

32 1. Introduction

33 Managing water resources for growing demands of energy and food while sustaining the
34 environment is a grand challenge of our time, especially when we are dealing with a complex
35 adaptive natural-human system that subject to various sources of uncertainty. Nowadays, almost
36 every major basin in the world can be considered as a coupled natural-human system (CNHS)
37 where heterogeneous human activities are affecting the natural hydrologic cycle and vice versa
38 (Liu et al., 2007). The interaction between human activity and the natural environment needs to be
39 explicitly addressed, and the uncertainty within this complex system characterized according to a
40 formal approach if benefits toward improved water resource management (Brown et al., 2015) are
41 to be realized.

42 Recently, agent-based modeling (ABM) has become a commonly used tool in the scientific
43 community to address CNHS issues. An ABM framework identifies individual actors as unique
44 and autonomous “agents” that operate according to a distinct purpose. Agents follow certain
45 behavioral rules and interact with each other in a shared environment. By explicitly representing
46 the interaction between human agents (e.g., farmers) and the environment (e.g., a watershed) where
47 they are located, ABM provides a natural “bottom-up” setting to study transdisciplinary issues in
48 CNHS. Applying ABM approach in water resources management began a decade ago and became
49 a popular topic in CNHS analyses (Berglund, 2015; Giuliani et al., 2015; Giuliani and Castelletti,
50 2013; Hu et al., 2017; Khan et al., 2017; Mulligan et al., 2014; Schlüter et al., 2009; Yang et al.,
51 2009; Yang et al., 2012; Zechman, 2011).

52 However, one major challenge of applying ABM approach to water management decisions
53 is the difficulty of characterizing human decision-making processes and meet the real-world
54 management intuition. The traditional approach through, for example, survey or interview with

55 local decision makers is extremely limited (e.g., Manson and Evans, 2007) in space and time. This
56 study introduces the Theory of Planned Behavior (TPB), a well-known theory in psychology used
57 to predict human behavioral intention and actual behavior (Ajzen, 1991), into ABM framework to
58 quantify human decision-making processes. The TPB states that an individual's beliefs and
59 behaviors can be expressed in terms of a combination of attitude toward behavior, subjective norms,
60 and perceived behavioral control. Attitude toward behavior and subjective norms specify an
61 individual's perceptions of performing a behavior affected by its internal thinking processes and
62 social normative pressures, while perceived behavioral control describes the effects from external
63 uncontrollable factors (e.g., socioeconomic conditions). If an individual has high belief about
64 making a specific decision, then it has an increased confidence that s/he can perform the specific
65 behavior successfully. On the other hand, the tendency of a person for making a specific decision
66 increases/decreases if social normative pressures decrease/increase.

67 Implementating the TPB into ABM requires that all the three components to be modeled
68 explicitly. In this study, we adapt the Bayesian Inference (BI) mapping (Pope and Gimblett, 2015)
69 and the Cost-Loss model (CL) (Thompson, 1952) for this task. The BI mapping (also called
70 Bayesian networks, belief networks, Bayesian belief networks, causal probabilistic networks, or
71 causal networks), built on the Bayesian probability theory and cognitive mapping, calculates the
72 likelihood that a specific decision will be made (Sedki and de Beaufort, 2012 via Pope and
73 Gimblett, 2015) while sequentially updating beliefs of specific preceding factors (model
74 parameters) as new information is acquired (Dorazio and Johnson, 2003). By applying the BI
75 mapping, an individual's beliefs affected by its internal thinking processes and perceptions of
76 social normative pressures can be described as a cognitive map between decisions and relevant
77 preceding factors. Ng et al. (2011) developed an ABM using BI to model the farmer's adaptation

78 of their expectations (or belief) and uncertainties of future crop yield, cost, and weather. Yet the
79 preceding factors were assumed to be independent of each other, which is not always true
80 especially if two preceding factors are spatially related (e.g., downstream reservoir elevation and
81 upstream precipitation). More importantly, the internal thinking processes of all farmers were
82 assumed to be the same (i.e., no spatial heterogeneity is modeled). As a result, a more realistic
83 framewok of applying BI to ABM is still needed to improve representation of human decision-
84 making processes.

85 While BI mapping specifies the human psychological decision-making process, CL model
86 addresses the effect of external socioeconomic conditions on an individual’s decision-making (i.e.,
87 perceived behavioral control in the TPB). CL model is frequently used as a simple decision-making
88 model in economic analysis to quantify human decision-making according to economic theory
89 (Thompson, 1952). CL modeling has been widely used in estimating the economic value of
90 weather forecasts (Keeney, 1982; Lee and Lee, 2007; Murphy, 1976; Murphy et al., 1985). Tena
91 and Gómez (2008) and Matte et al. (2017) incorporated the Constant Absolute Risk Aversion
92 theory in CL modeling to evaluate risk perception of decision makers since the original CL model
93 assumes a risk-neutral decision maker. They used a parameter, Arrow-Pratt coefficient, to
94 represent “risk-averse” and “risk-seeking” decision makers but did not specify how this parameter
95 could be determined. They also did not clarify what will happen if different decision makers in the
96 system have different perceptions of risk (again, no spatial heterogeneity).

97 To address these research gaps aforementioned, we developed an ABM based on the BI
98 mapping and the CL model as an implementaiton of the TPB (referred to the “BC-ABM” here
99 after). The BC-ABM is “two-way” coupled with a river-routing and reservoir management model:
100 RiverWare” (details in Section 2.1). Four objectives of this study are: 1) use the BC-ABM to

101 quantify human decision considering uncertain risk perception, 2) demonstrate the improvement
102 of BC-ABM compare to conventional agent behavior rules, 3) use the coupled BC-ABM-
103 RiverWare to explicitly model the feedback loop between human and nature system and 4) test the
104 BC-ABM-Riverware for different scenarios. The San Juan River Basin in New Mexico, USA is
105 used as the demonstration basin for this effort. The calibrated BC-ABM-RiverWare model is used
106 to evaluate the impacts of changing risk preception from all agents to the water management in
107 this basin. In this study, multiple comparative experiments of conventional rule-based ABM (i.e.,
108 without using the BL and CL) are conducted to demonstrate the advantages of the proposed BC-
109 ABM framework in modeling human decision-making processes. We also evaluate the effect of
110 changing external economic conditions on an agent’s decisions.

111 **2. Methodology**

112 **2.1. Develop a “two-way” coupled ABM-RiverWare model**

113 River-routing and reservoir management modeling is designed to simulate the deliveries
114 of water within a regulated river system (Johnson, 2014). Many river-reservoir management
115 models have been developed to address different objectives within a geographic region such as
116 MODSIM, RiverWare, CALSIM (Draper et al., 2004), IQQM (Hameed and O’Neill, 2005), and
117 WEAP (Yates et al., 2005). These models use a “node-link” structure to represent the entire river
118 network where “nodes” are important natural (sources, lakes, and confluences) or human (water
119 infrastructures and water withdrawals) components and “links” represent river channel elements.

120 RiverWare, developed in 1986 by the University of Colorado Boulder, is a model of water
121 resource engineering system for operational scheduling and forecasting, planning, policy
122 evaluation, and other operational analysis and decision processes (Zagona et al., 2001). It couples

123 watershed and reach models that describe the physical hydrologic processes with routing and
124 reservoir management models that account for water use for water resources assessment.
125 RiverWare has a graphic user interface and uses an object-oriented framework to define every
126 node in the model as an “Object.” Each object is assigned a unique set of attributes. These attributes
127 are captured as “Slots” in RiverWare. There are two basic types of slots: Time Series and Table
128 Slots for each Object to store either time series or characteristic data. Details of RiverWare
129 structure and algorithm can be found at Zagona et al. (2001) and its website:
130 <http://www.riverware.org/>.

131 There is an emerging research topic in Earth system modeling (Di Baldassarre et al., 2015;
132 Troy et al., 2015) and water resources system analysis (Denaro et al., 2017; Giuliani et al., 2016;
133 Khan et al., 2017; Li et al., 2017; Mulligan et al., 2014) to coupled models together. Coupling an
134 ABM with a process-based model has been done before but mostly focused on groundwater
135 models such as Hu et al. (2017) and Mulligan et al. (2014). One of the few examples that involve
136 coupling with a surface water model, Khan et al. (2017) developed a simple ABM that coupled
137 with a physically-based hydrologic model, Soil and Water Assessment Tool. In this paper, we
138 perform a two-way coupling (or sometimes called “tight” coupling) of models which means
139 data/information will be transferred back and forth between the ABM and RiverWare, where
140 selected Objects in RiverWare are defined as agents. To facilitate the two-way coupling, we utilize
141 a convenient built-in tool within RiverWare: the data management interface (DMI) utility which
142 allows automatic data imports and exports from/to any external data source (RiverWare Technical
143 Documentation, 2017, see also Figure S1).

144

145 **2.2. Quantify planned behavior with BI mapping and CL model**

146 The ABM developed in this paper, as an implementation of the TPB, consists of two
147 components: the Bayesian Inference (BI) mapping and the Cost-Loss (CL) modeling. This unique
148 setting allows us to explicitly describe human decision-making processes and associated
149 uncertainty caused by information ambiguity in water management decisions. We describe the
150 details in this section.

151 2.2.1. The Bayesian Inference (BI) Mapping

152 In this study, the Bayesian Inference (BI) mapping is applied to specify a decision maker's
153 (or agent's) internal thinking processes by building a cognitive map (also called a causal structure)
154 between decisions (or taking a specific management behaviors) and relevant preceding factors that
155 could affect decision-making (Dorazio and Johnson, 2003; Pope and Gimblett, 2015). In this
156 setting, the goal of an agent is to develop a decision rule (or management strategy) that prescribes
157 management behaviors for each time step that are optimal with respect to its objective function.
158 The uncertainty associated with these management behaviors is specified by a "risk perception"
159 parameter (Baggett et al., 2006; Pahl-Wostl et al., 2008) representing the extent to which decision-
160 makers explicitly consider limited knowledge or belief about (future) information in their decision-
161 making process (Müller et al., 2013; Groeneveld et al., 2017). This is the definition of Knightian
162 uncertainty which comes from the economics literature where risk is immeasurable or the
163 probabilities are not known (Knight, 1921).

164 In the field of water resource management, a decision is often made based on whether the
165 preceding factor is larger (or less) than a prescribed threshold (i.e., exceedance). A simple example
166 is that a farmer's belief of changing the irrigation area will be affected by the forecast of snowpack
167 in the coming water year or water availability in an upstream reservoir at the beginning of the

168 growing season. The probability of a preceding factor f (a random variable) exceeding its
 169 threshold given a specific management behavior (or making a decision) θ : $P(f|\theta)$ can be
 170 expressed using the conditional probability equation shown in Equation (1)

$$P(f|\theta) = \frac{P(f \cap \theta)}{P(\theta)} \quad (1)$$

171 The probability of θ being made when the preceding factor exceeds the given threshold: $P(\theta|f)$
 172 can be derived using Equation (1) and the equations of marginal probability (see Supplement
 173 Materials Text S1 for the derivation details).

$$P(\theta|f) = \frac{P(f|\theta) \times P(\theta)}{P(f|\theta)P(\theta) + P(f|\theta^c)P(\theta^c)} \quad (2)$$

174 where $P(\theta^c) = 1 - P(\theta)$ is the probability of not taking the management behavior θ . In our case,
 175 the information of f is coming from RiverWare to ABM and θ is the result the ABM sends back
 176 to RiverWare. Similarly, θ being made when the preceding factor does not exceed the threshold
 177 (f^c) may be expressed as

$$P(\theta|f^c) = \frac{P(f^c|\theta) \times P(\theta)}{P(f^c|\theta)P(\theta) + P(f^c|\theta^c)P(\theta^c)} \quad (3)$$

178 The overall probability of taking a management behavior $P(\theta)$ relying on the preceding factor f ,
 179 can be expressed by the law of total probability

$$P(\theta) = P(\theta|f) \times P(f) + P(\theta|f^c) \times P(f^c) \quad (4)$$

180 A solution of $P(\theta)$ can be obtained by substituting Equations (2) and (3) into (4)

$$P(\theta) = \frac{P(f|\theta) \times P(\theta)}{P(f|\theta)P(\theta) + P(f|\theta^c)P(\theta^c)} \times P(f) + \frac{P(f^c|\theta) \times P(\theta)}{P(f^c|\theta)P(\theta) + P(f^c|\theta^c)P(\theta^c)} \times P(f^c) \quad (5)$$

181 In this study, we re-name the variables in Equation (5) as follows

$$\begin{cases} \Gamma_{pr} = P(\theta) \\ \Gamma_{pd} = P(f) \\ \lambda = P(f|\theta) \end{cases} \quad (6)$$

182 where Γ_{pr} represents the decision maker or agent's prior belief of θ , Γ_{pd} the probabilistic forecast
 183 of preceding factor f , λ the rate of acceptance of new information which represents a decision
 184 maker's belief about the received information from f (belief of the forecast/measurement accuracy
 185 representing the degree of ambiguity of f). By applying the BI theory to Equation (5) with the
 186 expressions in Equation (6), the agent's prior belief of θ , Γ_{pr}^t at time t can be expressed as

$$\Gamma_{pr}^t = \frac{\lambda \Gamma_{pr}^{t-1}}{\lambda \Gamma_{pr}^{t-1} + (1-\lambda)(1-\Gamma_{pr}^{t-1})} \Gamma_{pd} + \frac{(1-\lambda) \Gamma_{pr}^{t-1}}{(1-\lambda) \Gamma_{pr}^{t-1} + \lambda(1-\Gamma_{pr}^{t-1})} (1 - \Gamma_{pd}^t) \quad (7)$$

187 In Equation (7), the agent's prior belief of θ at timestep t , Γ_{pr}^t , is updated based on the prior belief
 188 at previous timestep $t - 1$, Γ_{pr}^{t-1} , and new incoming information or forecast at time t , Γ_{pd}^t . Γ_{pr}^t lies
 189 in between Γ_{pr}^{t-1} and Γ_{pd}^t . Two extreme cases are described here. When $\lambda = 1$, Equation (7)
 190 reduces to $\Gamma_{pr}^t = \Gamma_{pd}^t$, which indicates that the agent's belief of taking management behavior is
 191 purely based on the new incoming information, which corresponds to a risk-seeking decision
 192 maker. In contrast, when $\lambda = 0.5$, Equation (7) becomes $\Gamma_{pr}^t = \Gamma_{pr}^{t-1}$ suggesting that a decision is
 193 made based on an agent's previous experiences alone (i.e., the decision maker's most recent
 194 experience). This means that we have a risk-averse decision maker who do not trust the new
 195 incoming information because it could be uncertain and rather to stick with her/his own experience.
 196 In other words, these agents are not taking any risk by changing their behavior. In this study, the
 197 Γ_{pr}^t in Equation (7) at each time step is updated by applying the Bayesian probability theory to Γ_{pr}
 198 between two consecutive time steps to take the temporal causality between the two decisions into
 199 account.

200 In most water resources management cases, multiple preceding factors affect the
201 probability of a single management decision. In this paper, we assume that agents will make a
202 decision based on the most “highly recognized” preceding factor following the suggestion from
203 Sharma et al. (2013). The fundamental assumption is that a decision-maker will pay the closest
204 attention to the most abnormal of any preceding factors, such as the severity of droughts or floods,
205 historic low or high water levels of an upstream reservoir or an extreme upstream water diversion.
206 The way we represent this tendency is by calculating the “extremity” factors (V) of preceding
207 factors

$$V_i = \left| \frac{f_i}{f_{max}} - 0.5 \right| \quad (8)$$

208 where f_i is the i^{th} preceding factor and f_{max} is the maximal value of f_i . After the extremities of all
209 preceding factors have been calculated, agent will select the preceding factor with the highest V_i
210 to update the prior belief of management actions based on Equations (7). In this study, the
211 extremity of each preceding factor is examined independently assuming each preceding factor is
212 independent to each other (consider one not joint probability of multiple factors in the BI mapping).
213 Taking winter precipitation, a common preceding factor used by farmers as well as in this study to
214 determine the irrigated water demand for the coming year, as an example, f_i represents the winter
215 precipitation of year i , while f_{max} is the maximum historical winter precipitation until the current
216 year in Equation (8).

217 2.2.2. The Cost-Loss (CL) Model

218 The BI mapping method described in Section 2.2.1 characterizes an agent’s behavioral
219 intentions related to its internal (psychological) decision-making processes. According to the TPB,
220 a real-world management decision or action also depends on external uncontrollable factors such

221 as socioeconomic conditions. The CL model is applied in this study to address this concern. The
 222 CL model measures the tendency of an adverse event affecting the decision of whether to take
 223 costly precautionary action to protect oneself against losses from that event. Based on the theory
 224 of Cost-Benefit Analysis, the probability of taking an action p is related to the expected cost of
 225 taking action C and opportunity lost of not taking the action L :

$$p \geq \frac{C}{L} = z \quad (9)$$

226 where z is defined as the Cost-Loss (CL) ratio and only when this value is less the probability of
 227 the event occurring, the precautionary action will be taken.

228 To fit the CL model into the proposed ABM framework, we modify the above CL model
 229 following the concept of Tena and Gómez (2008) and Matte et al. (2017) which added the
 230 perception of risk into the decision-making process. We define “ C ” as the expected cost of taking
 231 management action that will potentially increase the gross economic profit and “ L ” as the expected
 232 opportunity loss of not taking such management action. The CL ratio (z), as a measure of tendency,
 233 can be compared with the prior belief of an agent’s for taking a management decision (Γ_{pr}^t in
 234 Equation 7). When Γ_{pr}^t is greater than z , this decision will become real world management action
 235 since it makes economic senses.

$$\Gamma_{pr}^t \geq z = \frac{C}{L} = \frac{\textit{the expected cost of taking management action}}{\textit{opportunity loss of not taking management action}} \quad (10)$$

236 When z increases, it means the cost of taking management action goes up or the opportunity loss
 237 of not taking management action goes down. In either case, agents are less likely to take action
 238 due to reduced profits. When z decreases, following the same logic, agents are more likely to take
 239 action.

240 Figure 1 summarizes the methodology in Section 2.2 applied to this study. Agent's
241 decision-making and action process will start when receiving information (Γ_{pd}^t) from RiverWare
242 and the conditional probability of its decision Γ_{pr}^t will be computed after the most "highly
243 recognized" preceding factor is decided by the V_i values. This probability of an agent's decision
244 will be compared with the CL ratio (z) to account for the external economic conditions where the
245 agent is located. The final management action from the agent will depend on whether the
246 probability of making a decision for an agent's is greater (take the action) or smaller (do not take
247 the action) than the CL ratio. This process is repeated annually throughout the entire simulation
248 period. We will use the case study to demonstrate the capability of this proposed method and
249 diagnose the model with the historical data.

250 3. Case Study

251 3.1. Background of the Study Area

252 The San Juan River Basin (Figure 2) is the largest tributary of the Colorado River Basin
253 with a drainage area of 64,570 km². Originating as snowmelt in the San Juan Mountains (part of
254 the Rocky Mountains) of Colorado, the San Juan River flows 616 km through the deserts of
255 northern New Mexico and southeastern Utah to join the Colorado River at Glen Canyon. Most
256 water use activities are located in the upper part of the San Juan River Basin inside the States of
257 New Mexico and Colorado. There are sixteen major irrigation ditches, four cities and two power
258 plants (Figure 2) located in this basin and the water for which the San Juan River is the primary
259 source. Major crops grown in the basin include hay, corn, and vegetables and the main planting
260 season runs from May to October (Census of Agriculture – San Juan County, New Mexico, 2012).
261 Navajo Reservoir, located 70 km upstream of the City of Farmington, NM is the main water

262 infrastructure in the basin (Figure 2) which is used for flood control, irrigation, domestic/industrial
263 water supply and environmental flows. The reservoir is designed and operated by the U.S. Bureau
264 of Reclamation (USBR) following the rules in Colorado River Storage Project (Annual Operating
265 Plan for Colorado River Reservoirs, 2017). The active storage of the reservoir is 1.3 million acre-
266 ft (1.6 billion m³). The maximum release rate is limited to 5000 cubic feet per second (cfs) or
267 141.58 cubic meter per second (cms).

268 The Navajo Indian Irrigation Project (NIIP) is another major water consumption within the
269 basin beside the 16 major irrigation ditches. The NIIP supplies water to Native American tribes in
270 the region. San Juan-Chama Project manages transbasin water transfers into the Rio Grande Basin
271 augmenting supply for Albuquerque, NM, irrigation and instream flow needs. Finally, the San
272 Juan River Basin Recovery Implementation Program (SJRIP) implemented by the Fish and
273 Wildlife Service, manages environmental flows within the basin, dictating timing and magnitude
274 of releases from Navajo Reservoir and maintainance of a daily 500 cfs (14.15 cms) minimum
275 streamflow requirement (Behery, 2017).

276 To improve water planning and management in the Basin, several state and federal
277 agencies established a steering committee with the main responsibility of overseeing the
278 institutional complexity for the water plans operated under the 1922 Colorado River Compact and
279 1948 Upper Colorado River Basin Compact. Although a regional water plan report (RWP) was
280 updated in 2016 (State of New Mexico Interstate Stream Commission, 2016) by interested
281 stakeholders, issues still exist under the terms of 1948 Upper Colorado River Basin Compact. For
282 example, New Mexico's entitled 642,380 acre-ft (0.793 billion m³). consumptive use is
283 substantially greater than the corresponding consumptive use.

284 The RWP summarizes the related information of water planning such as water rights, future
285 water supply and demand projections, and newly available data. For example, ten of the largest
286 water users have cooperated to develop a shortage sharing agreement to keep Navajo Reservoir
287 from drawing down the reservoir pool elevation below 5990 ft (2041 m), which is the elevation
288 required for NIIP diversion. The agreement stipulates that all parties share equally in shortages
289 caused by drought (2013-2016 shortage agreement is available at: [https://www.fws.gov/-](https://www.fws.gov/southwest/sjrip/DR_SS03.cfm)
290 [southwest/sjrip/DR_SS03.cfm](https://www.fws.gov/southwest/sjrip/DR_SS03.cfm)). The RWP also projected that the total water demand in the Basin
291 is expected to increase due to the authorized expansion of NIIP irrigation area, while a reduction
292 of future water supply is possible due to climate change by the U.S. Global Change Research
293 Program. Since irrigation activities are the most consumptive components of water demand among
294 others, (74.8% of total water demand, State of New Mexico Interstate Stream Commission, 2016),
295 collective adaptive actions of farmers will significantly affect the water planning and management
296 in the San Juan Basin and become a suitable testbed for our methodology.

297 **3.2. The BC-ABM-RiverWare Model Setup**

298 USBR developed a RiverWare model for the San Juan River Basin to support water
299 management and resource planning efforts. RiverWare includes 19 irrigation ditches objects, 21
300 domestic and industrial use objects, two power plant objects and three reservoir objects. Input data
301 for the RiverWare model include historical tributary inflows, evapotranspiration rates for each
302 irrigation ditches limited by the crop water requirement, historic water diversion for NIIP and the
303 San Juan-Chama Project, and reservoir operations rules. Ungaged local inflows were determined
304 by the simple closure of the local water budget. The model operates on a daily time step from
305 10/01/1928 to 09/30/2013 (85 years) with four “cycles” of simulation. Each cycle is a complete
306 model run for the entire modeling period to fulfill part of the necessary information (e.g., some

307 downstream water requirements need to be pre-calculated for Navajo Reservoir to set up the
308 release pattern). In this study, farmers that can make management decisions are quantified as 16
309 major irrigation ditch objects in RiverWare. They are defined as agents in the study and will
310 decided whether to expand or reduce their irrigated area (e.g. management behavior, θ in Section
311 2) for the coming year at the end of every water year. We categorized the 16 agents into three
312 groups based on their location (colored in Figure 2). Agents in Group 1 (light blue) were located
313 upstream of the Navajo Reservoir; Group 2 (light green) were located on the Animas River (a
314 major tributary of the San Juan River), and Group 3 (orange) were located downstream of the
315 Navajo Reservoir.

316 The BI mapping was applied to each group with different causal structures. The climatic
317 preceding factors considered in this study include the mainstem (Navajo) upstream winter
318 precipitation, the tributary (Animas River) winter precipitation, the mainstem downstream winter
319 precipitation, the water level in Navajo Reservoir and the flow violations at the basin outlet (days
320 below 500 cfs or 14.15 cms in a water year). The social preceding factors considered in this study
321 include the cost-loss ratio, the NIIP diversions and the shortage sharing. Table 1 summarizes the
322 number of agents in each group and the proceeding factors they are considering. Given that agents
323 located at different places, the preceding factors that affect agents' decisions will also be different.
324 This is an advantage of using ABM to incorporate spatial heterogeneity in the model.

325 In this study, the information of winter precipitation was not taken from RiverWare; rather,
326 was gathered from NOAA ground-based rainfall monitoring gauges where we used the coming
327 year's winter precipitation as a proxy for the snowpack forecast in the causal structure. Winter
328 precipitation has a positive effect on snowpack but there is an uncertainty about how much snow
329 will be accumulated. Therefore, when agent expect more winter perception, if they believe it will

330 lead to a lot more snowpack, they will become more aggressive in the irrigated area expansion.
331 Flow violation at the basin outlet and water level of Navajo Reservoir are two system-wide
332 proceeding factors that considered by all the three groups. When flow violation is too frequent or
333 water level is too low, agents tend to be more conservative in the irrigated area expansion. If a
334 shortage were declared, the RiverWare model would reduce the targeted streamflow at the basin
335 outlet to 250 cfs (7.08 cms) and the participating six agents will adjust their water diversion to
336 achieve this newly targeted streamflow. Under the current model setting, agents follow the
337 “backward-looking, forward-acting” mode, which means that agents make decisions based on their
338 own past/current experiences (water level in Navajo Reservoir, stream flow violations at the basin
339 outlet, NIIP water diversion, and the previous decision on the irrigated area) and their belief of the
340 winter precipitation forecast in the coming year. The detailed causal structure of BI mapping for
341 each type of agent are given in the Supplement Materials where a standard “Overview, Design
342 concepts, and Details + Decision” (ODD+D) protocol for ABM development is followed (Grimm
343 et al., 2010).

344 To summarize, the data transfer from RiverWare to ABM at the end of a water year included
345 1) irrigation areas for the 16 irrigation agents, 2) the basin outflow, 3) water level in the Navajo
346 Reservoir and 4) the NIIP water diversion. After the completion of ABM simulation, data transfer
347 from ABM to RiverWare included 1) updated irrigated areas and 2) the corresponding water
348 diversion of each agent. The next section will demonstrate the capability of the proposed model to
349 recreate historical pattern in the San Juan Basin.

350 **3.3. The BC-ABM-RiverWare Model Diagnostics**

351 One of the major criticisms of ABM development is that ABM results are difficult to verify
352 or validate (Parker et al., 2003; An et al., 2005, 2014; National Research Council, 2014). In this

353 study, we address this concern by calibrating the coupled BC-ABM-RiverWare model to recreate
354 the historical trend of 1) individual agent's irrigated area and 2) San Juan River discharge. USBR
355 provides the observed irrigated acreage for all 16 ditches and the flow measurements at two
356 different locations along the San Juan River (at the outlet of the San Juan River Basin and directly
357 downstream of the Navajo Reservoir) for the calibration purpose. The calibrated parameters are
358 the risk perception parameters (λ) and CL ratio (z) of each individual agent. Each agent has four
359 λ s characterized by the relative geographical location with considered preceding factors. Unique
360 values of λ are assigned to each preceding factor for each agent (through calibration) as different
361 agents should have different levels of risk tolerance for different preceding factor. Different values
362 of z are assigned to each agent representing the spatial heterogeneity of socioeconomic conditions.
363 z is assumed to be constant for each agent throughout the model period as relative up-front cost
364 information is unavailable. We also calibrate the irrigated areal increment of each agent to quantify
365 the capability of different farmers for expanding or reducing their farmland. The actual irrigation
366 area change at each year for each farmer is specified by the calibrated irrigated areal increment
367 with an added uncertainty of 30% representing the execution uncertainty of farmers. The
368 thresholds of each preceding factor are also calibrated for calculating the extremities. A total of
369 102 parameters are manual calibrated ("trial-and-error") with details explained in the Supplement
370 Materials (Text S2). In general, we calibrated the parameters sequentially from upstream and
371 tributary agents (i.e. Groups 1 and 2) to downstream (i.e. Group 3). Within a group, we calibrated
372 agents with larger irrigated area first to capture a better system-wide result.

373 The calibration results of irrigated areas are given in Figure 3 and arranged by group
374 (region). The blue curves are the historical irrigated area. The red curves are the best-fit result
375 among multiple (30) modeling runs (shown by the gray curves, which represents the stochasticity)

376 of each agent. In general, BC-ABM captures the pattern and trend of irrigated area for all agents,
377 and we particularly focus on agents with the largest irrigated areas since their decision can
378 dominate the basin. A figure showing the time variations of extremity values for each group of
379 agents is given in the Supplement Materials (see Figure S2) to illustrate the preceding factors
380 adopted by different groups of agents for making decision at each time step.

381 The overall (area) weighted Nash-Sutcliffe Efficiency (NSE, Nash and Sutcliffe, 1970) of
382 the best-fit result is 0.55 which represents a reasonable calibration result. There are a few cases
383 where structural changes occurred with some of the ditches that the model does not capture.
384 Specifically, construction of Navajo Reservoir in the 1960 inundated the New Mexico Pine River
385 Ditch, while construction of the dam made it possible to expand the Hammond Irrigation Ditch
386 (located directly downstream of Navajo Reservoir). Similar structural changes are evident with the
387 Echo, New Mexico Animas and Fruitland-Cambridge Ditches. The model limitation associated
388 with the use of BI mapping in ABM is discussed in the Discussion Section.

389 To demonstrate the enhanced performance of the proposed BC-ABM framework in
390 representing human decision-making processes, we conducted comparative experiments with
391 conventional rule-based, deterministic ABMs (such as our previous work in Khan et al. 2017),
392 referred to as the Non-BC-ABMs. In the Non-BC-ABMs, agents make decision based on either
393 past experience (e.g., flow violation or NIIP diversion) or future forecast (winter precipitation)
394 alone implying that agents have a perfect foresight in received information. Using precipitation as
395 an example, an agent will expand irrigation area if the precipitation forecast is greater than the
396 given threshold, and vice versa. Excluding BI mapping implies that the agents make decision
397 purely based on the forecast or new incoming information and fully ignore the information from
398 past experience, while excluding CL model means that the agents do not take socioeconomic

399 factors into account when making decisions. Two Non-BC-ABMs were tested and results are also
400 shown in Figure 3. The black solid curve represents the Non-BC-ABM simulation still utilizing
401 extremity for selecting the reference preceding factor, while the black dashed curve is the Non-
402 BC-ABM using only the precipitation in the decision-making processes. The better performance
403 of the proposed BC-ABM framework, compared to the Non-BC-ABMs, is evidenced by the closer
404 agreements between the simulated and historical patterns of irrigated area from BC-ABM as well
405 as weighted NSE (0.55 for BC-ABM vs. -1.25 for the Non-BC-ABM with extremity and -1.39 for
406 the Non-BC-ABM with precipitation alone). Different Non-BC-ABM simulations are also
407 compared with the BC-ABM simulations as shown in Figure S3.

408 The time variations of Γ_{pr}^t and calibrated z for each agent are shown in Figure 4 to illustrate
409 the characteristics of different agents, in terms of risk perception. The results show that the agents
410 in Group 1 and 2 have a consistently lower willingness to adjust irrigation area (Γ_{pr} shown in red)
411 compared to the corresponding CL ratio (z shown in black). In contrast, Group 3 agents adjust
412 irrigation area more often as evidenced by the frequent crossover between red and black curves,
413 which suggest that agents in Group 3 are relatively risk-neutral compared to those in Group 1 and
414 2. The calibration results of basin outflow and Navajo Reservoir inflow are given in Figure 5. The
415 results show that the simulated values agree closely with the historical observations evidenced by
416 the NSEs of 0.60 and 0.54, respectively. We do notice that our coupled BC-ABM-RiverWare
417 misses peaks of streamflow possibly due to the lower input streamflow data of RiverWare.
418 However, since our focus is the water-scarce situation in this case study, this underestimation does
419 not significantly affect our following analysis.

420 **4. Scenario Results**

421 The calibration results in Section 3.3 demonstrate the creditability of the coupled BC-
422 ABM-RiverWare model in representing human psychological, uncertain decision-making process.
423 The encouraging results suggest that we can apply the proposed BC-ABM framework to test some
424 “extreme conditions” to perform different scenario analyses. Two scenarios are tested in this
425 section: the effect of changing agents’ risk perception and the effect of changing socioeconomic
426 condition.

427 **4.1. The effect of changing agents’ risk perception**

428 Different risk perception scenarios are tested by making stepwise change of all agents’ λ
429 values from “0.5” (risk-averse) to “1” (risk-seeking). The basin-wide results are summarized in
430 Figure 6 which shows the key measure quantities including cumulative probability distribution of
431 annual total irrigated area, Navajo Reservoir water level in December, annual total downstream
432 flow violation frequency and volume. The simulations under extreme risk-averse ($\lambda = 0.5$) and
433 risk-seeking ($\lambda = 1$) scenarios are shown in blue and green, while those with calibrated historical
434 risk perceptions for each agent are shown in red, referred to as the baseline. The gray curves lying
435 between blue and green are the results corresponding to different λ values. The total irrigation area
436 generally increases with an increasing λ , indicating that the agents become more risk-seeking if
437 they are more confident about new incoming information.

438 There are two interesting observations. First, it is clear that when all agents become risk-
439 seeking, their emerging actions will result in larger irrigated area in the basin (Figure 6a). Since
440 all agents want to expand their irrigated area, Navajo Reservoir will reserve more water at the end
441 of each year resulting in slightly higher water levels (Figure 6b). Streamflow violations show a

442 somewhat counterintuitive result. The volume of violation under risk-seeking scenario increases
443 as expected (green curve shifts to right in Figure 6d) but the frequency of violation decreases
444 (green curve shifts to left in Figure 6c). This is due to that Navajo Reservoir holds more water for
445 irrigation season to satisfy downstream increasing water demand which will result in much fewer
446 streamflow violation days during the irrigation season. Although this operation slightly increases
447 streamflow violation days in the following season, the total violation days still decrease (Figure
448 S4 in the Supplement Materials). Second, the baseline results (red curves) are closer to the “all
449 agents risk-averse” scenario results (blue curves). This is consistent with the findings from
450 previous studies (e.g., Tena and Gómez, 2008), which suggest that farmers are commonly risk-
451 averse when the stakes are high (Matte et al., 2017).

452 We also look at the time variations of individual irrigated area changes for characterizing
453 risk perceptions of different agents. Figure 7 shows the simulated irrigation area changes for four
454 selected large irrigation ditches since they are the major “players” in the basin. The results clearly
455 show that Jicarilla (Group 1) and NMAnimas (Group 2) are historically risk-averse agents (red
456 curves overlap with blue curves). In contrast, Hammond and Hogback (Group 3) are relatively
457 risk- neutral, compared to agents in Group 1 and 2, as the red curves lie in between green and blue
458 curves. Group 3 agents are located downstream of the Navajo Reservoir and most of them consider
459 Navajo Reservoir as a steady water source so they can have relatively more aggressive attitudes
460 toward risk compared to their upstream counterparts. Also, note that Jicarilla, Hammond, and
461 Hogback under the risk-seeking scenario eventually reach their maximum available irrigated area.
462 Therefore, their irrigated area flattens out at the end of the simulation. The gray curves in Figure
463 7 represent the simulated irrigation area changes for agents corresponding to different agents’ risk

464 perceptions. It shows that the irrigation area generally increases with an increasing λ for all the
465 four agents.

466 **4.2. The effect of changing socioeconomic condition**

467 The proposed BC-ABM framework allows us to quantify the influences of external
468 socioeconomic factors on human decision-making processes by adjusting the CL ratio. In this
469 study, we conducted a sensitivity analysis on the cost-loss ratio to test “*what if economic conditions*
470 *change and it becomes more expensive or cheaper to expand the irrigated area*” by systematically
471 increasing (+10% and +20%) or decreasing (-10% and -20%) z values for all agents. When the z
472 value goes up, it means that the cost of increasing irrigated area goes up, or the opportunity loss
473 of not increasing irrigated area goes down. In either case, the situation should become harder for
474 agents to expand their irrigated area. When the z value goes down, following the same logic, the
475 economic conditions become easier for agents to expand their irrigated area. The modeling results
476 shown in Figure 8 fit with this intuition quite well. All blue and cyan curves (increasing z values)
477 are located below, and purple and magenta curves (decreasing z values) are located above red
478 curves (baseline). Modeling results also show that in the basin, Groups 1 and 2 are less sensitive
479 to the changes in economic conditions but agents in Group 3 are more sensitive to the economic
480 conditions. Of course, individual differences exist inside each group.

481 According to the San Juan River Basin regional water plan, several strategies and
482 constructions such as on-farm and canal improvements and municipal and irrigation pipeline from
483 Navajo Reservoir, will be authorized for meeting the future water demand (State of New Mexico
484 Interstate Stream Commission, 2016). These strategies and constructions could lead to a change
485 of future socioeconomic conditions, in terms of the cost of water usage and changing irrigated area
486 (e.g., up-front cost) for stakeholders. In this study, we quantify the effects of up-front cost on the

487 changes of irrigation area (i.e., irrigation water demand) using the proposed BC-ABM framework.
488 We can look at the influence of up-front cost on human decision-making processes from two
489 perspectives. First, it directly changes the socioeconomic condition of an agent (change of CL
490 ratio). Second, it influences an agent's decision-making processes by introducing more
491 information (change of causal network in BI mapping). As a result, the proposed BC-ABM
492 framework can take up-front costs into account without theoretical and technical difficulties if
493 related information is available. Two scenarios assuming a general increasing and decreasing up-
494 front cost for agents over time, are tested in the study, respectively. For each agent, a time varied
495 z is generated by adding a positive/negative trend with a small random fluctuation to the calibrated
496 z to mimic the spatial and temporal heterogeneity of up-front costs. Note that we did not include
497 up-front costs into the current BI mapping as real world stockholders' inputs are needed to re-
498 calibrate all the model parameters.

499 The time variation of irrigated area for all 16 agents under different up-front cost trends are
500 shown in Figure 9. The cyan and green curves are the irrigated area change under an increasing
501 and decreasing z , respectively, while red curves are the baseline which use calibrated z values. The
502 results show that the influence of changing z on Group 3 agents is relatively significant compare
503 to Group 1 and Group 2. A consistently higher (lower) green (cyan) curve as compared to the
504 baseline is observed. These preliminary results are expected as they fit the economic intuition. In
505 this specific case, farmers tend to expand their irrigation area earlier (by comparing cyan and red
506 curves) if they expect a corresponding increased cost in the future. In contrast, if the cost of
507 expanding irrigation area in the future is expected to go down, farmers will defer the actions to
508 pursue a lower cost.

509 5. Discussion

510 5.1 Generalized the modeling framework and policy implementation for other basins

511 The proposed BC-ABM framework in this paper is intended to be a generalizable approach
512 in water resources management and other fields that need to quantify human decisions. This
513 framework directly addresses the *four challenges* summarized by Scalco et al. (2018) about how
514 to apply the TPB in an agent-based setting. The model diagnose process and using the historical
515 irrigated area answer the first challenge: “*Data and Preliminary Model Assessment.*” Applying the
516 BI mapping provides a stochastic representation of the decision-making process which eliminates
517 the concern of “*Working with a Static Model.*” Combing with the CL model, we can
518 mathematically calculate “*When Does Intention Become Behavior.*” Finally, coupling the ABM
519 with the RiverWare is our solution to address the “*Feedback Mechanisms*” challenge in a CNHS.
520 The method can be applied to other basins given that the required input data for BI mapping are
521 publically available such as the precipitation from NOAA and the streamflow from USGS and risk
522 perception (λ) and CL ratio (z) are calibrated parameters. However, the data required for the model
523 diagnose such as long-term historical irrigated area time series might not be available in every
524 basin. In this situation, if one intends to duplicate the proposed method in other basins, some
525 alternative data source, such as land use and land cover changes data from USGS can be used as a
526 proxy of calibration targets.

527 The modeling results can be used to inform water management policy. For example, the
528 sensitivity analysis (see Figure 8) suggests that the collective action of farmers has potential to
529 influence the irrigation of 4.5×10^4 to 6.1×10^4 acres (182.1 to 246.9 km²) of cropland with 9000 to
530 12000 ac-ft (11.1 to 14.8 million m³) of water demand, which is about 30 to 39% of average annual

531 water usage under changing economic conditions (i.e., 20% increase or decrease of up-front cost).
532 A potential increase/decrease of future irrigation cost could also influence farmers' decisions.
533 Understanding such behavior is also critical to future water resource planning and management in
534 the San Juan as (1) threat of climate change will lead to shift in timing of flows associated with a
535 mean decrease in future water supply resulting from an anticipated reduced precipitation and/or
536 increased evaporation, and (2) there are several settlement agreements with the tribal communities
537 along the San Juan where their committed allotment of water has yet to be put to full use (e.g.,
538 Navajo Gallup Pipeline and Navajo Indian Irrigation Project that both require construction and/or
539 expansion of existing water delivery infrastructure to make full use of water rights).

540 **5.2 Model limitations**

541 Here we discuss two aspects of limitation of current study: data availability and model
542 structure. The lack of historical data to serve as the calibration target is mentioned in the above
543 section already. Another data limitation is for CL ratio calculation and the up-front cost. Currently,
544 CL ratio is treated as a calibrated parameter in BC-ABM framework. The value of CL ratio can be
545 estimated directly by acquiring relevant data, if available. For example, the farm production
546 expense data provided by U.S. Department of Agriculture could be used as an approximation of
547 the expected cost of changing irrigation area (C in Equation 10), while the farm income and wealth
548 statistics estimated from crop production may be considered as a major part of opportunity loss (L
549 in Equation 10). The third data limitation is the necessary data to create the precise causal structure
550 of BI mapping (Cheng et al., 2002; Premchaiswadi et al., 2010). In general, an accurate causal
551 structure of BI mapping can be obtained by a detailed interview with decision makers (O'Keeffe
552 et al., 2016) or learned from a dataset (Sutheebanjard and Premchaiswadi, 2010).

553 Regarding the model structure limitation, the farmer’s belief is currently calculated using
554 one single preceding factor in the cognitive map that has the most extremity. The use of extremity
555 from single preceding factor in the decision-making processes assumes that the joint probability
556 of decision-making from multiple preceding factors are not taken into account (the agent may not
557 respond to the cumulative effects of environmental conditions). Finally, the current method does
558 not explicitly consider direct interaction among agents in the BI mapping. We do model agents as
559 interacting indirectly through irrigated water withdrawal (i.e., upstream agents’ water uses will
560 affect downstream agents’ water availability). However, effects like “peer-pressure,” “word-of-
561 mouth” and potential water markets are not currently considered in the model.

562 **6. Conclusion**

563 Making water resources management decision in a complex adaptive natural-human
564 system subject to uncertain information is a challenging issue. The interaction between human and
565 natural systems needs to be modeled explicitly with associated uncertainties quantified and
566 managed in a formal manner. This study applies a “two-way” coupled agent-based model (ABM)
567 with a River-Reservoir management model (RiverWare) to address the interaction between human
568 and natural systems. The proposed ABM framework characterize human decision-making
569 processes by adopting a perspective of the Theory of Planned Behavior implemented using
570 Bayesian Inference (BI) mapping joined with Cost-Loss (CL). The advantage of ABM is that by
571 defining different agents, various human activities can be represented explicitly while the coupled
572 water system provides a solid basis to simulate the feedback between the environment and agents.

573 Combining BI mapping and CL model allows us to 1) explicitly describe human decision-
574 making processes, 2) quantify the associated decision uncertainty caused by

575 incomplete/ambiguous information, and 3) examine the adaptive water management in response
576 to changing natural environment as well as socioeconomic conditions. Calibration results for this
577 coupled BC-ABM-RiverWare model, as demonstrated in the San Juan River Basin, show that this
578 methodology can capture the historical pattern of both human activities (irrigated area changes)
579 and natural dynamics (streamflow changes) while quantifying the risk perception of each agent via
580 risk perception parameters (λ). The scenario results also show that the majority of agents in the
581 basin are risk-averse which confirm the conclusion of Tena and Gómez (2008). The improved
582 representation of the proposed BC-ABM is evidenced by the closer agreement of BC-ABM
583 simulations against observations, compared to those from an ABM without using BI mapping and
584 CL ratio. Changing economic conditions also yield intuitive agent behavior, that is, when crop
585 area expansion is more expensive/cheaper, fewer/more agents will do it.

586 Future work can target further methodology development to include direct agent interaction
587 into the BI mapping. For example, agents' decisions can be affected by observing its neighbor's
588 actions, and this information will always be treated with $\lambda = 1$. This means agents will always
589 believe their own observations (i.e. "to see is to believe"). In addition, we only defined groups of
590 farmers as agents in this study. Future work can seek to add power plant, city/municipality, and
591 reservoir as different type of agents. The direct and indirect interaction among these different types
592 of agent (such as farmers and power plants might or might not have to compete with water from
593 the reservoir) will provide a more comprehensive picture in the entire food-energy-water-
594 environment nexus.

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