

1 **Development of an integrated socio-hydrological modeling framework**  
2 **for assessing the impacts of shelter location arrangement and human**  
3 **behaviors on flood evacuation processes**

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13

14 **Abstract**

15 In many flood-prone areas, it is essential for emergency responders to use advanced  
16 computer models to assess flood risk and develop informed flood evacuation plans.  
17 However, previous studies have limited understanding of how evacuation performance is  
18 affected by the arrangement of evacuation shelters regarding their number and  
19 geographical distribution and human behaviors regarding the heterogeneity of household  
20 evacuation preparation times and route searching strategies. In this study, we develop an  
21 integrated socio-hydrological modeling framework that couples (1) a hydrodynamic model

22 for flood simulation, (2) an agent-based model for evacuation management policies and  
23 human behaviors, and (3) a transportation model for simulating household evacuation  
24 processes in a road network. We apply the model to the Xiong'an New Area and examine  
25 household evacuation outcomes for various shelter location plans and human behavior  
26 scenarios. The results show that household evacuation processes are significantly affected  
27 by the number and geographical distribution of evacuation shelters. Surprisingly, we find  
28 that establishing more shelters may not improve evacuation results if the shelters are not  
29 strategically located. We also find that low heterogeneity in evacuation preparation times  
30 can result in heavy traffic congestion and long evacuation clearance times. If each  
31 household selects their own shortest route without considering the effects of other evacuees'  
32 route choices, traffic congestion will likely occur, thereby reducing system-level  
33 evacuation performance. These results demonstrate the unique functionality of our model  
34 to support flood risk assessment and to advance our understanding of how multiple  
35 management and behavioral factors jointly affect evacuation performance.

36 **Keywords:**

37 Socio-hydrology; Flood management; Agent-based model; Emergency evacuation; Shelter  
38 allocation

39

40 **1. Introduction**

41 Flooding is one of the most devastating natural disasters and can lead to significant  
42 numbers of fatalities, social and economic disruptions, property and infrastructure damage,  
43 and environmental degradation around the world (Smith and Matthews, 2015; McClymont

44 et al., 2020; Brunner et al., 2020; Tanoue et al., 2016; Kreibich et al., 2014; Wang et al.,  
45 2019). The global flood database shows that the global flood inundation land area is  
46 approximately 2.23 million km<sup>2</sup>, with 255~290 million people being directly affected by  
47 floods (Tellman et al., 2021). Flood-related economic damage increased globally from \$94  
48 billion in the 1980s to more than \$1 trillion U.S. dollars in the 2010s (Hino and Nance,  
49 2021). Furthermore, the severity, duration and frequency of damaging floods are expected  
50 to continue to increase in the future due to changes in climate, land use and infrastructure  
51 (Jongman et al., 2012; Moulds et al., 2021; Wedawatta and Ingirige, 2012; Tellman et al.,  
52 2021). In many areas facing flood threats, it is essential for emergency responders and  
53 decision-makers to use advanced computer models to assess the flood risk and to establish  
54 effective disaster-mitigation plans (Simonovic and Ahmad, 2005).

55 Before an extreme flood occurs, evacuation is a critical emergency preparedness measure  
56 and a common practice because it is impractical and/or economically costly to construct  
57 the necessary infrastructure to resist floods (Wang et al., 2016; Liu and Lim, 2016; Islam  
58 et al., 2020; Kreibich et al., 2015). However, studies have shown that emergency  
59 evacuation is a complex and dynamic process that can be affected by factors from a wide  
60 range of interdisciplinary domains (Zhuo and Han, 2020; Hasan et al., 2011; Huang et al.,  
61 2012; Chen et al., 2021; Sung et al., 2018). These factors include but are not limited to (1)  
62 the accuracy, lead time and sources of flood early warnings and the broadcasting channels  
63 through which flood information is disseminated to the affected population (Shi et al., 2020;  
64 Verkade and Werner, 2011; Alonso Vicario et al., 2020; Palen et al., 2010; Nester et al.,  
65 2012; Goodarzi et al., 2019), (2) the infrastructure and engineering facilities needed for  
66 emergency evacuation, which are influenced by the accessibility of transportation networks,

67 road capacity and locations of evacuation zones (Mostafizi et al., 2017; Chen and Zhan,  
68 2008; Saadi et al., 2018; Mostafizi et al., 2019; Koch et al., 2020; Oh et al., 2021; Liu and  
69 Lim, 2016), and (3) demographical attributes and household behavioral characteristics,  
70 such as residents' beliefs and risk perception, previous knowledge, social networks, and  
71 past experience with flood events (Hofflinger et al., 2019; Huang et al., 2017; Lindell et  
72 al., 2020; Wang and Jia, 2021; Shahabi and Wilson, 2014; Du et al., 2017). These studies  
73 highlight the need to develop comprehensive socio-hydrological modeling tools that can  
74 adequately incorporate various factors and processes to support flood management plans  
75 in the context of coupled flood-human systems.

76 Among the many emergency management policies and plans that can be implemented,  
77 appropriate shelter location arrangement is essential for massive evacuation operations.  
78 City planners and policy makers need to identify safe areas outside of flood inundation  
79 regions as feasible shelter locations for households who live in at-risk areas. Some studies  
80 have explored the criteria for shelter location arrangement and evacuation planning  
81 (Alçada-Almeida et al., 2009; Nappi and Souza, 2015; Bayram et al., 2015; Li et al., 2012;  
82 Alam et al., 2021). For instance, Bayram et al. (2015) developed an optimization model to  
83 allocate evacuation sites and assign each evacuee to the nearest shelter, with the objective  
84 of minimizing the total evacuation time. However, in this study, each evacuee's travel time  
85 was estimated based on a simple traffic volume-travel time function, which was not able  
86 to fully represent evacuees' complex interactions in a road network. Liu and Lim (2016)  
87 applied spatial analysis methods to assign shelters to households, considering the spatial  
88 relationships between households and shelter sites. A limitation of this study is that  
89 evacuee's travel time was obtained from a simplified traffic model, and the road network

90 was not well represented in the network analysis. In a recent study, Alam et al. (2021) used  
91 a massive traffic simulation model and a multiple criteria evaluation method to identify  
92 candidate evacuation shelters and considered environmental conditions, structural  
93 attributes, emergency services and transportation factors. However, this study focused on  
94 obtaining a suitability score for each candidate shelter site with various weighting factors,  
95 yet failed to examine to what extent evacuation performance could be affected by the  
96 number of shelters and their geographical distribution in the community. Nevertheless,  
97 current studies have left a research gap that warrants research efforts to use physically-  
98 based flood simulation models to identify safe areas as feasible shelter locations and more  
99 importantly, to use transportation models to address such a question: How evacuation  
100 performance is affected by the number and geographical distribution of evacuation shelter  
101 locations? This is the major research question we seek to explore in this study.

102 The second research question to be explored in this study is associated with the role played  
103 by human behaviors in evacuation processes, which is an important research direction in  
104 disaster management (Aerts et al., 2018; Simonovic and Ahmad, 2005; Urata and Pel,  
105 2018). After receiving flood evacuation warnings, households will make decisions based  
106 on flood risk information, spend some time completing a set of preparation tasks, and then  
107 evacuate from their homes to safe areas. Among these decisions and behaviors, households'  
108 evacuation preparation times (i.e., from the time when they receive flood evacuation orders  
109 to the time when they start to evacuate via a road network) play an important role in  
110 evacuation performance. Many empirical studies have examined the geographic,  
111 demographic and behavioral factors that affect households' preparation times (Lindell et  
112 al., 2005, 2020; Huang et al., 2012, 2017; Chen et al., 2021). They found that household

113 evacuation preparation times can vary significantly from one household to another,  
114 exhibiting a certain degree of behavioral heterogeneity in a community (Lindell et al., 2005,  
115 2020; Rahman et al., 2021). As a result, we hypothesize that the heterogeneity in  
116 households' evacuation preparation times affects the traffic flows in the corresponding road  
117 network and consequently influences the final evacuation outcomes. However, few studies  
118 have explicitly examined how traffic conditions and evacuation performance are affected  
119 by different degrees of heterogeneity in evacuation preparation times (Wang et al., 2016).  
120 This is the second question we aim to explore in this study.

121 Furthermore, in this study, we also seek to assess how evacuation processes are affected  
122 by households' evacuation route searching strategies, a process that involves emergency  
123 responders and policy makers. Previous studies have typically applied the shortest distance  
124 path searching method to simulate how evacuees find evacuation routes from their original  
125 locations to evacuation destinations (He et al., 2021; Bernardini et al., 2017; Du et al., 2016;  
126 Li et al., 2022). However, each evacuee's search for the shortest evacuation path may not  
127 ensure system-level evacuation outcomes. In this study, we focus on comparing the  
128 evacuation scenario in which each household chooses the shortest path for evacuation with  
129 the scenario in which system-level global optimal routes are assigned to the evacuees. Such  
130 comparative analyses are expected to provide policy implications in terms of evacuees'  
131 route selections to improve evacuation performance during natural disasters.

132 Motivated by the above research questions and knowledge gaps, we develop an integrated  
133 socio-hydrological modeling framework in this study that couples (1) a physically-based  
134 hydrodynamic model (MIKE 21) for flood inundation simulation, (2) an agent-based model  
135 (ABM) for simulating flood management plans and human behaviors, and (3) a large-scale

136 traffic simulation model (MATSim) for simulating households' evacuation processes in a  
137 road network. Specifically, the hydrological component of the socio-hydrological  
138 modeling framework is represented by the MIKE 21 model, which simulates flood  
139 inundation processes across space and over time in a flood-prone area for a given storm  
140 event. The simulation results of the MIKE 21 model can provide flood risk information  
141 and will be used by policy makers to make flood management plans. The social component  
142 of the modeling framework is represented by ABM and MATSim, which simulate policy  
143 makers' flood management plans, households' responses to flood management plans, and  
144 households' collective evacuation activities in the road network. By coupling the three  
145 models, our modeling framework is capable of simulating a wide range of components and  
146 processes in a coherent manner to support flood evacuation management.

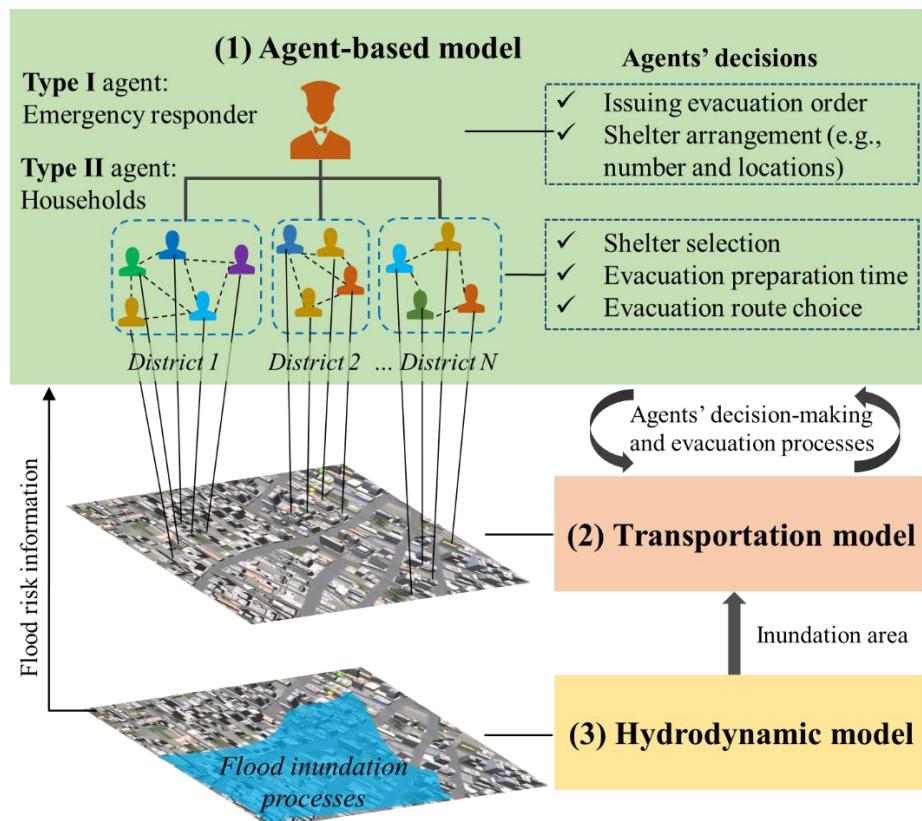
147 We apply the modeling framework to the Xiong'an New Area, a large residential area with  
148 a high risk of flooding in northern China. Using a 100-year flood hazard as an example, a  
149 set of scenario analyses are conducted to explore how residents' evacuation processes are  
150 jointly affected by management policies (i.e., the number and geographical distribution of  
151 evacuation shelter locations) and human behaviors (i.e., the heterogeneity in households'  
152 evacuation preparation times and route searching strategies). This study aims to provide  
153 both modeling and policy implications for researchers and emergency responders to  
154 develop advanced socio-hydrological modeling tools for flood risk assessment and to  
155 improve the overall understanding of how flood evacuation performance is jointly affected  
156 by various management and behavioral factors.

157 The remainder of this paper is organized as follows. Section 2 presents the modeling  
158 framework. Section 3 introduces the case study site, model construction and scenario

159 design. Section 4 presents the modeling results. Section 5 discusses the insights, limitations,  
160 and future research directions of this study, followed by the conclusions in Section 6.

161 **2. Methodology**

162 This section introduces the integrated modeling framework of this study. As illustrated in  
163 Figure 1, the modeling framework consists of three models: (1) an ABM for simulating  
164 household decision-making and emergency responders' flood management policies, (2) a  
165 transportation model for simulating residents' evacuation activities in a road network, and  
166 (3) a hydrodynamic model for simulating flood inundation processes. A detailed  
167 introduction to the three models and their coupling methods are described in turn as follows.



168

169 **Figure 1.** Illustration of the integrated modeling framework that couples an ABM for  
170 simulating household decision-making and emergency responders' flood management

171 policies, a transportation model for simulating residents' evacuation processes in a road  
172 network and a hydrodynamic model for simulating flood inundation processes

173 **2.1. The ABM for human decision-making during flood events**

174 In this study, an ABM is developed to simulate the government's disaster management  
175 plans and residents' flood evacuation behaviors. Therefore, two types of agents are  
176 considered in the ABM: (1) an emergency responder (Type I agent) and (2) the set of  
177 households (Type II agents), which are described in turn below.

178 An emergency responder agent is a government institution that makes flood management  
179 plans. As shown in Figure 1, in this study, we specifically consider two flood management  
180 decisions: (1) issuing a flood evacuation order to the residents who live in flood-prone  
181 areas and (2) shelter arrangement (i.e., deciding the number and location of evacuation  
182 zones that should be used to protect evacuees from flood hazards). Note that other  
183 management practices (e.g., sandbagging and levee construction) are also important flood  
184 management measures that are not explicitly discussed in this study.

185 In this study, each household is represented by an autonomous decision unit (i.e., an agent),  
186 considering that all the family members in a household typically evacuate in a shared  
187 transportation mode after communicating with each other to arrive at a final evacuation  
188 decision (Du et al., 2016). After receiving evacuation orders, an agent will spend some  
189 time completing a set of evacuation preparation tasks and then evacuate from its household  
190 location to a chosen evacuation destination. The following three decisions and/or behaviors  
191 are explicitly considered during this process.

192 The first decision is selecting an evacuation shelter if multiple optional shelters are  
193 available. During evacuation processes, the agents seek to evacuate to safe areas as soon  
194 as possible, aiming to minimize their traveling times. However, during an emergency  
195 situation, it is unclear and/or quite challenging for the agents to assess which shelter can  
196 ensure the shortest traveling time due to, for example, uncertainties of real-time traffic  
197 conditions and traffic load (e.g., the number of evacuating agents on the road). Here we  
198 follow the classic approach in evacuation simulation and assume that an agent focuses on  
199 choosing the shortest route from its original location to the safe area, thereby choosing the  
200 geographically nearest shelter in the system to as its evacuation destination. Based on the  
201 above reasons, in this study, we assume that an agent will choose the evacuation shelter  
202 that is located the shortest geographical distance from its residential location.

203 The second decision is associated with evacuation preparation activities (e.g., gather family  
204 members, pack bags, board up windows, and shut off utilities). These activities are  
205 aggregated and represented by a behavioral parameter called evacuation preparation time.  
206 This parameter measures how long it takes an agent to prepare for evacuation and is  
207 indicated by the interval between the time when an agent receives an evacuation order and  
208 the time when they start to evacuate via a road network. Previous studies have shown that  
209 households' evacuation preparation times are influenced by both psychological and  
210 logistical preparation tasks, which may vary among agents, with noticeable behavioral  
211 heterogeneity even at the community scale (Lindell et al., 2020, 2005; Wang et al., 2016).  
212 In this study, the heterogeneity in agents' evacuation preparation times is represented by  
213 the variation (i.e., standard deviation) in the evacuation preparation times of all households,

214 and we explicitly examine the role of human behavioral heterogeneity in community  
215 evacuation outcomes.

216 The third decision is related to agents' route selection strategies during evacuation  
217 processes. In a complex road network, an agent may have multiple route choices from its  
218 original location to a destination. In this study, we assume that all of the agents have good  
219 knowledge of the road network in their community. Thus, two route search methods are  
220 incorporated into the model: (1) the shortest distance route search method (Mode 1) and (2)  
221 the system optimization-based route search method (Mode 2). In the shortest distance route  
222 search method, each agent seeks to reduce its evacuation time without considering the  
223 effects of other agents' evacuation route selections. The agents focus on finding the shortest  
224 route from their current location to the selected evacuation destination in the road network  
225 (Gallo and Pallottino, 1988; Fu et al., 2006; Li et al., 2022). Therefore, an agent's choice  
226 of evacuation route in Mode 1 will not be affected by its departure time, because it will  
227 always choose the shortest route regardless of the time at which it starts to evacuate. The  
228 optimization-based route search method (Mode 2) adopts a heuristic iterative method to  
229 optimize all of the agents' collective evacuation routes so that system-level evacuation  
230 efficiency is achieved (Zhu et al., 2018; He et al., 2021). In contrast with Mode 1, an agent's  
231 evacuation route in Mode 2 is affected by real-time traffic condition and other agents'  
232 evacuation status. Therefore, an agent's evacuation route in Mode 2 might be different if it  
233 starts evacuation at a different time.

234 It is worth noting that the agents will typically focus on reducing their own traveling times,  
235 and do not necessarily consider system-level evacuation efficiency. Among the above two  
236 route search modes, Mode 1 represents the case in which every agent in the system focuses

237 on achieving individual-level evacuation efficiency (i.e., chooses the shortest route for  
238 evacuation), while Mode 2 represents the case that represents system-level evacuation  
239 efficiency (i.e., all the agents' route choices are optimized at the system level). In this  
240 regard, Mode 1 is the baseline evacuation scenario and Mode 2 is the benchmark scenario.  
241 The results of Mode 2 can be used to assess the extent to which the evacuation outcome of  
242 Model 1 can be improved by changing agents' route choices. Policy makers can compare  
243 the results of the two modes to improve evacuation performance by, for example, providing  
244 recommended evacuation routes for the agents who may encounter and/or cause severe  
245 traffic congestion during their evacuation processes. Based on the above three decisions  
246 and behaviors, all the agents' movements and interactions in the road network are  
247 incorporated into a transportation model, which is described in the following section.

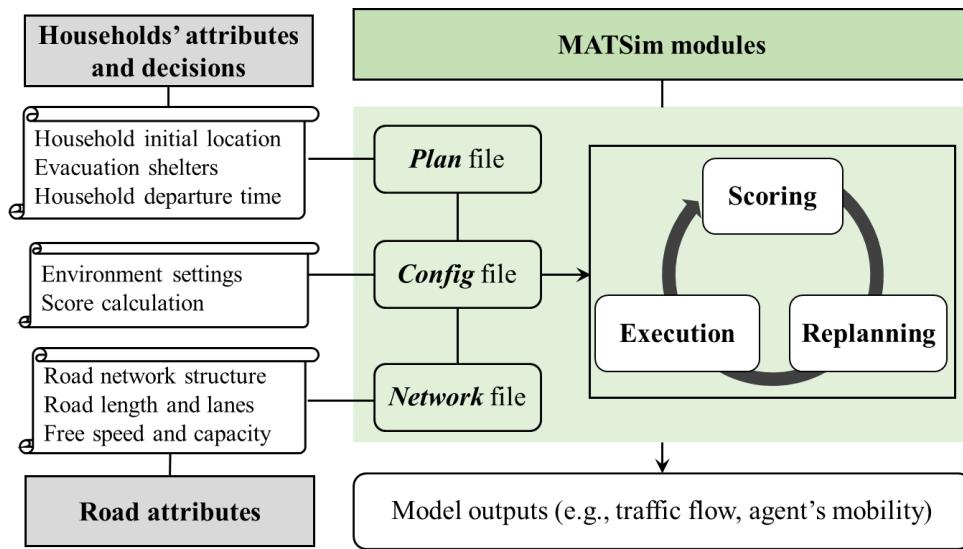
248 **2.2. Transportation model for large-scale evacuation simulation**

249 As mentioned in Section 2.1, after an agent decides to evacuate, it will move from its  
250 household location to a chosen evacuation destination through the traffic network. During  
251 evacuation processes, an agent interacts with other agents and with the environment to  
252 adjust their movement in the road network over time. There are a number of modeling  
253 platforms and software packages used to model agents' evacuation processes. These  
254 include the Network Explorer for Traffic Analysis (NEXTA), the Transportation Analysis  
255 and Simulation System (TRANSIMS), the Planung Transport Verkehr (PTV) VISSIM, the  
256 City Traffic Simulator (CTS), and the Multi-Agent Transport Simulation model (MATSIM)  
257 (Mahmud and Town, 2016; Lee et al., 2014; Murray-Tuite and Wolshon, 2013).

258 This study applies MATSim to simulate agents' evacuation processes. MATSim is a widely  
259 used open-source software for large-scale transportation simulation. The model can

260 provide detailed information about each agent's movements in a road network (Horni, 2016;  
261 Lämmel et al., 2010; Zhuge et al., 2021). As shown in Figure 2, MATSim requires a variety  
262 of data as model inputs. The *plan* data include the initial locations, evacuation destinations,  
263 and departure times of all agents, and these data can be retrieved from agents' attributes  
264 and evacuation decisions in the ABM. The *network* data describe the attributes of the road  
265 network, such as the geographical structure of the road network, the number of lanes of  
266 each road, and road segment lengths and speed limits. These data are available from local  
267 or regional government institutions (e.g., the Department of Transportation) or from online  
268 data retrieval platforms such as OpenStreetMap or Google Maps (Farkas et al., 2014).  
269 Finally, the *config* input includes a model execution engine that defines a set of global  
270 model environments. Three modules, namely, an execution module, a scoring module, and  
271 a replanning module, are incorporated into MATSim for transportation simulation. This  
272 model has been widely used by researchers and practitioners to support evacuation  
273 planning and simulation for various types of natural disasters, such as earthquakes (Koch  
274 et al., 2020), hurricanes (Zhu et al., 2018), tsunamis (Muhammad et al., 2021), and floods  
275 (Saadi et al., 2018). For more details about MATSim and its applications in transportation  
276 simulation, see the studies of Lämmel et al. (2009) and Horni (2016).

277



278

**Figure 2.** Inputs, modules and processes of the MATSim model

279 **2.3. The hydrodynamic model for flood inundation simulation**

280 Information on flood inundation processes (e.g., flood extent and water level) is essential  
 281 for governments and the public to make flood management and evacuation decisions.  
 282 Hydrodynamic models are important tools for simulating the timing and duration of flood  
 283 dynamics by solving a set of mathematical equations that describe fluid motion (Guo et al.,  
 284 2021). There are many hydrodynamic models available for flood dynamics simulation.  
 285 These include but are not limited to HEC-RAS, MIKE11, MIKE 21, JFLOW, TRENT,  
 286 TUFLOW and DELFT3D (Teng et al., 2017).

287 Following our prior work (Wu et al., 2021), in this study we use the classic hydrodynamic  
 288 model MIKE 21 to simulate flood inundation processes in a floodplain. MIKE 21  
 289 numerically solves the two-dimensional shallow water equations to obtain water levels and  
 290 flows across space and over time in various watershed environments, such as rivers, lakes,  
 291 estuaries, bays and coastal areas. MIKE 21 has been widely used to simulate flood  
 292 inundation processes in many floodplains across the world and is considered one of the

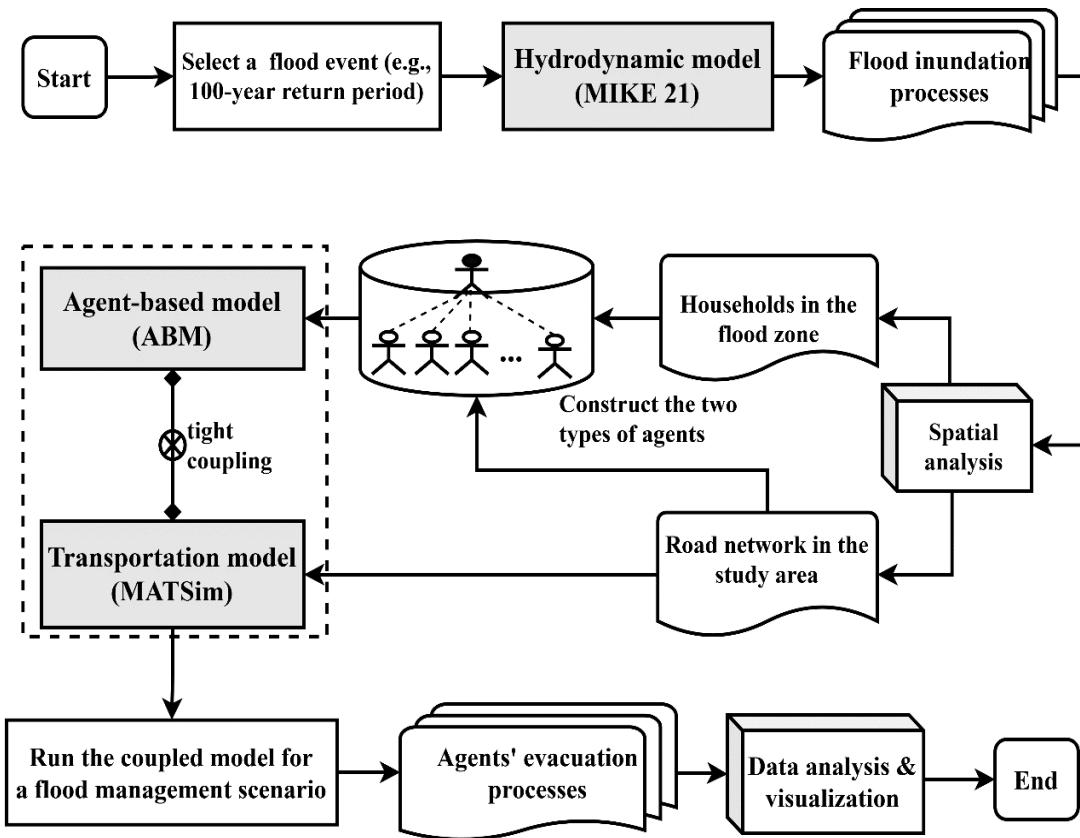
293 most effective modeling tools for flood risk mapping, flood forecasting and scenario  
294 analysis (Nigussie and Altunkaynak, 2019; Papaioannou et al., 2016). Interested readers  
295 may refer to our prior work (Wu et al., 2021) for detailed introductions to the construction,  
296 calibration and validation of the MIKE 21 model in the specific study area.

297 **2.4. Model integration and flowchart of the modeling framework**

298 In the prior sections (Sections 2.1-2.3), the structures and functionalities of the three  
299 models were introduced; this section introduces how they are coupled in an integrated  
300 modeling framework. Previous studies have shown that computer models can be coupled  
301 in either a loose or a tight manner (Harvey et al., 2019; Bhatt et al., 2014; Murray-Rust et  
302 al., 2014; Du et al., 2020; Li et al., 2021). The former refers to models that are linked  
303 together by input/output data interfaces. That is, the output of one model is used as the  
304 input of another model. In contrast, for the latter, a model uses a common data pool and  
305 workload to exchange data among multiple model components, and as a result, components  
306 affect each other during modelling processes.

307 In this study, both the loose and tight coupling methods are employed to combine the three  
308 models. Specifically, MIKE 21 is coupled with the ABM and MATSim in a loose manner,  
309 while ABM and MATSim are coupled in a tight manner. The model coupling process and  
310 flowchart of the integrated model are illustrated in Figure 3. First, MIKE 21 simulates flood  
311 inundation processes for a specific flood event (e.g., a 100-year flood). The modeling  
312 results of MIKE 21 are then used to assess the inundated area and affected households in  
313 the flood zone, which are used as input data for the ABM and MATSim. Next, based on  
314 the modeling results of MIKE 21, two types of agents in the ABM are generated. The  
315 household agents who are located in the flood zone will receive flood warnings from an

316 emergency responder agent and make evacuation decisions. Finally, all the agents'  
 317 movements and evacuation activities are simulated by MATSim. By integrating the three  
 318 models, the proposed modeling framework is capable of simulating flood inundation  
 319 processes, flood management practices, and household decision-making and evacuation  
 320 processes in a coherent manner. In the next sections, we will use a real-world case study to  
 321 demonstrate how the modeling framework can be used by researchers and practitioners for  
 322 flood risk assessment and evacuation management.



323

324 **Figure 3.** Flowchart of the integrated modeling framework

325 **2.5. Measurement of flood evacuation performance**

326 Agents' evacuation processes reflect their evacuation status and movements across space  
 327 and over time in a road network. In this study, we use multiple parameters and indicators

328 to represent agents' evacuation processes and evaluate their evacuation performance. For  
 329 a residential area with  $n$  household agents, we first use a categorical variable,  $S_{j,t} \in \{1, 2, 3\}$ ,  
 330 to describe agent  $j$ 's evacuation status at time step  $t$ .  $S_{j,t} = 1$  denotes that agent  $j$  has not  
 331 started its evacuation process at time  $t$ .  $S_{j,t} = 2$  denotes that agent  $j$  has already started  
 332 evacuation but has not arrived at its evacuation destination at time  $t$ .  $S_{j,t} = 3$  denotes that  
 333 agent  $j$  has arrived at its evacuation destination at time  $t$ , which represents a successful  
 334 evacuation case. Let  $\tau_0$  denote the time when the flood evacuation order is issued to the  
 335 public, and let  $\tau_j$  and  $\tau_j^*$  denote agent  $j$ 's departure time (i.e., the time when the agent starts  
 336 its evacuation in the road network after the evacuation preparation time) and arrival time  
 337 (i.e., the time when agent  $j$  arrives at its evacuation destination), respectively. The agent's  
 338 evacuation time  $\phi_j$  is defined as the time period from its departure time  $\tau_j$  to its arrival  
 339 time  $\tau_j^*$  (i.e.,  $\phi_j = \tau_j^* - \tau_j$ ).

340 By summarizing all the agents' evacuation statuses over time, the effectiveness of flood  
 341 evacuation processes in a region can be reflected by a matrix with two indicators at the  
 342 system level: (1) agents' average evacuation time  $\Phi$  and (2) the system-level evacuation  
 343 clearance time  $\Gamma$ . The agents' average evacuation time  $\Phi$  is the average value of all the  
 344 agents' evacuation times, which is calculated by  $\Phi = \frac{1}{n} \sum_{j=1}^n \phi_j$ . In comparison, the system-  
 345 level evacuation clearance time  $\Gamma$  for a region is the duration from the time when the flood  
 346 evacuation warning is issued in a residential area to the time when the last agent arrives at  
 347 its evacuation destination (i.e.,  $\Gamma = \max(\{\tau_j^* \mid j = 1, 2, 3, \dots, n\}) - \tau_0$ ).

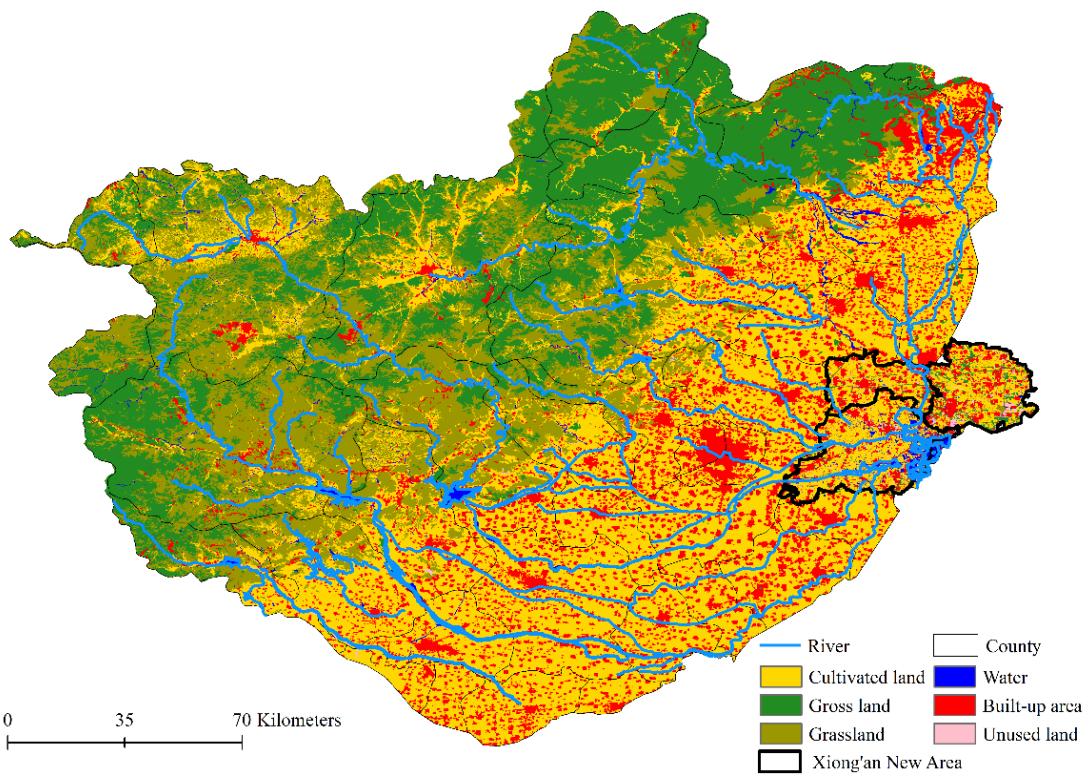
348 **3. Case study and scenario design**

349 **3.1. Study site**

350 The Xiong'an New Area (XNA) is used as a case study to illustrate the functionality of the  
351 proposed modeling framework in flood simulation and evacuation management. The XNA  
352 is located in the Baiyangdian River Basin, which includes the largest freshwater wetland  
353 in North China. This region covers three counties (Xiongxian, Rongcheng, and Anxin),  
354 encompassing a total area of 1768 km<sup>2</sup> (Figure 4). The region has a population of 1.1  
355 million, and the GDP is 21.5 billion RMB (Sun and Yang, 2019).

356 The XNA has a typical continental monsoon climate, with annual average precipitation  
357 totaling approximately 570 mm. The region is influenced by various natural disasters and  
358 environmental problems, such as water pollution, heat waves, and groundwater  
359 overexploitation. In particular, the XNA has a high risk of flooding due to frequent extreme  
360 rainstorm events (Jiang et al., 2018; Su et al., 2021). Historical climate records show that  
361 a total of 139 flood events have occurred in the XNA over the past 300 years (Wang et al.,  
362 2020). For example, the heavy storm from 19 July to 21 July in 2016 affected a total  
363 population of approximately 517,000, leading to severe destruction and economic losses.  
364 Studies have found that compared with historical flood conditions, both the frequency and  
365 intensity of extreme flood events in the region are expected to increase under future climate  
366 change (Zhu et al., 2017; Wang et al., 2020). The flood problems in the XNA and many  
367 other flood-prone areas worldwide call for developing advanced computer models and  
368 decision support systems for robust flood risk assessment and informed management  
369 practices during extreme flood events.

370



371 **Figure 4.** Map of the Baiyangdian River Basin and the Xiong'an New Area (marked with  
372 solid black lines)

373 **3.2. Data collection and model construction**

374 Based on the modeling framework, data from various sources were collected and compiled  
375 to construct the model, including meteorological, land use, hydrological, transportation and  
376 census data. Among them, land topology was retrieved from a 7-meter resolution DEM  
377 from the State Bureau of Surveying and Mapping. Meteorological data (e.g., daily  
378 precipitation, temperature, solar radiation and wind speed) from 98 stations in the study  
379 area were collected from the China Meteorological Administration. Population and  
380 household distribution were based on 30-meter resolution census data from the census  
381 bureau of the local government. Road network data were retrieved from Open Street Map,

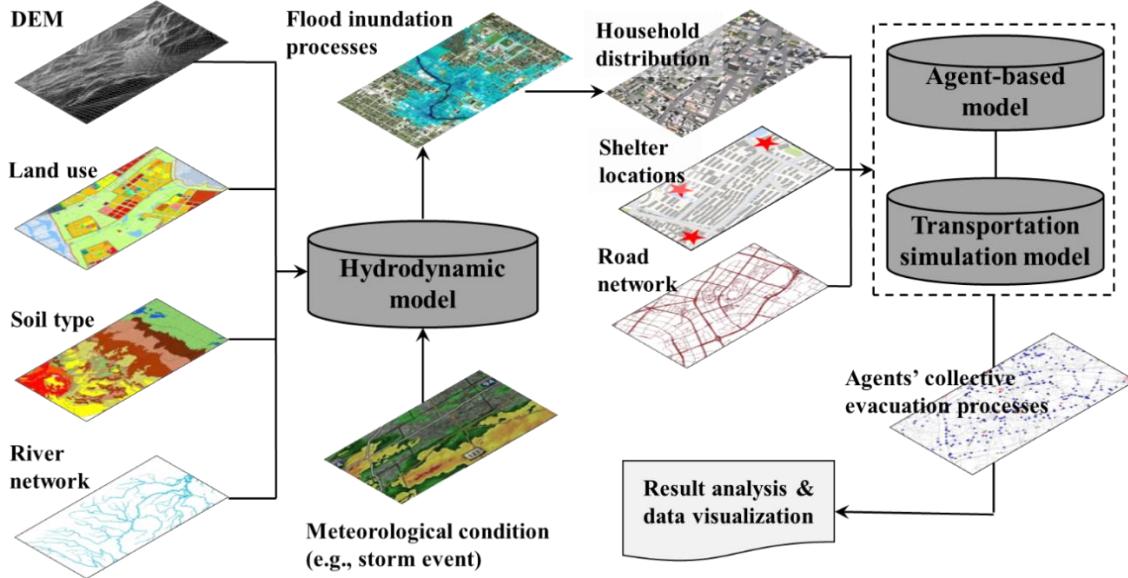
382 an open source global map data repository. Table 1 presents the data used in this study and  
383 their sources.

Table 1. List of data used in the integrated model

Data type	Data source	Period	Resolution	Format
Land elevation	State Bureau of Surveying and Mapping	2019	7 m	TIF
Land use	Data Center of the Chinese Academy of Sciences	2015	30 m	TIF
River network	Data Center of the Chinese Academy of Sciences	2015	-	SHP
Streamflow	Hydrological Yearbook in China	1980-2010	Daily	EXCEL
Weather conditions	China Meteorological Administration	1980-2010	Daily	EXCEL
Soil type	Data Center of Science in Cold and Arid Regions	2009	1 km	TIF
Population	Census Bureau of the local government	2020	30 m	EXCEL
Household distribution	Census Bureau of the local government	2020	30 m	TIF
Road network	Open Street Map	2022	-	XML

384

385 Figure 5 illustrates how the data are merged and integrated into the modeling framework.  
386 As introduced in Section 2, the modelling process starts by running the MIKE 21 model,  
387 with meteorological, DEM, land use, soil type and river network data as the model inputs.  
388 For a given storm event, the MIKE 21 model generates flood processes, which can be used  
389 to predict the inundated area and the affected population. These data are then used to  
390 construct the ABM and the MATSim model to simulate agents' flood management and  
391 evacuation behaviors.



392

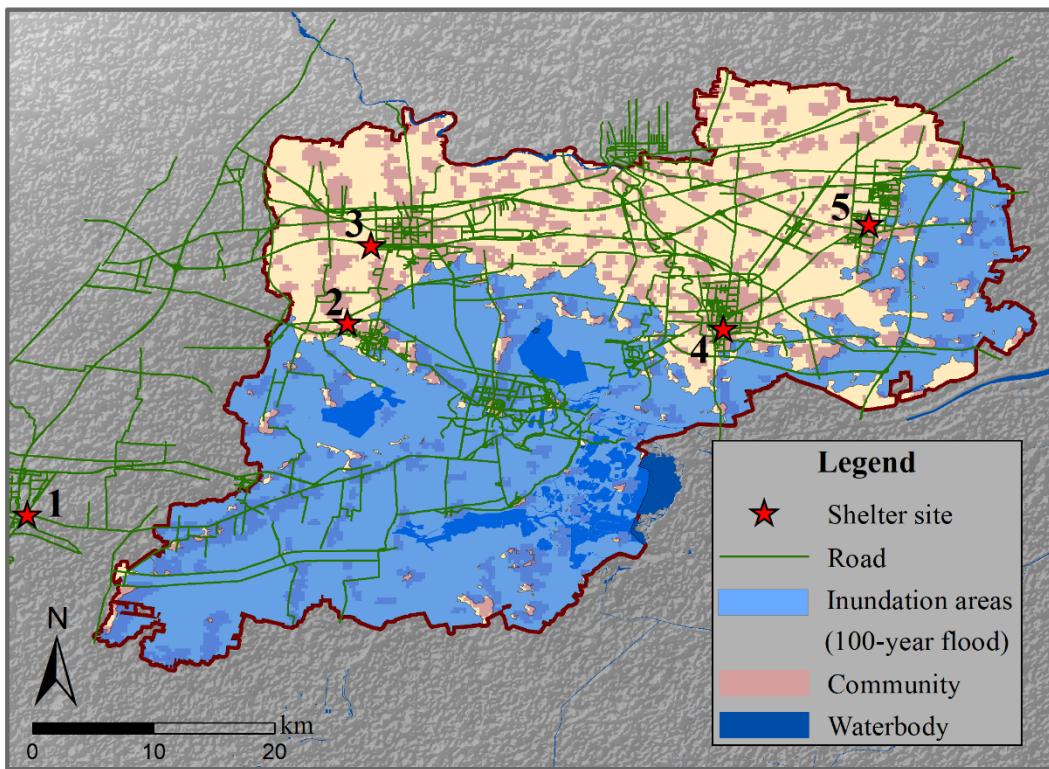
393 **Figure 5.** Data sources and flowchart of the integrated modeling framework

394 **3.3. Flood simulation and scenario design**

395 As mentioned above, the case study site has a high risk of flooding due to frequent extreme  
 396 rainstorm events. Following the precautionary principle in natural disaster management  
 397 (Etkin et al., 2012), we use the 100-year flood event as an example to evaluate the impacts  
 398 of extreme flooding on the study area, and then examine the impacts of various  
 399 management policies and human behaviors on household evacuation processes.

400 We run the hydrodynamic model to simulate flood inundation processes for the flood with  
 401 100-year return period. The modeling results show that the inundated area is 66.5% of the  
 402 land area (Figure 6). The affected population is 508,986 (45.8% of the total population).  
 403 These modeling results are consistent with the results that were reported in our prior work,  
 404 and are empirically similar to the flood hazard experienced in this region in July 2016. For  
 405 detailed introductions regarding the construction, calibration and validation of the  
 406 hydrodynamic model, see Wu et al. (2021). With such a high flood risk, it is essential for

407 emergency responders to understand how flood evacuation performance is affected by  
408 various human behavioral factors and evacuation management plans.



410 **Figure 6.** Flood inundation areas for a 100-year flood in the study area

411 A scenario-based analysis is conducted to examine the roles played by the following factors  
412 in flood evacuation simulations: (1) evacuation shelter establishment (i.e., the number and  
413 geographical distribution of shelter locations), (2) heterogeneity in households' evacuation  
414 preparation times, and (3) evacuees' route search strategies. Three experiments are  
415 designed to assess the joint impacts of the above three factors (Table 2), which are  
416 introduced in turn below.

417 The first experiment focuses on assessing the impact of the number and geographical  
418 distribution of evacuation shelters on agents' evacuation processes. Note that in the XNA,

419 five optional sites for evacuation shelters are identified based on the flood inundation area  
 420 for the 100-year flood (illustrated by the red stars in Figure 6). Considering all the possible  
 421 combinations of these shelters, a total of 31 simulations are performed in this experiment  
 422 (5 simulations for single-shelter scenarios and 26 simulations for multiple-shelter  
 423 scenarios). Experiment 2 assesses the impacts of agents' behavioral heterogeneity (i.e.,  
 424 variations in households' evacuation preparation times) on traffic flow and evacuation  
 425 outcomes. Note that in the first and second experiments, agents apply the shortest-distance  
 426 route search method (Mode 1) to evacuate from their household locations to evacuation  
 427 destinations. Experiment 3 simulates evacuation processes in which agents apply the  
 428 system-level optimization method (Mode 2) for route selection. The simulation results of  
 429 experiment 3 are compared with those of the first and second experiments to explore the  
 430 effects of agents' route search strategies on evacuation outcomes.

**Table 2.** Scenario design for simulating household evacuation processes

Experiment	Shelter arrangement	Heterogeneity in agents' evacuation preparation times	Evacuation route search strategy
1	All the combinations of the five optional shelters #1, #2, #3, #4, and #5	1.5 <sup>(a)</sup>	Mode 1 (Shortest distance)
2	{#1, #2, #3, #4, #5} <sup>(b)</sup>	0.2~3.0 <sup>(a)</sup>	Mode 1 (Shortest distance)
3	Five one-shelter scenarios and {#1, #2, #3, #4, #5}	0.2~3.0 <sup>(a)</sup>	Mode 2 (System optimization)

Note:

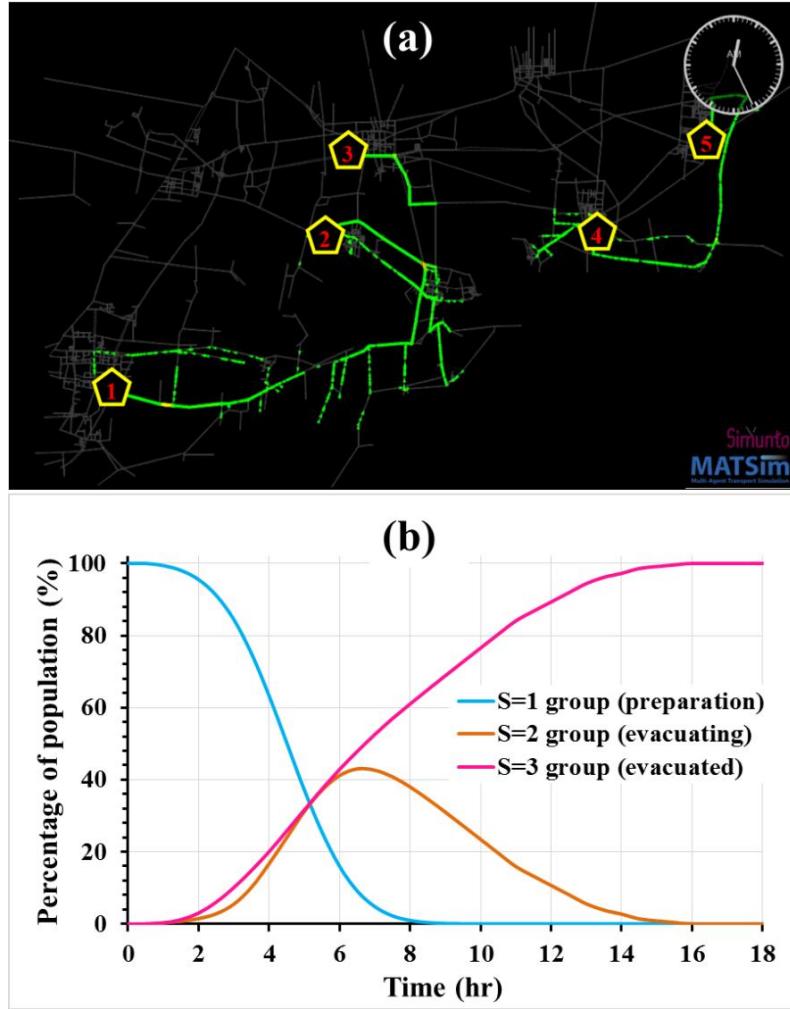
<sup>(a)</sup> Residents' behavioral heterogeneity is measured by the variation (i.e., standard deviation) in their evacuation preparation times. In the study area, the average evacuation preparation time of residents is set to 4 hours based on our communication with the local flood management authorities.

<sup>(b)</sup> The set {#1, #2, #3, #4, #5} denotes that all five shelters are selected for this scenario.

431 **4. Modeling results**

432 **4.1. An example of household evacuation processes**

433 In this study, the results of household evacuation simulations are extracted and analyzed  
434 with the data visualization tool *Senozon Via* (Milevich et al., 2016). Figure 7a presents a  
435 snapshot of residents' evacuation schemes for the case in which all five evacuation shelters  
436 are used in the study area (note that each household is illustrated by a green dot in Figure  
437 7a). Figure 7b depicts the change in the ratio of the three groups of the population during  
438 the evacuation processes. The percentage of the population in the S=1 group (i.e., the  
439 agents that have not started evacuating) displays a consistent decreasing trend, as more  
440 agents start their evacuation processes over time. Consequently, the S=3 group (i.e., the  
441 agents that have arrived in a safe zone) exhibits a consistent increasing trend. The S=2  
442 group (i.e., the agents that have started evacuating but have not arrived at a safe zone,  
443 representing the residents who are moving in the road network) increases at the beginning  
444 of the evacuation period, reaching a peak of 43.1% after approximately 6.5 hours, and then  
445 decreases until the end of the evacuation period. The entire evacuation process takes  
446 approximately 15.5 hours (i.e., the evacuation clearance time). In the following sections,  
447 the factors that influence the evacuation process will be assessed under different conditions.



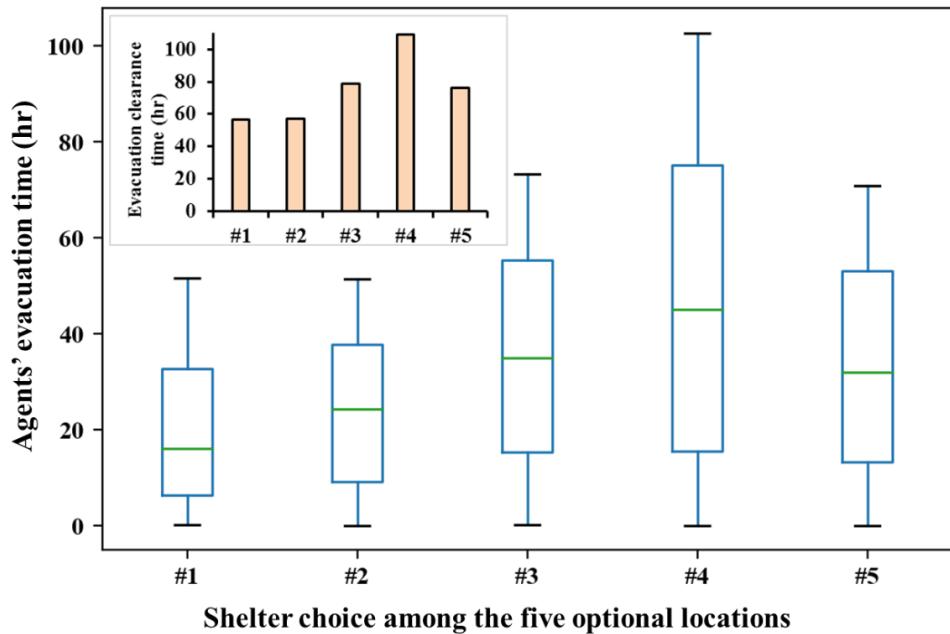
448

449 **Figure 7.** (a) A snapshot of residents' evacuation schemes when all five evacuation shelters  
 450 are established in the study area; (b) The percentages of the population in the three groups  
 451 of agents. Note that the S=1 group includes agents who have not started evacuating, S=2  
 452 includes agents who have started evacuating but have not arrived at an evacuation  
 453 destination, and S=3 includes agents who have successfully arrived at their destinations.

454 **4.2. Impacts of shelter location arrangement on evacuation processes**

455 We first conduct experiment 1 to examine agents' evacuation processes for the five  
 456 scenarios in which only one evacuation shelter is established. Figure 8 shows that the  
 457 geographical location of an evacuation shelter has a fundamentally important influence on

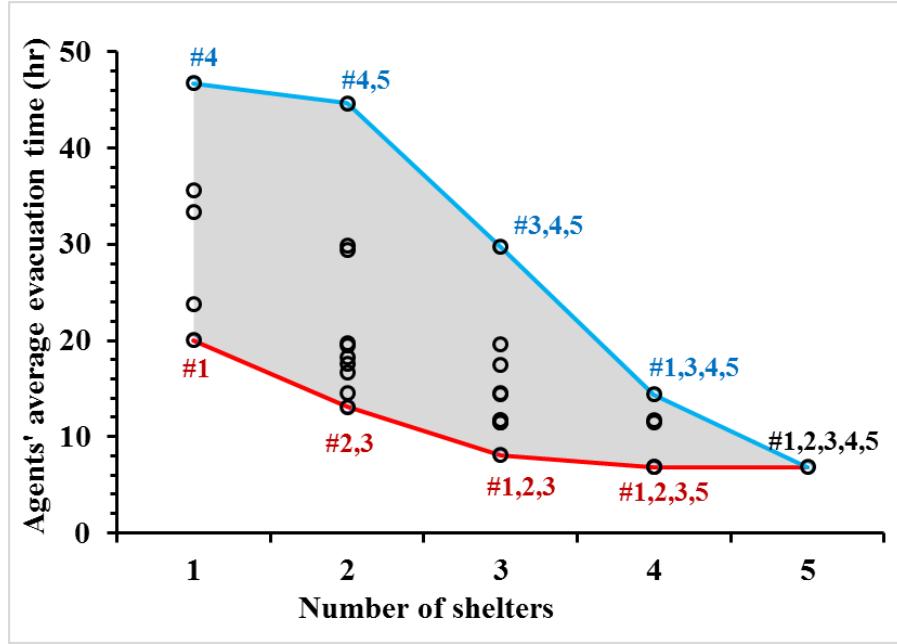
458 residents' flood evacuation performance. Residents' average evacuation time is the shortest  
 459 for shelter site #1 (20.1 hours), followed by sites #2 (23.7 hours), #5 (33.3 hours), #3 (35.7  
 460 hours) and #4 (46.8 hours). The boxplot of all the agents' evacuation times also shows that  
 461 the variation in agents' evacuation time is the largest for shelter site #4 (32.4 hours) and  
 462 the smallest for shelter site #1 (15.4 hours). In terms of the system-level evacuation  
 463 outcomes, shelter sites #1 and #2 are associated with the shortest evacuation clearance time  
 464 (~ 56 hours), and shelter site #4 is associated with the longest evacuation clearance time  
 465 (~108.9 hours) (the embedded figure in Figure 8). In this regard, among the five optional  
 466 shelter locations, sites #1 and #2 are the best locations for shelter establishment, and site  
 467 #4 is the worst, with the longest evacuation time.



468

469 **Figure 8.** Boxplot of agents' evacuation times (the main figure) and the system-level  
 470 evacuation clearance times for the five one-shelter scenarios

471 Next, we compare the average evacuation time of agents for simulations in which all 31  
472 combinations of the five optional evacuation shelter locations are considered. As shown in  
473 Figure 9, when there are a small number of evacuation shelters, establishing more shelters  
474 in the system can notably reduce agents' evacuation times, and this effect is more  
475 noticeable for the worst shelter allocation scenario (illustrated by the blue line) than for the  
476 best shelter allocation scenario (illustrated by the red line). For example, as the number of  
477 shelters increases from two to three, the average evacuation time is reduced from 44.7  
478 hours (shelter set {#4, #5}) to 29.7 hours (shelter set {#3, #4, #5}) for the worst shelter  
479 allocation scenario (a total reduction of 15 hours). In contrast, the reduction in evacuation  
480 time is only 5 hours for the best shelter allocation scenario (from 13.1 hours for set {#2,  
481 #3} to 8.1 hours for set {#1, #2, #3}). These results can yield policy implications in terms  
482 of the number and geographical locations of evacuation shelters needed to meet a particular  
483 flood management goal. For example, if the management goal is to evacuate all the  
484 residents to a single safe zone, shelter #1 would be the best choice, among the five optional  
485 locations, in terms of minimizing the evacuation clearance time. However, for the case of  
486 establishing two shelters in the region, shelter set {#2, #3} is a better choice as compared  
487 with the other shelter site combinations.



488

489 **Figure 9.** The average evacuation time of residents under the scenarios that consider all  
 490 the possible combinations of the five optional evacuation shelters

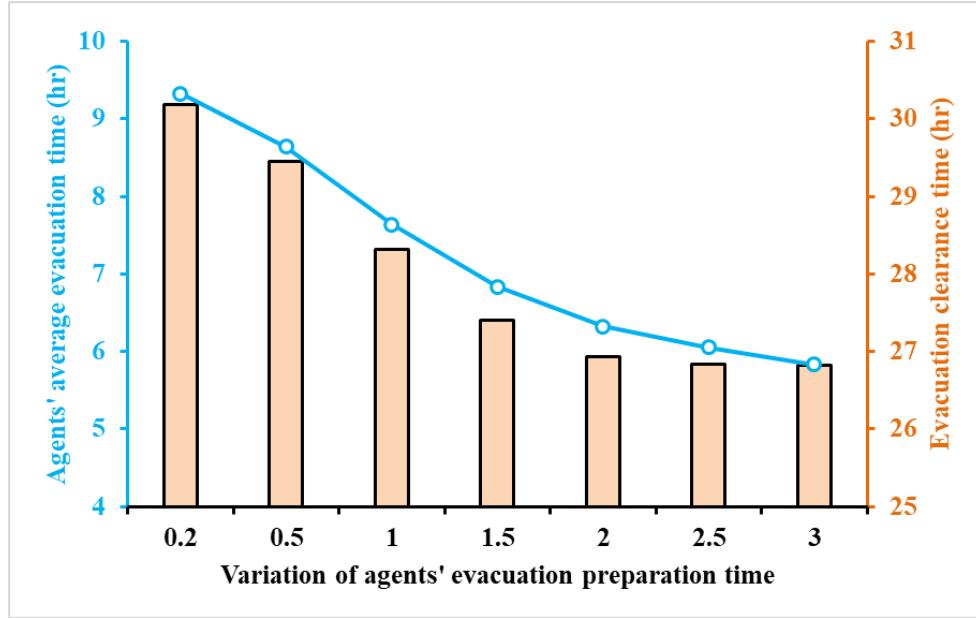
491 Notably, the modeling results show that agents' evacuation time decreases if shelters are  
 492 located closer to denser residential areas. This is because a shelter located closer to denser  
 493 areas can reduce agents' travel distances. Furthermore, the modeling results show that the  
 494 reduction in residents' evacuation times, due to the increase in the number of evacuation  
 495 shelters, is significantly affected by the existing number of evacuation shelters and, in  
 496 particular, their geographical distribution in the region. After a certain number of  
 497 evacuation shelters are established (larger than three in this case), including more shelters  
 498 in the system has a marginal effect on reducing evacuation times. Taking the best shelter  
 499 allocation scenario as an example (the red line in Figure 9), when there are only two  
 500 evacuation shelters ( $\{\#2, \#3\}$ ), adding one more evacuation shelter ( $\#1$ ) in the system can  
 501 reduce the evacuation time by 5 hours (from 13.1 hours for set  $\{\#2, \#3\}$  to 8.1 hours for  
 502 set  $\{\#1, \#2, \#3\}$ ). In contrast, the reduction in evacuation time is only 1.3 hours when

503 shelter #5 is added to the shelter set  $\{\#1, \#2, \#3\}$ . In particular, the average evacuation time  
504 is 6.8 hours for shelter sets  $\{\#1, \#2, \#3, \#5\}$  and  $\{\#1, \#2, \#3, \#4, \#5\}$ , which indicates that  
505 adding one more shelter in the system did not reduce the average evacuation time. This  
506 phenomenon is supported by the Braess paradox phenomena in the field of transportation  
507 research (Braess et al., 2005; Pas and Principio, 1997; Murchland, 1970), which suggests  
508 that including a new link in a traffic network could possibly result in heavier traffic  
509 congestion and longer travel times. This phenomenon and its policy implications will be  
510 further discussed in Section 5.

#### 511 **4.3. Impacts of residents' behavioral heterogeneity on evacuation processes**

512 Previous studies have shown that the evacuation preparation time of households plays an  
513 important role in their emergency evacuation outcomes during natural disasters (Lindell et  
514 al., 2005, 2020). However, the heterogeneity in human behaviors has not been explicitly  
515 examined in flood evacuation processes. In this section, we conduct experiment 2 to assess  
516 the impacts of human behavior heterogeneity (measured by the variance in agents'  
517 evacuation preparation times) on evacuation processes. Figure 10 shows that human  
518 behavioral heterogeneity has a nonlinear effect on agents' evacuation outcomes. Increasing  
519 the heterogeneity in households' evacuation preparation times will result in reductions in  
520 the average evacuation time and the system-level evacuation clearance time, and this effect  
521 is more significant when the variation in the evacuation preparation time is small ( $< 1.5$   
522 hours). In particular, when the variation in preparation time is large ( $> 2$  hours), the change  
523 in the heterogeneity of preparation times will not notably affect the average evacuation  
524 time or the system-level evacuation clearance time. These results are consistent with the

525 modeling results obtained from our prior work, which examined the role of heterogeneity  
526 in residents' tolerance to flood risk during evacuation processes (Du et al., 2016).



527

528 **Figure 10.** The impacts of human behavioral heterogeneity (i.e., the variation in agents'  
529 evacuation preparation times) on their average evacuation time (the left Y-axis) and the  
530 system-level evacuation clearance time (the right Y-axis)

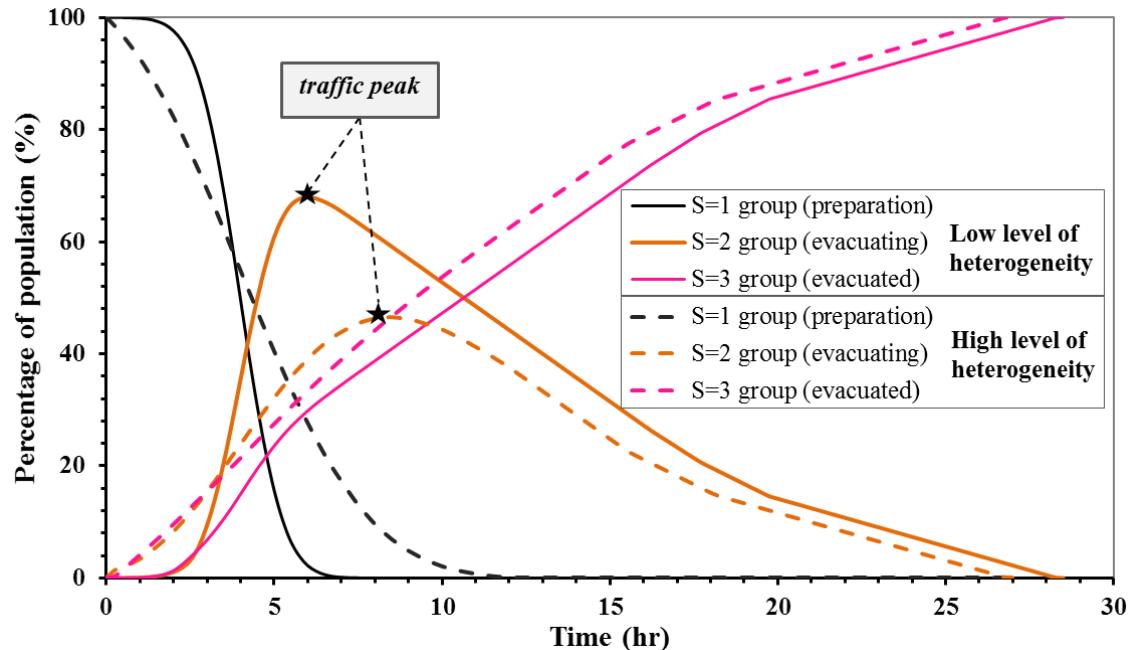
531 Next, we assess the impacts of human behavioral heterogeneity on the traffic flow  
532 conditions in the road network. Figure 11 plots the percentage of the three groups of the  
533 population during evacuation processes, and the S=2 group (illustrated by the two brown  
534 lines) includes the agents who are evacuating in the road network. The modeling results  
535 show that the peak traffic time (i.e., the time when the number of agents in the road network  
536 reaches a maximum during the evacuation period) is delayed as the level of agent  
537 behavioral heterogeneity increases. In addition, the percentage of agents in the road  
538 network at the peak traffic time is significantly lower in the high behavioral heterogeneity  
539 scenario than in other scenarios. For example, the traffic peak time can be delayed from

540 6.0 hours to 8.5 hours as the variation in the evacuation preparation times increases from  
541 1.0 hours to 3.0 hours. At the time of the traffic peak, the percentage of agents in the road  
542 network is reduced from 67.9% (the low-heterogeneity scenario) to 46.6% (the high-  
543 heterogeneity scenario), and the system-level evacuation clearance time is reduced from  
544 28.5 hours (the low-heterogeneity scenario) to 27 hours (the high-heterogeneity scenario).

545 Figure 12 compares the peak traffic time and the percentage of evacuating agents at the  
546 peak time under various levels of heterogeneity in agents' evacuation preparation times.

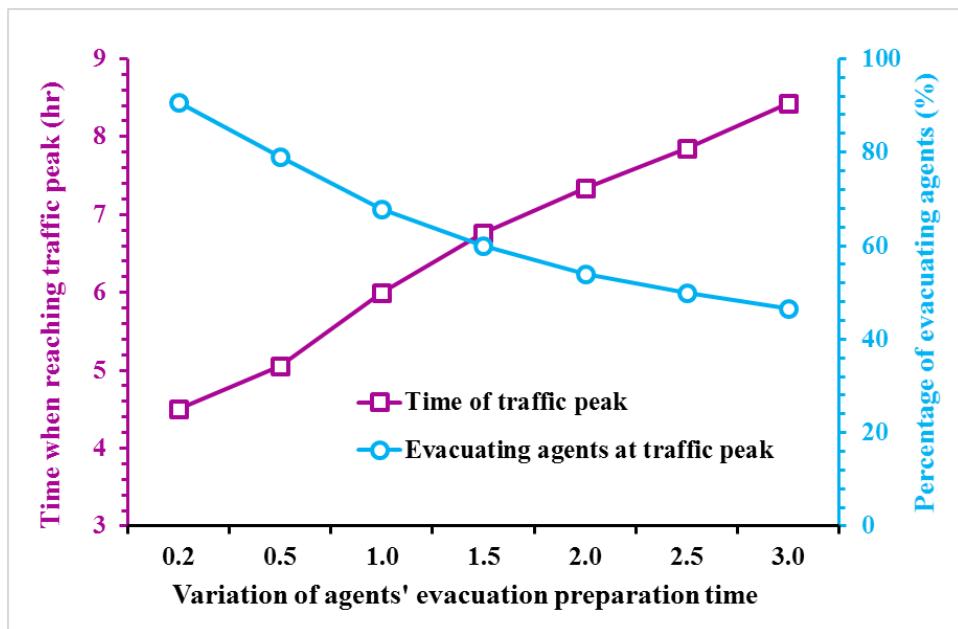
547 The modeling results show that as agents' behavioral heterogeneity increases, flood  
548 evacuation outcomes can be improved (i.e., the traffic congestion problem is alleviated, the  
549 peak traffic time is delayed, and the evacuation clearance time is reduced).

550 These modeling results highlight the importance for policy makers to pay explicit attention  
551 to households' behavioral heterogeneity during flood evacuation processes. For example,  
552 the modeling results show that the variation in agents' departure times can significantly  
553 affect traffic load in the road network and evacuation clearance time. Traffic congestion  
554 condition can be alleviated if the variation of agents' departure times is larger. Thus, to  
555 improve evacuation efficiency, emergency responders may need to divide all the  
556 households in the community into a number of groups and guide them to evacuate in  
557 batches, rather than let them start evacuation in a chaotic manner without appropriate  
558 coordination.



559

560 **Figure 11.** Comparison of the evacuation processes for low (solid lines) and high (dotted  
 561 lines) levels of human behavioral heterogeneity. Note that agents' behavioral heterogeneity  
 562 is measured by the standard deviation of their evacuation preparation time, and the low and  
 563 high levels of heterogeneity are 1.0 hours and 3.0 hours, respectively.



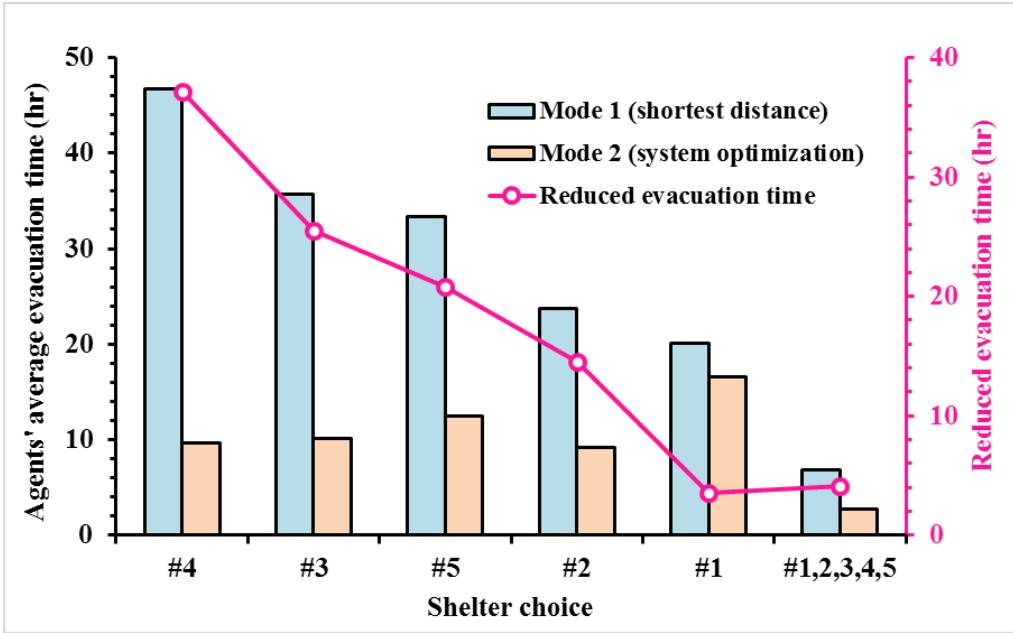
564

565 **Figure 12.** Peak traffic time (the left Y-axis) and the percentage of evacuating agents (i.e.,  
566 S=2 group) at the peak traffic time (the right Y-axis) for various levels of human behavioral  
567 heterogeneity.

568 **4.4. Impacts of households' evacuation route choices on evacuation processes**

569 In the above sections, the modeling results for scenarios in which the agents apply the  
570 shortest-distance route search method to travel from their original locations to destinations  
571 (Mode 1) during evacuation processes were presented. In this section, we conduct  
572 experiment 3, in which agents' evacuation routes are obtained based on a system-level  
573 optimization approach (Mode 2). Then, we compare the three experiments to explore the  
574 joint impacts of the route search method and behavioral heterogeneity of residents on  
575 evacuation processes.

576 Figure 13 compares agents' average evacuation times for the two travel modes. Two  
577 implications are obtained from the modeling results. First, the results show that the average  
578 evacuation time is consistently smaller for Mode 2 than for Mode 1. This result agrees with  
579 the common belief in transportation research. That is, if each agent selects their shortest  
580 evacuation route without considering the effects of other agents' route choices, traffic  
581 congestion will likely occur in the road network. In contrast, if agents' evacuation route  
582 choices are optimized from the system level, traffic flow conditions can be improved,  
583 leading to a noticeable reduction in traffic congestion and shorter evacuation times.



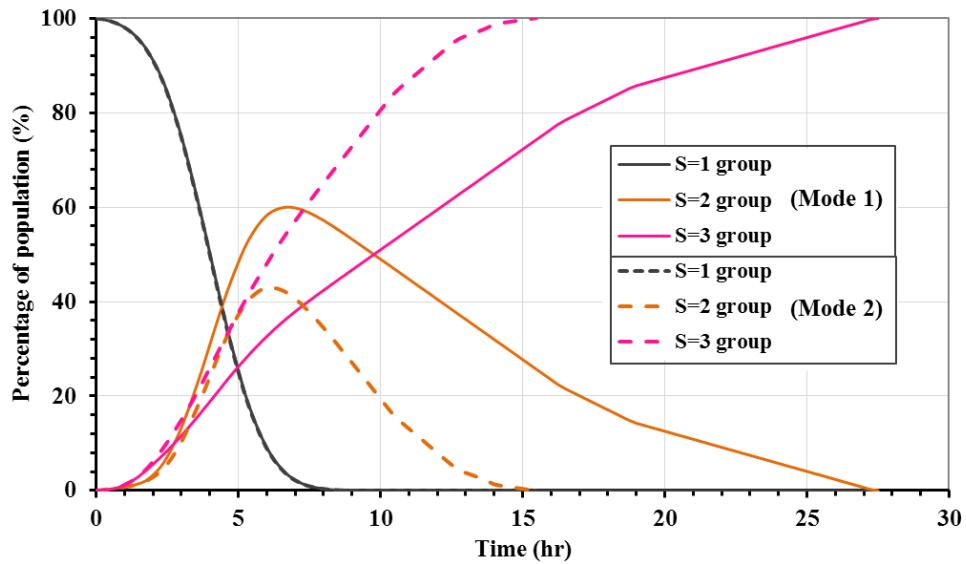
584

585 **Figure 13.** Comparison of the average evacuation time of agents for the two evacuation  
586 route search strategies

587 Second, one can observe that the variation in evacuation time across different shelter  
588 establishment scenarios is significantly higher for Mode 1 than for Mode 2. For example,  
589 among the five one-shelter scenarios, the agents' average evacuation time ranges from 46.7  
590 hours to 20.1 hours (a difference of 26.6 hours) for Mode 1. In contrast, this value ranges  
591 from 16.5 hours to 9.2 hours (a difference of 7.3 hours) for Mode 2. This result implies that  
592 shelter establishment plays a more important role when residents only seek to minimize  
593 their individual evacuation times. In comparison, if agents' evacuation routes are optimized  
594 from the system level, shelter establishment will become a less significant factor affecting  
595 evacuation performance.

596 Figure 14 presents the percentages of the three groups of agents during the evacuation  
597 process to explicitly examine the impacts of different route search strategies. Compared  
598 with the shortest-distance search strategy (Mode 1), the system-level optimization route

599 search strategy (Mode 2) can reduce the evacuation clearance time by 12 hours (from 27.5  
 600 hours for Mode 1 to 15.5 hours for Mode 2). In addition, the percentage of agents in the  
 601 road network at the peak traffic time is reduced from 60.4% for Mode 1 to 43.1% for Mode  
 602 2, indicative of a significant improvement in traffic congestion during the evacuation  
 603 period. However, the peak traffic time is similar in the two scenarios, suggesting that  
 604 changing agents' route search strategies does not considerably affect the peak time of  
 605 traffic flows.



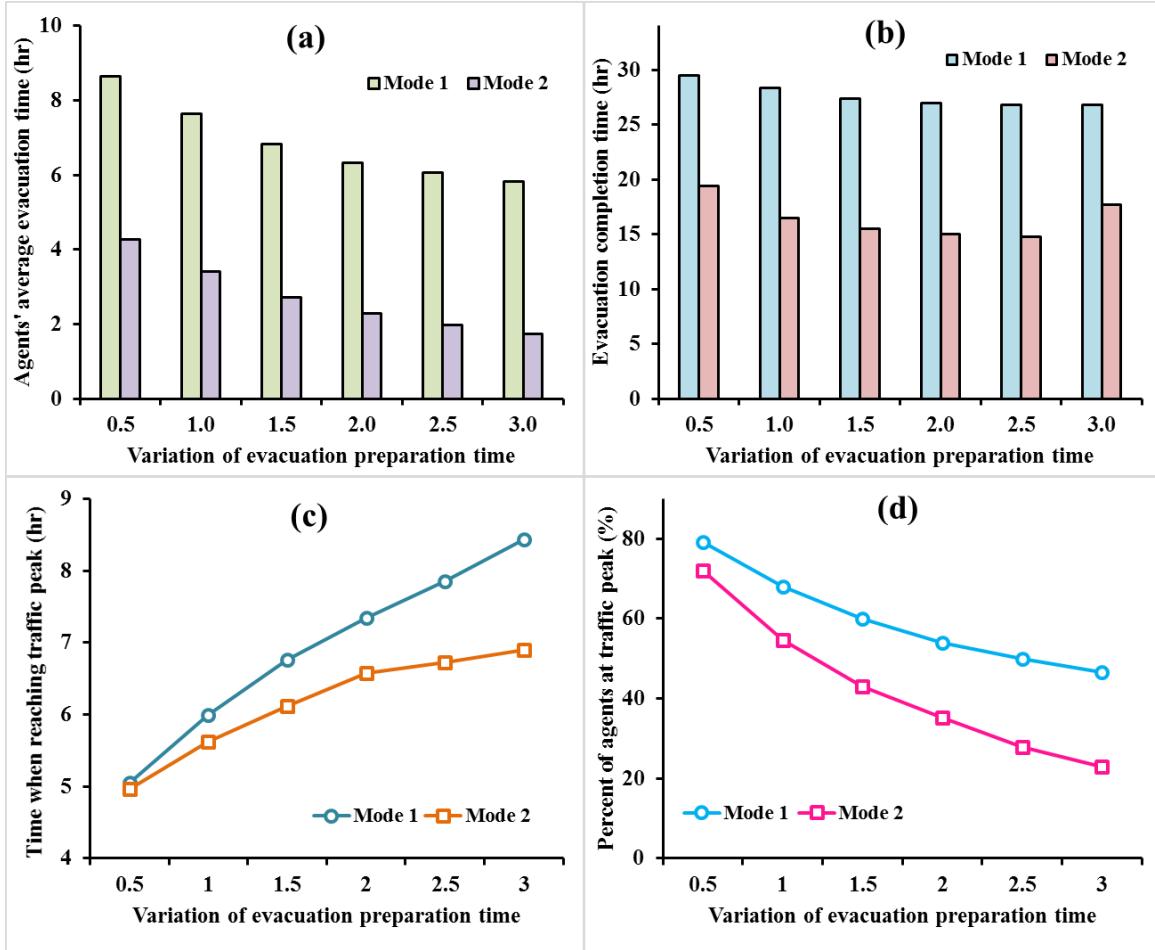
606

607 **Figure 14.** Comparison of residents' evacuation processes for the two route search  
 608 strategies (note that all five evacuation shelters are selected for the two scenarios, and the  
 609 variation in residents' evacuation preparation times is 1.5 hours)

610 The above analyses focused on assessing the impacts of a single factor (agents' behavioral  
 611 heterogeneity or evacuation route search strategies). Figure 15 examines how the two  
 612 factors jointly affect evacuation processes. Notably, in general, the average evacuation time  
 613 of agents and the system-level evacuation clearance time are small when the variation in

614 the evacuation preparation time is low and/or when agents use Mode 2 to determine their  
615 evacuation routes. Interestingly, when the variation in agents' evacuation preparation times  
616 is low (<1.0 hour), the difference between Mode 1 and Mode 2 is not significant in terms  
617 of the peak traffic time or the percentage of evacuating agents at the peak traffic time. This  
618 result indicates that changing agents' route search strategies will not considerably affect  
619 the peak traffic time or the maximum traffic flow if all the agents start their evacuation  
620 activities within a short time window. In contrast, as the variation in the evacuation  
621 preparation time of agents increases, the evacuation route search strategy used can  
622 significantly affect the peak traffic time and the maximum traffic flow (Figures 15c-15d).  
623 However, the variation in agents' evacuation preparation times does not notably affect the  
624 changes in the average evacuation time or system-level evacuation clearance time between  
625 the two route search strategies.

626 The comparisons of the two route search methods, as have been presented in the above  
627 sections, show that households' route choices play an important role in their evacuation  
628 processes. Evacuation clearance time and traffic congestion will be significantly alleviated  
629 and become more robust against the change in shelter location arrangement if evacuation  
630 routes are optimized. In this regard, policy makers may improve flood management by  
631 providing clear guidance to all the households in terms where (i.e., shelter choice), when  
632 (i.e., departure time) and in particular, through which route (i.e., route selection) to  
633 evacuate. On the other hand, households need to follow the evacuation guidance and take  
634 the recommended routes to improve evacuation efficiency.



635

636 **Figure 15.** The joint impacts of evacuation route search strategies and the variations in  
 637 agents' evacuation preparation times on (a) the average evacuation time, (b) the system-  
 638 level evacuation clearance time, (c) the time when the traffic peak is reached during  
 639 evacuation processes, and (d) the percentage of evacuating agents at the peak traffic time

640 **5. Discussion**

641 **5.1. Implications for flood risk assessment and evacuation management**

642 In this study, we employ an interdisciplinary socio-hydrological approach that incorporates  
 643 a physically-based hydrodynamic model, an agent-based human behavior model, and a  
 644 large-scale transportation model into an integrated modeling framework. The proposed

645 modeling framework is motivated by previous socio-hydrological studies that called for  
646 incorporating various factors in the context of coupled human-flood systems to support  
647 flood management. These factors may be associated with a wide range of interdisciplinary  
648 domains, such as hydrogeological conditions, flood inundation process, information  
649 dissemination platforms, risk perception and awareness, social preparedness, public policy,  
650 and urban infrastructure development (Barendrecht et al., 2019; Di Baldassarre et al., 2013;  
651 Yu et al., 2022; Pande and Sivapalan, 2017; Troy et al., 2015; Fuchs et al., 2017; Viglione  
652 et al., 2014). We apply the model to the XNA in China to assess the inundated areas of an  
653 extreme flood event and to examine household evacuation outcomes under various  
654 management policies and human behaviors. Several modeling and policy implications can  
655 be obtained based on the model construction and simulation results.

656 First, the simulation results of this study show that the flood risk and flood damage to an  
657 area are affected not only by the hydrological characteristics of flood events but also by  
658 infrastructural, socioeconomic and human behavioral factors. In particular, the results  
659 show that household evacuation outcomes are significantly affected by shelter location  
660 arrangement, route selection strategies, and evacuation preparation times. Therefore, it is  
661 essential for researchers and policy makers to incorporate various social, hydrological and  
662 human behavioral factors into an integrated framework to obtain more robust estimations  
663 of flood risk and to design informed policies to support holistic flood management.

664 Second, the modeling results show that the number of evacuation shelters and, in particular,  
665 their geographical distributions have important effects on flood evacuation processes. For  
666 example, by comparing the evacuation outcomes obtained for the five optional shelter sites  
667 in the case study area, we find that the average evacuation time of residents varies from

668 20.1 hours (shelter site #1) to 46.8 hours (shelter site #4) (Figure 8). In this regard, if there  
669 are limited available resources and only one evacuation site can be established in the area,  
670 shelter #1 would be a better site than shelter #4 if the management goal is to minimize the  
671 average evacuation time of residents. Another implication associated with shelter choice is  
672 that establishing more shelters in the area does not necessarily lead to improvements in a  
673 community's evacuation processes if there is already a sufficient number of evacuation  
674 shelters or if the shelters are not well distributed in the region. For example, in the case in  
675 which there are three shelters (e.g., {#1, #2, #3}), including more shelters in the system  
676 (e.g., #4, #5, or both) will not effectively reduce the average evacuation time of households  
677 (Figure 8). This finding, although somewhat contrary to what one would intuitively expect,  
678 is in line with the classic Braess paradox in the field of transportation research; notably,  
679 adding a new link in a traffic network may not improve the operation of the traffic system  
680 (Frank, 1981; Murchland, 1970). Some studies have shown that the occurrence of Braess  
681 paradox phenomena may be affected by the road network configuration, travel demand,  
682 and travelers' route search behaviors (Pas and Principio, 1997; Braess et al., 2005).  
683 Therefore, regarding emergency management policies such as where to establish new  
684 shelters, policy-makers need to assess the relationships among these factors to determine  
685 the number and geographic distribution of shelters in the system.

686 Third, flood evacuation is a complex process in which residents' evacuation activities can  
687 be affected by various social, economic, environmental and infrastructural factors. Thus,  
688 in a particular flood-prone area, residents' decisions and evacuation behaviors could be  
689 highly heterogeneous, varying from family to family, from community to community, and  
690 from time to time (Paul, 2012; Huang et al., 2017). This study shows that human behavioral

691 heterogeneity can significantly affect flood evacuation outcomes in a given region. For  
692 example, the modeling results show that variations in residents' evacuation preparation  
693 times could result in noticeable differences in traffic congestion conditions and the time  
694 required for evacuees to complete their evacuation processes (Figures 10-12). Therefore,  
695 in flood management practice, emergency responders need to explicitly consider the  
696 heterogeneity in residents' behaviors and determine how to promote behavioral changes  
697 by providing the needed resources to vulnerable groups who are not able to take effective  
698 flood mitigation actions to improve the overall disaster management performance of the  
699 community (Nakanishi et al., 2019; Hino and Nance, 2021).

700 **5.2. Limitations and future research directions**

701 Our modeling framework and the simulations in this study have a number of limitations  
702 that warrant future research to make improvements and extend the current approach. First,  
703 similar to other studies on emergency evacuation simulation (Wood et al., 2020; Zhu et al.,  
704 2018; Koch et al., 2020; Saadi et al., 2018), this study focuses on car-based traffic  
705 simulation without considering other transportation modes (e.g., motorcycles). In real-  
706 world evacuation cases, residents may use various types of transportation modes to  
707 evacuate, including by automobile, motorcycle, bus, or foot (Melnikov et al., 2016).  
708 Residents may also change their travel modes during evacuation processes, for example,  
709 due to a change in the available transportation facilities. Recent studies have attempted to  
710 improve emergency evacuation simulations by considering more factors in evacuation  
711 simulation, such as multiple transportation facilities, changes in traffic network  
712 accessibility, variations in travel demand, pedestrian/vehicle interactions and speed  
713 adjustments (Dias et al., 2021; Takabatake et al., 2020; Wang and Jia, 2021; Sun et al.,

714 2020; Chen et al., 2022). Future study could also improve the transportation model to  
715 consider more complex agent-agent and agent-environment interactions during evacuation  
716 processes. For instance, besides the two route search methods that have been analyzed in  
717 this study, future work may consider another type of route search method, in which agents  
718 have fully access to the real-time information on traffic conditions and may decide to  
719 change their evacuation routes over time (referred to as mode 3). The three travel modes  
720 can be systematically compared to achieve a better understanding of how agents' route  
721 searching strategies may affect their evacuation results. This extension will enhance the  
722 functionality of the transportation model MATSim and improve the simulation of agent  
723 behaviors during community evacuation processes.

724 Second, regarding the analyses of shelter establishment, we primarily focus on the number  
725 and geographical distribution of evacuation shelters without considering other important  
726 shelter characteristics, such as shelter capacity. However, it is sometimes necessary to  
727 consider the constraint of shelter capacity in evacuation management, especially in large-  
728 scale evacuation scenarios. Recently, studies have analyzed the impacts of shelter  
729 capacities and their geographic distribution on evacuation outcomes (Alam et al., 2021;  
730 Khalilpourazari and Pasandideh, 2021; Oh et al., 2021; Liu and Lim, 2016). Future studies  
731 should consider more shelter properties to improve the current modeling framework.

732 Third, in this study, the hydrodynamic model is coupled with the ABM and the  
733 transportation model in a one-way coupling manner. That is, the hydrodynamic model  
734 generates flood inundation results as the input for the ABM and the transportation model,  
735 but the modeling results of the ABM and the transportation model do not affect the  
736 hydrodynamic modeling process. Such a one-way model coupling method is suitable for

737 simulating residents' evacuation activities before a flood occurs, but it is not suitable for  
738 cases in which evacuation processes and flood inundation processes have an overlapping  
739 time period. In particular, the model is not capable of simulating how human behaviors  
740 affect river channel and flood inundation processes (Chen et al., 2016; Witkowski, 2021).  
741 This is another limitation that needs to be addressed in future work.

742 Finally, it is worth noting that this study is still subject to many simplifications and  
743 assumptions due to data incompleteness and the specific research scope of the current work.  
744 Future study could incorporate more psychological and social factors to describe agents'  
745 decisions during evacuation processes. For example, future study can conduct surveys and  
746 questionnaires to quantify households' evacuation preparation times after receiving flood  
747 evacuation orders (Lindell et al., 2020). Also, future studies could consider other factors  
748 that may affect human flood risk perception and risk awareness, such as social memories,  
749 social interactions and observations of neighbors' actions (Du et al., 2017; Girons Lopez  
750 et al., 2017). These extensions and improvements can make the model capable of  
751 simulating more realistic decision-making processes and more complex human-flood  
752 interactions to support emergency management during floods.

753 **6. Conclusions**

754 A fundamental aspect of societal security is natural disaster management. Computational  
755 models are needed to assess the flood risk in flood-prone areas and to design holistic  
756 management policies for flood warning and damage mitigation. In this study, we propose  
757 an integrated socio-hydrological modeling framework that couples a hydrodynamic model  
758 for simulating flood inundation processes, an ABM for simulating the flood management  
759 practices of emergency responders and human behaviors, and a large-scale transportation

760 model for simulating household evacuation processes in a road network. Using a case study  
761 of the XNA in China, we demonstrate the effectiveness of the modeling framework for  
762 assessing flood inundation processes for a 100-year flood event and examining households'  
763 evacuation outcomes considering various evacuation management policies and human  
764 behaviors. A number of scenario analyses are performed to explore the impacts of shelter  
765 location arrangement, evacuation preparation times and route search strategies on  
766 evacuation performance.

767 Through a set of scenario analyses, the modeling results show that for a 100-year flood  
768 event, approximately 66.5% of the land area will be flooded, affecting 0.5 million people.  
769 Household evacuation processes can be significantly affected by the number and  
770 geographical distribution of evacuation shelters. For the five optional sites of evacuation  
771 shelters, the average evacuation time of residents ranges from 20.1 hours to 46.8 hours,  
772 depending on where the evacuation shelters are located. Counterintuitively, yet in line with  
773 the Braess paradox in the transportation field, we find that including more shelters in the  
774 system may not improve evacuation performance in a region if the number of shelters or  
775 shelter distribution is already optimal or near optimal. In addition, the simulation results  
776 show that residents' flood evacuation outcomes are significantly affected by human  
777 decision-making processes, such as the selection of evacuation route search strategies.  
778 Compared with the system-level route optimization method, the shortest-distance route  
779 search method is associated with a longer evacuation travel time because evacuees seeking  
780 to minimize their own travel time may experience traffic congestion. We also find that a  
781 low level of heterogeneity in agents' evacuation preparation times can result in heavy  
782 traffic congestion and long evacuation clearance times. These modeling results indicate

783 that the flood risk of, and the ultimate damage to, an area is affected not only by the  
784 magnitude of the flood itself but also by flood management practices and household  
785 behavioral factors. This study is therefore in line with some previous studies that  
786 highlighted the significance of using socio-hydrological methods for hydrological science  
787 and watershed management (Di Baldassarre et al., 2013; Sivapalan et al., 2012; Abebe et  
788 al., 2019).

789 This study still has a number of limitations that need to be addressed. Recommended future  
790 work includes incorporating more types of transportation facilities and route selection  
791 methods in the transportation simulation model, considering more psychological and  
792 behavioral factors in human decision making, and improving the model coupling method  
793 by employing a two-way coupling approach to simulate the impacts of human behaviors  
794 on flood inundation processes. We envision that these extensions will improve the  
795 functionality of the proposed modeling framework, and the simulation results with these  
796 improvements can provide more useful modeling and policy implications to support flood  
797 risk assessment and emergency evacuation management.

798

#### 799 **Code availability**

800 The code used in this study is available upon request from the corresponding author.

#### 801 **Data availability**

802 The data used in this study can be freely accessed from the data repository in Github  
803 (<https://github.com/54549877777/FloodManagementProject>).

#### 804 **Author contributions**

805 ED and CZ designed this study. HJ, ED, NG and FW developed the model and wrote the  
806 code. HJ, ED and YT performed the experiments. ED analyzed the results and wrote the  
807 original draft. CZ, FW and YT edited the paper.

808 **Competing interest**

809 The contact author declares that none of the co-authors has any competing interests.

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