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2 **Impact of cry wolf effects on social preparedness and efficiency of flood early**

3 **warning systems**

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12

13 **Abstract**

14 To improve the efficiency of flood early warning systems (FEWS), it is important to
15 understand the interactions between natural and social systems. The high level of trust in
16 authorities and experts is necessary to improve the likeliness of individuals to take
17 preparedness actions responding to warnings. Despite a lot of efforts to develop the
18 dynamic model of human and water in socio-hydrology, no socio-hydrological models
19 explicitly simulate social collective trust in FEWS. Here we develop the stylized model
20 to simulate the interactions of flood, social collective memory, social collective trust in
21 FEWS, and preparedness actions responding to warnings by extending the existing socio-
22 hydrological model. We realistically simulate the cry wolf effect, in which many false
23 alarms undermine the credibility of the early warning systems and make it difficult to
24 induce preparedness actions. We found (1) considering the dynamics of social collective
25 trust in FEWS is more important in the technological society with infrequent flood events
26 than in the green society with frequent flood events; (2) as the natural scientific skill to
27 predict flood events is improved, the efficiency of FEWS gets more sensitive to the
28 behavior of social collective trust, so that forecasters need to determine their warning
29 threshold by considering the social aspects.

30

31

32 **1. Introduction**

33 The number of severe flood events is expected to increase in many regions due to climate
34 change (Hirabayashi et al. 2013, 2021). Based on the advances of weather forecasting
35 (e.g., Bauer et al. 2015; Miyoshi et al. 2016; Sawada et al. 2019) and hydrodynamic
36 modeling (e.g., Yamazaki et al. 2011; Trigg et al. 2016), Flood Early Warning Systems
37 (FEWS) have become the promising tool to efficiently mitigate the damage of severe
38 floods. However, to maximize the potential of FEWS, it is crucially important to
39 understand the interactions between flood and social systems. The likeliness of
40 individuals to take preparedness actions responding to flood warnings strongly depends
41 on the individual's risk perception which is controlled by the complex interaction between
42 natural hazards and stakeholders (Wachinger et al. 2013).

43

44 In the literature of weather forecasting, the “cry wolf effect” has been intensively
45 investigated as an important interaction between weather prediction and social systems.
46 In Aesop's fable, the “The Boy who Cried Wolf”, a young boy repeatedly tricks
47 neighboring villagers into believing that a wolf is attacking the sheep. When a wolf
48 actually appears and the young boy seriously calls for help, the villagers no longer trust

49 the warning and fail to protect their sheep. Many false alarms undermine the credibility
50 of the early warning systems. The cry wolf effect on mitigation and protection actions
51 against meteorological disasters has been investigated in economics, sociology, and
52 psychology. Many previous studies have found and quantified the cry wolf effects in
53 meteorological disasters. Simmons and Sutter (2009) performed econometric analysis of
54 a disaster database and revealed that tornadoes that occurred in areas with higher false
55 alarm ratio killed and injured more people. Ripberger et al. (2015) performed a web-based
56 questionnaire survey and revealed that subjective perceptions of warning system's
57 accuracy are systematically related to trust in a weather agency and stated responses to
58 warnings. Trainor et al. (2015) performed large-scale telephone interviews and revealed
59 the significant relationship between actual false alarm ratio and behavioral responses to
60 tornado warnings. Jauernic and van den Broeke (2017) revealed that the odds of students
61 initialing sheltering decreases nearly 1% for every 1% increase in perceived false alarm
62 ratio based on their online questionnaire survey of 640 undergraduate students. Roulston
63 and Smith (2003) found that the warning threshold of the actual weather warning systems
64 can be justified only if the cry wolf effects were considered. This finding implies that
65 many forecasters believe the existence of the cry wolf effects and the design of early
66 warning systems is affected by how the cry wolf effects are considered. It should be noted

67 **that** while these previous works supported the cry wolf effect as an important factor to be
68 considered for the design of warning systems, **some** studies discussed the myth of cry
69 wolf effects implying that they do not exist. For example, LeClerc and Joslyn (2015)
70 performed a psychological experiment in which participants decided whether to apply
71 salt brine to a town's roads to prevent icing according to weather forecasting. In their
72 experiment, the effects of false alarms are so small that they found no evidence suggesting
73 lowering false alarm ratio significantly increases compliance with weather warnings. Lim
74 et al. (2019) performed an online questionnaire survey and found no significant
75 relationship between actual false alarm ratio and responses to warnings. In addition, they
76 found that the increase of perceived false alarm ratio enhanced protective behavior, which
77 contradicted the other works. **Although Trainor et al. (2015) supported the existence of**
78 **the cry wolf effects, they also found that there is a wide variation in public definition of**
79 **false alarms and actual false alarm ratio does not predict perception of false alarm ratio.**
80 **Although the existence of the cry wolf effect is still debatable due mainly to the lack of**
81 **field data and the ambiguity of the quantification of the public perception of false alarms,**
82 **the current evidence suggests the importance to understand the effect of false alarms on**
83 **behavioral responses to warning in order to design efficient flood early warning systems.**
84

85 Socio-hydrology is an emerging research field to contribute to understanding the
86 interactions between flood and social systems (Sivapalan et al. 2012, 2014; Di
87 Baldassarre et al. 2019). The primary approach of socio-hydrology is to develop the
88 dynamic model of water and human. Many socio-hydrological models used social
89 preparedness as a key driver of human-water interactions (e.g., Di Baldassarre et al. 2013;
90 Viglione et al. 2014; Ciullo et al. 2017; Yu et al. 2017; Albertini et al. 2020). The
91 pioneering work of Girons Lopez et al. (2017) revealed the effect of social preparedness
92 on the efficiency of FEWS. Their main finding is that social preparedness is an important
93 factor for flood loss mitigation especially when the accuracy of the forecasting system is
94 limited. However, to our best knowledge, the existing socio-hydrological models
95 simulated social preparedness as a function of social collective memory or personal
96 experience of past disasters, and they considered no effect of trust in authorities and
97 experts. Therefore, the cry wolf effect cannot be analyzed in the existing models. The
98 systematic review of Wachinger et al (2013) indicated that both personal experience of
99 past disasters and trust in authorities and experts have the substantial impact on risk
100 perception. It is crucially important to include the social collective trust in FEWS in the
101 socio-hydrological model to improve the design of FEWS considering social system
102 dynamics.

103

104 The aim of this study is to develop the stylized model of the responses of social systems
105 to FEWS as the simple extension of Girons Lopez et al. (2017). By modeling the
106 dynamics of social collective trust in FEWS as a function of the recent success and failure
107 of the forecasting system, we realistically simulate the cry wolf effect. By analyzing our
108 newly developed model, we provide useful implication to maximize the potential of
109 FEWS considering social system dynamics.

110

111 **2. Model**

112 Here we slightly modified the model proposed by Girons Lopez et al. (2017). For brevity,
113 the detailed explanation of equations shared with Girons Lopez et al. (2017) is omitted in
114 this paper. See Gironz Lopez et al. (2017) and references therein for the complete
115 description including empirical evidence which supports each equation.

116

117 A synthetic time series of river discharge is generated. Following Girons Lopez et al.
118 (2017), a simple bivariate gamma distribution, Γ , is used:

119 $Q \sim \Gamma(\kappa_c, \theta_c)$ (1)

120 where Q is maximum annual flow [L^3T^{-1}]. The bivariate gamma distribution is
121 characterized by shape κ_c and scale θ_c .

122

123 This maximum annual flow, Q , is forecasted. In our model, the ensemble flood forecasting
124 system (e.g., Cloke and Hornberger 2009) is installed and the probabilistic forecast can
125 be issued. The forecast probability distribution, F , is calculated by the following:

$$126 \quad F \sim N(Q + N(\mu_m, \sigma_m^2), N(\mu_v, \sigma_v^2)) \quad (2)$$

127 where $N(\cdot)$ is the Gaussian distribution, $N(\mu_m, \sigma_m^2)$ controls the prediction accuracy,
128 and $N(\mu_v, \sigma_v^2)$ controls the prediction precision. While Girons Lopez et al. (2017)
129 changes μ_m in their simulation, we set $\mu_m = 0$ assuming the forecast is unbiased.

130 While Girons Lopez et al. (2017) used the bivariate gamma distribution to model the
131 prediction precision, we used the Gaussian distribution to make it easier to interpret
132 results.

133

134 There is a damage threshold [L^3T^{-1}], δ , which is the proxy of levee height. When $Q > \delta$,
135 flood occurs. The forecast system calculates the probability of river discharge exceeding
136 δ and issues a warning if this probability of exceedance, P , is larger than a predefined
137 probability threshold, π . Table 1 summarizes four different outcomes of forecasting: true

138 positive, false positive, false negative, and true negative. When forecasters choose lower
139 π , they issue many warnings with low forecasted probability of flooding, which inevitably
140 increases false alarms. When forecasters choose higher π , they can reduce the number of
141 false alarms by issuing the smaller number of warnings, which inevitably increases
142 missed events.

143

144 Based on these four different outcomes shown in Table 1, damages and costs are
145 calculated. Flood damage is assumed to be negligible when river discharge is smaller than
146 a damage threshold (i.e. $Q < \delta$). When $Q \geq \delta$, the damage function is defined as a
147 simple exponential function, which is often used in the socio-hydrological literature (e.g.,
148 Di Baldassarre et al. 2013):

$$149 \quad D_Q = \begin{cases} 0 & (Q < \delta) \\ 1 - e^{-\frac{Q-\delta}{\beta}} & (Q \geq \delta) \end{cases} \quad (3)$$

150 where D_Q is damage [.] , β is a model parameter [$L^{-3}T$]. If a flood event is successfully
151 forecasted and a warning is issued (i.e. $P \geq \pi$), this damage is mitigated by preparedness
152 actions such as evacuation and safekeeping of assets. Note that preparedness actions
153 which are not triggered by FEWS were not considered in this stylized model to focus only
154 on the impact of social preparedness on the efficiency of FEWS. How much damage can

155 be mitigated depends on social preparedness, P_r [1]. The mitigated damage (called
 156 residual damage in Girons Lopez et al. (2017)), D_r [1], is calculated by the following:

$$157 \quad D_r = D_Q e^{-P_r \ln(\frac{1}{\alpha_0})} \quad (4)$$

158 where α_0 is a model parameter [1] which determines the minimum possible damage. In
 159 summary, the flood damage [1], D , can be described by equation (5):

$$160 \quad D = \begin{cases} 0 & (Q < \delta) \\ 1 - e^{-\frac{Q-\delta}{\beta}} & (Q \geq \delta \text{ and } P < \pi) \\ \left(1 - e^{-\frac{Q-\delta}{\beta}}\right) e^{-P_r \ln(\frac{1}{\alpha_0})} & (Q \geq \delta \text{ and } P \geq \pi) \end{cases} \quad (5)$$

161

162 Whenever a warning is issued, the cost [1], C , arises from mitigation and protection
 163 actions. Whenever a warning is issued, C is included in the total loss. Following Girons
 164 Lopez et al. (2017), we assumed that the cost is calculated by:

$$165 \quad C = \begin{cases} 0 & P < \pi \\ \eta Q & P \geq \pi \end{cases} \quad (6)$$

166 where η is a parameter [L⁻³T]. Note that this cost has been found to be negligibly small
 167 compared with avoidable damage. For instance, Schroter et al. (2008) showed that the
 168 cost C is approximately 2 % of avoidable damage. In previous works, this cost was often
 169 neglected (e.g., Pappenberger et al. 2015; Hallegatte 2012). Although Girons Lopez et al
 170 (2017) assumed there are significant costs of mitigation and protection actions, we will
 171 discuss how differently their model and our newly proposed model work with no

172 mitigation costs (i.e. $\eta = 0$) as well as with the original settings of Gironz Lopez et al
173 (2017).

174

175 The dynamics of social preparedness, P_r , in this study is different from Gironz Lopez et
176 al. (2017). We assumed that the social preparedness consisted of social collective memory
177 and social collective trust in FEWS:

$$178 \quad P_r(t) = \gamma E(t) + (1 - \gamma)T(t) \quad (7)$$

179 where $E(t)$ and $T(t)$ are social collective memory [.] and social collective trust [.] in
180 FEWS at time t , respectively. γ is a model parameter [.] that weights $E(t)$ and $T(t)$.

181 Social collective memory is shared knowledge and information about past flood disasters

182 occurred in a community. In many socio-hydrological models, social collective memory

183 is driven by the recency of past flood experience. Following Gironz Lopez et al. (2017),

184 the dynamics of social collective memory is described by the following:

$$185 \quad E(t + 1) = \begin{cases} E(t) - \lambda E(t) & (D = 0) \\ E(t) + \chi D & (D > 0) \end{cases} \quad (8)$$

186 where λ and χ are model parameters [.]

187

188 Social collective trust is defined as shared knowledge and perception of the reliability of

189 information issued from authorities. We assumed that social collective trust in FEWS is

190 affected by the recent accuracy of FEWS. Previous studies pointed out that the recent
 191 forecast accuracy and false alarm ratio affected the performance of preparedness actions
 192 (Simmons and Sutter 2009; Trainor et al. 2015; Ripberger et al. 2015; Jauernic and van
 193 den Broeke 2017). It is reasonable to assume that trust in FEWS increases (decreases)
 194 when prediction succeeds (fails). We propose the following simple equation to describe
 195 the dynamics of social collective trust in FEWS:

$$196 \quad T(t + 1) = \begin{cases} T(t) & \text{for true negative} \\ T(t) + \tau_{TP} & \text{for true positive} \\ T(t) - \tau_{FN} & \text{for false negative} \\ T(t) - \tau_{FP} & \text{for false positive} \end{cases} \quad (9)$$

197 where τ_{TP} , τ_{FN} , and τ_{FP} , are positive parameters [1]. By changing the value of these
 198 parameters, we can change the sensitivity of social collective trust in FEWS to the
 199 accuracy of FEWS. We will analyze the behavior of our model associated with several
 200 different combinations of these three parameters.

201

202 In our equations (7-9), we can consider both social collective memory and social
 203 collective trust to analyze behavioral responses to warnings. For instance, please assume
 204 that a severe flood occurs and substantially damages a community, and this flood events
 205 cannot be predicted. In this case, social collective memory increases due to the large
 206 damage (equation (8)). This increase of social collective memory $E(t)$ contributes to

207 increasing social preparedness towards the next severe flood events (equation (7)).
208 However, the failure of predicting this flood events decreases social collective trust in
209 FEWS and authorities related to warning systems (equation (9)), which negatively
210 impacts to the capability of a community to deal with the next flood events by decreasing
211 social preparedness (equation (7)).

212

213 If social preparedness is determined only by social collective memory as Girons Lopez et
214 al (2017) proposed, **small social collective memory directly results in insufficient social**
215 **preparedness actions.** In our proposed model, high social collective trust in FEWS can
216 **induce social preparedness actions** even if a community loses past flood experiences to
217 some extent (equation (7)). However, if a weather agency repeatedly issues false alarms,
218 social collective trust in FEWS decreases (equation (9)), which negatively impacts to
219 social preparedness (equation (7)). Therefore, the dynamics of social preparedness in our
220 proposed model is greatly different from Girons Lopez et al. (2017).

221

222 Many of the model parameters are fixed in our analysis. Table 2 summarizes the
223 description and values of the fixed parameters. **These parameters are not focused on our**
224 **analysis, and we chose their values from the previous works.** **The values of κ_c , θ_c , α_0 ,**

225 and χ are same as Girons Lopez et al. (2017). We set $\mu_m = 0$ assuming the forecast is
226 unbiased (see also equation 2 and its description). Our specified β is within the range
227 proposed by Girons Lopez et al. (2017). In addition, the results of Girons Lopez et al.
228 (2017) indicated that this parameter is not sensitive to relative loss. We set λ assuming
229 that social collective memory has 25-year half-life which is within the range of previously
230 quantified values (e.g., Fanta et al. 2019; Barendrecht et al. 2019). Some parameters are
231 changed in our analysis to check their sensitivity to the performance of FEWS. Those
232 parameters are explained in the next section.

233

234 **3. Experiment design**

235 **3.1. Metrics**

236 We used several metrics to evaluate the performance of FEWS. The purpose of FEWS
237 is to reduce the total loss ($D + C$). We used the relative loss as Girons Lopez et al. (2017)
238 did. The relative loss, L_r , is defined by equation (10):

$$239 \quad L_r = \frac{L_{FEWS}}{L_{noFEWS}} \quad (10)$$

240 We performed the long-term (1000-year) numerical simulation by solving equations (1-
241 9) and calculated the total loss, L_{FEWS} . We also performed the simulation without FEWS,
242 in which flood damage is always calculated by equation (3) and D is always equal to D_Q .

243 The total loss of this additional simulation is defined as L_{noFEWS} . The relative loss
244 measures the efficiency of FEWS.

245

246 In addition to relative loss, we used hit rate, false alarm ratio, and threat score to evaluate
247 the prediction accuracy, which is not related to social system dynamics. They are defined
248 by equations (11-13):

$$249 \text{ hit rate} = \frac{O_{TP}}{O_{TP}+O_{FN}} \quad (11)$$

$$250 \text{ false alarm ratio} = \frac{O_{FP}}{O_{FP}+O_{TP}} \quad (12)$$

$$251 \text{ threat score} = \frac{O_{TP}}{O_{TP}+O_{FP}+O_{FN}} \quad (13)$$

252 where O_{TP} , O_{FN} , and O_{FP} are the total number of true positive, false negative, and false
253 positive events, respectively.

254

255

256 **3.2. Simulation Settings**

257 We firstly compared the original model proposed by Girons Lopez et al. (2017) with our
258 modified model. When we set $\gamma = 1$ in equation (7), our model reduces to Girons Lopez
259 et al. (2017) since we have no contributions of social collective trust in FEWS to social
260 preparedness. In this paper, this original model is hereafter called the GL model. On the

261 other hand, when we set $\gamma = 0.5$ in equation (7), our model considers both social
262 collective memory and social collective trust in FEWS with same weights to calculate
263 social preparedness. There is no existing knowledge about the relative importance of
264 social collective memory and social collective trust. Assuming the same weights gives us
265 the most straightforward interpretation of the contributions of social collective trust and
266 memory to social preparedness and the total loss by floods since we do not need to
267 consider asymmetric contributions of the two factors in equation (7). Therefore, $\gamma = 0.5$
268 is appropriate to analyze the essential behavior of our proposed model. This new model
269 with $\gamma = 0.5$ is hereafter called the SKK model.

270

271 In the experiment 1, the timeseries of state variables of the two models are compared to
272 demonstrate how differently the SKK and GL models work. The parameter variables in
273 the experiment 1 are shown in Table 3.

274

275 We mainly focused on the relationship between relative loss and a predefined probability
276 threshold, π . This warning threshold is important for forecasters to determine whether
277 they require general citizens to take preparedness actions. In the experiment 2, we used
278 the same damage threshold, δ , as Girons Lopez et al (2017) and compared the

279 relationship between relative loss and predefined probability thresholds in the GL model
280 with that in the SKK model under the different prediction skills and the cost parameter η .
281 The settings of the parameters in the experiment 2 can be found in Table 4. The prediction
282 skill is controlled by σ_m , μ_v , and σ_v . The greater values of these parameters provide
283 inaccurate prediction. We prepared two sets of the parameter for relatively accurate and
284 inaccurate prediction systems (see Table 4). Following the settings of Girons Lopez et al.
285 (2017), we set $\eta = 0.1$. In addition, we also performed the numerical simulation with
286 $\eta = 0$ (i.e. negligible costs of mitigation and protection actions) which is more consistent
287 to the published literature than the original settings (see section 2).

288

289 In the experiment 3, we also compared the GL and SKK models under different damage
290 thresholds, δ . In socio-hydrology, previous works focused on the difference between
291 “green” and “technological” society (Ciullo et al. 2017). In green society, risk is dealt
292 with mainly by non-structural measures. In this society, the flood protection level is so
293 low that many flood events occur, which increases social collective memory of flood
294 events. In technological society, the flood protection level is so high that risk can be dealt
295 with by structural measures as well as non-structural measures. Since flood events occur
296 less frequently in the technological society, the high level of social collective memory

297 cannot be maintained. By changing the damage threshold, we analyzed how differently
298 the GL and SKK models behave in the different society. The settings of the parameters in
299 the experiment 3 can be found in Table 5. From the original value of the damage threshold
300 proposed by Girons Lopez et al. (2017) (i.e. $\delta = 0.35$), we decreased and increased δ
301 to simulate the green and technological societies, respectively (see Table 5).

302

303 In the experiment 4, we analyzed only the SKK model. The primary purpose of this
304 experiment 4 is to find the optimal predefined probability threshold, which minimizes
305 relative loss, in not only different society and prediction accuracy but also different
306 combinations of parameters related to the dynamics of social collective trust in FEWS
307 (i.e., τ_{TP} , τ_{FN} , and, τ_{FP} in equation (9)). The settings of the parameters in the
308 experiment 4 can be found in Table 6. We analyzed how the optimal warning threshold is
309 changed by changing τ_{FN} and τ_{FP} (see Table 6).

310

311 In experiments 2–4, we performed the 250-member Monte-Carlo simulation by randomly
312 perturbing a predefined probability threshold, π , and the initial conditions of social
313 collective memory and social collective trust in FEWS. We analyzed the sensitivity of the
314 efficiency of FEWS to predefined probability thresholds.

315

316

317 **4. Results**

318 Figure 1 shows the time series of social preparedness of the GL and SKK models in the
319 experiment 1 (see Table 3). **The purpose of Figure 1 is to demonstrate how differently the**
320 **SKK and GL models work by showing the timeseries.** In the GL model (Figure 1a), social
321 preparedness (black line) increases when flood occurs (red and green bars) and is not
322 affected by false alarms (blue bars). In the SKK model (Figure 1b), false alarms
323 negatively impact social preparedness by reducing social collective trust in FEWS (pink
324 line). From $t = 430$ to $t = 440$, consecutive false alarms substantially decrease social
325 collective trust in FEWS and social preparedness, so that the damage of severe flood at
326 $t = 452$ in the SKK model is larger than that in the GL model despite the accurate
327 warning being issued. It is the cry wolf effect.

328

329 Figure 2a shows the relationship between relative loss and predefined probability
330 thresholds simulated by the GL model in the experiment 2 (see Table 4). We firstly
331 assumed that there is no cost of the mitigation and protection action and is the relatively
332 accurate prediction system (the experiment 2.1; see Table 4). In this case, FEWS can

333 minimize the relative loss with the extremely small predefined **probability** thresholds
334 (blue line). When we degrade the prediction skill (the experiment 2.2; see Table 4),
335 forecasters still maintain the same level of relative loss by setting low (or zero) predefined
336 **probability** thresholds issuing many false alarms (orange line). It is apparently unrealistic.
337 In the framework of the GL model, this unrealistic model's behavior can be eliminated by
338 setting the high cost of the mitigation and protection action responding to the issued
339 warning. When we assume the high cost of preparedness actions (the experiment 2.3; see
340 Table 4), the small predefined **probability** threshold induces high relative loss (green line).
341 Forecasters need to avoid issuing false alarms when the cost which should be paid with
342 false alarms is large. **Note that the total costs of mitigation and protection actions with**
343 **$\eta = 0.1$ in the experiment 2.3 is comparable to the total flood damages. As discussed**
344 **above, this high cost of mitigation and protection actions was not supported by previous**
345 **works although Girons Lopez et al. (2017) used this parameter.**

346

347 The SKK model can give different explanation of the avoidance of false alarms. Figure
348 2b shows the relationship between relative loss and predefined **probability** thresholds
349 simulated by the SKK model in the experiment 2 (see Table 4). Although we assumed no
350 cost and an accurate prediction system (the experiment 2.4; see Table 4), forecasters need

351 to avoid issuing false alarms by the relatively high predefined **probability** thresholds to
352 minimize relative loss (blue line). Due to the cry wolf effect found in Figure 1b,
353 forecasters need to decrease the number of false alarms to mitigate the damage of flooding
354 even if there were no cost of false alarms. In other words, forecasters in the SKK model
355 need to pay “implicit cost” of false alarms because false alarms induce not only the cost
356 of mitigation and protection actions for nothing at the current time but also the increase
357 of damages of the future floods by reducing the social collective trust and preparedness.
358 **Considering that the previous works indicated that the cost of mitigation and protection**
359 **actions is negligibly small (i.e. it is realistic to assume $\eta = 0$), the SKK model reproduces**
360 **the relationship between warning thresholds and total losses more realistically than the**
361 **GL model.** When we degrade the prediction accuracy (the experiment 2.5; see Table 4),
362 relative loss is more sensitive to predefined **probability** thresholds (orange line) because
363 the selection of the threshold is more important to accurately detect flood events and
364 reduce the number of false alarms when the prediction is more inaccurate and uncertain.
365 When we consider the high cost of mitigation and protection actions (the experiment 2.6;
366 see Table 4), small predefined **probability** thresholds further increase relative loss (green
367 line).
368

369 Figure 3a compares the GL and SKK models in the green society. In the previous
370 experiments 1 and 2, the damage threshold, δ , is set to 0.35, which is same as Girons
371 Lopez et al. (2017). In the experiments 3.1 and 3.2 (see Table 5), the damage threshold is
372 reduced to 0.20, so that the number of flood events increases. In this case, the GL and
373 SKK models behave similarly. Figure 3c shows time-averaged social collective memory,
374 social collective trust in FEWS, and social preparedness as functions of predefined
375 probability thresholds. In the green society, frequent flood events make social collective
376 memory high. In addition, it is easy to maintain the high social collective trust in FEWS
377 since there are many opportunities to gain trust when flood frequently occurs. Therefore,
378 both social collective memory and social collective trust in FEWS are large in the green
379 society. Although the GL model neglect the social collective trust in FEWS to calculate
380 social preparedness, the social preparedness of both GL and SKK models is high
381
382 On the other hand, the GL and SKK models work more differently in the technological
383 society than the green society. The damage threshold, δ , is increased to 0.45 in the
384 experiments 3.3 and 3.4 (see Table 5), so that the number of flood events is smaller than
385 Girons Lopez et al. (2017). Figure 3b indicates that the relationship between relative loss
386 and predefined probability thresholds in the GL model is substantially different from that

387 in the SKK model. The SKK model produces smaller relative loss than the GL model
388 when the appropriate predefined **probability** threshold is chosen. The sensitivity of
389 relative loss to predefined **probability** thresholds is larger in the technological society than
390 the green society. Figure 3d indicates that it is difficult to maintain the high level of social
391 collective memory in the technological society, so that considering social collective trust
392 in FEWS can increase social preparedness. In addition, the choice of a predefined
393 **probability** threshold is more important to maintain the high level of social collective trust
394 in the technological society than the green society.

395

396 In the experiment 4, we further analyze the SKK model to discuss the optimal predefined
397 **probability** threshold and to provide the useful implication for the design of FEWS in the
398 various kind of social systems. We have three sets of parameters in equation (9) (see also
399 Table 6). The first set of parameters is same as the experiments 1-3. Changes in social
400 collective trust by false negative and false positive are same ($\tau_{FN} = \tau_{FP}$). In the second
401 set of parameters, we assume social collective trust substantially decreases by false
402 positive (false alarms) ($\tau_{FN} < \tau_{FP}$): $[\tau_{TP}, \tau_{FN}, \tau_{FP}] = [0.1, 0.1, 0.8]$. In the third set of
403 parameters, we assume social collective trust substantially decreases when forecasters
404 miss a flood event ($\tau_{FN} > \tau_{FP}$): $[\tau_{TP}, \tau_{FN}, \tau_{FP}] = [0.1, 0.8, 0.1]$. The blue, orange, and

405 green lines in Figures 4a-4d show that the optimal predefined **probability** threshold
406 depends on how social collective trust is affected by false alarms and missed events.
407 When social collective trust is affected by false alarms more substantially than missed
408 events (orange lines), forecasters need to have relatively high predefined **probability**
409 thresholds to maintain the high level of social collective trust (see Figures 4e-h) and
410 minimize relative loss. Figures 4a-4d also shows that the differences of optimal
411 predefined **probability** thresholds in three sets of parameters become larger as forecasts
412 become accurate. The optimal predefined thresholds are bounded by the range in which
413 the high threat scores can be obtained (see Figures 4i-4l). Thus, more accurate
414 prediction systems make it more important to change the predefined **probability** threshold
415 according to the dynamics of social collective trust. It implies that forecasters need to
416 prioritize the meteorologically accurate forecasting by maximizing threat scores. Then,
417 they have a room for improvement to change their warning thresholds based on the
418 dynamics of social collective trust in FEWS.

419

420 **5. Discussion and conclusions**

421 In this study, we included the dynamics of social collective trust in FEWS into the existing
422 socio-hydrological model. By formulating social preparedness as a function of social

423 collective trust as well as social collective memory, we realistically simulate the cry wolf
424 effect, in which many false alarms undermine the credibility of the early warning systems.
425 Please note that the previous version of the model proposed by Girons Lopez et al. (2017)
426 cannot do it. Although our model is simple and stylized, we can provide **practically** useful
427 implication to improve the design of FEWS. First, considering the dynamics of social
428 collective trust in FEWS is more important in the technological society with infrequent
429 flood events than in the green society with frequent flood events. **It implies that weather**
430 **agencies need more efforts to be trusted by general citizens to induce their preparedness**
431 **actions when a community is protected by flood protection infrastructures such as levees**
432 **and dams more heavily.** Second, as the natural scientific skill to predict flood is improved,
433 the efficiency of FEWS gets more sensitive to the behavior of social collective trust, so
434 that forecasters need to determine their **warning** threshold by considering the social
435 aspects. **Considering the recent advances of the skill to predict extreme**
436 **hydrometeorological events, it implies that it is becoming more important for forecasters**
437 **to take social dynamics responding to weather forecasts into consideration.**
438
439 Although our model is the small extension of Girons Lopez et al. (2017), the implication
440 of our study is completely different from Girons Lopez et al. (2017). Girons Lopez et al.

441 (2017) mainly focused on the influence of the recency of flood experience on social
442 preparedness and the efficiency of FEWS. Since their social preparedness is determined
443 only by the flood experiences and they did not consider social collective trust in FEWS
444 and weather agencies, the outcome of prediction did not directly influence the people's
445 behavior in the model of Girons Lopez et al. (2017). By formulating social preparedness
446 as a function of both social collective memory and trust, we could evaluate the effects of
447 missed events and false alarms on preparedness actions. We contributed to connecting the
448 modeling approaches of system dynamics in socio-hydrology to the existing literature
449 about complex human behaviors against disaster warnings such as cry wolf effects in
450 economics, sociology, and psychology (e.g., Simmons and Sutter 2009; Ripberger et al.
451 2015; Trainor et al. 2015; LeClerc and Joslyn 2015; Jauernic and van den Broeke 2017;
452 Lim et al. 2019).

453

454 Our findings of the optimal predefined **probability** thresholds are similar to Roulston and
455 Smith (2003). Roulston and Smith (2003) developed the simple model to optimize
456 predefined **probability** thresholds considering the damage, cost, and imperfect
457 compliance with forecasting (i.e., the cry wolf effect). They also revealed that it is
458 necessary to choose high warning thresholds if intolerance of false alarms of the society

459 is high. However, there are substantial differences between our study and the previous
460 cost-loss analysis such as Roulston and Smith (2003). First, Roulston and Smith (2003)
461 developed the static model in which the cry wolf effect is treated exogeneously while our
462 model is the dynamic model in which the cry wolf effect is endogeneously simulated.
463 Therefore, our model can consider the temporal change in the design and accuracy of
464 FEWS, the flood protection level, and social systems, which may be the significant
465 advantage to analyze the actual socio-hydrological phenomena. Second, by fully utilizing
466 the previous achievements of Girons Lopez et al. (2017), we can also consider social
467 collective memory of past disasters, which is not considered by Roulston and Smith
468 (2003). This feature of our model can reveal that the social collective memory also
469 contributes to the optimal predefined probability thresholds. Similar to Roulston and
470 Smith (2003), our stylized model has a potential to help forecasters determine the optimal
471 warning threshold if it can be appropriately calibrated by empirical data.

472

473 Our stylized model and findings are consistent to the previous works. In our model, the
474 subjective perception of warning system's accuracy controls social collective trust in a
475 weather agency and preparedness actions, which is consistent to Ripberger et al. (2015).
476 Our simulation results reveal that more actual false alarms hamper preparedness actions

477 and induce more damages, which is consistent to the findings of Simmons and Sutter
478 (2009) and Trainor et al. (2015). The behavior of the optimal warning threshold is similar
479 to Roulston and Smith (2003). While the GL model realistically simulates the behavior
480 of the optimal warning threshold only if unrealistically high costs of mitigation and
481 protection actions are assumed, our stylized model needs no costs of mitigation and
482 protection actions to realistically simulate the behavior of the optimal warning threshold.
483 Our stylized model is more consistent to the previous works in which the costs of
484 mitigation and protection actions responding warnings were found to be negligibly small
485 (e.g., Schroter et al. 2008; Hallegatte 2012; Pappenberger et al. 2015).

486

487

488 However, the major limitation of this study is that our modeling of social collective trust
489 is simple and is not fully supported by empirical data. We assumed that social collective
490 trust in FEWS is affected only by the outcome of FEWS in our stylized model, although
491 there are many other factors which affect social collective trust in FEWS such as social
492 activities and education. Although intuition and theory suggest that many false alarms
493 reduce the preparedness actions responding to warnings, the existence of the cry wolf
494 effect in the weather-related disasters is still debatable (see a comprehensive review of

495 Lim et al. (2019)). Simmons and Sutter (2009) indicated that the recent false alarms
496 negatively impacted the preparedness actions, so that we modeled the change in social
497 collective trust by the recent forecast outcome. However, Ripberger et al. (2015) could
498 not find the statistically significant short-term effect of false alarms although they found
499 the statistically significant cry wolf effect using the long-term data. It should be noted
500 that most of previous studies related to the cry wolf effect focused on tornado disasters
501 and the systematic econometric analyses have not been implemented for flood disasters,
502 which makes it difficult to validate our proposed model. The effect of social collective
503 memory on catastrophic disasters in the actual society is also debatable (e.g., Fanta et al.
504 2019). As Mostert (2018) suggested, it is crucially important to perform case study
505 analyses, obtain empirical data, and integrate those data into the dynamic model to deepen
506 our understanding of the hypothesis of the models (e.g., Roobavannan et al. 2017; Ciullo
507 et al. 2017; Barendrecht et al. 2019; Sawada and Hanazaki 2020).

508

509 In socio-hydrology, researchers have mainly focused on the functions of land use change
510 and water-related infrastructures such as dams, levees, and dikes in the complex social
511 systems. Although the interactions between social systems and weather forecasting such
512 as the cry wolf effect are interesting, the function of FEWS and weather-related disaster

513 forecasting has not been intensively investigated in socio-hydrology. We call for the new
514 research regime, socio-meteorology, as extension of socio-hydrology. In socio-
515 meteorology, researchers may focus on how social systems interact with water-related
516 disaster forecasting, how the efficiency of weather forecasting is affected by the other
517 hydrological factors such as land use and flood protection infrastructures, and how
518 weather forecasting affects the design of land use and flood protection infrastructures.
519

520

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523 <https://github.com/GironsLopez/prep-fews>. This study does not contain any data. This

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646 **Table 1.** Summary of the outcomes of the flood early warning system. Loss by each outcome is also shown
647 (see also Section 2).

648

	$Q < \delta$	$Q \geq \delta$
$P < \pi$	True negative: 0	False negative: D_Q
$P \geq \pi$	False positive: C	True positive: $C + D_r$

649

650

651 **Table 2.** Fixed model parameters

652

	description	equation	values
κ_c	shape of the bivariate gamma distribution to generate river discharge timeseries	(1)	2.5
θ_c	scale of the bivariate gamma distribution to generate river discharge timeseries	(1)	0.08
μ_m	mean of prediction error	(2)	0
β	parameter of the damage function	(3)	0.2
α_0	minimum residual damage fraction	(4)	0.2
λ	social collective memory decay rate	(8)	0.028
χ	psychological shock magnitude	(8)	1.0

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655

656 **Table 3.** Model parameters in the experiment 1.

657

	description	equation	values
σ_m	standard deviation of prediction error	(2)	0.075
μ_v	mean of prediction precision	(2)	0.15
σ_v	standard deviation of prediction precision	(2)	0.075
δ	Damage threshold	(3,5)	0.35
η	cost parameter	(6)	0.02
γ	Parameter controlling weights of social collective memory and trust	(7)	1 (GL model) 0.5 (SKK model)
τ_{TP}	Increment of trust for true positive	(9)	0.1
τ_{FN}	Increment of trust for false negative	(9)	0.1
τ_{FP}	Increment of trust for false positive	(9)	0.1

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661

Table 4. Model parameters in the experiment 2

662

	description	equation	values					
			exp2.1	exp2.2	exp2.3	exp2.4	exp2.5	exp2.6
σ_m	standard deviation of prediction error	(2)	0.05	0.075	0.05	0.05	0.075	0.05
μ_v	mean of prediction precision	(2)	0.05	0.15	0.05	0.05	0.15	0.05
σ_v	standard deviation of prediction precision	(2)	0.025	0.075	0.025	0.05	0.075	0.025
δ	Damage threshold	(3,5)	0.35	0.35	0.35	0.35	0.35	0.35
η	cost parameter	(6)	0	0	0.1	0	0	0.1
γ	Parameter controlling weights of social collective memory and trust	(7)	1 (GL model)	1 (GL model)	1 (GL model)	0.5 (SKK model)	0.5 (SKK model)	0.5 (SKK model)
τ_{TP}	Increment of trust for true positive	(9)	0.1	0.1	0.1	0.1	0.1	0.1
τ_{FN}	Increment of trust for false negative	(9)	0.1	0.1	0.1	0.1	0.1	0.1
τ_{FP}	Increment of trust for false positive	(9)	0.1	0.1	0.1	0.1	0.1	0.1

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664

665

Table 5. Model parameters in the experiment 3

666

	description	equation	values			
			exp3.1	exp3.2	exp3.3	exp3.4
σ_m	standard deviation of prediction error	(2)	0.05	0.05	0.05	0.05
μ_v	mean of prediction precision	(2)	0.05	0.05	0.05	0.05
σ_v	standard deviation of prediction precision	(2)	0.025	0.025	0.025	0.025
δ	Damage threshold	(3,5)	0.20	0.20	0.45	0.45
η	cost parameter	(6)	0.02	0.02	0.02	0.02
γ	Parameter controlling weights of social collective memory and trust	(7)	1 (GL model)	0.5 (SKK model)	1 (GL model)	0.5 (SKK model)
τ_{TP}	Increment of trust for true positive	(9)	0.1	0.1	0.1	0.1
τ_{FN}	Increment of trust for false negative	(9)	0.1	0.1	0.1	0.1
τ_{FP}	Increment of trust for false positive	(9)	0.1	0.1	0.1	0.1

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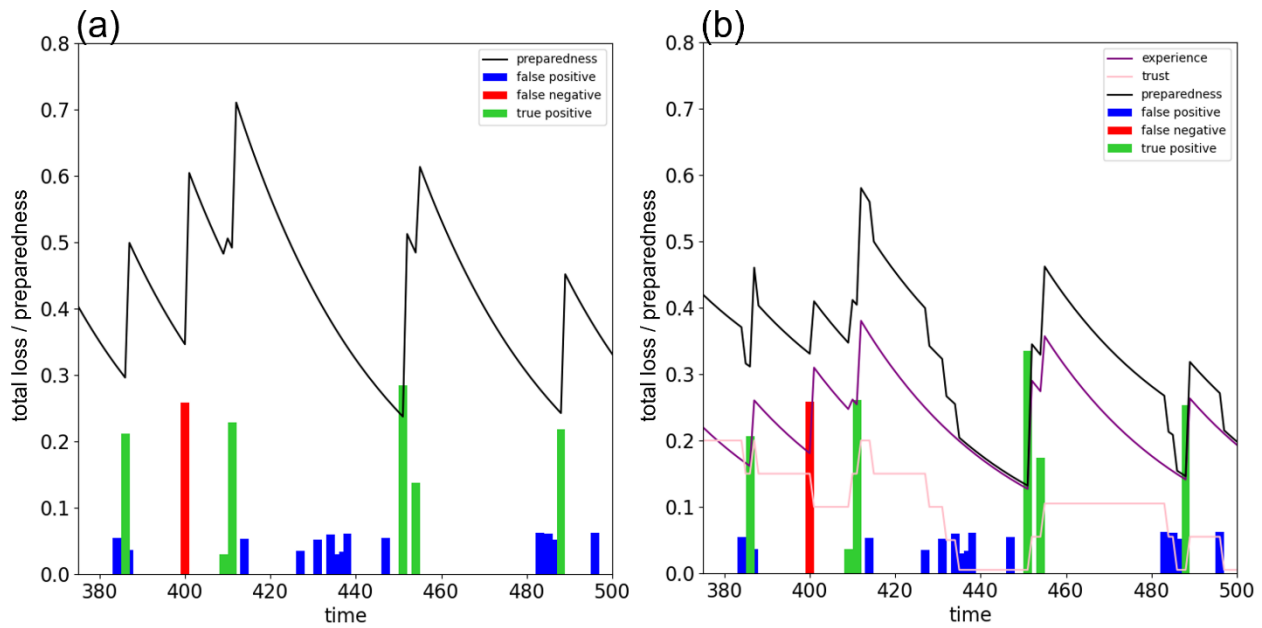
669 **Table 6.** Model parameters in the experiment 4.

670

	description	equation	values
σ_m	standard deviation of prediction error	(2)	0.05 (accurate forecast) 0.075 (inaccurate forecast)
μ_v	mean of prediction precision	(2)	0.05 (accurate forecast) 0.15 (inaccurate forecast)
σ_v	standard deviation of prediction precision	(2)	0.025 (accurate forecast) 0.075 (inaccurate forecast)
δ	Damage threshold	(3,5)	0.20 (green society) 0.45 (technological society)
η	cost parameter	(6)	0.02
γ	Parameter controlling weights of social collective memory and trust	(7)	1 (GL model)
$[\tau_{TP}, \tau_{FN}, \tau_{FP}]$	Increment of trust for true positive, false negative, and false positive	(9)	[0.1, 0.1, 0.1] (blue lines in Figures 4a-4h) [0.1, 0.1, 0.8] (orange lines in Figures 4a-4h) [0.1, 0.8, 0.1] (green lines in Figures 4a-4h)

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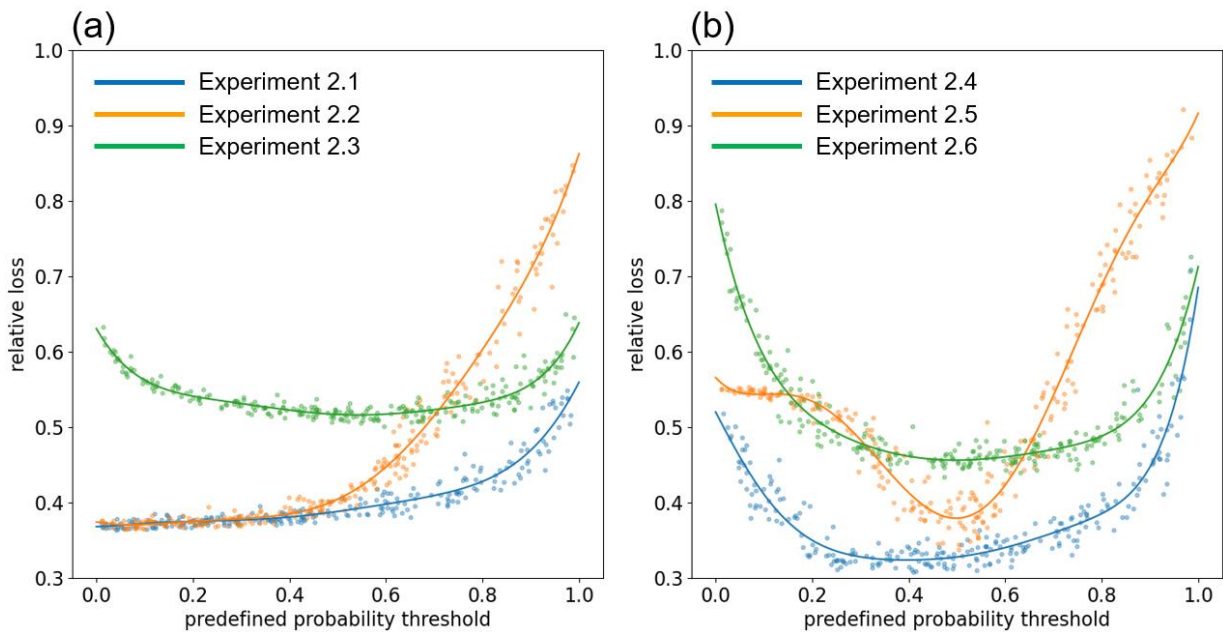


674

675 **Figure 1.** Timeseries of (a) the GL model and (b) the SKK model of the experiment 1 (see section 3 and Table
 676 2 for model parameters). Black, purple, and pink lines are social preparedness, half of social collective memory,
 677 and half of social collective trust in FEWS, respectively. Since social preparedness is identical to social
 678 collective memory and social collective trust is not considered in the GL model, there are no purple and pink
 679 lines in (a). Note that the sum of half of social collective memory and half of social collective trust in FEWS
 680 is social preparedness in (b). Blue, red, and green bars show total loss by the outcomes of false positive, false
 681 negative, and true positive, respectively (see Table 2).

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684

685 **Figure 2.** The relationship between relative loss and predefined **probability** thresholds in (a) the GL model

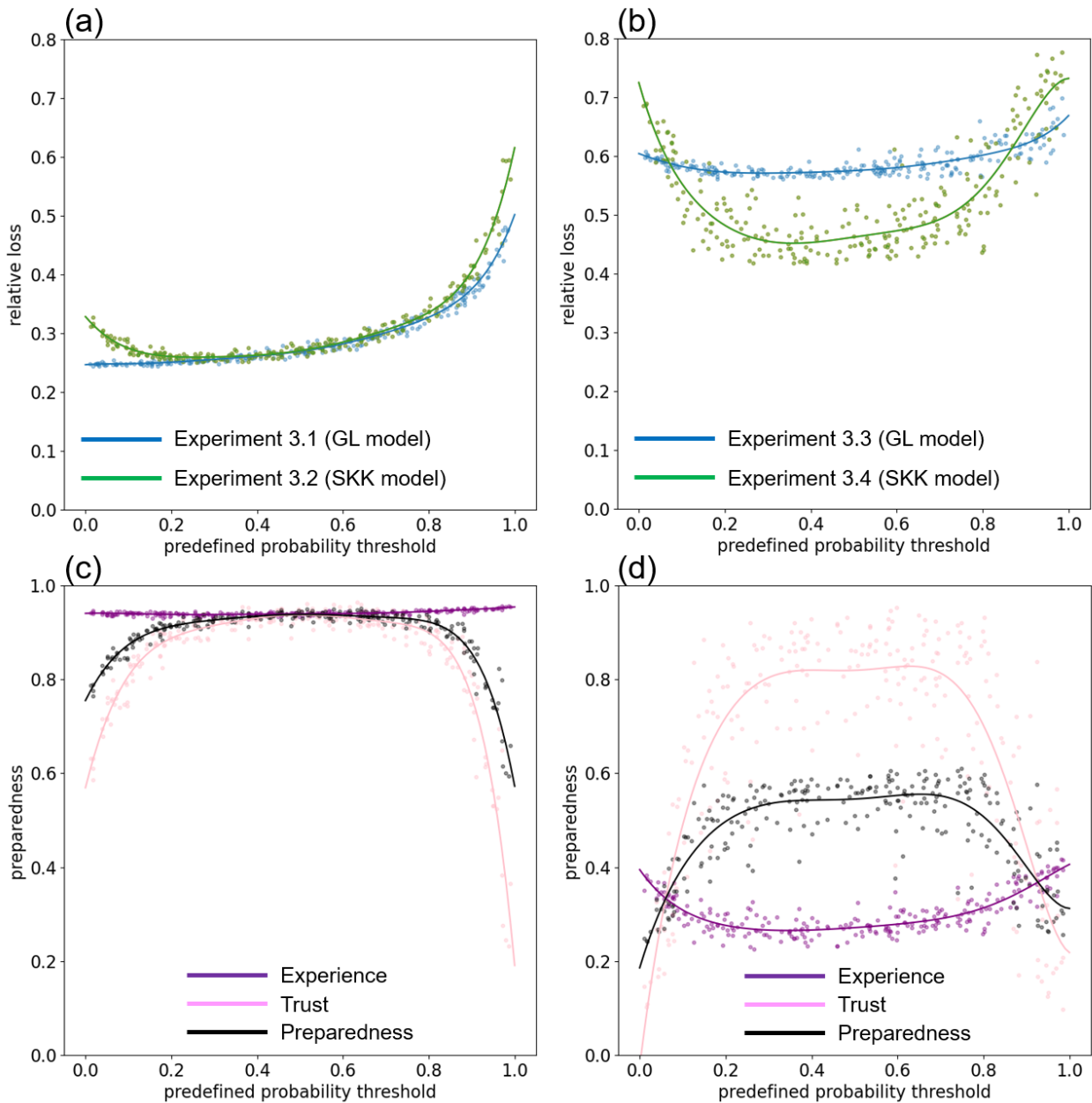
686 and (b) the SKK model in the experiment 2. In (a), blue, orange, and green lines show the results of the

687 experiments 2.1, 2.2, 2.3, respectively. In (b), blue, orange, and green lines show the results of the

688 experiments 2.4, 2.5, 2.6, respectively. Each dot shows the result of the individual Monte-Carlo simulation

689 and we smoothed them by Gaussian process regression. See also Table 4 for detailed parameter settings.

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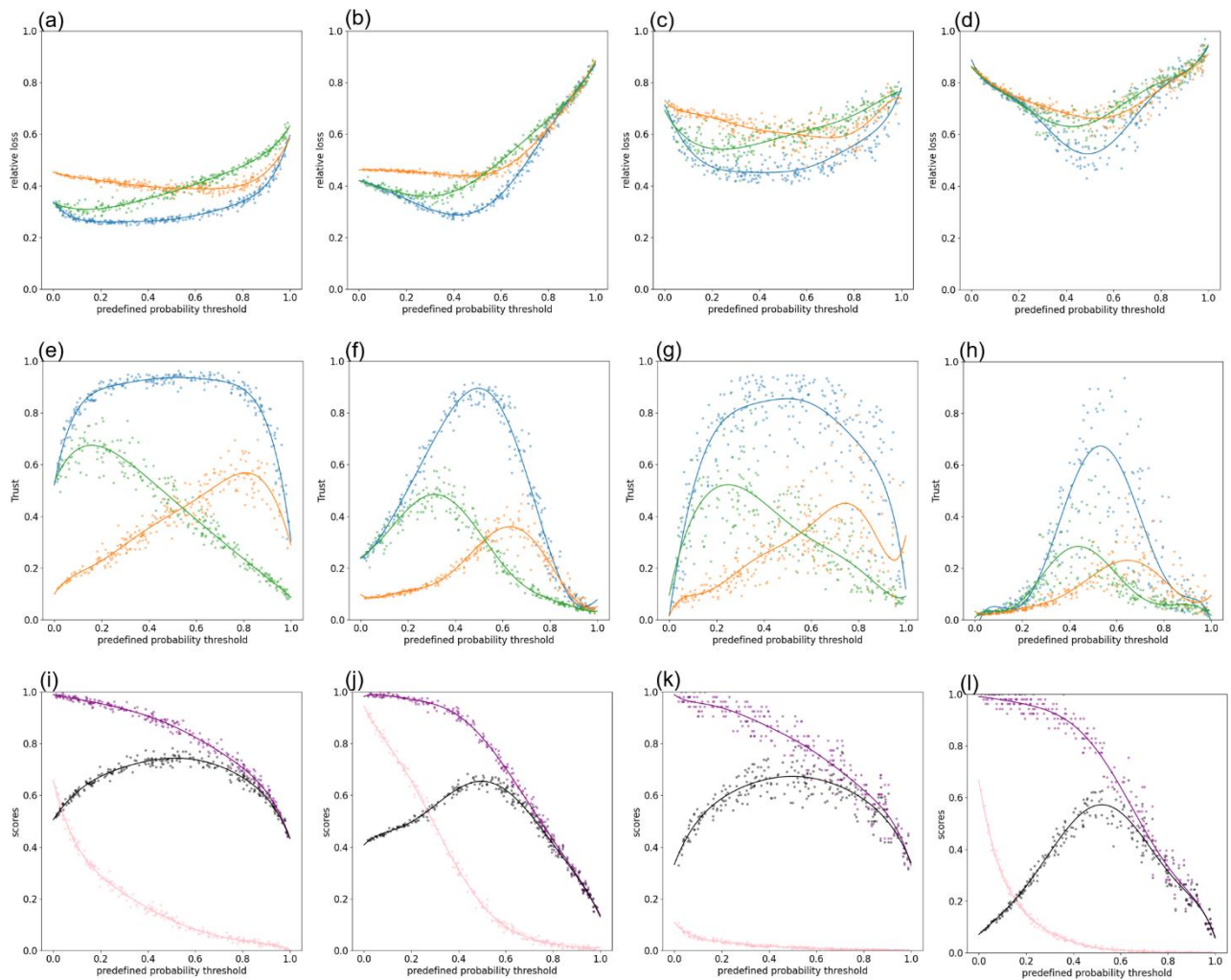
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Figure 3. (a-b) The relationship between relative loss and predefined **probability** thresholds in (a) the green society and (b) the technological society. In (a), blue and green lines show the results of the experiments 3.1 and 3.2, respectively. In (b), blue and green lines show the results of the experiments 3.3 and 3.4, respectively. (c-d) The relationship between time-averaged social preparedness and predefined **probability** thresholds in (c) the green society and (d) the technological society. Black, purple, and pink lines show time-

697 averaged social preparedness, social collective memory, and social collective trust in FEWS. Each dot shows
698 the result of the individual Monte-Carlo simulation and we smoothed them by Gaussian process regression.
699



701

702 **Figure 4.** Results of the experiment 4. (a-d) The relationship between relative loss and predefined703 **probability** thresholds in (a) the green society with accurate forecasts, (b) the green society with inaccurate

704 forecasts, (c) the technological society with accurate forecasts, (d) the technological society with inaccurate

705 forecasts. Increments of trust for true positive, false negative, and false positive are set to 0.1, 0.1, and 0.1

706 (blue lines), 0.1, 0.1, and 0.8 (orange lines), and 0.1, 0.8, and 0.1 (green lines). See Table 6 for detailed

707 model parameters' settings. (e-f) Same as (a-d) but for time-averaged social collective trust in FEWS. (i-l)

708 Same as (a-d) but for threat score (black lines), hit rate (purple lines), and false alarm ratio (pink lines). Each

709 dot shows the result of individual Monte-Carlo simulation and we smoothed them by Gaussian process
710 regression.

711