Defining and Analyzing the Frequency and Severity of Flood Events to Improve Risk Management from a Reinsurance Standpoint

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1 **1.0 Abstract.** 2

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3 The National Flood Insurance Program (NFIP) debt has accelerated research into private 4 flood insurance options. Offering this coverage begins with the ability to transfer the risk to the 5 reinsurance market. Within the industry perils such as hurricanes and earthquakes have standard 6 definitions but no such definition exists for flood. An event definition must examine the spatial 7 and temporal aspects of the flood as well as the complexities of individual events. In this paper 8 we were able to apply a data driven methodology to capture and aggregate flood peaks into 9 independent events. To aggregate flood peaks into independent events we needed to define what 10 constituted a basin as our area of aggregation. The USGS utilizes the Hydrological Unit Code 11 (HUC) a 2 – 12 digit code that follows the Pfafsetter Coding System. The HUC code is used to 12 identify varying levels of basin sizes ranging from Region (2 digits) to Sub-Watershed (12 13 digits). Choosing to analyze both the HUC8 and HUC6 a total of 7,932 HUC8 events and 8,444 14 HUC6 events were recorded during the 15 water years used in our study. Each event was 15 characterized by duration, magnitude and severity. Focusing on the HUC8, events were unevenly 16 distributed nationally while severity was relatively evenly distributed. The goal for our study was 17 to take a method and be able to apply it to basins of varying characteristics. This framework 18 relied on the ability to analyze the individual processes related to each individual basin.

Comment [EM1]: Included the HUC definition here.

20 **2.0 Introduction:**

21 Throughout the world, flood events are one of the most destructive natural disasters. 22 Floods occur for a variety of reasons, and risk factors such as total rainfall, soil types and land 23 use can contribute to the complexity of events, in particular impacted area and event duration 24 (Uhlemann 2010). Every year, major and minor floods contribute to economic and insured losses 25 (Joyce 2014, FEMA). In the United States, the National Flood Insurance Program (NFIP) is the 26 primary provider for residential flood insurance. Since its inception in 1968, the NFIP premiums 27 have largely covered the amount paid out in losses (NFIP Act of 1968). However, the 2005 28 Hurricane season, including Hurricane Katrina, which was the costliest storm in the program's 29 history costing more than 16 Billion USD, pushed the NFIP into debt (Fig.C1). The NFIP debt 30 was exacerbated by the significant property damage experienced during Superstorm Sandy in 31 2012. Currently, the NFIP debt is estimated at \$24 Billion as of 2014 (Joyce 2014).

32 This extreme debt has accelerated research into a number of different private flood 33 insurance options. One necessary issue to address before primary flood insurance can become a 34 more standard offering is the ability to transfer risk to the reinsurance community. A challenge 35 specific to flood is the complexity of individual events. Unlike the perils with an unambiguous 36 event definition, such as hurricanes and earthquakes, there is no standard definition for a flood 37 event, which can range in length from hours to months. The problem for flooding is not specific 38 to the United States. In fact, reinsurers have offered flood risk transfer products in Europe and 39 Asia for a number of years. For example, (re)insurers in Spain have provided flood insurance 40 since 1971 (Barredo et al. 2012). Typically, reinsurance contracts define a flood event using an 41 hour's clause ranging between 168 hours in the UK to 504 hours in Germany. Using the hour's 42 clause insurance companies are able to aggregate claims during this period of time to limit 43 cumulative losses from multiple events (Munich Re. 2005). Defining events this way allows for
44 providers to aggregate claims that can be associated with the same temporal event.

45 However, the hour's clause definition lacks the ability to discern between the shorter and 46 longer events. Not all events can fit into a single defined time frame. If there are multiple short 47 duration events occurring in quick succession then the claims from those events may be 48 aggregated together. The hour's clause also lacks the ability to determine spatial aspects of each 49 flood event. If events occur within the same window of time but in two different areas those 50 flood are still attributed to one event. Aggregating these events limits the ability to understand 51 the spatial extent based on impacted areas and the severity of each of the individual flood 52 occurrences.

While research into flood event definitions is accelerating, it is not a novel topic. Research into event definitions has primarily focused on single site analysis (Bačová-Mitková & Onderka 2010, Mallakpour & Villarini 2016 and Kahana et al. 2002). However, as flood events are spatially complex, they often impact many locations limiting the use of single site definitions for reinsurance contract definitions. When events impact larger areas, multiple locations or entire basins, there is currently no method that can properly group flood peaks to the same event.

59 Public entities have complied databases of flood occurrences to assist in frequency and 60 severity analyses (NCDC). One goal of this type of analysis is to determine if floods are 61 occurring more often and with increased severity due to climate change or other anthropogenic 62 causes (Himmelsbach et al. 2015). Public databases are comprised of documentary sources and 63 trained spotter observations (NCDC, EM-Dat, and DFO). The major downside of using this type 64 of database to assist with reinsurance contracts is that they are based on subjective measures such 65 as spotter definitions. Definitions follow a series of guidelines but varying flood characteristics

between regions can categorize flooding differently between these two regions. Variations in 66 67 categorization have an impact on event durations and impacted areas. In addition to the 68 definitions themselves, trained spotters respond to citizens reports of the peril. Depending on the 69 area, what is considered abnormal flooding, in terms of standing water or bankfull discharge, 70 may be reported in one area compared to another. For example an area such as Florida 71 experiences significant precipitation year round which may contribute to minor flooding that is 72 considered normal and thus not reported. However in an area like Los Angeles that similar minor 73 flooding may be reported, which affects the frequencies of flooding in each area. Another source 74 of flood occurrence information is using a documentary source, which involves examining media 75 sources as well as government reports to comprise a set of occurrences across a state, country or 76 globe (Himmelsbach et al. 2015 and Doocy et al. 2013). These sources rely heavily on the 77 quality of the reporting, using the reports to assign severity and frequency estimates to cover an 78 expansive region.

79 Relying solely on visual reports can lead to three main areas of inconsistencies in flood 80 observations. Firstly, multiple sources can report statistics about an individual event that 81 drastically vary in the event details and determining the accuracy of conflicting points is 82 challenging without additional information. Secondly, relying on trained spotter reporting to 83 accurately defining an event is problematic. In many cases the reports cover the first instance of 84 flood and damages associated but do not report flood on subsequent days which should logically define the event duration. Finally, determining the size of event requires insight from the entire 85 86 domain that was flooded. Relying solely on trained spotters may only confirm flooding in areas 87 that contain the most crucial infrastructure or areas of interest leading to underestimating the 88 entire flood extents.

Comment [EM2]: Re-worked sentences with respects to comment 6 from the referee

89 EM-DAT and National Climatic Data Center (NCDC) Storm Data databases are the two 90 that are most commonly used datasets for this type of analysis. EM-DAT uses official records of 91 areas affected, persons killed, disaster declarations issued and calls for international assistance 92 made (EM-Dat, Doocy et al. 2013). The NCDC Storm Data database is a compiled set of 93 observations from National Oceanic and Atmospheric Administration (NOAA) trained spotters. 94 NCDC events are categorized by county and then separated by dates (Dobour and Noel 2005, 95 Gaffin and Hotz 2000). EM-DAT catalogues events by year with summary statistics detailing 96 frequency and overall event impacts (i.e. deaths and losses) from that year. Such summary 97 statistics include injured, affected, total deaths and total damage. Both methods contain a number 98 of different biases preventing use in reinsurance contracts including population biases, frequency 99 biases and reporting biases. Due to the incomplete and often inconsistent reporting, 100 implementing this method to formulate an event definition for reinsurance contracts presents a 101 challenge. Despite their limitations, these datasets are useful first checks when developing a 102 more robust method to define flood events as historical events can be compared to.

103 Many authors have shifted toward a data driven approach using the peaks over threshold 104 analysis to examine changes in flood event frequency (Mallakpour and Villarini 2016, Bačová-105 Mitková & Onderka 2010), as well seasonality (Black and Werritty 1997). A data driven 106 approach allows for the definition of an event to encompass a variety of basin characteristics. 107 Authors choose a somewhat arbitrary threshold where if a peak observation exceeds the 108 threshold, it is considered to be a peak over threshold (POT). A subsequent step for this method 109 was to determine a metric for identifying independent peaks. Varying windows of time were 110 used to identify the independence between the individual POT. Mallakpour and Villarini (2016) 111 used an arbitrary window of 15 days, where any peak that occurs within this period is aggregated

Comment [EM3]: Year added: Comment 7

112 to a single event. Black and Werrity (1997) determined their window by calculating the "time to 113 rise" and identifying when the discharge dropped below $2/3^{rd's}$ of the previous peak. Authors 114 using these windows then looked at all individual peaks occurring within these windows to 115 attribute them to the same event.

116 Site specific event identification is the base in developing a consistent method of event 117 identification. However, our method will address the window of independence through an 118 observational approach. Event independence should not be based on a standard window 119 (Mallakpour and Villarini 2016). It must be based on how each site reacts to the flood waves. 120 Implementing a concept similar to time to rise and a drop in discharge (Black and Werritty 1997) 121 was the first of many steps taken toward resolving this. The window must cover the time before 122 and after a peak, as previous peaks have an influence on succeeding peaks. Incorporating this 123 into our definition will reflect the individuality of each site and the flexibility of our definition to 124 cover a wider range of sites.

125 The primary goal of this research is to expand our definition to an entire basin or 126 catchment area. These regionally impacting events are titled basin or "trans-basin" events (Nied 127 et al. 2014, Uhlemann et al. 2010). Both papers used the POT method as well. Starting with a 128 single site, individual events were identified (Uhlemann et al. 2010) and then all mutually 129 dependent events were identified from a moving temporal window. The window defined from 130 previous literature provides a solid structure but categorizes catchments and basins into an all-131 encompassing time frame. A more basin specific time frame is measurable and would not 132 underestimate the smaller basins or overestimate the larger basins.

133 This paper seeks to define events through a data driven approach aimed at accounting for 134 the individuality of flood waves and the basins they impact. Our main goal is to develop a consistent definition in order to examine how frequency and severity vary regionally. Looking at frequency regionally provided us with a clearer picture of the specific areas that were more at risk for flooding. Severity allowed us to look at how areas with similar frequencies were experiencing events in terms of impacted areas and overall magnitude. Severity will factor into future implementation of risk mitigating factors that can look at two areas and determine the steps needed to protect a certain area. It also allowed us to determine if our method is representing more local or extreme flooding across the various basins.

142 Methods implementing the hour's clause or standard event windows lack the ability to 143 interpret how each individual flood wave progresses. Understanding the individuality of the 144 flood is the basis for how our method will tackle a standard event definition. This paper will be 145 structured as follows: Section 2 will cover the data availability as well as the data selection 146 process along with which tools were used to analyze the data. The concepts that feed into our 147 method as well as our method itself will be discussed in Section 3. Section 4 will provide the 148 results of the analysis from our methodology with comparisons to methodologies exhibited in 149 previous research. Section 5 will provide the discussion and concluding remarks regarding our 150 results within this study.

151 **2.0 Site Selection:**

This research focuses on expanding the definition of a flood event from an individual site to river basin. As this research focuses on the United States, USGS daily flow gauges stations were used to identify individual sites and USGS Hydrological Unit Codes (HUC) were used to define river basins. River basins can be defined in a number of ways and determining the appropriate size can be a non-trivial task. For use in reinsurance contracts, river basin should be defined in such a way that flooding events within a portion of the basin show a correlation to

158	events in other portions of the same basin. Basins will also need to be defined in such a way that
159	we can see how flood waves impact the entire basin and not individual sections of that basin. The
160	USGS HUC codes follow the concept of the Pfafstetter Coding System meaning that each unit
161	code is delineated in a hierarchical fashion ranging from larger to smaller. Drainage areas are
162	defined on a continental scale and then divided and subdivided into 6 levels. Each level is
163	associated with number of digits corresponding to size. The USGS utilizes a 2 digit system that
164	defines each basin level by the number of digits each code contains. HUC Codes range from 2 -
165	12 digits, largest to smallest (USGS). For example, each basin defined as a HUC8 (Subbasin) has
166	a unique 8 digit code. Based on this system as well as past research, the 8 & 6 digit HUC's were
167	chosen as the basin levels that we would analyze. A majority of the papers that we referenced in
168	this study have dealt with European or Asian basin definitions and were focused on one or two
169	basins within a finite area. With our broad scope of study, we needed to look at basins across a
170	variety of characteristics so a common basin code was needed for comparisons of frequency.
171	Other research of flood frequency did not yield any references to the HUC basin codes so as
172	authors we developed our own criteria that we felt best represented the size of the basins most
173	applicable for our methodology. Our decision to use these two size HUC's relied on looking for
174	a basin size that allowed us to observe how the events would aggregate to a basin level event
175	rather than being identified as two separate events. We wanted our dataset to contain the largest
176	percentage of HUC's possible after our site selection criteria to get a better nationwide picture of
177	how our method observed basin wide flood events. With the HUC8 we were able to get
178	approximately 20% of coverage across the United States with a basin contained all 20 HUC2's
179	(Fig.1). With any HUC size below the HUC8 such as the HUC10 we were left with a much
180	lower coverage percentage, roughly less than 10% for the HUC10, which would not accurately

Comment [EM4]: Clarified the HUC Code selection process and why 8/6 were used based on the definition from the USGS and not 5/7 – Comment: 8

represent the methodology across the country. When we look at the upper end of our HUC size for the HUC6, we when look at how frequency compares with site count above the HUC6 we saw that frequencies were heavily affected by site count. From these two factors we felt that the HUC8 and HUC6 were the most applicable basin sizes. Daily mean discharge as well as Annual peak streamflow was used for all sites, which provided data for those parameters.

186 From all available HUC's, sites and basins were selected based on a number of selection 187 criteria. The first criteria removed sites with less than 5 years of daily discharge data. The second 188 criteria required sites to occur along natural rivers and streams; gauges impacted by reservoirs 189 and other impediments to natural flow were excluded. Following site removal, HUC's with less 190 than 5 sites were excluded. Finally, HUC's were required to have at least 3 sites that overlapped 191 with 70% of the data during each individual year that was examined. Due to the nature of our 192 method seeking to aggregate peaks from multiple sites, the sites needed to overlap or else that 193 method would be looking primarily at individual site events instead of the basin events. Of the 194 2,300 HUC8's and 387 HUC6's available, 462 HUC8's and 276 HUC6's were used (Fig.1) with 195 a total of 3,121 and 4,919 gauge stations within the HUC8 and HUC6 respectively. Both HUC 196 sizes were analyzed for initial frequencies and the most applicable HUC was chosen for 197 subsequent analyses.

198 **3.0 Methodology:**

Daily discharge data from 8,084 river gauge stations was obtained from the USGS (*http://nwis.waterdata.usgs.gov/nwis/dv/?referred_module=sw*). A study period of 15 water years between 2000 and 2015 was selected for this analysis. Initial attempts to expand the period of analysis severely reduced the number of basins that met the criteria for analysis. The peak over threshold method outlined in Uhlemann et al. (2010) was conducted on all basins that fit the 204 criteria for analysis. The peak over threshold method consists of identifying individual 205 observations over a specified threshold within a particular time window. The procedure was split 206 into 4 major steps: (1) identifying peaks occurring at each site within each basin and the 207 subsequent peaks over threshold; (2) applying a window of independence at each site to 208 determine independent site specific events; (3) compiling all independent site specific events and 209 applying a secondary window of independence to determine independent basin specific events; 210 (4) applying multiple characteristics to determine a severity score to compare differing events 211 from one another.

212 The first step involved selecting a minimum threshold. The median of annual maximums 213 was chosen as the threshold in which a flood peak must exceed. The median of annual 214 maximums was chosen because it corresponds to the 2-year quantile, or Q2. Uhlemann et al. 215 (2010) states that the "Q2 is a rough estimation for bankfull discharge on naturally occurring 216 streams." For sites with at least 5 years of annual peak streamflow data, their Q2 was calculated 217 by taking the median across the entire time series. As peak discharges are determined by 218 instantaneous measurements, small catchments can exhibit extreme values, which are rarely 219 observed in the daily record. The extreme values may lead to a minimum threshold that may not 220 be a representative measurement of flooding for that catchment area. The discharge at each of the 221 peaks recorded, were then compared to their respective sites Q2 value to determine all of the 222 peaks over threshold.

The next step in identifying site specific events is to determine a time criteria that defines independent site events. Two metrics were calculated for all peaks over threshold to determine the duration of each event: base to peak (BtoP) and peak to base (PtoB). Base to peak is the time it takes for the discharge to reach the peak after it has crossed the minimum threshold. Peak to 227 base is the amount of time it takes for the discharge to return to the minimum threshold 228 following a peak (Fig.2a). In the case where there are multiple peaks before the discharge returns 229 to base, the peak was selected as the observation that experienced the maximum discharge. Each 230 peak over threshold has a unique BtoP and PtoB that could have a significant range. To 231 standardize the windows of independence for each site the median of both metrics was calculated 232 and then the peaks start and end times were recalculated. Our window of time was aimed at 233 eliminating the extreme events on either end of the temporal distribution to determine a window 234 that reflected the time it would take for a flood wave progress through a site.

235 After the windows were recalculated, combining peaks with overlapping or consecutive 236 windows into a single site specific peak consolidated peaks. All peaks over thresholds with 237 windows that did not overlap were treated as independent events. Each event was characterized 238 by, site number, start time, peak time, end time and peak discharge. For the peaks, which 239 overlapped, the start time was defined as the earliest start day and end time was the latest end 240 date. The peak discharge from each event was then scaled by the Q2 at each site. Scaling each 241 peak discharge reduced the impact of catchment size when comparing magnitude of discharge 242 and made the different sites comparable.

A similar methodology of consolidating overlapping observations was applied to define basin specific events from the site specific events (Fig.2b). The basin specific events used the start and end time of each site specific events that occurred within the basin. If the windows of time between the start and end of the site specific events overlapped or were consecutive (i.e. occurred within 1 day of another peak), then these events comprised one basin specific event. The start of the event was the earliest start time recorded at any site and the end of the event was the final end time recorded. Each event was defined by start time, end time, peak time, and peakdischarge for all events from the desired HUC's.

251 The final step involved determining a severity score for each basin event. Defining 252 severity allowed us to compare areas of like frequency. From these we were able to see the 253 certain areas that are more vulnerable during flooding. Severity scores in future analyses will 254 also factor into pricing of reinsurance contracts. Severity of each event was designed to include 255 elements of the spatial extent as well as the magnitude of the flooding experienced in the basin 256 by the affected sites during each event. The severity score represents a number between 0 and 257 infinity where the high value indicates a more severe event. The affected sites were defined as 258 the number of sites within the desired HUC, which recorded a peak over threshold during the 259 event. Total discharge was the sum of the discharges, scaled by their corresponding minimum 260 threshold, observed at all the affected sites. Severity was calculated by taking the sum of all 261 scaled discharges and dividing by the total number of sites within the basin, EQ.A1. If a site was 262 impacted more than once during a basin event, the maximum-scaled discharge was selected to 263 calculate the severity score. Scores less than one are expected when looking at the minimum 264 threshold as it represents small scale and localized flooding, in terms of discharge and the 265 percentage of sites it may impact within the individual HUC.

From the analyses, we compared the HUC6 and the HUC8 frequencies, event duration and severity distributions. With our goal of a basin wide definition, it is imperative to compare these two basin sizes and determine the most appropriate basin level for our methodology. To compare, we looked at the differences between the statistics listed previously as well as the distribution of the percentage of impacted sites by event for each HUC. The distribution of the

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Two comparisons were made to the NCDC *Storm Data*. The first method looks at all reports of flooding and aggregates them by county. The second method used a standard 13-day independence window, 3 days pre-peak and 10 days post-peak (Uhlemann et al. 2010). A standard window was used because the NCDC observations are unable to provide a site specific window of independence.

278 **4.0 Results:**

279 A total of 7,932 and 8,444 events were calculated for basins defined by the HUC8 and 280 HUC6 respectively. Table B1 provides the frequency summary statistics for both the HUC8 and 281 HUC6 basins. Comparing the frequency distribution of events between the two selected basins 282 sizes suggests that frequencies within basins defined by the HUC6 are higher than frequencies 283 defined by the HUC8 (Fig.3 & Fig.4). We can see that from Figure 3, the frequencies in each 284 HUC8 are typically lower than the frequencies found each HUC6. This is highlighted in Figure 4, where we focus on 6 HUC8's that make up 1 HUC6 (Outlined in Blue). From here the 285 286 individual basins in the HUC8 indicate a lower basin level frequency than at the HUC6. This 287 comparison is important because the aim of this paper is to define events at a basin level by 288 aggregating individual events into basin wide events. To explore this concept more we wanted to 289 look at the impacted sites during the events compared to the total number of sites within the 290 basin to get a sense of how many events are being determined as local when they should be 291 aggregated. While there will be a number of small local floods that this methodology captures, 292 we looked at this to provide us with an indication of whether the HUC8 is too small of a basin to 293 use or the HUC6 is too large.

Comment [EM5]: Included a paragraph discussing the selection process in the Methodology section in reference to comment 2 294 We looked at the distribution of the percentage of impacted sites by event for each HUC 295 (Fig.5). We took each event within our catalog and identified how many sites were impacted. 296 The percent impacted was calculated by taking the number of sites impacted and dividing by the 297 total number of sites within the basin. For the events within the HUC8 on average 36% of the 298 sites were impacted compared to 21% for the HUC6. When you look at the CDF of the events of 299 HUC6 and HUC8 (Fig.5), we can clearly see that the HUC6 events impact a fewer percentage of 300 sites. While HUC6 does have more sites, due to our methods intended aggregation of events we 301 would expect a similar percentage of sites impacted between the two. However, because the 302 HUC6 is showing a lower percentage of sites impacted during the events in their catalog this is 303 an indication that the HUC6 does not aggregate individual events as well as the HUC8. 80% of 304 the events within the HUC6 have % impacted <40% compared to the the HUC8 where 305 approximately 50% of their events are impacting 50% of the sites. Due to the size of the HUC6, 306 the basin is being segmented during our method and is not capturing events that should be attributed 307 to the same event. The segmentation of the events within the basin will lead to an overstating of the 308 frequencies. Overall, the HUC8 is showing a higher percentage of events in the higher percentages of 309 sites impacted meaning that our method is aggregating more individual events into basin events at 310 this basin level when compared to the HUC6. From both the CDF and the average we have 311 concluded that the HUC8 is a more applicable basin size due to its ability to aggregate the events 312 within the basin rather than segmenting them.

Nationally, the median frequency of events HUC8 basins was 1.00 events per year while the mean was 1.14 events per year (Fig.6). This frequency varied regionally with some areas experiencing higher frequencies (Fig.1 Left Panel). Notable population centers that experience elevated frequencies include the Upper Midwest (south of Lake Michigan), Southern California and Southern Florida. For the HUC6 basins, the median frequency of events was 1.87 events per year with a mean of 2.03 events per year (Fig.7). Similarly to the HUC8 basins, the frequenciesvaried regionally with some areas of elevated frequencies (Fig.1 Right Panel).

320 To investigate how event duration varies nationally, we calculate the mean event duration 321 for each basin. Nationally, the mean event duration ranged from two to 79 days for the basins 322 defined by the HUC8 and two to 73 days for the basins defined by the HUC6. The mean event 323 duration for 95% of HUC8 and HUC6 basins is less than 14 and 17 days respectively (Fig.8 and 324 Fig.9). The minimum event duration was two days and was observed at 336 HUC8's and 227 325 HUC6's. The maximum event duration for HUC8's was 232 days and occurred in the 10160003 326 basin. For HUC6 basins that maximum event duration was 237 days occurring in the 101600 327 basin. When we look at the shape of both curves, we can see that there is a higher percentage of 328 HUC8's that have shorter mean and maximum durations, as the curves approach the lower event 329 durations more rapidly leading to a steep curve when compared to the curves for the HUC6. 330 However, when we look at the minimum duration, a larger percentage of the HUC6's have a 331 minimum duration of 2 days when compared to the HUC8 which is an indication that there is a 332 larger number of events that are impacting only one site. While both the HUC6 and the HUC8 333 tapper of towards the higher event durations, there is a lower percentage of the HUC8's that have 334 event durations greater than 20 days. With those two factors we can see that durations within 335 each HUC6 have a wider range than those compared to the HUC8.

Figure 10 represents two sites that reflect longer recession periods following their peaks. With a data driven approach identifying the generation and recession of the events, certain extreme events may show increased event durations. The extreme durations are a reflection of the minimum threshold as well as the hydrological processes at hand. Looking at the two sites, the left is located in South Dakota and the right is located in Florida; both of the extreme events 341 that are observed have certain factors that impacted their recessions. The site in South Dakota 342 experienced an event that was impacted by the melting of an ice jam represented by the quick 343 generation. Following the melt there was a significant rain event as well as a release of water 344 from a dam further upstream. The site on the right is located on a natural tourist spring. These 345 springs contain a significant amount of ground water. Following an intense rain event the 346 buildup of water caused the increased recession. When we define an events' duration as the first 347 occurrence of discharge above the Q2 to the final occurrence of discharge below the Q2, if our 348 site is impacted by a natural occurrence, events will reflect longer than expected durations. These 349 durations are longer than we would expect and further analysis will be conducted to examine 350 changes to the minimum threshold to examine the influence of these natural processes. While a 351 majority of the durations reflect reasonable time frames for flooding events that exceed the Q2 it 352 is important to note that the method might not be appropriate for all streams.

353 When looking at the distribution of severity scores there is a slight skew towards the 354 extreme events. Severity scores ranged from the least severe, 0.032 to the most severe, 26.9 355 (Fig.11) with a median severity score of 0.32 and a mean of 0.57. While the range in severity 356 scores is quite large, a majority of the events received a score less than 1. Regionally the severity 357 scores are generally distributed evenly throughout the country (Fig.12). There appear to be 358 pockets of higher severities but across the country there does not appear to be a pattern within 359 the regional distribution. While it is evenly distributed regionally, within the regions we can see 360 the wide range in severity that was observed in the distribution of frequency.

Finally, comparisons were made to other methodologies applied to the same dataset as well as other publically accessible datasets. The first comparison examined a method used by FEMA to estimate floods using NCDC Storm Events Database (Fig.13). The distribution of events was broken down into total event frequency by county ranging from one to 4,114. While the trained spotters follow guidelines in identifying events, the method lacks a way to group events. The inability to group events that would otherwise be considered a single event, leads to an overestimation of events. This overestimation is evident when it is noted that the maximum frequency of events for a specific county was 4,114.

The final comparison was made to the NCDC applying a 13-day standard window. While the NCDC map provides a more complete national coverage two patterns occur (Fig14). Within the 5-boxed areas, either the NCDC frequency is far greater or the daily discharge frequency was far greater. For example, in Florida, we see frequency range from 6 to 25 events for NCDC observations but events observed through daily discharge range from 26 to 45. The opposite occurs in Missouri with NCDC estimates ranging from 16 to 85 events with events observed through daily discharge ranging from 6 to 15.

376 From these estimates there is no obvious reason for the discrepancies in frequencies but 377 we can speculate. For example Florida experiences significantly fewer events using NCDC data 378 than the daily discharge data. A possible explanation could be how trained spotters define events. 379 An area in Florida may experience a peak over the threshold triggering our event definition, yet 380 that peak may not be recorded as an NCDC observation based on the spotters perspective. 381 Another reason could be due to the fact that these trained spotters respond to citizen's reports 382 and, due to the frequency of flooding in an area like Florida, the citizen may not call and the 383 peak may not be recorded.

However a similar thought process can be applied to our threshold selection. As stated the minimum threshold was selected as a representation of bankfull discharge. While this assumption was the basis for our method, in certain areas it is conceivable that the threshold may 387 be lower than bankfull discharge which could possibly lead to an over estimation of flooding 388 events in certain areas. There is no certain explanation for the discrepancies in the results. With 389 no certain explanation for the results from this comparison, the assumptions that define the 390 compared methodologies will be explored in future analyses.

391 **5.0 Discussion:**

392 This study was able to provide a data driven approach in attempts to solve the issues of 393 inconsistent event definitions within the (re)insurance industry. We derived a methodology based 394 on a peak over threshold analysis that was able to capture and aggregate multiple occurrences of 395 flooding at various locations. Using physical assumptions, our minimum threshold and window 396 of independence were able to capture each individual sites reaction to passing flood waves. An 397 approach identifying windows based on the impacted site allows for each site to represent their 398 individual characteristics of flooding rather than applying standard metrics throughout. Each 399 event was defined through their duration, impacted area and magnitude. The development of a 400 severity index examines overall impacted areas as well as individual flood magnitudes.

401 Analyses were conducted on both HUC8 and HUC6 to determine which size of 402 Hydrological Unit Code was more applicable for further analysis. 7,932 HUC8 and 8,444 HUC6 403 events were identified during our study. Understanding the applicability of different basin sizes 404 is important because it aids in our main goal of applying a consistent definition to reinsurance 405 contracts. From our definition our goal was to understand the frequency that represents an entire 406 basin or area. We also hope to use the definition to define a parametric trigger or an alternative 407 form of defining the event. All of this is possible when we know what basin size is the most 408 applicable. The HUC8 was chosen as a more applicable basin size as it was a better 409 representation of site interaction during flooding events.

Comment [EM6]: Split the discussion and the Conclusions into 2 sections – Comment 5

410	Nationally, there are areas with large discrepancies between the HUC6 and HUC 8
411	frequencies. One explaination of this discrepency is represented by HUC6: 071200 (Fig. 4). The
412	area of this HUC6 is 28,309.78km ² and contains 6 HUC8s. The annual frequency of events of
413	the HUC8 ranges between 1 and 2.33, while the HUC6 produces 5 events per year. Although it is
414	expected that the larger basin will have a slightly higher frequency due to some events occuring
415	in one part of the basin and not impacting the other, a more than doubling of events per year
416	indicates that a large number of events do not interact with other sites in the basin. This lack of
417	interaction is inconsistent with the goal of this research to identify basinwide event frequencies.
418	The inconsistencies and lack of interaction are represented by the relationship between site count
419	on frequency.
420	Based on our analysis of two levels of HUC's, determining which basin size was the most
421	
421	appropriate was a crucial portion of our analysis. To determine which was more appropriate
421	appropriate was a crucial portion of our analysis. To determine which was more appropriate distributions of the percentage sites impacted were analyzed in order to see how sites were
421 422 423	appropriate was a crucial portion of our analysis. To determine which was more appropriate distributions of the percentage sites impacted were analyzed in order to see how sites were interacting during events. When examining the cdf of percentage of sites impacted (fig. 5), we
 421 422 423 424 	appropriate was a crucial portion of our analysis. To determine which was more appropriate distributions of the percentage sites impacted were analyzed in order to see how sites were interacting during events. When examining the cdf of percentage of sites impacted (fig. 5), we can see that the HUC 8 is the more applicable basin level to use for our analysis. HUC8's showed
 421 422 423 424 425 	appropriate was a crucial portion of our analysis. To determine which was more appropriate distributions of the percentage sites impacted were analyzed in order to see how sites were interacting during events. When examining the cdf of percentage of sites impacted (fig. 5), we can see that the HUC 8 is the more applicable basin level to use for our analysis. HUC8's showed a higher percentage of events had a higher percentage of sites impacted that were impacted during
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 421 422 423 424 425 426 427 	appropriate was a crucial portion of our analysis. To determine which was more appropriate distributions of the percentage sites impacted were analyzed in order to see how sites were interacting during events. When examining the cdf of percentage of sites impacted (fig. 5), we can see that the HUC 8 is the more applicable basin level to use for our analysis. HUC8's showed a higher percentage of events had a higher percentage of sites impacted that were impacted during each event when compared to the HUC6.With this comparison we can see that there are more individual events that are being aggregated to basin events rather than those events being segmented
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 421 422 423 424 425 426 427 428 429 430 	appropriate was a crucial portion of our analysis. To determine which was more appropriate distributions of the percentage sites impacted were analyzed in order to see how sites were interacting during events. When examining the cdf of percentage of sites impacted (fig. 5), we can see that the HUC 8 is the more applicable basin level to use for our analysis. HUC8's showed a higher percentage of events had a higher percentage of sites impacted that were impacted during each event when compared to the HUC6.With this comparison we can see that there are more individual events that are being aggregated to basin events rather than those events being segmented into multiple events. With this aggregation we are seeing a more complete picture of frequencies at the HUC8 than the HUC6.

Comment [EM7]: Discussion about which HUC size is best for our analysis. Comment 3.

430 We found that HUC8 frequencies are relatively normally distributed but are unevenly 431 distributed regionally. For all HUC8's a median of 15 events (1 event per year) and mean of 432 17.21 events (1.14 events per year) were recorded. In a number of areas there were pockets of 433 elevated frequencies. Durations for all events ranged from 2 - 232 days with a mean duration of

434	6.34 days. The wide range of event durations prompts further investigation into events with
435	durations in the positive tail of the distribution. For example, we considered two HUC8's, one in
436	South Dakota (10160003) and another in Florida (03100207), that are impacted by natural events
437	leading to longer durations. Some sites within these two basins were affected by ice jams as well
438	as natural springs, which have contributed to significant recessions of their events. While these
439	events are natural, the resulting event durations should prompt examination into the selection of
440	thresholds for the sites, as an assumption of bankfull discharge might be slightly lower than a
441	threshold that produces flooding. Investigation into the bankfull discharge assumption is
442	necessary when determining appropriate level of flooding to conduct our methodology. Analyses
443	will be conducted testing our methodology using varying levels of flooding, comparing our
444	estimates using the Q2 to Q5 and Q10. In addition to testing the various levels of flooding based
445	on return period, we will examine the impact of the estimated bankfull discharge to the observed.
446	Severity scores calculated for all events in the dataset showed a slight skew toward the
447	more extreme events. The smaller and local events are represented by the median of 0.32 and
448	mean of 0.57, as we can expect events slightly above the threshold to not necessarily affect all
449	the sites in the basin, producing a score less than 1. Regionally severity is relatively evenly
450	distributed nationally.

451 6.0 Conclusion:

With a data driven approach to our methodology, a focus on the individual site parameters shifts the focus from generalities about events to site specific understanding leading to an applicable method regionally. A fundamental aspect of this research is to understand spatial extent of flooding and we were able to expand from single gauge stations to entire basins. The data driven approach allowed us to apply the methodology to a number of basins with varying **Comment [EM8]:** Added additional commentary on the selection of the Q2 and what steps will be taken to address the possible change in threshold based on Characteristics of the basin or a standard return period approach – Comment 1 457 characteristics. The final advantage to our method is that when looking at flood severity we do 458 not look at exclusively magnitude but the addition of spatial extent adds an element to 459 differences in severity regionally.

While there are a number of advantages that come from this method, relying on public data have revealed drawbacks in its application. Being a data driven method limits our ability to estimate frequencies in areas that do not have data. Across all USGS gauges there is no uniformity in data availability for number of years or number of stations within a basin. Through our site selection process we were only able to use 20% of all available HUC8's, which limits national coverage in our estimates.

The minimum threshold for flooding is based on the assumption that it is a representation of bankfull discharge; in certain areas this may not be accurate. Riverbanks are not uniform so how bankfull discharge is recognized at each site is dependent on that location, which may lead to underestimation or overestimation of flood stage at that site. The final drawback we observed was that when taking the median of the BtoP and PtoB slight variations in the event window occurred on the more extreme events. Instead of median other statistics will be tested to determine the most applicable way to represent the basin flood generation and recession.

For further research a comparative analysis will be conducted altering the threshold to examine how that might affect frequency as well as severity. Increasing the time frame will also provide insight as to whether or not this 15-year period is representative of the entire time frame of data or if we see a significant increase in events during certain subsections. Seasonality tests will be run to observe areas more frequent and more severe times of year which may also provide insight for risk managers. The final test that will need to be conducted is a sensitivity 479 analysis on the threshold selected to prove which threshold is the most reasonable for an analysis

480 such as this.

482 Code Availability:

All calculation and download scripts have been included in the supplemental folder. All
 scripts were written using R-Studio.

486 Data Availability:

All data is publically available from the NCDC Storm events database as well as the USGS stream gauge data sites. A list of sites and a list of the years used will be included as well as the compiled file of the data, added to the supplemental files.

491 ftp://ftp.ncdc.noaa.gov/pub/data/swdi/stormevents/csvfiles/

492 <u>https://waterdata.usgs.gov/nwis/uv</u>

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E. Morrill and J. Becker designed the methodology. E. Morrill wrote and executed code to carry out the methodology. E. Morrill performed the manuscript with help from J. Becker.

504 Competing Interests:505

The authors declare that they have no conflicts of interest.

508 **Disclaimer:**

510 The opinions expressed by authors contributing to this journal do not necessarily reflect the 511 opinions of the Hydrology and Earth System Sciences Journal or the institutions with which the 512 authors are affiliated. The data and code used within this research is a property of Guy Carpenter 513 and Co. LLC.

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522 Appendices:

523

524 **Appendix A.** 525

Severity = $\frac{\sum Q(i)_{\text{Scaled}}}{\# \text{ of Sites (HUC)}}$

526 527

EQ.A1. Severity Score

528 Appendix B.

HUC	Total HUCS	Selected HUCS	Minimum Freq.	1st Quantile	Median Freq.	Mean Freq.	3rd Quantile	Maximum Freq.
08	2300	462	0	10	15	17.17	21	63
06	387	276	0	19	27	30.59	38	145

529

Table.B1. HUC8 and HUC6 Frequency Summary Statistics

530 Appendix C.



531 532

533 534

Fig.C1 NFIP Cumulative Debt, Total Payments and Total Premiums, 1978-2012

542 Figures:



Fig.1. A map of the selected HUC8 and HUC6





Fig.2a. Site Event Identification (Top Panel) and Fig.2b. Basin Event Identification (Bottom Panel)



Fig3. HUC 8 and HUC6 Frequency Comparison, National



Fig.4. HUC 8 and HUC 6 Frequency Comparison, Upper Midwest Blue Outline (HUC6: 071200, HUC8: 07120001---07120007)



Fig.5. CDF of the percentage of sites impacted during each event within our catalog. Mean % of the entire distribution is noted and split by HUC.



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Fig. 12. Regional Distribution of Severity



Fig.13 FEMA Flood Frequency Estimates



Fig.14. Frequency Comparisons with a 13 Day Window (NCDC & Daily Discharge)

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