1	Using a coupled agent-based modeling approach to analyse the role of risk perception in		
2	water management decisions		
3	Jin-Young Hyun ¹ , Shih-Yu Huang ¹ , Y. C. Ethan Yang ^{1*} , Vincent Tidwell ² and Jordan		
4	Macknick ³		
5	¹ Lehigh University, Bethlehem, Pennsylvania		
6	² Sandia National Laboratories, Albuquerque, New Mexico		
7	³ National Renewable Energy Laboratory, Golden, Colorado		
8	(*Corresponding Author: <u>yey217@lehigh.edu;</u> +1-610-758-5685)		

9 Abstract

10 Managing water resources in a complex adaptive natural-human system is a challenge due to the difficulty of modeling human behavior under uncertain risk perception. The interaction 11 12 between human-engineered systems and natural processes needs to be modeled explicitly with an 13 approach that can quantify the influence of incomplete/ambiguous information on decision-14 making processes. In this study, we "two-way" coupled an agent-based model (ABM) with a river-15 routing and reservoir management model (RiverWare) to address this challenge. The human decision-making processes is described in the ABM using Bayesian Inference (BI) mapping joined 16 17 with a Cost-Loss (CL) model (BC-ABM). Incorporating BI mapping into an ABM allows an 18 agent's psychological thinking process to be specified by a cognitive map between decisions and 19 relevant preceding factors that could affect decision-making. A risk perception parameter is used 20 in the BI mapping to represent an agent's belief on the preceding factors. Integration of the CL 21 model addresses an agent's behavior caused by changing socioeconomic conditions. We use the 22 San Juan River Basin in New Mexico, USA to demonstrate the utility of this method. The 23 calibrated BC-ABM-RiverWare model is shown to capture the dynamics of historical irrigated 24 area and streamflow changes. The results suggest that the proposed BC-ABM framework provides 25 an improved representation of human decision-making processes compared to conventional rule-26 based ABMs that does not take risk perception into account. Future studies will focus on modifying 27 the BI mapping to consider direct agents' interactions, up-front cost of agent's decision, and 28 upscaling the watershed ABM to the regional scale. 29

Keywords: Risk perception, Bayesian Inference Mapping, Cost-Loss Model, Coupled natural human systems, Energy-Water Nexus

32 **1. Introduction**

33 Managing water resources for growing demands of energy and food while sustaining the 34 environment is a grand challenge of our time, especially when we are dealing with a complex 35 adaptive natural-human system that is subject to various sources of uncertainty. Nowadays, almost every major basin in the world can be considered as a coupled natural-human system (CNHS) 36 37 where heterogeneous human activities are affecting the natural hydrologic cycle and vice versa 38 (Liu et al., 2007). The interaction between human activity and the natural environment needs to be 39 explicitly addressed, and the uncertainty within this complex system characterized according to a 40 formal approach if benefits toward improved water resource management (Brown et al., 2015) are 41 to be realized.

42 Recently, agent-based modeling (ABM) has become a commonly used tool in the scientific 43 community to address CNHS issues. An ABM framework identifies individual actors as unique 44 and autonomous "agents" that operate according to a distinct purpose. Agents follow certain 45 behavioral rules and interact with each other in a shared environment. By explicitly representing 46 the interaction between human agents (e.g., farmers) and the environment (e.g., a watershed) where 47 they are located, ABM provides a natural "bottom-up" setting to study transdisciplinary issues in 48 CNHS. Applying ABM approach in water resources management began a decade ago and became 49 a popular topic in CNHS analyses (Berglund, 2015; Giuliani et al., 2015; Giuliani and Castelletti, 50 2013; Hu et al., 2017; Khan et al., 2017; Mulligan et al., 2014; Schlüter et al., 2009; Yang et al., 51 2009; Yang et al., 2012; Zechman, 2011).

52 However, one major challenge of applying ABM approach to water management decisions 53 is the difficulty of characterizing human decision-making processes and meet the real-world 54 management intuition. The traditional approach through, for example, survey or interview with 55 local decision makers is extremely limited (e.g., Manson and Evans, 2007) in space and time. This 56 study introduces the Theory of Planned Behavior (TPB), a well-known theory in psychology used 57 to predict human behavioral intention and actual behavior (Ajzen, 1991), into ABM framework to 58 quantify human decision-making processes. The TPB states that an individual's beliefs and 59 behaviors can be expressed in terms of a combination of attitude toward behavior, subjective norms, 60 and perceived behavioral control. Attitude toward behavior and subjective norms specify an 61 individual's perceptions of performing a behavior affected by its internal thinking processes and 62 social normative pressures, while perceived behavioral control describes the effects from external 63 uncontrollable factors (e.g., socioeconomic conditions). If an individual has high belief about 64 making a specific decision, then it has an increased confidence that s/he can perform the specific behavior successfully. On the other hand, the tendency of a person for making a specific decision 65 66 increases/decreases if social normative pressures decrease/increase.

67 Implementing the TPB into ABM requires that all the three components to be modeled 68 explicitly. In this study, we adapt the Bayesian Inference (BI) mapping (Pope and Gimblett, 2015) 69 and the Cost-Loss model (CL) (Thompson, 1952) for this task. The BI mapping (also called 70 Bayesian networks, belief networks, Bayesian belief networks, causal probabilistic networks, or 71 causal networks), built on the Bayesian probability theory and cognitive mapping, calculates the 72 likelihood that a specific decision will be made (Sedki and de Beaufort, 2012 via Pope and 73 Gimblett, 2015) while sequentially updating beliefs of specific preceding factors (model 74 parameters) as new information is acquired (Dorazio and Johnson, 2003). By applying the BI 75 mapping, an individual's beliefs affected by its internal thinking processes and perceptions of 76 social normative pressures can be described as a cognitive map between decisions and relevant 77 preceding factors. Ng et al. (2011) developed an ABM using BI to model the farmer's adaptation

of their expectations (or belief) and uncertainties of future crop yield, cost, and weather. Yet the preceding factors were assumed to be independent of each other, which is not always true especially if two preceding factors are spatially related (e.g., downstream reservoir elevation and upstream precipitation). More importantly, the internal thinking processes of all farmers were assumed to be the same (i.e., no spatial heterogeneity is modeled). As a result, a more realistic framewok of applying BI to ABM is still needed to improve representation of human decisionmaking processes.

85 While BI mapping specifies the human psychological decision-making process, CL model 86 addresses the effect of external socioeconomic conditions on an individual's decision-making (i.e., 87 perceived behavioral control in the TPB). CL model is frequently used as a simple decision-making 88 model in economic analysis to quantify human decision-making according to economic theory 89 (Thompson, 1952). CL modeling has been widely used in estimating the economic value of 90 weather forecasts (Keeney, 1982; Lee and Lee, 2007; Murphy, 1976; Murphy et al., 1985). Tena 91 and Gómez (2008) and Matte et al. (2017) incorporated the Constant Absolute Risk Aversion 92 theory in CL modeling to evaluate risk perception of decision makers since the original CL model 93 assumes a risk-neutral decision maker. They used a parameter, Arrow-Pratt coefficient, to 94 represent "risk-averse" and "risk-seeking" decision makers but did not specify how this parameter 95 could be determined. They also did not clarify what will happen if different decision makers in the 96 system have different perceptions of risk (again, no spatial heterogeneity).

To address these research gaps aforementioned, we developed an ABM based on the BI mapping and the CL model as an implementation of the TPB (referred to the "BC-ABM" here after). The BC-ABM is "two-way" coupled with a river-routing and reservoir management model: RiverWare" (details in Section 2.1). Four objectives of this study are: 1) use the BC-ABM to

101 quantify human decision considering uncertain risk perception, 2) demonstrate the improvement 102 of BC-ABM compare to conventional agent behavior rules, 3) use the coupled BC-ABM-103 RiverWare to explicitly model the feedback loop between human and nature system and 4) test the 104 BC-ABM-Riverware for different scenarios. The San Juan River Basin in New Mexico, USA is 105 used as the demonstration basin for this effort. The calibrated BC-ABM-RiverWare model is used 106 to evaluate the impacts of changing risk preception from all agents to the water management in 107 this basin. In this study, multiple comparative experiments of conventional rule-based ABM (i.e., 108 without using the BL and CL) are conducted to demonstrate the advantages of the proposed BC-109 ABM framework in modeling human decision-making processes. We also evaluate the effect of 110 changing external economic conditions on an agent's decisions.

The paper is structured as follows. We introduce our methodology in Section 2. The background of the case study area: the San Juan River Basin and calibration of the BC-ABM-RiverWare are presented in Section 3. We show different scenario results of the model in Section 4 (Results). The generalization of the framework as well as current model limitation are discussed in Section 5 (Discussion) followed by the Conclusion Section.

116 **2. Methodology**

117 **2.1. Develop a "two-way" coupled ABM-RiverWare model**

River-routing and reservoir management modeling is designed to simulate the deliveries of water within a regulated river system (Johnson, 2014). Many river-reservoir management models have been developed to address different objectives within a geographic region such as MODSIM, RiverWare, CALSIM (Draper et al., 2004), IQQM (Hameed and O'Neill, 2005), and WEAP (Yates et al., 2005). These models use a "node-link" structure to represent the entire river network where "nodes" are important natural (sources, lakes, and confluences) or human (water
infrastructures and water withdrawals) components and "links" represent river channel elements.

125 RiverWare, developed in 1986 by the University of Colorado Boulder, is a model of water 126 resource engineering system for operational scheduling and forecasting, planning, policy 127 evaluation, and other operational analysis and decision processes (Zagona et al., 2001). It couples 128 watershed and reach models that describe the physical hydrologic processes with routing and 129 reservoir management models that account for water use for water resources assessment. 130 RiverWare has a graphic user interface and uses an object-oriented framework to define every 131 node in the model as an "Object." Each object is assigned a unique set of attributes. These attributes 132 are captured as "Slots" in RiverWare. There are two basic types of slots: Time Series and Table 133 Slots for each Object to store either time series or characteristic data. Details of RiverWare 134 structure and algorithm can be found at Zagona et al. (2001) and its website: 135 http://www.riverware.org/.

136 There is an emerging research topic in Earth system modeling (Di Baldassarre et al., 2015; 137 Troy et al., 2015) and water resources system analysis (Denaro et al., 2017; Giuliani et al., 2016; 138 Khan et al., 2017; Li et al., 2017; Mulligan et al., 2014) to couple models together. Coupling an 139 ABM with a process-based model has been done before but mostly focused on groundwater 140 models such as Hu et al. (2017) and Mulligan et al. (2014). One of the few examples that involve 141 coupling with a surface water model, Khan et al. (2017) developed a simple ABM that coupled 142 with a physically-based hydrologic model, Soil and Water Assessment Tool. In this paper, we 143 perform a two-way coupling (or sometimes called "tight" coupling) of models which means 144 data/information will be transferred back and forth between the ABM and RiverWare, where 145 selected Objects in RiverWare are defined as agents. To facilitate the two-way coupling, we utilize

a convenient built-in tool within RiverWare: the data management interface (DMI) utility which
allows automatic data imports and exports from/to any external data source (RiverWare Technical
Documentation, 2017, see also Figure S1).

149 2.2.Quantify planned behavior with BI mapping and CL model

The ABM developed in this paper, as an implementation of the TPB, consists of two components: the Bayesian Inference (BI) mapping and the Cost-Loss (CL) modeling. This unique setup allows us to explicitly describe human decision-making processes and associated uncertainty casued by information ambiguity in water management decisions. We describe the details in this section.

155 2.2.1. The Bayesian Inference (BI) Mapping

156 In this study, the Bayesian Inference (BI) mapping is applied to specify a decision maker's 157 (or agent's) internal thinking processes by building a cognitive map (also called a causal structure) 158 between decisions (or a specific management behaviors) and relevant preceding factors that could 159 affect decision-making (Dorazio and Johnson, 2003; Pope and Gimblett, 2015). In this setting, the 160 goal of an agent is to develop a decision rule (or management strategy) that prescribes management behaviors for each time step that are optimal with respect to its objective function. The uncertainty 161 162 associated with these management behaviors is specified by a "risk perception" parameter (Baggett 163 et al., 2006; Pahl-Wostl et al., 2008) representing the extent to which decision-makers explicitly 164 consider limited knowledge or belief about (future) information in their decision-making process 165 (Müller et al., 2013; Groeneveld et al., 2017). This is the definition of Knightian uncertainty which 166 comes from the economics literature where risk is immeasurable or the probabilities are not known 167 (Knight, 1921).

In the field of water resource management, a decision is often made based on whether the preceding factor is larger (or less) than a prescribed threshold (i.e., exceedance). A simple example is that a farmer's belief of changing the irrigation area will be affected by the forecast of snowpack in the coming water year or water availability in an upstream reservoir at the beginning of the growing season. The probability of a preceding factor f (a random variable) exceeding its threshold given a specific management behavior (or making a decision) $\theta: P(f|\theta)$ can be expressed using the conditional probability equation shown in Equation (1)

$$P(f|\theta) = \frac{P(f \cap \theta)}{P(\theta)} \tag{1}$$

175 The probability of θ being made when the preceding factor exceeds the given threshold: $P(\theta|f)$ 176 can be derived using Equation (1) and the equations of marginal probability (see Supplement 177 Materials Text S1 for the derivation details).

$$P(\theta|f) = \frac{P(f|\theta) \times P(\theta)}{P(f|\theta)P(\theta) + P(f|\theta^c)P(\theta^c)}$$
(2)

178 where $P(\theta^c) = 1 - P(\theta)$ is the probability of not taking the management behavior θ . In our case, 179 the information of *f* is coming from RiverWare to ABM and θ is the result the ABM sends back 180 to RiverWare. Similarly, θ being made when the preceding factor does not exceed the threshold 181 (f^c) may be expressed as

$$P(\theta|f^{c}) = \frac{P(f^{c}|\theta) \times P(\theta)}{P(f^{c}|\theta)P(\theta) + P(f^{c}|\theta^{c})P(\theta^{c})}$$
(3)

182 The overall probability of taking a management behavior $P(\theta)$ relying on the preceding factor f, 183 can be expressed by the law of total probability

$$P(\theta) = P(\theta|f) \times P(f) + P(\theta|f^c) \times P(f^c)$$
(4)

184 A solution of $P(\theta)$ can be obtained by substituting Equations (2) and (3) into (4)

$$P(\theta) = \frac{P(f|\theta) \times P(\theta)}{P(f|\theta)P(\theta) + P(f|\theta^c)P(\theta^c)} \times P(f) + \frac{P(f^c|\theta) \times P(\theta)}{P(f^c|\theta)P(\theta) + P(f^c|\theta^c)P(\theta^c)} \times P(f^c)$$
(5)

185 In this study, we re-name the variables in Equation (5) as follows

$$\begin{cases} \Gamma_{pr} = P(\theta) \\ \Gamma_{pd} = P(f) \\ \lambda = P(f|\theta) \end{cases}$$
(6)

186 where Γ_{pr} represents the decision maker or agent's prior belief of θ , Γ_{pd} the probabilistic forecast 187 of preceding factor f, λ the rate of acceptance of new information which represents a decision 188 maker's belief about the received information from f (belief of the forecast/measurement accuracy 189 representing the degree of ambiguity of f). By applying the BI theory to Equation (5) with the 190 expressions in Equation (6), the agent's prior belief of θ , Γ_{pr}^{t} at time t can be expressed as

$$\Gamma_{pr}^{t} = \frac{\lambda \Gamma_{pr}^{t-1}}{\lambda \Gamma_{pr}^{t-1} + (1-\lambda) \left(1 - \Gamma_{pr}^{t-1}\right)} \Gamma_{pd}^{t} + \frac{(1-\lambda) \Gamma_{pr}^{t-1}}{(1-\lambda) \Gamma_{pr}^{t-1} + \lambda \left(1 - \Gamma_{pr}^{t-1}\right)} \left(1 - \Gamma_{pd}^{t}\right)$$
(7)

In Equation (7), the agent's prior belief of θ at timestep t, Γ_{pr}^{t} , is updated based on the prior belief 191 at previous timestep t - 1, Γ_{pr}^{t-1} , and new incoming information or forecast at time t, Γ_{pd}^{t} . Γ_{pr}^{t} lies 192 in between Γ_{pr}^{t-1} and Γ_{pd} . Two extreme cases are described here. When $\lambda = 1$, Equation (7) 193 reduces to $\Gamma_{pr}^t = \Gamma_{pd}^t$, which indicates that the agent's belief of taking management behavior is 194 195 purely based on the new incoming information, which corresponds to a risk-seeking decision maker. In contrast, when $\lambda = 0.5$, Equation (7) becomes $\Gamma_{pr}^t = \Gamma_{pr}^{t-1}$ suggesting that a decision is 196 197 made based on an agent's previous experiences alone (i.e., the decision maker's most recent 198 experience). This means that we have a risk-averse decision maker who does not trust the new 199 incoming information because it could be uncertain and rather sticks with her/his own experience. 200 In other words, these agents are not taking any risk by changing their behavior. In this study, the Γ_{pr}^{t} in Equation (7) at each time step is updated by applying the Bayesian probability theory to Γ_{pr} 201

between two consecutive time steps to take the temporal causality between the two decisions intoaccount.

204 In most water resources management cases, multiple preceding factors affect the 205 probability of a single management decision. In this paper, we assume that agents will make a 206 decision based on the most "highly recognized" preceding factor following the suggestion from 207 Sharma et al. (2013). The fundamental assumption is that a decision-maker will pay the closest 208 attention to the most abnormal of any preceding factors, such as the severity of droughts or floods, 209 historic low or high water levels of an upstream reservoir or an extreme upstream water diversion. 210 The way we represent this tendency is by calculating the "extremity" factors (V) of preceding 211 factors

$$V_i = \left| \frac{f_i}{f_{max}} - 0.5 \right| \tag{8}$$

where f_i is the *i*th preceding factor and f_{max} is the maximal value of f_i . After the extremities of all 212 213 preceding factors have been calculated, agent will select the preceding factor with the highest V_i 214 to update the prior belief of management actions based on Equations (7). In this study, the extremity of each preceding factor is examined independently assuming each preceding factor is 215 216 independent to each other (consider one not joint probability of multiple factors in the BI mapping). 217 Taking winter precipitation, a common preceding factor used by farmers as well as in this study to 218 determine the irrigated water demand for the coming year, as an example, f_i represents the winter precipitation of year *i*, while f_{max} is the maximum historical winter precipitation until the current 219 220 year in Equation (8).

221 2.2.2. The Cost-Loss (CL) Model

222 The BI mapping method described in Section 2.2.1 characterizes an agent's behavioral 223 intentions related to its internal (psychological) decision-making processes. According to the TPB, 224 a real-world management decision or action also depends on external uncontrollable factors such 225 as socioeconomic conditions. The CL model is applied in this study to address this concern. The 226 CL model measures the tendency of an adverse event affecting the decision of whether to take 227 costly precautionary action to protect oneself against losses from that event. Based on the theory 228 of Cost-Benefit Analysis, the probability of taking an action p is related to the expected cost of 229 taking action C and opportunity lost of not taking the action L:

$$p \ge \frac{C}{L} = z \tag{9}$$

where *z* is defined as the Cost-Loss (CL) ratio and only when this value is less than the probabilityof the event occurring, the precautionary action will be taken.

232 To fit the CL model into the proposed ABM framework, we modify the above CL model 233 following the concept of Tena and Gómez (2008) and Matte et al. (2017) which added the 234 perception of risk into the decision-making process. We define "C" as the expected cost of taking 235 management action that will potentially increase the gross economic profit and "L" as the expected 236 opportunity loss of not taking such management action. The CL ratio (z), as a measure of tendency, 237 can be compared with the prior belief of an agent's for taking a management decision (Γ_{pr}^{t} in Equation 7). When Γ_{pr}^{t} is greater than z, this decision will become real world management action 238 239 since it makes economic senses.

$$\Gamma_{pr}^{t} \ge z = \frac{C}{L} = \frac{the \ expected \ cost \ of \ taking \ management \ action}{opportunity \ loss \ of \ not \ taking \ management \ action}$$
(10)

When *z* increases, it means the cost of taking management action goes up or the opportunity loss of not taking management action goes down. In either case, agents are less likely to take action due to reduced profits. When *z* decreases, following the same logic, agents are more likely to take action.

244 Figure 1 summarizes the methodology in Section 2.2 applied to this study. Agent's decision-making and action process will start when receiving information (Γ_{nd}^t) from RiverWare 245 and the conditional probability of its decision Γ_{pr}^t will be computed after the most "highly 246 recognized" preceding factor is decided by the V_i values. This probability of an agent's decision 247 248 will be compared with the CL ratio (z) to account for the external economic conditions where the 249 agent is located. The final management action from the agent will depend on whether the 250 probability of making a decision for an agent's is greater (take the action) or smaller (do not take 251 the action) than the CL ratio. This process is repeated annually throughout the entire simulation 252 period. We will use the case study to demonstrate the capability of this proposed method and 253 diagnose the model with the historical data.

254 **3.** Case Study

255 **3.1. Background of the Study Area**

The San Juan River Basin (Figure 2) is the largest tributary of the Colorado River Basin with a drainage area of 64,570 km². Originating as snowmelt in the San Juan Mountains (part of the Rocky Mountains) of Colorado, the San Juan River flows 616 km through the deserts of northern New Mexico and southeastern Utah to join the Colorado River at Glen Canyon. Most water use activities are located in the upper part of the San Juan River Basin inside the States of New Mexico and Colorado. There are sixteen major irrigation ditches, four cities and two power 262 plants (Figure 2) located in this basin and the water for which the San Juan River is the primary 263 source. Major crops grown in the basin include hay, corn, and vegetables and the main planting 264 season runs from May to October (Census of Agriculture – San Juan County, New Mexico, 2012). 265 Navajo Reservoir, located 70 km upstream of the City of Farmington, NM is the main water 266 infrastructure in the basin (Figure 2) which is used for flood control, irrigation, domestic/industrial 267 water supply and environmental flows. The reservoir is designed and operated by the U.S. Bureau 268 of Reclamation (USBR) following the rules in Colorado River Storage Project (Annual Operating 269 Plan for Colorado River Reservoirs, 2017). The active storage of the reservoir is 1.3 million acre-270 ft (1.6 billion m^3). The maximum release rate is limited to 5000 cubic feet per second (cfs) or 271 141.58 cubic meter per second (cms).

272 The Navajo Indian Irrigation Project (NIIP) is another major water consumer within the 273 basin beside the 16 major irrigation ditches. The NIIP supplies water to Native American tribes in 274 the region. San Juan-Chama Project manages transbasin water transfers into the Rio Grande Basin 275 augmenting supply for Albuquerque, NM, irrigation and instream flow needs. Finally, the San 276 Juan River Basin Recovery Implementation Program (SJRIP) implemented by the Fish and 277 Wildlife Service, manages environmental flows within the basin, dictating timing and magnitude 278 of releases from Navajo Reservoir and maintainance of a daily 500 cfs (14.15 cms) minimum 279 streamflow requirement (Behery, 2017).

To improve water planning and management in the Basin, several state and federal agencies established a steering committee with the main responsibility of overseeing the institutional complexity for the water plans operated under the 1922 Colorado River Compact and 1948 Upper Colorado River Basin Compact. Although a regional water plan report (RWP) was updated in 2016 (State of New Mexico Interstate Stream Commission, 2016) by interested stakeholders, issues still exist under the terms of 1948 Upper Colorado River Basin Compact. For example, New Mexico's entitled 642,380 acre-ft (0.793 billion m³). consumptive use is substantially greater than the corresponding consumptive use.

288 The RWP summarizes the related information of water planning such as water rights, future 289 water supply and demand projections, and newly available data. For example, ten of the largest 290 water users have cooperated to develop a shortage sharing agreement to keep Navajo Reservoir 291 from drawing down the reservoir pool elevation below 5990 ft (2041 m), which is the elevation 292 required for NIIP diversion. The agreement stipulates that all parties share equally in shortages 293 caused by drought (2013-2016 shortage agreement is available at: https://www.fws.gov/-294 southwest/sjrip/DR_SS03.cfm). The RWP also projected that the total water demand in the Basin 295 is expected to increase due to the authorized expansion of NIIP irrigation area, while a reduction 296 of future water supply is possible due to climate change by the U.S. Global Change Research 297 Program. Since irrigation activities are the most consumptive components of water demand among 298 others, (74.8% of total water demand, State of New Mexico Interstate Stream Commission, 2016), 299 collective adaptive actions of farmers will significantly affect the water planning and management 300 in the San Juan Basin and become a suitable testbed for our methodology.

301

3.2. The BC-ABM-RiverWare Model Setup

USBR developed a RiverWare model for the San Juan River Basin to support water management and resource planning efforts. RiverWare includes 19 irrigation ditches objects, 21 domestic and industrial use objects, two power plant objects and three reservoir objects. Input data for the RiverWare model include historical tributary inflows, evapotranspiration rates for each irrigation ditches limited by the crop water requirement, historic water diversion for NIIP and the San Juan-Chama Project, and reservoir operations rules. Ungaged local inflows were determined 308 by the simple closure of the local water budget. The model operates on a daily time step from 309 10/01/1928 to 09/30/2013 (85 years) with four "cycles" of simulation. Each cycle is a complete 310 model run for the entire modeling period to fulfill part of the necessary information (e.g., some 311 downstream water requirements need to be pre-calculated for Navajo Reservoir to set up the 312 release pattern). In this study, farmers that can make management decisions are quantified as 16 313 major irrigation ditch objects in RiverWare. They are defined as agents in the study and will 314 decided whether to expand or reduce their irrigated area (e.g. management behavior, θ in Section 315 2) for the coming year at the end of every water year. We categorized the 16 agents into three 316 groups based on their location (colored in Figure 2). Agents in Group 1 (light blue) were located 317 upstream of the Navajo Reservoir; Group 2 (light green) were located on the Animas River (a 318 major tributary of the San Juan River), and Group 3 (orange) were located downstream of the 319 Navajo Reservoir.

320 The BI mapping was applied to each group with different causal structures. The climatic 321 preceding factors considered in this study include the mainstem (Navajo) upstream winter 322 precipitation, the tributary (Animas River) winter precipitation, the mainstem downstream winter 323 precipitation, the water level in Navajo Reservoir and the flow violations at the basin outlet (days 324 below 500 cfs or 14.15 cms in a water year). The social preceding factors considered in this study 325 include the cost-loss ratio, the NIIP diversions and the shortage sharing. Table 1 summarizes the 326 number of agents in each group and the proceeding factors they are considering. Given that agents 327 located at different places, the preceding factors that affect agents' decisions will also be different. 328 This is an advantage of using ABM to incorporate spatial heterogeneity in the model.

In this study, the information of winter precipitation was taken from NOAA ground-based rainfall monitoring gauges where we used the coming year's winter precipitation as a proxy for 331 the snowpack forecast in the causal structure. Winter precipitation has a positive effect on 332 snowpack but there is an uncertainty about how much snow will be accumulated. Therefore, when 333 agent expect more winter precipitation, if they believe it will lead to a lot more snowpack, they 334 will become more aggressive in the irrigated area expansion. Flow violation at the basin outlet and 335 water level of Navajo Reservoir are two system-wide preceding factors that considered by all the 336 three groups. When flow violation is too frequent or water level is too low, agents tend to be more 337 conservative in the irrigated area expansion. If a shortage were declared, the RiverWare model 338 would reduce the targeted streamflow at the basin outlet to 250 cfs (7.08 cms) and the participating 339 six agents will adjust their water diversion to achieve this newly targeted streamflow. Under the 340 current model setting, agents follow the "backward-looking, forward-acting" mode, which means 341 that agents make decisions based on their own past/current experiences (water level in Navajo 342 Reservoir, stream flow violations at the basin outlet, NIIP water diversion, and the previous 343 decision on the irrigated area) and their belief of the winter precipitation forecast in the coming 344 year. The detailed causal structure of BI mapping for each type of agent are given in the 345 Supplement Materials where a standard "Overview, Design concepts, and Details + Decision" 346 (ODD+D) protocol for ABM development is followed (Grimm et al., 2010).

To sumarize, the data transfer from RiverWare to ABM at the end of a water year included 1) irrigation areas for the 16 irrigation agents, 2) the basin outflow, 3) water level in the Navajo Reservoir and 4) the NIIP water diversion. After the completion of ABM simultaion, data transfer from ABM to RiverWare included 1) updated irrigated areas and 2) the corresponding water diversion of each agent. The next section will demonstrate the capability of the proposed model to recreate historical pattern in the San Juan Basin.

353 **3.3. The BC-ABM-RiverWare Model Diagnostics**

354 One of the major criticisms of ABM development is that ABM results are difficult to verify 355 or validate (Parker et al., 2003; An et al., 2005, 2014; National Research Council, 2014). In this 356 study, we address this concern by calibrating the coupled BC-ABM-RiverWare model to recreate 357 the historical trend of 1) individual agent's irrigated area and 2) San Juan River discharge. USBR 358 provides the observed irrigated acreage for all 16 ditches and the flow measurements at two 359 different locations along the San Juan River (at the outlet of the San Juan River Basin and directly 360 downstream of the Navajo Reservoir) for the calibration purpose. The calibrated parameters are 361 the risk perception parameters (λ) and CL ratio (z) of each individual agent. Each agent has four 362 λ s characterized by the relative geographical location with considered preceding factors. Unique 363 values of λ are assigned to each preceding factor for each agent (through calibration) as different 364 agents should have different levels of risk tolerance for different preceding factor. Different values 365 of z are assigned to each agent representing the spatial heterogeneity of socioeconomic conditions. 366 z is assumed to be constant for each agent throughout the model period as relative up-front cost 367 information is unavailable. We also calibrate the irrigated areal increment of each agent to quantify 368 the capability of different farmers for expanding or reducing their farmland. The actual irrigation 369 area change at each year for each farmer is specified by the calibrated irrigated areal increment 370 with an added uncertainty of 30% representing the execution uncertainty of farmers. The 371 thresholds of each preceding factor are also calibrated for calculating the extremities. A total of 372 102 parameters are manually calibrated ("trial-and-error") with details explained in the 373 Supplement Materials (Text S2). In general, we calibrated the parameters sequentially from 374 upstream and tributary agents (i.e. Groups 1 and 2) to downstream (i.e. Group 3). Within a group, 375 we calibrated agents with the largest irrigated areas first to capture a better system-wide result.

376 The calibration results of irrigated areas are given in Figure 3 and arranged by group 377 (region). The blue curves are the historical irrigated area. The red curves are the best-fit result 378 among multiple (30) modeling runs (shown by the gray curves, which represents the stochasticity) 379 of each agent. In general, BC-ABM captures the pattern and trend of irrigated area for all agents, 380 and we particularly focus on agents with the largest irrigated areas since their decision can 381 dominate the basin. A figure showing the time variations of extremity values for each group of 382 agents is given in the Supplement Materials (see Figure S2) to illustrate the preceding factors 383 adopted by different groups of agents for making decision at each time step.

384 The overall (area) weighted Nash-Sutcliffe Efficiency (NSE, Nash and Sutcliffe, 1970) of 385 the best-fit result is 0.55 which represents a reasonable calibration result. There are a few cases 386 where structural changes occurred with some of the ditches that the model does not capture. 387 Specifically, construction of Navajo Reservoir in the 1960 inundated the New Mexico Pine River 388 Ditch, while construction of the dam made it possible to expand the Hammond Irrigation Ditch 389 (located directly downstream of Navajo Reservoir). Similar structural changes are evident with the 390 Echo, New Mexico Animas and Fruitland-Cambridge Ditches. The model limitation associated 391 with the use of BI mapping in ABM is discussed in the Discussion Section.

To demonstrate the enhanced performance of the proposed BC-ABM framework in representing human decision-making processes, we conducted comparative experiments with conventional rule-based, deterministic ABMs (such as our previous work in Khan et al. 2017), referred to as the Non-BC-ABMs. In the Non-BC-ABMs, agents make decision based on either past experience (e.g., flow violation or NIIP diversion) or future forecast (winter precipitation) alone implying that agents have a perfect foresight in received information. Using precipitation as an example, an agent will expand irrigation area if the precipitation forecast is greater than the

399 given threshold, and vice versa. Excluding BI mapping implies that the agents make decision 400 purely based on the forecast or new incoming information and fully ignore the information from 401 past experience, while excluding CL model means that the agents do not take socioeconomic 402 factors into account when making decisions. Two Non-BC-ABMs were tested and results are also 403 shown in Figure 3. The black solid curve represents the Non-BC-ABM simulation still utilizing 404 extremity for selecting the reference preceding factor, while the black dashed curve is the Non-405 BC-ABM using only the precipitation in the decision-making processes. The better performance 406 of the proposed BC-ABM framework, compared to the Non-BC-ABMs, is evidenced by the closer 407 agreements between the simulated and historical patterns of irrigated area from BC-ABM as well 408 as weighted NSE (0.55 for BC-ABM vs. -1.25 for the Non-BC-ABM with extremity and -1.39 for 409 the Non-BC-ABM with precipitation alone). Different Non-BC-ABM simulations are also 410 compared with the BC-ABM simulations as shown in Figure S3.

The time variations of Γ_{pr}^{t} and calibrated z for each agent are shown in Figure 4 to illustrate 411 412 the characteristics of different agents, in terms of risk perception. The results show that the agents 413 in Group 1 and 2 have a consistently lower willingness to adjust irrigation area (Γ_{pr} shown in red) 414 compared to the corresponding CL ratio (z shown in black). In contrast, Group 3 agents adjust 415 irrigation area more often as evidenced by the frequent crossover between red and black curves, 416 which suggest that agents in Group 3 are relatively risk-neutral compared to those in Group 1 and 417 2. The calibration results of basin outflow and Navajo Reservoir inflow are given in Figure 5. The 418 results show that the simulated values agree closely with the historical observations evidenced by 419 the NSEs of 0.60 and 0.54, respectively. We do notice that our coupled BC-ABM-RiverWare 420 misses peaks of streamflow possibly due to the lower input streamflow data of RiverWare.

However, since our focus is the water-scarce situation in this case study, this underestimation doesnot significantly affect our following analysis.

423 **4. Scenario Results**

The calibration results in Section 3.3 demonstrate the credibility of the coupled BC-ABM-RiverWare model in representing human psychological, uncertain decision-making process. The encouraging results suggest that we can apply the proposed BC-ABM framework to test some "extreme conditions" to perform different scenario analyses. Two scenarios are tested in this section: the effect of changing agents' risk perception and the effect of changing socioeconomic condition.

430 **4.1. The effect of changing agents' risk perception**

431 Different risk perception scenarios are tested by making stepwise change of all agents' λ 432 values from "0.5" (risk-averse) to "1" (risk-seeking). The basin-wide results are summarized in 433 Figure 6 which shows the key measure quantities including cumulative probability distribution of 434 annual total irrigated area, Navajo Reservoir water level in December, annual total downstream 435 flow violation frequency and volume. The simulations under extreme risk-averse ($\lambda = 0.5$) and 436 risk-seeking ($\lambda = 1$) scenarios are shown in blue and green, while those with calibrated historical 437 risk perceptions for each agent are shown in red, referred to as the baseline. The gray curves lying 438 between blue and green are the results corresponding to different λ values. The total irrigation area 439 generally increases with an increasing λ , indicating that the agents become more risk-seeking if 440 they are more confident about new incoming information.

441 There are two interesting observations. First, it is clear that when all agents become risk-442 seeking, their emerging actions will result in larger irrigated area in the basin (Figure 6a). Since

443 all agents want to expand their irrigated area, Navajo Reservoir will reserve more water at the end 444 of each year resulting in slightly higher water levels (Figure 6b). Streamflow violations show a 445 somewhat counterintuitive result. The volume of violation under risk-seeking scenario increases 446 as expected (green curve shifts to right in Figure 6d) but the frequency of violation decreases 447 (green curve shifts to left in Figure 6c). This is due to that Navajo Reservoir holds more water for 448 irrigation season to satisfy downstream increasing water demand which will result in much fewer 449 streamflow violation days during the irrigation season. Although this operation slightly increases 450 streamflow violation days in the following season, the total number of violation days still decreases 451 (Figure S4 in the Supplement Materials). Second, the baseline results (red curves) are closer to the 452 "all agents risk-averse" scenario results (blue curves). This is consistent with the findings from 453 previous studies (e.g., Tena and Gómez, 2008), which suggest that farmers are commonly risk-454 averse when the stakes are high (Matte et al., 2017).

455 We also look at the time variations of individual irrigated area changes for characterizing 456 risk perceptions of different agents. Figure 7 shows the simulated irrigation area changes for four 457 selected large irrigation ditched since they are the major "players" in the basin. The results clearly 458 show that Jicarilla (Group 1) and NMAnimas (Group 2) are historically risk-averse agents (red 459 curves overlap with blue curves). In contrast, Hammond and Hogback (Group 3) are relatively 460 risk- neutral, compared to agents in Group 1 and 2, as the red curves lie in between green and blue 461 curves. Group 3 agents are located downstream of the Navajo Reservoir and most of them consider 462 Navajo Reservoir as a steady water source so they can have relatively more aggressive attitudes 463 toward risk compared to their upstream counterparts. Also, note that Jicarilla, Hammond, and 464 Hogback under the risk-seeking scenario eventually reach their maximum available irrigated area. 465 Therefore, their irrigated area flattens out at the end of the simulation. The gray curves in Figure 466 7 represent the simulated irrigation area changes for agents corresponding to different agents' risk 467 perceptions. It shows that the irrigation area generally increases with an increasing λ for all the 468 four agents.

469 **4.2. The effect of changing socioeconomic condition**

470 The proposed BC-ABM framework allows us to quantify the influences of external 471 socioeconomic factors on human decision-making processes by adjusting the CL ratio. In this 472 study, we conducted a sensitivity analysis on the cost-loss ratio to test "what if economic conditions 473 change and it becomes more expensive or cheaper to expand the irrigated area" by systematically 474 increasing (+10% and +20%) or decreasing (-10% and -20%) z values for all agents. When the z 475 value goes up, it means that the cost of increasing irrigated area goes up, or the opportunity loss 476 of not increasing irrigated area goes down. In either case, the situation should become harder for 477 agents to expand their irrigated area. When the z value goes down, following the same logic, the 478 economic conditions become easier for agents to expand their irrigated area. The modeling results 479 shown in Figure 8 fit with this intuition quite well. All blue and cyan curves (increasing z values) 480 are located below, and purple and magenta curves (decreasing z values) are located above red 481 curves (baseline). Modeling results also show that in the basin, Groups 1 and 2 are less sensitive 482 to the changes in economic conditions but agents in Group 3 are more sensitive to the economic 483 conditions. Of course, individual differences exist inside each group.

According to the San Juan River Basin regional water plan, several strategies and constructions such as on-farm and canal improvements and municipal and irrigation pipeline from Navajo Reservoir, will be authorized for meeting the future water demand (State of New Mexico Interstate Stream Commission, 2016). These strategies and constructions could lead to a change of future socioeconomic conditions, in terms of the cost of water usage and changing irrigated area

489 (e.g., up-front cost) for stakeholders. In this study, we quantify the effects of up-front cost on the 490 changes of irrigation area (i.e., irrigation water demand) using the proposed BC-ABM framework. 491 We can look at the influence of up-front cost on human decision-making processes from two 492 perspectives. First, it directly changes the socioeconomic condition of an agent (change of CL 493 ratio). Second, it influences an agent's decision-making processes by introducing more 494 information (change of causal network in BI mapping). As a result, the proposed BC-ABM 495 framework can take up-front costs into account without theoretical and technical difficulties if 496 related information is available. Two scenarios assuming a general increasing and decreasing up-497 front cost for agents over time, are tested in the study, respectively. For each agent, a time varied 498 z is generated by adding a positive/negative trend with a small random fluctuation to the calibrated 499 z to mimic the spatial and temporal heterogeneity of up-front costs. Note that we did not include 500 up-front costs into the current BI mapping as real world stakeholders' inputs are needed to re-501 calibrate all the model parameters.

502 The time variation of irrigated area for all 16 agents under different up-front cost trends are 503 shown in Figure 9. The cyan and green curves are the irrigated area change under an increasing 504 and decreasing z, respectively, while red curves are the baseline which use calibrated z values. The 505 results show that the influence of changing z on Group 3 agents is relatively significant compare 506 to Group 1 and Group 2. A consistently higher (lower) green (cyan) curve as compared to the 507 baseline is observed. These preliminary results are expected as they fit the economic intuition. In 508 this specific case, farmers tend to expand their irrigation area earlier (by comparing cyan and red 509 curves) if they expect a corresponding increased cost in the future. In contrast, if the cost of 510 expanding irrigation area in the future is expected to go down, farmers will defer the actions to 511 pursue a lower cost.

512 **5. Discussion**

513 **5.1** Generalized the modeling framework and policy implementation for other basins

514 The proposed BC-ABM framework in this paper is intended to be a generalizable approach 515 in water resources management and other fields that need to quantify human decisions. This 516 framework directly addresses the *four challenges* summarized by Scalco et al. (2018) about how 517 to apply the TPB in an agent-based setting. The model diagnose process and using the historical 518 irrigated area answer the first challenge: "Data and Preliminary Model Assessment." Applying the 519 BI mapping provides a stochastic representation of the decision-making process which eliminates 520 the concern of "Working with a Static Model." Combing with the CL model, we can 521 mathematically calculate "When Does Intention Become Behavior." Finally, coupling the ABM 522 with the RiverWare is our solution to address the "Feedback Mechanisms" challenge in a CNHS. 523 The method can be applied to other basins given that the required input data for BI mapping are 524 publically available such as the precipitation from NOAA and the streamflow from USGS and risk 525 perception (λ) and CL ratio (z) are calibrated parameters. However, the data required for the model 526 diagnostic and calibration, such as long-term historical irrigated area time series, might not be 527 available in every basin. In this situation, if one intends to duplicate the proposed method in other 528 basins, some alternative data source, such as land use and land cover changes data from USGS can 529 be used as a proxy of calibration targets.

The modeling results can be used to inform water management policy. For example, the sensitivity analysis (see Figure 8) suggests that the collective action of farmers has potential to influence the irrigation of 4.5×10^4 to 6.1×10^4 acres (182.1 to 246.9 km²) of cropland with 9000 to 12000 ac-ft (11.1 to 14.8 million m³) of water demand, which is about 30 to 39% of average annual 534 water usage under changing economic conditions (i.e., 20% increase or decrease of up-front cost). 535 A potential increase/decrease of future irrigation cost could also influence farmers' decisions. 536 Understanding such behavior is also critical to future water resource planning and management in 537 the San Juan as (1) threat of climate change will lead to shift in timing of flows associated with a 538 mean decrease in future water supply resulting from an anticipated reduced precipitation and/or 539 increased evaporation, and (2) there are several settlement agreements with the tribal communities 540 along the San Juan where their committed allotment of water has yet to be put to full use (e.g., Navajo Gallup Pipeline and Navajo Indian Irrigation Project that both require construction and/or 541 542 expansion of existing water delivery infrastructure to make full use of water rights).

543 **5.2 Model limitations**

544 Here we discuss two aspects of limitation of current study: data availability and model structure. The lack of historical data to serve as the calibration target is mentioned in the above 545 546 section already. Another data limitation is for CL ratio calculation and the up-front cost. Currently, 547 CL ratio is treated as a calibrated parameter in BC-ABM framework. The value of CL ratio can be 548 estimated directly by acquiring relevant data, if available. For example, the farm production 549 expense data provided by U.S. Department of Agriculture could be used as an approximation of 550 the expected cost of changing irrigation area (C in Equation 10), while the farm income and wealth 551 statistics estimated from crop production may be considered as a major part of opportunity loss (L 552 in Equation 10). The third data limitation is the necessary data to create the precise causal structure 553 of BI mapping (Cheng et al., 2002; Premchaiswadi et al., 2010). In general, an accurate causal 554 structure of BI mapping can be obtained by detailed interviews with decision makers (O'Keeffe et 555 al., 2016) or learned from a dataset (Sutheebanjard and Premchaiswadi, 2010).

556 Regarding the model structure limitation, the farmer's belief is currently calculated using 557 one single preceding factor in the cognitive map that has the most extremity. The use of extremity 558 from a single preceding factor in the decision-making processes assumes that the joint probability 559 of decision-making from multiple preceding factors are not taken into account (the agent may not 560 respond to the cumulative effects of environmental conditions). Finally, the current method does 561 not explicitly consider direct interaction among agents in the BI mapping. We do model agents as 562 interacting indirectly through irrigated water withdrawal (i.e., upstream agents' water uses will 563 affect downstream agents' water availability). However, effects like "peer-pressure," "word-of-564 mouth" and potential water markets are not currently considered in the model.

565 **6.** Conclusion

566 Making water resources management decision in a complex adaptive natural-human 567 system subject to uncertain information is a challenging issue. The interaction between human and 568 natural systems needs to be modeled explicitly with associated uncertainties quantified and 569 managed in a formal manner. This study applies a "two-way" coupled agent-based model (ABM) 570 with a River-Reservoir management model (RiverWare) to address the interaction between human 571 and natural systems. The proposed ABM framework characterize human decision-making 572 processes by adopting a perspective of the Theory of Planned Behavior implemented using 573 Bayesian Inference (BI) mapping joined with Cost-Loss (CL). The advantage of ABM is that by 574 defining different agents, various human activities can be represented explicitly while the coupled 575 water system provides a solid basis to simulate the feedback between the environment and agents. 576 Combining BI mapping and CL model allows us to 1) explicitly describe human decision-577 making processes, 2) quantify the associated decision uncertainty caused by 578 incomplete/ambiguous information, and 3) examine the adaptive water management in response 579 to changing natural environment as well as socioeconomic conditions. Calibration results for this 580 coupled BC-ABM-RiverWare model, as demonstrated in the San Juan River Basin, show that this 581 methodology can capture the historical pattern of both human activities (irrigated area changes) 582 and natural dynamics (streamflow changes) while quantifying the risk perception of each agent via 583 risk perception parameters (λ). The scenario results also show that the majority of agents in the 584 basin are risk-averse which confirms the conclusion of Tena and Gómez (2008). The improved 585 representation of the proposed BC-ABM is evidenced by the closer agreement of BC-ABM 586 simulations against observations, compared to those from an ABM without using BI mapping and 587 CL ratio. Changing economic conditions also yield intuitive agent behavior, that is, when crop 588 area expansion is more expensive/cheaper, fewer/more agents will do it.

589 Future work can target further methodology development to include direct agent interaction 590 into the BI mapping. For example, agents' decisions can be affected by observing their neighbor's 591 actions, and this information will always be treated with $\lambda = 1$. This means agents will always 592 believe their own observations (i.e. "to see is to believe"). In addition, we only defined groups of 593 farmers as agents in this study. Future work can seek to add power plant, city/municipality, and 594 reservoir as agents. The direct and indirect interaction among these different types of agents (such 595 as farmers and power plants might or might not have to compete with water from the reservoir) 596 will provide a more comprehensive picture in the entire food-energy-water-environment nexus.

597 7. Acknowledgement

598This research was supported by the Office of Science of the U.S. Department of Energy as599part of the Integrated Assessment Research Program. We want to thanks the editor and anonymous

reviewers who help us improve the quality of this draft. Special thanks are given to Ms. Susan Behery in USBR for providing historical data in the San Juan Basin and Mr. Majid Shafiee-Jood in the University of Illinois who discussed the methods of BI mapping and CL modeling with us in the earlier version of the draft. All data used for both the RiverWare model (inflow, crop ET, and water diversion, etc.) and the Agent-based Model (winter precipitation, historical basin outflow, and historical irrigated area, etc.) are explicitly cited in the reference list.

606 **8. Reference**

- 607 Ajzen, I.: The theory of planned behavior. Organ. Behav. Hum. Decis. Process., 50(2), 179–211,
 608 doi:10.1016/0749-5978(91)90020-T, 1991.
- Annual Operating Plan for Colorado River Reservoirs: U.S. Department of the Interior Bureau of
 Reclamation, 2017.
- An, L., Linderman, M., Qi, J., Shortridge, A., and Liu, J.: Exploring complexity in a human
 environment system: an agent-based spatial model for multidisciplinary and multi-scale
 Integration. Ann. Assoc. Am. Geogr., 95(1), 54–79, doi:10.1111/j.14678306.2005.00450.x., 2005.
- 615 An, L., Zvoleff, A., Liu, J., and Axinn, W.: Agent-based modeling in coupled human and natural
- 616 systems (CHANS): Lessons from a comparative analysis. Ann. Assoc. Am. Geogr, 104(4),
- 617 723–745, doi:10.1080/00045608.2014.910085, 2014.
- Baggett, S., Jeffrey, P., and Jefferson, B.: Risk perception in participatory planning for water reuse.
 Desalination, 187, 149–158, doi:10.1016/j.desal.2005.04.075, 2006.
- 620 Behery, S.: Current status of Navajo Reservoir. Retrieved from 621 <u>https://www.usbr.gov/uc/water/crsp/cs/nvd.html</u>, 2017.

- Berglund, E. Z.: Using agent-based modeling for water resources planning and management. J.
 Water Resour. Plann. Manage., 141(11), 04015025,
- 624 doi:10.1061/(ASCE)WR.1943-5452.0000544, 2015.
- Brown, C. M., Ghile, Y., Laverty, M., and Li, K.: Decision scaling: Linking bottom-up
 vulnerability analysis with climate projections in the water sector. Water Resour. Res., 48,
 W09537, doi:10.1029/2011WR011212, 2012.
- 628 Brown, C. M., Lund, J. R., Cai, X., Reed, P. M., Zagona, E. A., Ostfeld, A., Hall, J., Characklis,
- 629 G. W., Yu, W., and Brekke, L.: The future of water resources systems analysis: toward a
- 630 scientific framework for sustainable water management. Water Resour. Res., 51(8), 6110–
- 631 6124, doi:10.1002/2015WR017114, 2015.
- 632 Census of Agriculture (county profile) San Juan County, New Mexico: National Agricultural
 633 Statistics Service, US Department of Agriculture, 2012.
- Cheng, J., Greiner, R., Kelly, J., Bell, D., and Liu, W.: Learning Bayesian Networks from Data:
 An Information-Theory Based Approach. Artif. Intell., 137(1–2), 43–90,
 doi:10.1016/S0004-3702(02)00191-1, 2002.
- Denaro, S., Castelletti, A., Giuliani, M., and Characklis, G. W.: Fostering cooperation in power
 asymmetrical water systems by the use of direct release rules and index-based insurance
 schemes. Adv. Water Resour., doi:10.1016/j.advwatres.2017.09.021, 2017.
- 640 Di Baldassarre, G., Viglione, A., Carr, G., Kuil, L., Yan, L., Brandimarte, K., and Blöschl,
- 641 G.: Debates–Perspectives on socio-hydrology: Capturing feedbacks between physical and
- 642 social processes. Water Resour. Res., 51, 4770–4781, doi:10.1002/2014WR016416, 2015.

- Dorazio, R. M. and Johnson, F. A.: Bayesian inference and decision theory a framework for
 decision making in natural resource management. Ecol. Appl., 13, 556–563,
 doi:10.1890/1051-0761(2003)013[0556:BIADTA]2.0.CO;22, 2003.
- 646 Draper, A. J., Munévar, A., Arora, S., Reves, E., Parker, N., Chung, F., and Peterson, L.: CalSim:
- 647 A generalized model for reservoir system analysis. J. Water Resour. Plann. Manage, 130(6),
 648 480–489, doi:10.1061/(ASCE)0733-9496(2004)130:6(480), 2004.
- Fulton, E. A., Smith, A. D. M., Smith, D. C., and van Putten, I. E.: Human behavior: the key source
 of uncertainty in fisheries management. Fish Fish., 12, 2–17, doi:10.1111/j.14672979.2010.00371.x, 2011.
- Grimm, V., Berger, U., DeAngelis, D. L., Polhill, J. G., Giske, J., and Railsback, S. F.: The ODD
 protocol: A review and first update. Ecol. Model., 221, 2760–2768,
 doi:10.1016/j.ecolmodel.2010.08.019, 2010.
- Groeneveld, J., Müller, B., Buchmann, C., Dressler, G., Guo, C., Hase, N., Homann, F., John, F.,
- 656 Klassert, C., Lauf, T., Liebelt, V., Nolzen, H., Pannicke, N., Schulze, J., and Weise, H.:
- 657 Theoretical foundations of human decision-making in agent-based land use models A
- 658 review. Environ. Model. Softw., 87, 39–48, doi:10.1016/j.envsoft.2016.10.008, 2017.
- Giuliani, M., and Castelletti, A.: Assessing the value of cooperation and information exchange in
 large water resources systems by agent-based optimization. Water Resour. Res., 49(7),
 3912–3926, doi:10.1002/wrcr.20287, 2013.
- 662 Giuliani, M., Castelletti, A., Amigoni, F., and Cai, X.: Multiagent systems and distributed
- 663 constraint reasoning for regulatory mechanism design in water management. Water Resour.
- 664 Plann. Manage, 141(4), 04014068, doi:10.1061/(ASCE)WR.1943-5452.0000463, 2015.

665	Giuliani, M., Li, Y., Castelletti, A., and Gandolfi, C.: A coupled human-natural systems analysis
666	of irrigated agriculture under changing climate. Water Resour. Res., 52, 6928-6947,
667	doi:10.1002/2016WR019363, 2016.

- Hall, J. W., Lempert, R. J., Keller, K., Hackbarth, A., Mijere, C., and McInerney D.: Robust
 climate policies under uncertainty: A comparison of robust decision making and Info-Gap
 methods. Risk Anal., 32(10), 1657–1672, doi:10.1111/j.1539-6924.2012.01802.x, 2012.
- Hameed, T. and O'Neill, R.: River Management Decision Modeling in IQQM. MODSIM,
 Melbourne, Australia, 2005.
- Herman, J. D., Zeff, H. B., Reed, P. M., and Characklis, G. W.: Beyond optimality:
 Multistakeholder robustness tradeoffs for regional water portfolio planning under deep
 uncertainty. Water Resour. Res., 50, 7692–7713, doi.10.1002/2014WR015338, 2014.
- 676 Hu. Y., Quinn, C. J., Cai, X., and Garfinkle, N. W.: Combining human and machine intelligence
- 677 to derive agents' behavioral rules for groundwater irrigation. Adv. Water Resour., 109, 29–
- 678 40, doi:10.1016/j.advwatres.2017.08.009, 2017.
- Huang, Y., Friesen, A. L., Hanks, T. D., Shadlen, M. N., and Rao, R. P.: How prior probability
 influences decision making: A unifying probabilistic model. In Advances in neural
 information processing systems (Vol. 25). Lake Tahoe, NV, 2012.
- Johnson, J.: MODSIM versus RiverWare: A comparative analysis of two river reservoir modeling
 tools. Report 2014.3669, U.S. Department of the Interior-Bureau of Reclamation, Pacific
 Northwest Region, Boise, Idaho, 2014.
- 685 Keeney, R. L.: Decision analysis: an overview. Oper. Res., 30, 803–838,
 686 doi:10.1287/opre.30.5.803, 1982.

- Khan, H. F., Yang, Y. C. E., Xie, H., and Ringer, C.: A coupled modeling framework for
 sustainable watershed management in transboundary river basins. Hydrol. Earth Syst. Sci.,
 21, 6275–6288, doi:10.5194/hess-21-6275-2017, 2017.
- 690 Knight, F. H.: Risk, Uncertainty, and Profit. Houghton Miffin, New York, 1921.
- Kocabas, V. and Dragicevic, S.: Bayesian networks and agent-based modeling approach for urban
 land-use and population density change: A BNAS model. J Geogr. Syst., 36(5), 1–24,
 doi:10.1007/s10109-012-0171-2, 2012.
- Lee, K.-K. and Lee, J.-W.: The economic value of weather forecasts for decision-making problems
 in the profit/loss situation. Met. Apps., 14, 455–463, doi:10.1002/met.44, 2007.
- Lempert, R. J. and Collins, M. T.: Managing the risk of uncertain threshold responses comparison
 of robust, optimum, and precautionary approaches. Risk Anal. 27 (4), 1009–1026,
 doi:10.1111/j.1539-6924.2007.00940.x, 2007.
- Li, Y., Giuliani, M., and Castelletti, A.: A coupled human–natural system to assess the operational
 value of weather and climate services for agriculture. Hydrol. Earth Syst. Sci., 21, 4693–
 4709, doi:10.5194/hess-21-4693-2017, 2017.
- Liu, J., Dietz, T., Carpenter, S. R., Alberti, M., Folke, C., Moran, E., Pell, A. N., Deadman, P.,
- 703 Kratz, T., Lubchenco, J., Ostrom, E., Ouyang, Z., Provencher, W., Redman, C. L.,
- 704Schneider, S. H., and Taylor, W. W.: Complexity of coupled human and natural systems.
- 705 Science, 317, 1513–1516, doi:10.1126/science.1144004, 2007.
- Loucks, D. P.: Water resource systems models: Their role in planning. J. Water Resour. Plann.
 Manage., 118(3), 214–223, doi:10.1061/(ASCE)0733-9496(1992)118:3(214), 1992.

708	Manson, S. M. and Evans, T.: Agent-based modeling of deforestation in southern Yucatán, Mexico,		
709	and reforestation in the Midwest United States, Proc. Natl. Acad. Sci., 104(52), 20678-		
710	20683, doi:10.1073/pnas.0705802104, 2007.		
711	Matte, S., Boucher, MA., Boucher, V., and Filion, TC. F.: Moving beyond the cost-loss ratio:		
712	economic assessment of streamflow forecasts for a risk-averse decision maker. Hydrol.		
713	Earth Syst. Sci., 21, 2967–2986, doi:10.5194/hess-21-2967-2017, 2017.		
714	Müller, B., Bohn, F., Dreßler, G., Groeneveld, J., Klassert, C., Martin, R., Schlüter, M., Schulze,		
715	J., Weise, H., and Schwarz, N.: Describing human decisions in agent-based models – ODD		
716	+ D, an extension of the ODD protocol. Environ. Model. Softw, 48, 37-48,		
717	doi:10.1016/j.envsoft.2013.06.003, 2013.		
718	Mulligan, K., Brown, C. M., Yang, Y. C. E., and Ahlfeld, D.: Assessing groundwater policy with		
719	coupled economic-groundwater hydrologic modeling. Water Resour. Res., 50(3), 2257-		
720	2275, doi:10.1002/2013WR013666, 2014.		
721	Murphy, A. H.: Decision-making models in the cost-loss ratio situation and measures of the value		
722	of probability forecasts. Mon. Weather Rev., 104, 1058-1065, doi:10.1175/1520-		
723	0493(1976)104<1058:DMMITC>2.0.CO;2, 1976.		
724	Murphy, A. H., Katz, R. W., Winkler, R. L., and Hsu, WR.: Repetitive decision making and the		
725	value of forecasts in the cost-loss ratio situation: a dynamic model. Mon. Weather Rev.,		
726	113, 801–813, doi:10.1175/1520-0493(1985)113<0801:RDMATV>2.0.CO;2, 1985.		
727	Nash, J. E.; Sutcliffe, J. V. River flow forecasting through conceptual models part I — A discussion		
728	of principles. Journal of Hydrology. 10 (3): 282–290, 1970.		
729	National Research Council: Advancing Land Change Modeling: Opportunities and Research		
730	Requirements. National Academies Press, Washington, D.C., 2014. 33		

731	Ng, T. L., Eheart, J. W., Cai, X., and Braden, J. B.: An agent-based model of farmer decision
732	making and water quality impacts at the watershed scale under markets for carbon
733	allowances and a second-generation biofuel crop. Water Resour. Res., 47, W09519,
734	doi:10.1029/2011WR010399, 2011.

- O'Keeffe, J., Buytaert, W., Mijic, A., Brozović, N., and Sinha, R.: The use of semi-structured
 interviews for the characterization of farmer irrigation practices. Hydrol. Earth Syst. Sci.,
 20, 1911–1924, doi:10.5194/hess-20-1911-2016, 2016.
- Pahl-Wostl, C., Távara, D., Bouwen, R., Craps, M., Dewulf, A., Mostert, E., Ridder, D., and
 Taillieu, T.: The importance of social learning and culture for sustainable water
 management. Ecol. Econ., 64, 484–495, doi:10.1016/j.ecolecon.2007.08.007, 2008.
- Parker, D. C., Manson, S. M., Janssen, M. A., Hoffmann, M. J., and Deadman, P.: Multi agent
 systems for the simulation of land-use and land-cover change: A review. Ann. Assoc. Am.
 Geogr., 93(2), 314–337, doi:10.1111/1467-8306.9302004, 2003.
- Pope, A. J., and Gimblett, R.: Linking Bayesian and agent-based models to simulate complex
 social-ecological systems in semi-arid regions. Front. Environ. Sci., 3(55),
 doi:10.3389/fenvs.2015.00055, 2015.
- Premchaiswadi, W., Jongsawat, N., and Romsaiyud, W.: Bayesian Network Inference with
 Qualitative Expert Knowledge for Group Decision Making. In: 5th IEEE International
 Conference on Intelligent Systems (IS), pp. 126–131. IEEE Press, New York, 2010.
- RiverWare Technical Documentation Data Management Interface: Center for Advanced
 Decision Support for Water and Environmental Systems, University of Colorado, Boulder,
 CO, 2017.

- Rogers, P. P. and Fiering, M. B.: Use of systems analysis in water management. Water Resour.
 Res., 22(9S), 146S–158S, doi:10.1029/WR022i09Sp0146S, 1986.
- Scalco, A., Ceschi, A. and Sartori, R.: Application of Psychological Theories in Agent-Based
 Modeling: The Case of the Theory of Planned Behavior. Nonlinear Dynamics, Psychology,
 and Life Sciences, 22(1): 15-33. 2018
- 758 State of New Mexico Interstate Stream Commission: San Juan Basin Regional Water Plan, 2016.
- Schlüter, M., Leslie, H., and Levin, S.: Managing water-use trade-offs in a semi-arid river delta to
 sustain multiple ecosystem services: a modeling approach. Ecol. Res., 24, 491–503,
 doi:10.1007/s11284-008-0576-z, 2009.
- Schlüter, M., McAllister, R. R. J., Arlinghaus, R., Bunnefeld, N., Eisenack, K., Hölker, F., Milner
 Gulland, E. J., and Müller, B.: New horizons for managing the environment: a review of
 coupled social-ecological systems modeling. Nat. Resour. Model, 25(1), 219–272,
 doi:10.1111/j.1939-7445.2011.00108.x, 2012.
- 766 Schlüter, M., Baeza, A., Dressler, G., Frank, K., Groeneveld, J., Jager, W., Janssen, M. A.,
- 767 McAllister, R. R. J., Müller, B., Orach, K., Schwarz, N., and Wijermans, N.: A framework
- for mapping and comparing behavioural theories in models of social-ecological systems.

769 Ecol. Econ., 131, 21–35, doi:10.1016/j.ecolecon.2016.08.008, 2017.

- Sedki, K. and de_Beaufort, L. B.: Cognitive maps for knowledge representation and reasoning.
 Tools with Artificial Intelligence (ICTAI). In: 24th International Conference, Athens,
 Greece, Nov. 2012, doi:10.1109/ICTAI.2012.175, 2012.
- Shafiee-Jood, M., Cai, X., and Deryugina, T.: A theoretical method to investigate the role of
 farmers' behavior in adopting climate forecasts, World Environmental and Water

- 775 Resources Congress 2017 Creative Solution for a Changing Environment, Sacramento,
 776 CA, 2017.
- Sharma, L. K., Kohl, K., Margan, T.A., and Clark, L. A.: Impulsivity: relations between self-report
 and behavior. J. Pers. Soc. Psychol., 104, 559-575, doi:10.1037/a0031181, 2013.
- Singh, A., Mishra, S. M., Hoffpauir, R. J., Lavenue, A. M., Deeds, N. E., and Jackson, C. S.:
 Analyzing uncertainty and risks in the management of water resources for the state of
 Texas. Report 0904830857, Texas Water Development Board. 106 pp, 2010a.
- 782 Singh, A., Walker, D. D., Minsker, B. S., and Valocchi, A. J.: Incorporating subjective and
- stochastic uncertainty in an interactive multiobjective groundwater calibration framework.
- 784 Stochastic Environ. Res. Risk Assess., 24(6), 881–898, doi:10.1007/s00477-010-0384-1,
 785 2010b.
- Spiegelhalter, D., Dawid, A., Lauritzen, S., and Cowell, R.: Bayesian analysis in expert systems.
 Stat. Sci., 8, 219–247, 1993.
- 788 Simonović, S. P.: Managing Water Resources: Methods and Tools for a Systems
- 789 Approach.UK: UNESCO, 2009.
- 790 Sutheebanjard, P. and Premchaiswadi, W.: Analysis of calendar effects: Day-of-the-week effect
- on the stock exchange of Thailand (SET). International Journal of Trade, Economics and
 Finance, 1(1), 57–62, doi:10.7763/IJTEF.2010.V1.11, 2010.
- Tena, E. C. and Gómez, S. Q.: Cost-Loss decision models with Risk Aversion. Working paper
 01/08, Universidad Complutense de Madrid, 2008.
- Thompson, J. C.: On the operational deficiencies in categorical weather forecasts. Bull. Amer.
 Meleor. Soc., 33, 223–226, 1952.
- 797 Troy, T. J., Pavao-Zuckerman, M., and Evans, T. P.: Debates—Perspectives on socio

- -hydrology: Socio-hydrologic modeling: Tradeoffs, hypothesis testing, and validation.
- 799 Water Resour. Res., 51, 4806–4814, doi:10.1002/2015WR017046, 2015.
- 800 Vucetic, D. and Simonović, S. P.: Water Resources Decision Making Under Uncertainty. Water
- 801 Resources Research Report no. 073, Facility for Intelligent Decision Support, Department
- 802 of Civil and Environmental Engineering, London, Ontario, Canada, 143 pp. ISBN: (print)
- 803 978-0-7714-2894-4; (online) 978-0-7714-2901-9, 2011.
- Yang, Y. C. E., Cai, X., and Stipanović, D. M.: A decentralized optimization algorithm for multiagent system based watershed management. Water Resour. Res., 45, W08430,
 doi:10.1029/2008WR007634, 2009.
- Yang, Y. C. E., Zhao, J., and Cai, X.: A decentralized method for water allocation management in
 the Yellow River Basin. J. Water Resour. Plann. Manage., 138(4), 313–325,
 doi:10.1061/(ASCE)WR.1943-5452.0000199, 2012.
- Yates, D., Purkey, D., Sieber, J., Huber-Lee, A., and Galbraith, H.: WEAP21: A demand, priority,
 and preference driven water planning model: part 2, aiding freshwater ecosystem service
 evaluation. Water Int., 30, 501–512, doi:10.1080/02508060508691894, 2005.
- Zagona, E. A., Fulp, T. J., Shane, R., Magee, T., and Goranflo, H. M.: RiverWare: A generalized
 tool for complex reservoir system modeling. J. Am. Water. Resour. As., 37(4), 913–929,
- 815 doi:10.1111/j.1752-1688.2001.tb05522.x, 2001.
- Zechman, E. M.: Agent-based modeling to simulate contamination events and evaluate threat
 management strategies in water distribution systems. Risk Analysis., 31(5), 758–772,
 doi:10.1111/j.1539-6924.2010.01564.x, 2011.

1 Table 1. Name of agent groups, number of agents in each group and the proceeding factors

2 considered in decision-making processes. Superscript "c" means climatic factors and superscript

3 "s" means social factors. Numbers in the bracket are mean and standard deviation if applicable.

Group	Number of agents	Factors considered in decision-making processes
1. (upstream of the Navajo Reservoir)	2	 mainstem upstream precipitation^c (180.1 mm, 125.3 mm), the water level in the Navajo Reservoir^c (1845 m, 4.07 m), number of flow violation at the outlet^c (38.5, 38.8), cost-loss ratio^s
2.a (Animas River without shortage sharing)	5	 tributary (Animas) precipitation^c (79.2 mm, 38.2 mm), mainstem upstream precipitation^c (180.1 mm, 125.3 mm), the water level in the Navajo Reservoir^c (1845 m, 4.07 m), number of flow violation at the outlet^c (38.5, 38.8), cost-loss ratio^s
2.b (Animas River with shortage sharing)	1	 tributary (Animas) precipitation^c (79.2 mm, 38.2 mm), mainstem upstream precipitation^c (180.1 mm, 125.3 mm), the water level in the Navajo Reservoir^c (1845 m, 4.07 m), number of flow violation at the outlet^c (38.5, 38.8), shortage sharing^s, cost-loss ratio^s
3.a (downstream of the Navajo Reservoir without shortage sharing)	3	 mainstem downstream precipitation^c (82.9 mm, 96 mm), mainstem upstream precipitation^c (180.1 mm, 125.3 mm), the water level in the Navajo Reservoir^c (1845 m, 4.07 m), number of flow violation at the outlet^c (38.5, 38.8), NIIP annual diversion^s (0.197 billion m³, 0.019 billion m³), cost-loss ratio^s
3.b (downstream of the Navajo Reservoir with shortage sharing)	5	 mainstem downstream precipitation^c (82.9 mm, 96 mm), mainstem upstream precipitation^c (180.1 mm, 125.3 mm), the water level in the Navajo Reservoir^c (1845 m, 4.07 m), number of flow violation at the outlet^c (38.5, 38.8), NIIP annual diversion^s (0.197 billion m³, 0.019 billion m³), shortage sharing^s, cost-loss ratio^s

4

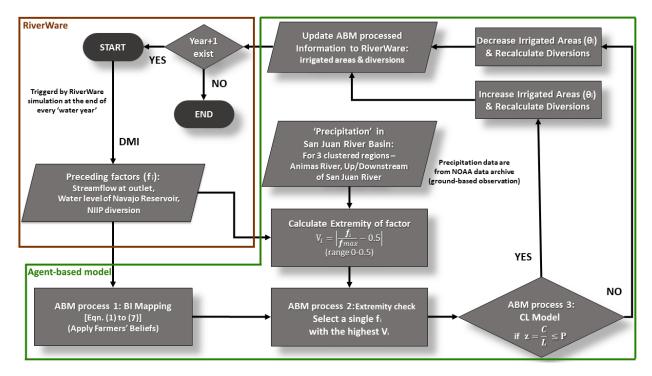
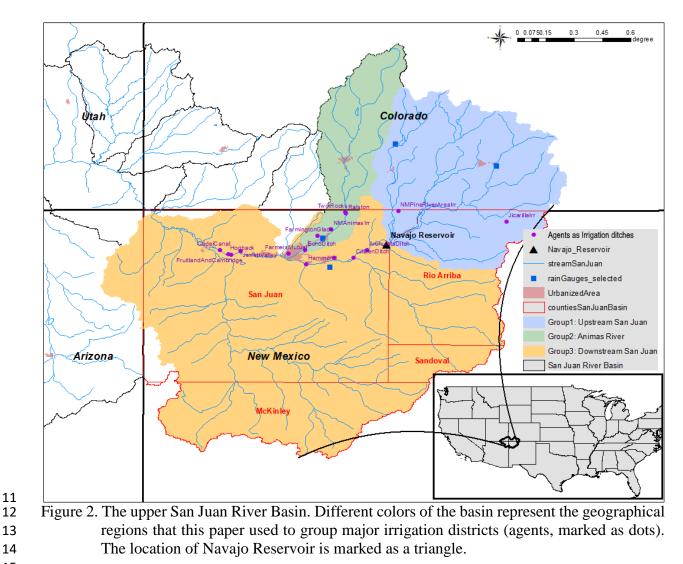


Figure 1. The flow chart of agent decision-making process inside the two-way coupled ABM-RiverWare model (ABM.exe in Figure S1). Agents make their decisions with uncertainty based on the method developed by this paper (joint BI mapping and CL model), and RiverWare will run the simulation based on these decisions.



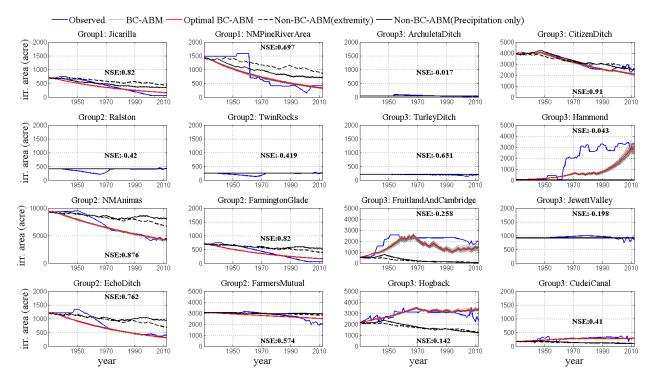




Figure 3. The calibration results of the ABM-RiverWare model: Individual agents' irrigated area changes from 1928 to 2013 organized by irrigation ditch and region (see groups in Figure 18 19 3). Each figure includes the simulated irrigated area change from the best-fit BC-ABM (solid red) and the corresponding Nash-Sutcliffe Efficiency (NSE), multiple runs of BC-20 ABM (solid gray) to visualize the stochasticity (30 runs) of agents' random behavior, 21 Non-BC-ABM with extremity (dashed black), Non-BC-ABM using precipitation only 22 (solid black) against historical record (solid blue). 1 acre = 4046 m^2 . 23 24

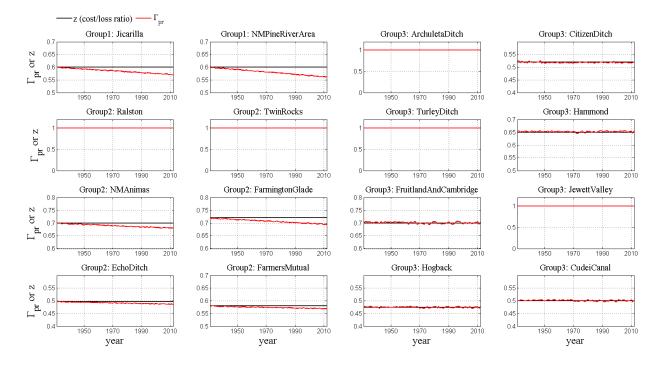


Figure 4. Calibrated probability of expanding area (Γ_{pr}) and cost-loss ratio (*z*) for each agent 27

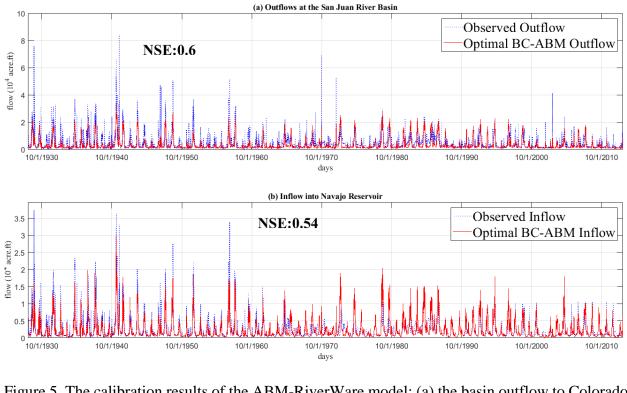


Figure 5. The calibration results of the ABM-RiverWare model: (a) the basin outflow to Colorado River; (b) inflow to Navajo Reservoir. Blue lines are historical data and red lines are modeling results. 1 acre-ft = 1234 m^3

29

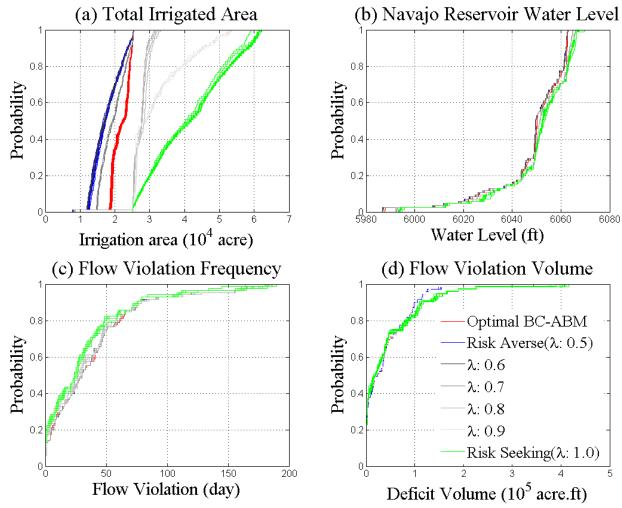
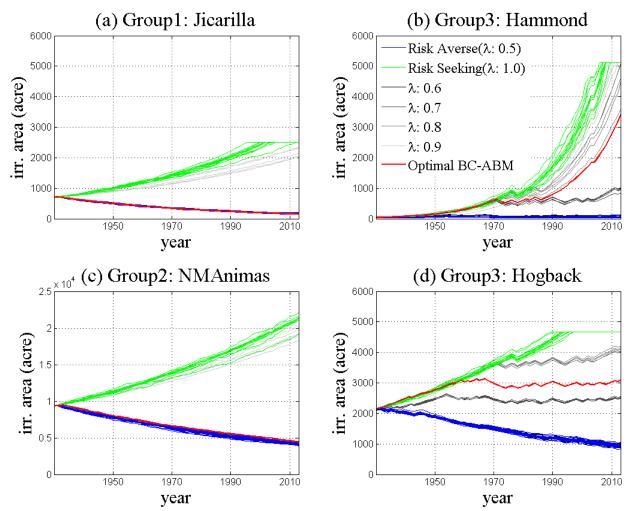


Figure 6. The cumulative density frequency throughout the entire simulation period of (a) basinwide irrigated area; (b) Navajo Reservoir end of the year water level; (c) basin outlet annual streamflow violation days; (d) basin outlet annual streamflow violation volume. Results are given for the calibrated (green curves), risk-averse (blue curves) and riskseeking (red curves) cases. The simulation results with different values of agents' risk perceptions (λ) between 0.5 and 1 are shown in gray.



41 year year 42 Figure 7. Individual agents' irrigated area changes under calibrated (green curves), risk-averse 43 (blue curves) and risk-seeking (red curves) scenarios. The simulation results with 44 different values of agents' risk perceptions (λ) between 0.5 and 1 are shown in gray. 1 45 acre = 4046 m².

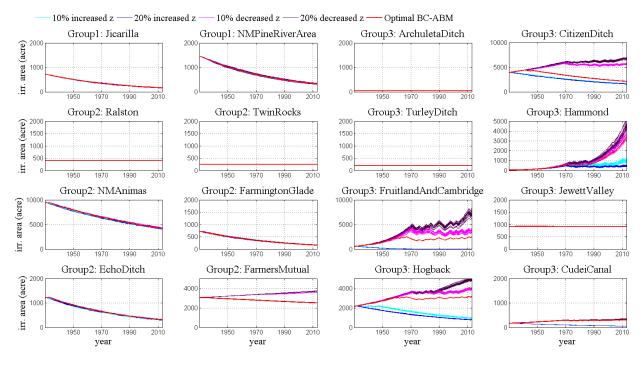
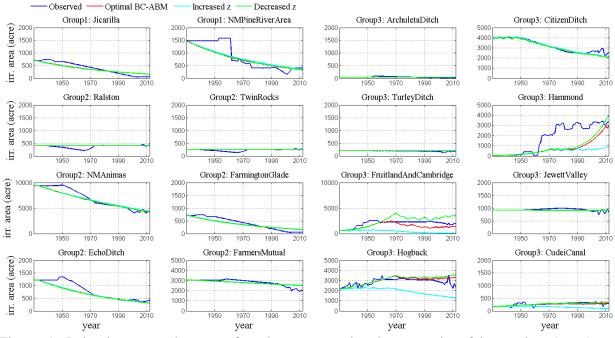


Figure 8. The sensitivity analysis of changing economic conditions on an agent's decision on
 irrigated areas. Blue (+20%) and cyan (+10%) curves represent increasing z values which
 make area expansion more expensive. Purple (-20%) and magenta (-10%) lines represent
 decreasing z values which make area expansion cheaper. 1 acre = 4046 m².



53 year year year year year year $\frac{1}{2}$ Figure 9. Irrigation area changes of each agents under the scenario of increasing (cyan) and decreasing (green) z. The calibrated results (baseline simulation) are shown in red and observations are shown in blue. 1 acre = 4046 m².