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The effects of country-level population policy for enhancing adaptation to climate change

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Abstract

The effectiveness of population policy scenarios in reducing the combined impacts of population change and climate change on water resources is explored. One no-policy scenario and two scenarios with population policy assumptions are employed in combi-

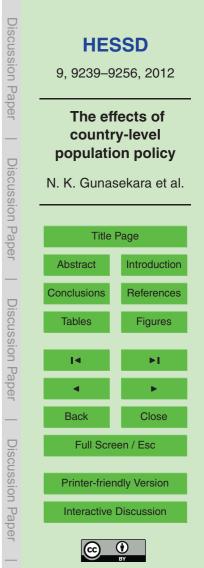
nation with water availability under the SRES scenarios A1b, B1 and A2 for the impact analysis. The population data used are from the World Bank. The river discharges per grid of horizontal resolution 0.5° are obtained from the Total Runoff Integrating Pathways (TRIP) of the University of Tokyo, Japan. Unlike the population scenarios utilized in the SRES emission scenarios and the newest Representative Concentration Pathways, the scenarios employed in this research are based, even after 2050, on country-level rather than regional growth assumptions.

Our analysis implies that in combination with a more heterogeneous pattern of population changes across the world, a more convergent, environmentally friendly emissions scenario, such as B1, can result in a high-impact climate scenario, similar to A2,

¹⁵ for the already water-stressed low latitudes. However, the effect of population change supersedes the changes in the climate scenarios. In 2100, Africa, Middle-East and parts of Asia are in extreme water-stress under all scenarios.

For countries with high population momentum, the population policy scenario with fertility-reduction assumptions gained a maximum of 6.1 times the water availability

- in Niger and 5.3 times that in Uganda compared with the no-policy scenario. Most of these countries are in Sub-Saharan Africa. These countries represent 24.5% of the global population in the no-policy scenario and the scenario with fertility- reduction assumptions reduces it to 8.7% by 2100. This scenario is also effective at reducing the area under extreme water stress in these countries. However, the policy scenario
- with assumptions of population stabilization at the replacement fertility rate increases the water stress in high-latitude countries. Nevertheless, the impact is low due to the high per capita water availability in the region. This research is expected to widen the



understanding of the combined impacts of climate change in the future and of the strategies needed to enhance the space for adaptation.

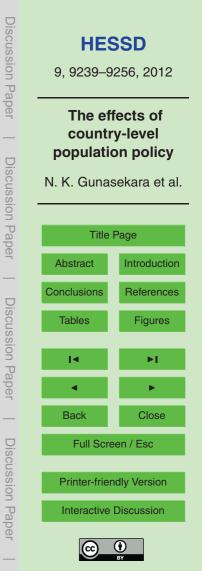
1 Introduction

Global water resource assessments project grim futures, with increased water stress in many parts of the world (Vorosmarty et al., 2000; Arnel, 2004). Therefore, adaptation 5 to global climate and population changes is a need of the time. Population policy (Das Gupta et al., 2011; United Nations, 2011b) and climate policy interventions (Clarke et al., 2009; Moss et al., 2010), early warning systems, effective risk communication between decision makers and citizens, sustainable land management and ecosystem management and restoration (IPCC, 2012) are among the adaptation measures with 10 high potential benefits. However, few studies have specifically quantified the effects of changes in population (Curtis et al., 2011; IPCC, 2012). Nevertheless, societal development trends play significant roles in climate change adaptation compared with specific climate policies (Vorosmarty et al., 2000; Van Vuuren et al., 2010). Furthermore, the global population projections utilized in the new Representative Concentration Path-15 ways (RCPs) and other emissions scenarios (IPCC, 2000; EMF-22 cited in Van Vuuren et al., 2010; Riahi et al., 2011) have uniform regional growth assumptions after the year 2050 (Arnel, 2004; Van Vuuren et al., 2010; Riahi et al., 2011). Therefore, their use in climate impact assessments (Arnel, 2004; Shen et al., 2008) masks vulnerabilities at

20 finer scales.

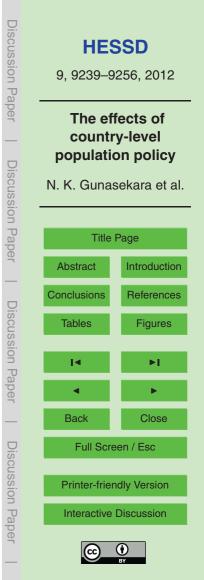
Most of these studies (IPCC, 2000; Arnel, 2004; Riahi et al., 2011) employ either the United Nations population projections or those of the International Institute of Applied Systems Analysis (IIASA). The projected global populations in 2100 vary significantly among the various projections. The EMF-22 scenarios utilize a population projection

of eight to ten billion in 2100 (cited in Van Vuuren et al., 2010), whereas the recent RCP population projections vary from approximately eight to twelve billion (Van Vuuren et al., 2010; Riahi et al., 2011). However, the 2100 population projections used in the



previous SRES scenarios (IPCC, 2000) vary from seven billion under the A1 and B1 storylines to fifteen billion under the A2 storyline (IPCC, 2000). Although more recent literature provides more downward projections for 2100 (Van Vuuren and O'Neill, 2006), the most recent World Population Prospects 2010 revision provides a different picture,

- with slight upward revisions of its 2008 version. The high variant projects a global population of 15.8 billion, whereas the medium and low variants project values of 10.1 and 6.2 billion, respectively (United Nations, 2011a). The reasons for this upward shift are the confirmed evidence of the decreasing prevalence of HIV/AIDS among the Third World populations and the slow progress of the fertility decline in Sub-Saharan Africa
- than the previous expectations (Lee, 2011). Even though the UN low projection (United Nations, 2011a) gives a declining global population in the second half of the century, the National Research Council (NRC, 2000) has found only a one-in-one-thousand probability that the global population would decline from 2030–2050, in contrast to the UN low scenario (Lee, 2011). However, the UN and IIASA scenarios explicitly assume
- that the population growth will not change course due to feedback from negative environmental or climate change impacts (Lee, 2011). Therefore, to address these needs, we explore the impacts of a global population projection that results in a total global population similar to that of the UN high population projection (United Nations, 2011a) in 2100, resulted by country level growth assumptions even after 2050. The effective-
- ness of population control policies adopted by a few countries to reduce the combined impacts of population and climate changes globally and regionally is also explored, by the means of two other major population scenarios that assume country level population policy. The climate change impact addressed here is the potential decrease in per capita water resources. However, the benefit of population control in achieving
- ²⁵ sustainability is well established in literature (Koutsoyiannis et al., 2009). Here, population policies are tested as low-regret measures to reduce the effects of combined population and climate changes.



2 Methodology

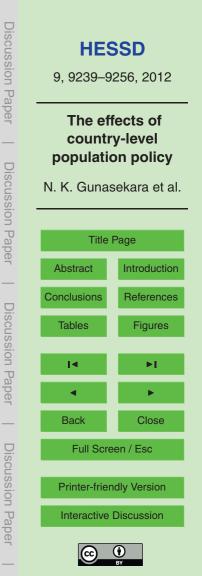
2.1 Population scenarios used

A scenario that projects the global population to be 15.7 billion in 2100 (SC1, Fig. 1a) was employed without any assumptions regarding additional population control poli-

- ⁵ cies directed at tackling climate change for any country. This scenario closely agrees with the UN's high population projection (United Nations, 2011a) of 15.8 billion in 2100. However, only the decadal trends in the historical annual population growth rate (1961–2010) data (World Bank, 2012) at the regional level (for the countries in the three World Bank income categories: high, middle and low income) were explored to derive the
- ¹⁰ future trends. Although the concurrent scenarios used in climate research utilize regionally uniform population growth rates (Arnel, 2004; Van Vuuren et al., 2010) after 2050, this study assumes regional trends in the annual population growth rate. Distinctive trends were derived regionally for trends in the annual population growth rate in the high-, middle- and low-income countries (World Bank, 2012). The year 2010 was
- taken as the base year for population projections, whereas the base year for this analysis was assumed to be 2000. Therefore, every scenario considered follows the World Bank (2012) country populations until 2010.

The population policy scenarios are applied only for selected countries (Fig. 1b). SC2, which focuses on fertility-reduction programs, is applied only for countries with population growth rates greater than 2.50% in 2010 (the average population growth rate for heavily indebted poor countries in 2010 is 2.56% and for Sub-Saharan Africa only is 2.49%; World Bank, 2012). SC1 assumes an above-replacement-level fertility for these countries even until 2100, and it is the SC2 (or SC3) population policies that reduce them to near-replacement fertility (or replacement fertility in SC3). Trends in the

²⁵ population growth rate similar to that of China at various stages of transition (Fig. 2) were applied to these countries based on their income category (World Bank, 2012). The effectiveness of the fertility-reduction programs was assumed to decrease with decreasing income of the country. China is a country with more than 30 yr of experience



in fertility-reduction policies in the form of family planning programs in combination with other incentive and disincentive programs (Peng, 2011). Although, its "one-child policy" is open to limitless critique, the same policy has been more flexible in rural China (Peng, 2011). Therefore, it is a good example of policy-driven population growth trends. SC3 assumes that by the time the countries reach the replacement fertility level, they have policies to keep the populations stabilized at that level, apart from the assumptions in SC2.

However, the global impacts of scenarios SC2 and SC3 do not differ greatly according to Fig. 1. Even the no-policy scenario, SC1, assumes that populations will reach near-replacement fertility levels for the countries with low population growth rates (< 2.5% in 2010) by 2100, simulating small, above-zero population growth.

2.2 Future water availability scenarios used

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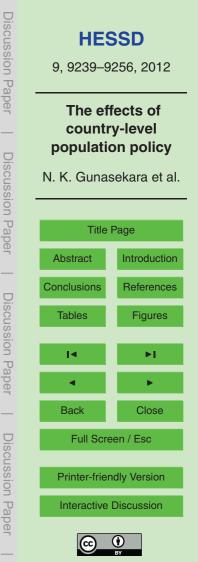
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Water availability due to climate change was considered under emissions scenarios A1b, B1 and A2. However, only renewable water resources were considered for the analysis. The discharges per grid of horizontal resolution 0.5° from the Total Runoff

- analysis. The discharges per grid of horizontal resolution 0.5 from the total Ruhon Integrating Pathways (TRIP-1) of the University of Tokyo were assumed to be the potentially available water for use in the respective grids. Validation of the TRIP data can be found in Oki et al. (1998, 2001). The data were averaged over four climate models, CCSM3, MIROC3.2, CGCM2.3.2 and UKMO, for each climate scenario to reduce re-
- gional biases. The year 2000 was selected as the base year for the analysis. The per capita water resources (m³ yr⁻¹) were calculated for all combinations of the population and climate scenarios.

Although the underlying population scenario utilized for the SRES A2 projects 15.1 billion people in 2100, similar to the population scenario employed in this study

(15.7 billion in 2100), the other two projections are lower (IPCC, 2000; Arnel, 2004). Therefore, the climate scenarios were selected to represent the SRES high and low projection storylines (15.1 and 7.0 billion). However, as in the EMF-22 scenarios



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(Clarke et al., 2009, cited in Van Vuuren et al., 2010), no relationship was assumed between the climate scenarios and the population scenarios.

3 Results and discussion

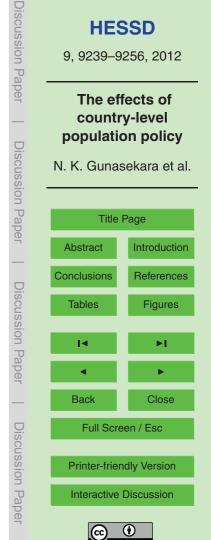
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3.1 The combined impact of climate change and population change on water availability

The impacts of population change under scenarios SC1, SC2 and SC3 for the water availability scenarios A1b, B1 and A2 were explored. Global per capita water availability (m³ yr⁻¹) was calculated for grids with a horizontal resolution of 0.5° for the base year 2000 and for the years 2025, 2050 and 2100. Falkenmark's (1992) water stress indicator was employed in the analysis. This indicator defines three levels of water stress: an annual per capita water availability of 0–500 m³ yr⁻¹ is extreme stress, 500–1000 m³ yr⁻¹ is high stress and 1000–1700 m³ yr⁻¹ is moderate stress (cited in Arnel, 2004). In addition, an upper transition zone of 1700–5000 m³ yr⁻¹ was defined to clearly show the climate-population interactions in the middle to upper latitudes. The country-15 level population scenarios were disaggregated to the 0.5° grid level using population counts per grid data for the year 2000 (corrected for the UN estimates) from the Centre for International Earth Science Information Network (CIESIN, 2010).

Figure 3 shows the per capita water availability from the combined effects of population and climate changes under the three climate scenarios in 2100 and how the popu-

- ²⁰ lation policy scenarios are beneficial or detrimental to regions addressing the impacts of climate and population changes. Figure 3a compares the effect of the no-policy population scenario (SC1) under the three climate scenarios A1b, B1 and A2 in the year 2100. Although A2 is expected to be the worst-case scenario (Arnel, 2004; Shen et al., 2008), in this case B1 in combination with the SC1 scenario (15.7 billion in 2100) also
- shows impacts similar to A2 for the already water-stressed lower latitudes. However, the B1 scenario, which has the same SRES population projection as in A1b (7.0 billion

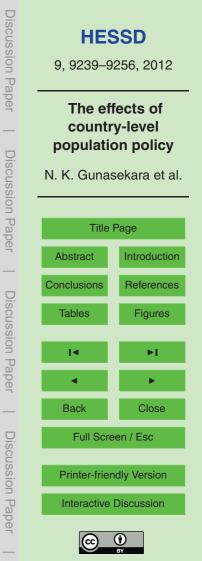


in 2100), shows a comparatively higher impact on the per capita water resources than A1b. This result implies that, opposed to the assumptions made in the SRES scenarios after 2050 (Arnel, 2004; Van Vuuren et al., 2010; Riahi et al., 2011), if combined with a more scattered pattern of population change across the world, a more convergent, en-

- vironmentally friendly emissions scenario can result in a high-impact climate scenario. This effect is explained in detail in Sect. 3.2. The magnitude and the regions negatively affected (< 0.8, Fig. 3b) by the combined climate change and population change, differ among the three climate change scenarios. However, all the three climate scenarios agree with the extremely negative impacts to water availability (< 0.5 times water availability in 2000, Fig. 3b) in the African continent, the Middle-East, Australia and in some
- ¹⁰ ability in 2000, Fig. 3b) in the African continent, the Middle-East, Australia and in some parts of Asia. Therefore, the applied fertility reduction scenario (SC2) addresses the projected extreme water availabilities.

Figure 3c and d show the gain or loss that could occur under the fertility-reduction policy scenario SC2 and the effects if it is combined with population stabilization at replacement fertility (scenario SC3), respectively. The scenario SC2 gives the highest gain (Fig. 3c), with 6.1 times the water resources per capita in Niger, compared with SC1, with the second-highest gain of 5.3 times in Uganda. Niger and Uganda are the countries with the highest momentum for future population increase in Sub-Saharan

- Africa. In 2100, these two countries represent 12.5% of the total population in the region. The fertility-reduction policy scenario SC2 reduces this figure to 4.5%. The countries with fertility-reduction policies (SC2 Fig. 3c) represent 24.5% of the global population in 2100 under the no-policy (SC1) scenario. Under SC2, this figure is reduced to 8.7%. However, the benefits of SC2 far outweigh the losses due to population stabilization at replacement fertility (SC3). A decrease in the annual per capita water availability
- of half (0.5) can be more detrimental than a twofold increase (Arnel, 2004), especially for regions with moderate to high water stress (annual per capita water < 1700 m³ yr⁻¹). However, the countries negatively affected by population stabilization at replacement fertility in SC3 are all high-latitude countries, including Russia and Eastern European countries with low water stress (annual per capita water > 1700 m³ yr⁻¹).



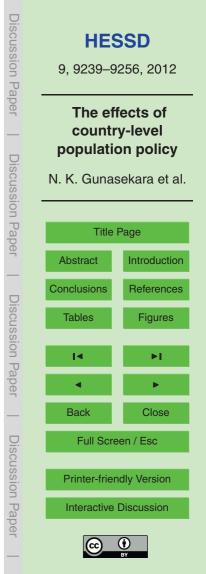
If the population policies were combined together with the technological advancements in water resource management gained until present (Koutsoyiannis, 2011), the effectiveness in reducing extreme water stress could be much higher.

3.2 Effectiveness of the population policy in reducing the impacts of climate change and population change in the selected countries

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The combined population and climate changes increase water stress steadily in the countries where the population growth rates are high (>2.5%) under the no-policy (SC1) scenario.

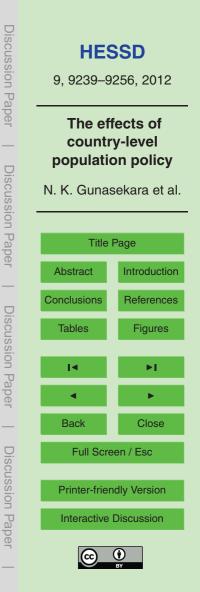
- However, all three climate scenarios, A1b, B1 and A2, exhibit similar impacts on increased water-stressed areas in these countries (Fig. 4). In the extreme (0– 500 m³ yr⁻¹) and high (500–1000 m³ yr⁻¹) water stress categories, the highest impact is given by the A2 scenario in 2100. The other two scenarios follow. As seen in Fig. 3a, by 2100 (after 2050) the B1 scenario sometimes gives a higher impact (Fig. 4b and d), whereas A1b surpasses B1 at other times. The most important outcome is that the effect of population change supersedes the changes in climate scenarios.
 - Being the regions (Fig. 3c) where 24.5% of the population is concentrated in 2100, fertility-reduction programs could be considered a low-regret measure to address climate change impacts on water resources. However, a comparison of the reductions in the water-stressed area show that SC2 and SC3 have parallel reduction paths, in con-
- trast to the 0–500 m³ yr⁻¹ extreme water stress category, where SC2 is more effective at reducing the impact under the climate scenarios A2 and B1. This result occurs because most of the grids in the 0–500 m³ yr⁻¹ stress category are in the lower latitudes, where only fertility-reduction policies (SC2) are applied. However, the SC3 applied areas under each stress category are higher than even the no-policy scenario areas simply because the SC3 region is larger than the SC2 region (Fig. 3d).



3.3 The population policy and fertility-reduction programs to date

Although this study assumes the effects of population policies of a certain nature, identifying the types of population policies that will result in this form of benefit for a certain country is beyond the scope of the current study. However, a brief review of the existing policies that exhibit a greater potential for fertility decrease is provided here.

- ⁵ policies that exhibit a greater potential for fertility decrease is provided here. Among the various population policies employed to date, two emerge as the most effective in facilitating fertility decline: improving access to family planning services and educating the high-priority groups consisting of young women and mothers (O'Neil et al., 2001; Bongaarts and Sinding, 2011; Lutz and Samir, 2011, United Nations, 2011b).
- ¹⁰ For the programs to be successful, improving access to contraceptive methods should accompany education programs, especially to eliminate the exaggerated fear of side effects, and family counseling services, to reduce opposition from spouses (Bongaarts and Sinding, 2011). In fact, this approach has proven to be highly effective even in the most traditional societies (Bongaarts and Sinding, 2011). Women with higher levels of
- education have a lower desired fertility (O'Neil et al., 2001; United Nations, 2011b). Therefore, government spending on women's education is an indirect but highly effective strategy for achieving fertility decline. Providing incentives for women to join the labor force, as implemented by Japan (Samuel, 1966) and by China (Peng, 2011), also gives incentives to women to lower their desired fertility. However, governments are re-
- ²⁰ luctant to interfere openly (O'Neil et al., 2001) with the fundamental reproductive rights of couples and individuals (United Nations, 2011b). Nevertheless, setting a higher minimum marriage age (United Nations, 2011b), which increases the mother's age at first birth, and China's "one-child policy" (Peng, 2011) could be considered instances in which governments intervened in the fertility decisions of individuals.



4 Conclusions

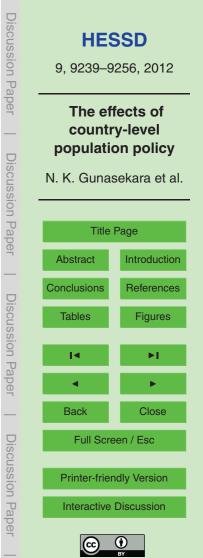
The effectiveness of population policy scenarios in reducing combined population change and climate change impacts was explored. The impact considered was increasing water stress, measured by the Falkenmark water stress index. Water resource availability under three climate scenarios, A1b, B1 and A2, was considered along with a population scenario projected at 15.7 billion in 2100. Two other population scenarios evaluated the strength of the fertility-reduction policy (SC2) and its combination with population stabilization with replacement fertility (SC3) to reduce climate change impacts. Unlike the population growth scenarios utilized in climate research, which use regionally uniform population growth rates after 2050, the scenarios in this study assume trends in the population growth rates regionally, even after 2050.

For countries with high water stress (annual per capita water $< 1700 \text{ m}^3 \text{ yr}^{-1}$), the climate change effects are far outpaced by the population change effects. The fertility-reduction policy scenario assumes policy only for a number of countries with high pop-

- ¹⁵ ulation growth rates. Most of these countries belong to Sub-Saharan Africa. These countries represent 24.5% of the global population in 2100, a value that is reduced to 8.7% under the scenario with fertility-reduction policy assumptions, SC2. SC2 reduces water stress in these countries significantly, although it is most effective at relieving the extremely water-stressed (annual per capita water < 500 m³ yr⁻¹) regions. However,
- the SC3 policy scenario increases the stress for Russia and for a few Eastern European countries, in addition to the benefits given by the SC2 assumptions. Nevertheless, the two scenarios do not differ greatly on a global scale.

The climate scenario B1, in combination with a population scenario with a heterogeneous pattern of population growth opposed to the regional growth assumptions in

the current climate scenarios, outpaces the impacts from the A1b scenario in the regions with high water stress. However, the effects of population growth supersede the changes in the climate scenarios.



For the population scenarios utilized, population growth was assumed uniform across a country. Furthermore, future migration trends were disregarded. If these factors were considered, the impact assessment would be more informative at a finer scale.

Population policies were proved highly effective at facilitating adaptation to the com bined impacts of population change and climate change in the countries with the high est population momentum in the future, including Uganda, Niger and Nigeria. Even
though the effects of the fertility-reduction policies were assumed to be similar to those
of China during its population transitions, female education and increased access to
contraceptive methods are accepted as more effective and attractive strategies for low ering fertility rates.

Supplementary material related to this article is available online at: http://www.hydrol-earth-syst-sci-discuss.net/9/9239/2012/ hessd-9-9239-2012-supplement.zip.

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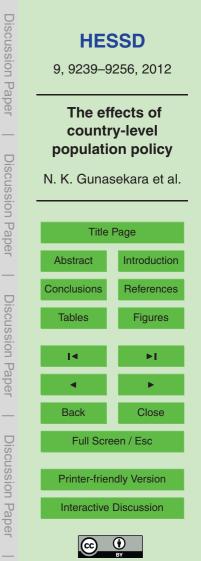
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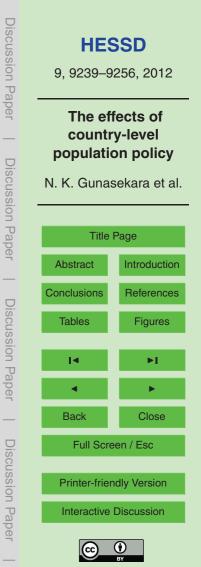
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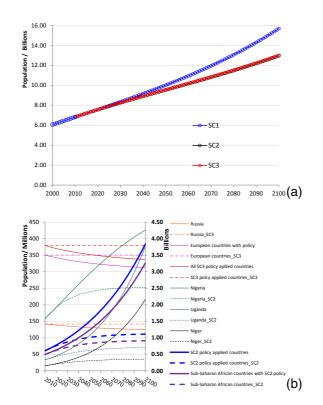
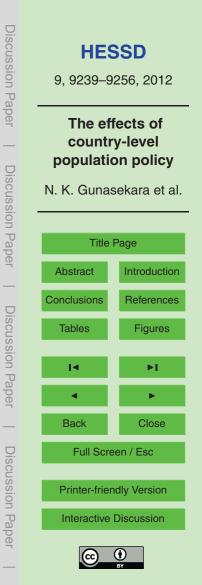


Fig. 1. (a) The population policy scenarios utilized in the study. SC1 does not assume any population policy to reduce climate change impacts. SC2 applies fertility-reduction policies to countries where the annual population growth rate in 2010 exceeds 2.5%. SC3 additionally assumes that by the time the countries reach the replacement fertility rates, there will be no policy to keep populations stabilized at zero growth. (b) The regional population growth for the countries where the SC2 (dotted line) and SC3 (center line) policies are applied. The solid lines show the populations under the no-policy scenario, SC1. For the thicker lines, please refer to the bold secondary vertical axis in billions.



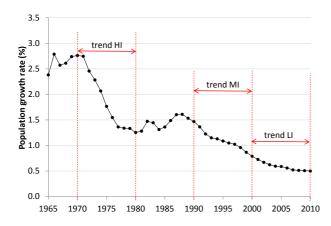
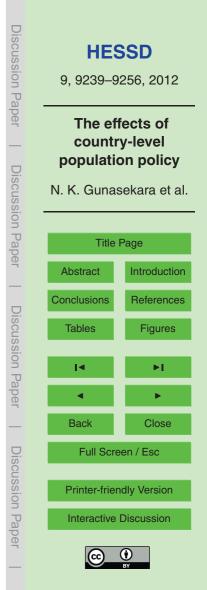


Fig. 2. The historical annual population growth rates in China (data from World Bank, 2012). The exponential trends for the marked periods were assumed to be driven by the fertility-reduction policy trends: HI, MI and LI in the annual growth rate under scenarios SC2 and SC3 for the selected countries in the respective income categories of high income, middle income and low income (World Bank, 2012).



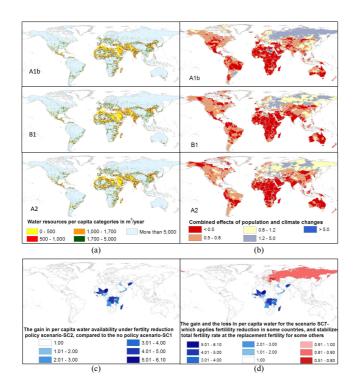
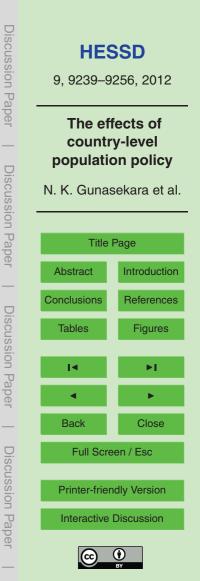


Fig. 3. The combined impact of population change and climate change for the year 2100 and the effectiveness of the population policy scenarios in reducing the impacts. The horizontal resolution is 0.5° . (a) Per capita water availability (m³ yr⁻¹) in the world. The highest water stress categories are $0-500 \text{ m}^3 \text{ yr}^{-1}$, $500-1000 \text{ m}^3 \text{ yr}^{-1}$ and $1000-1700 \text{ m}^3 \text{ yr}^{-1}$, indicating countries where water stress is a major obstacle to human well-being and development or where water stress occurs regularly (Falkenmark et al., 1992). (b) The ratio of per capita water availability in 0.5° grids in 2100 to that in the base year 2000. The median class (yellow, 0.8-1.2) assumes a change of $\pm 20\%$ from the per capita water availability of 2000. (c) The gain in the per capita water availability given by the fertility-reduction policy scenario SC2 as the ratio between the per capita water for SC2 to that of SC1. (d) The gain (blue) or loss (red) in scenario SC3, which applies fertility reduction in certain countries and stabilizes the total fertility rate at the replacement fertility in certain others, compared to SC1, with the ratio of per capita water between SC3 and SC1.



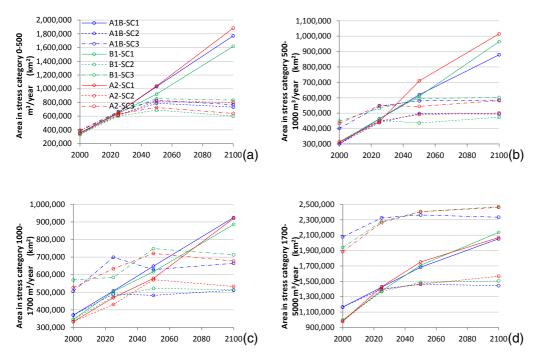


Fig. 4. The effectiveness of the population control policies (SC2 – fertility-reduction policy, SC3 – policy of population stabilization at replacement fertility) at reducing the area under water stress compared with the no-policy scenario, SC1. The figures consider only the countries for which the policies were applied (Fig. 3c for SC1 and SC2, Fig. 3d for SC3). The climate scenarios are indicated according to color: A1b-blue, B1-green and A2-red. The lines indicate the population scenarios under each climate scenario: SC1-continuous lines, SC2-dotted lines and SC3-center lines.

