 Users jointly share the water deficit risk in the optimal operation strategy in the case of little natural flow. The difference
 304 between the maximum and minimum water deficit is controlled within $8 \times 10^8 \text{m}^3$, where the difference in the normal year is
 305 only $3.13 \times 10^8 \text{m}^3$, and the problem of water deficit concentrated in a particular user is alleviated. For example, in the dry year,
 306 the water deficit of users under optimal operation strategy ranges from 0 to $7.64 \times 10^8 \text{m}^3$. Although the water deficit of GLH-
 307 HA user, LMH user, and WSH user is slightly higher after optimization, the total water deficit is much lower than the historical
 308 value and isn't concentrated in FHH user, HZH user, and S-Z user, compared with the results of historical operation. Overall,
 309 the optimal operation strategy is more reasonable, and may accord with the aspirations of both the government and the general
 310 public.

311 **Table 5: Comparison of water deficit in water users for (a) wet, (b) normal, and (c) dry years.**

Typical years	Wet year		Normal year		Dry year	
	Users	Historical	Optimal	Historical	Optimal	Historical
LYH user	5.04	0.00	10.94	0.00	2.78	2.68
JBHD user	0.52	0.00	0.00	0.00	0.00	0.00
SH user	1.97	0.92	0.00	0.00	0.52	0.52
GLJ-HA user	3.98	1.78	11.28	1.91	2.69	3.40
HZH user	7.07	6.19	8.35	0.38	8.66	6.70
FHH user	17.22	2.59	14.41	0.00	16.64	1.95
LYG user	7.44	2.15	1.68	0.00	6.10	3.82
EH-HY user	3.11	3.09	1.73	0.50	6.06	4.55
S-Z user	11.28	5.67	12.46	3.13	9.41	7.64
S-S user	1.02	0.32	1.39	0.49	1.34	0.74
S-P user	3.62	1.35	4.15	1.55	5.11	3.08
LMH user	0.58	0.12	2.69	2.37	1.35	2.53
WSH user	2.91	3.21	6.10	3.16	2.55	3.64
Variance	22.87	4.16	26.18	1.51	21.54	5.01
Decrement	81.82%		94.24%		76.72%	

312 **3.2.3 Comparison of the operation water level of the Hongze and Luoma lake**



313
314 **Figure 6: The operation water level of the Hongze and Luoma lake for (a) wet, (b) normal, and (c) dry years under historical (orange**
315 **line) and optimal (purple line) operation.**

316 Fig. 6 shows the water level variations of HZ Lake and LM Lake (two major storage lakes in Jiangsu Province). The water
317 level of HZ Lake and LM Lake is slightly higher than the historical value after optimization for most of the time. Both lakes
318 show a regular trend of change: the lake remains at a high level during the dry season, releases water before the flood season,
319 then remains at a low level throughout the flood season for storing flood, and returns to a high level at the end of the flood
320 season. Therefore, the water transmission system can simultaneously implement lake water storage in the flood and non-flood
321 seasons to ensure the fulfilment of water supply tasks and improve the utilization efficiency of water resources.

322 The optimized water level of HZ Lake was significantly lower than the historical value from February to June in Fig. 6 (a).
323 This is due to the large amount of natural precipitation with uneven spatial-temporal distribution in the wet year, and the
324 discharge time and discharge volume of HZ Lake are unreasonable in historical operating strategy, resulting in a large amount
325 of water deficit and abandonment. Therefore, in the optimized operation strategy, a certain amount of lake water is discharged
326 during the impoundment period for water supply. Similarly, LM Lake level in April-June below the historical level. In the Fig.
327 6 (b) and (c), the optimized HZ Lake level is significantly higher than the historical value before the flood season, while the
328 flood season is decreased dramatically, indicating that the lake stores a certain amount of water while supplying water during
329 the impoundment period, and discharges water before the flood season to ensure that the flood season is at a safe level. Similarly,
330 for LM Lake, the water level increased after optimization in typical years, and tended to be consistent after the flood season.
331 Compared with the historical operation strategy, the water level of HZ Lake and LM Lake is slightly higher than the historical

332 value after optimization for most of the time. Combined with the results of Table 4 and Table 5, the coordinated water diversion
 333 between LM Lake and HZ Lake increased obviously while reducing TWD and PW.

334 3.2.4 Comparison of the water distribution of different routes between two adjacent lakes

335 **Table 6: The water distribution of different routes between two adjacent lakes.**

Inflow/ outflow Lake	Inflow/ outflow Route	Multi-year average	
		Historical	Optimal
Outflow LM Lake	The ratio of inflow Hanzhuangyun and Bulao River	19: 8	1: 1
Inflow LM lake	The ratio of outflow Zhongyun and XuhongRiver	7: 9	7: 1
Outflow HZ Lake	The ratio of inflow Xuhong and Zhongyun River	1: 6	1: 14
Inflow HZ Lake	The ratio of outflow Liyun River and Jinbao channel	19: 1	25: 1
Water withdrawn from Yangtze River	The ratio of inflow Jinbao channel and Liyun River	8: 9	2: 9

336 This paper considers that the water distribution of different routes between two adjacent lakes is an important factor affecting
 337 the water deficit in the users. The water transmission capacity of the route is mainly affected by the water demand of users and
 338 the pumping capacity of the pumping station along the way. Table 6 shows the distribution of different water transmission
 339 routes between neighboring lakes in typical years. The ratio of water pumped from LM Lake into Hanzhuangyun River and
 340 Bulao River is decreased from 19: 8 to 1: 1, which is convenient for simultaneous double-route water supply outside the
 341 province and reduces the water supply pressure of Hanzhuangyun River. The ratio of water from the Zhongyun River and the
 342 Xuhong River to the LM Lake increased from 7: 9 to about 7: 1, gradually shifting the focus of the water transmission route
 343 to the Zhongyun River. The reason is that Hongze Lake transports water to the Zhongyun River through the Erhe and
 344 Gaoliangjian Sluice without pumping, which can reduce the pumped water and save project cost. In addition, there are many
 345 users in Zhongyun River, the water demand is higher. When the water supply is sufficient, the drainage through Huaiyin, Yanhe
 346 and Yangzhuang Sluice significantly reducing the water deficit of FHH and LYG users (see Table 5). Similarly, the ratio of
 347 water from HZ Lake to Zhongyun River and Xuhong River increased from 6:1 to 14:1. The ratio of pumping water from Liyun
 348 River and Jinbao Waterway to HZ Lake also increased from 19:1 to 25:1, indicating that the water transport efficiency of
 349 Zhongyun River is higher, and the operation strategy should be based on water transfer from the central canal, with the western
 350 route as the auxiliary support route. Similarly, the ratio of pumping water from the Yangtze River to the Liyun River and the
 351 Jinbao Channel has also increased (see Table 6).

352 **4 Discussion**

353 Inter-basin water transfer projects are widely used around the world and are also quite costly to construct. For instance, the
354 Colorado River aqueduct cost approximately 3.5 billion dollars (Witcher, 2017), the Australian Snowy Mountains Scheme was
355 completed in 1974 at a cost of about 500 million dollars (Pigram, 2000), and the South-to-North Water Diversion Project in
356 China, as the largest and most expensive inter-basin water transfer system in the world, is projected to cost 62 billion dollars
357 (Markosov, 2014). The installation and operation maintenance costs are also significantly high. Of this, the investment for just
358 the Eastern Route of the project is around 1 billion dollars (Liu et al., 2022), which is a typical example of a vast and complex
359 water transfer system and has certain representativeness. Therefore, the Jiangsu section of the Eastern Route of the South-to-
360 North Water Diversion Project is selected as the study area for this paper.

361 The joint optimal operating model is operated based on ecological (the total water deficit), social demand (the evenness of
362 water deficit) and economic (the pumping water) objectives, focusing on the issue of water deficit concentration. Herein, the
363 limited available water is used to minimize the total water deficit of the system and water deficit differences between users
364 and applies to inter-basin water transfer projects with complex systems and a large number of water users. The multi-attribute
365 decision implemented in this study incorporates ecological (the abandoned water) and the water withdrawn from Yangtze River
366 into the multi-attribute decision indicator set, which can provide optimal operation strategy with preferred weights for decision
367 makers who have different preferences.

368 Evidence from this research suggests that the water extracted from Hongze Lake is much greater than that from other lakes,
369 indicating that Hongze Lake is the main source of water to support water supply and flood control within the system. Therefore,
370 it is important to understand the water storage period. It is important to ensure that the water level of each storage lake reaches
371 the water level at the end of the flood season to complete the water allocation in the non-flood season. If the reservoir water
372 storage is insufficient, the Yangtze River will be pumped in time to ensure the normal operation of the entire water diversion
373 project. The Yangtze River is the main source of water outside the J-SNWDP system. The proportion of pumping water from
374 the Yangtze River in the pumping water volume of the system plays an important regulatory role. The actual operation should
375 follow the following priority rules: When the natural inflow is less, mainly through pumping the Yangtze River to complete
376 the task of water supply; when the natural inflow is large, the water withdrawn from Yangtze River is reduced, and the focus
377 of water allocation is shifted to the mutual replenishment between lakes.

378 In summary, it can be seen that the water deficit doesn't only occur under less natural inflow conditions, but also there are still
379 serious problems of water deficit and abandonment in wet years. The main reasons for the coexistence of water deficit and
380 water abandonment are lakes' limited water storage capacity and the uneven spatial-temporal distribution of natural inflow.
381 Water deficit and the pumped water are greatly affected by natural inflow; we should not expect to find a general operating
382 strategy optimal in all natural conditions. This paper performs well in water resources allocation and utilization on a monthly

383 time step of three typical years (wet year, normal year and water deficit year), which is representative and universal, and
384 provides a useful guide for IBWT under future uncertainty. Therefore, in addition to implementing the optimal operation
385 strategy, the flood control limit water level should be appropriately increased according to the natural inflow to improve the
386 lake's storage capacity in the flood season. This is a potential way to effectively enhance the operational efficiency of inter-
387 basin water transfer project.

388 **5 Sources of Uncertainty**

389 This paper proposes an optimal operation strategy that considers the evenness of water deficit, accounting for the hydrological
390 conditions of three typical years (i.e., wet years, normal years, and dry years). The strategy can generally alleviate the
391 concentration of water deficit under most natural inflow conditions. However, due to the impact of global climate change,
392 future runoff is highly uncertain, necessitating further discussion. Moreover, the Eastern Route of the South-to-North Water
393 Diversion Project is a large-scale inter-basin water transfer project that spans provinces such as Jiangsu and Shandong, and it
394 involves numerous uncertain factors. These include changes in biological communities, hydrological variations, and dynamic
395 changes in water demand caused by extreme events, all of which add complexity to determining the water supply capacity of
396 the project.

397 Regarding the two major regulating reservoirs within Jiangsu, Hongze and Luoma Lakes, the operational control water levels
398 used in this paper were approved and established by the Ministry of Water Resources of China in 1954. Over the years, with
399 socio-economic development, changes in the South-to-North Water Diversion Project, and the flood control capabilities of the
400 lakes themselves, the original flood limit water levels have become inadequate for current development needs. This paper
401 proposes the idea of appropriately raising the flood limit water levels of the lakes during the flood season, but the specific
402 values require further research, incorporating runoff forecasting, flood risk early warning, and other factors into future studies
403 of inter-basin water transfer.

404 Furthermore, this paper places greater emphasis on the positive impacts of inter-basin water transfer on social demands and
405 ecology, with less focus on the analysis of economic costs. Due to the variability in water prices across different regions and
406 the ongoing changes in economic development in recent years, the cost of the project is currently represented by the volume
407 of water pumped and has not been converted into actual cost prices. Future studies will delve into the dynamic adjustment
408 mechanisms of water pricing, subsequently analyzing the economic benefits of the project.

409 **5 Conclusions**

410 Scientific operational decisions in inter-basin water transfer projects are important for improving the water allocation balance

411 and reducing the stress of concentrated water deficits. As the largest and most heavily invested inter-basin water transfer
412 project in the world, the South-to-North Water Transfer Project, has been selected as the research area for this paper, focusing
413 specifically on the Jiangsu section.

414 (1) From the perspectives of social demand, economy and ecology, this paper establishes a joint optimal operation model for
415 the Jiangsu section of the South-to-North Water Diversion Project (J-SNWDP), and further uses a combination of NSGA-III
416 algorithm and multi-attribute decision-making for strategy preference, which has a certain persuasion. This method has a good
417 performance in solving the complex water transfer problems with multiple objectives and engineering units, and is currently
418 less applied.

419 (2) After incorporating the Water Deficit Evenness Index into the model, the concentration of water deficit is reduced by 94.2%
420 (81.8 %, 76.7%) in typical wet years (normal year and dry year) compared with the historical strategy, which greatly
421 ameliorated the engineering problem of user water deficit concentration. The other two indicators of the model, total water
422 deficit (TWD) and pumping water (PW), were reduced by 82.1% (37.7%, 52.4%) and 45.1% (3.2%, 21.5%), respectively, with
423 excellent performance.

424 (3) After optimization, the rising trend of water level in Hongze Lake and Luoma Lake reflects the enhanced storage capacity
425 of the lake, and the water allocation between different water transmission routes is more balanced, which improves water
426 utilization and water supply efficiency. Moreover, this paper proposes water transfer prioritization rules and suggests
427 appropriately increasing the flood control limit water level, aimed at protecting the water diversion and enhancing operational
428 efficiency. The sources of uncertainty, such as natural inflow and societal water demand, are worthy of further study.

429 Overall, the successful application of the optimal operation strategy in the Jiangsu section of the South-to-North Water Transfer
430 Project also demonstrates the feasibility of the research. It is hoped that this method can be attempted in other similar
431 watersheds worldwide in order to revalidate this method in other circumstances, demonstrate its universality. This would
432 provide the scientific basis and operating suggestions for the inter-basin water diversion project.

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435 **Data availability**

436 Data will be made available on request.

437 **Author contribution**

438 Bingyi Zhou: Writing- Original Draft, Validation, Formal analysis, Software, Methodology, Conceptualization, Visualization,
439 Term Definition

440 Guohua Fang: Writing- Review and Editing, Funding acquisition, Resources, Supervision, Project administration

441 Xin Li: Resources, Writing- Review and Editing, Visualization, Investigation.

442 Jian Zhou: Writing- Review and Editing, Supervision, Formal analysis.

443 Huayu Zhong: Resources, Data Curation, Visualization, Investigation.

444 **Competing interests**

445 The authors declare that they have no known competing financial interests or personal relationships that could have appeared
446 to influence the work reported in this paper.

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