1 Reviving the Ganges Water Machine: Potential

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1 Reviving the Ganges Water Machine: Potential

2

3 Abstract

4 The Ganges River Basin faces severe water related challenges related to a mismatch between supply and 5 demand. Although the basin has abundant surface water and groundwater resources, the seasonal 6 monsoon causes a mismatch between supply and demand as well as flooding. Water availability and flood 7 potential is high during the 3-4 months (June to September) of the monsoon season. Yet, the highest 8 demands occur during the 8-9 months (October to May) of the non-monsoon period. Addressing this 9 mismatch, which is likely to increase with increasing demand, requires substantial additional storage for 10 both flood reduction and improvements in water supply. Due to hydrogeological, environmental and 11 social constraints, expansion of surface storage in the Ganges River Basin is problematic. A range of 12 interventions that focus more on the use of subsurface storage (SSS), and on the acceleration of surface-13 subsurface water exchange, has long been known as the 'Ganges Water Machine'. The approach of GWM 14 for providing such SSS is through additional pumping and depleting the groundwater resources prior to the onset of the monsoon season and recharging the SSS through monsoon surface runoff. An important 15 16 condition for creating such SSS is the degree of unmet water demand. The paper shows that the potential 17 unmet water demand ranging from 59 to 124 Bm³/year exists under two different irrigation water use 18 scenarios: (i) to increase irrigation in Rabi (November to March) and hot weather (April to May) seasons 19 in India, and Aman (July-November) and Boro (December to May) seasons in Bangladesh to the entire 20 irrigable area, and (ii) to provide irrigation to Rabi and hot weather season in India and Aman and Boro 21 seasons in Bangladesh to the entire cropped area. However, the potential for realizing the unmet 22 irrigation demand is high only in 7 sub-basins in the northern and eastern parts, is moderate to low in 11 23 sub-basins in the middle, and has little or no potential in 4 sub-basins in the western part of the Ganges 24 Basin. Overall, a revived GWM plan has the potential to meet 45-84 Bm³/year of unmet water demand.

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26 Key words: Ganges water machine, subsurface storage, runoff, groundwater, irrigation, unmet demand

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28 Acronyms

- 30 CWC Central Water Commission
- 31 CWU Consumptive water use

- 1 EMC Environmental management class
- 2 ET Evapotranspiration
- 3 Gol Government of India
- 4 GWM Ganges Water Machine
- 5 IRCWU Consumptive water use from irrigation
- 6 IRWR Internal renewable water resources
- 7 PDRP Pump-deplete-recharge-pump
- 8 PUWR Potentially utilizable water resources
- 9 RFCWU Consumptive water use from rainfall
- 10 SSS Subsurface storage
- 11 TCWU Total consumptive water use
- 12 TRWR Total renewable water resources
- 13 WA Water accounting

1 Reviving the 'Ganges Water Machine': Potential?

2

3 1. Introduction

4

5 Millions of people depend upon the River Ganga. The Ganges River Basin, with a land area of more than 6 1 million hectare (Mha), cuts across four south Asian countries, with India, Nepal, Bangladesh and China 7 taking up 79%, 14%, 4% and 3% of the area of the Basin. The Gangothri Glacier, at an altitude of over 4000 8 to 7,000 m, is the origin of the river, which traverses through steep slopes and enters the plains at an 9 altitude of 300 m in Haridwar (Gol 2014). In the plains, it traverses about 2,000 km before its confluence 10 with the Brahmaputra and Meghna rivers in Bangladesh.

11 Benefits of water permeate the landscape of the Ganges. In its meandering course over 2,500 km from 12 the Gangothri Glacier to the Bay of Bengal, fertile land and abundant water resources support both 13 livelihoods and food security of more than 600 million people, of whom the majority lives in rural areas 14 (Sharma et al., 2010). River water is an important source for fisheries and other riverine habitats (Payne and Temple 1996), and also for navigation extending a stretch of 1,500 km. Hydropower generation with 15 16 an installed capacity over 2,000 megawatts is a major financial benefits of the river (Gol 2014). The River 17 Ganga is also considered sacred and revered by its riparian population, and its water is used for many 18 religious and cultural activities, with more than 290 sites set up for tourists to access water along the 19 major rivers and tributaries. Many ecologically sensitive sites, including lakes and wetlands, provide 20 numerous ecosystem services, including maintenance of aquatic organisms for food and medicine, and a 21 space for flood control and nutrient recycling, and maintaining water quality.

22 Yet, the intense rainfall during the monsoon season and associated floods, combined with extremely low 23 rainfall during the non-monsoon season and associated droughts, cause severe impacts to the large 24 riparian population. Recurrent floods and droughts affect the vulnerable population (the poor, and the 25 women and children) the most (Douglas, 2009). Floods affect millions of people, and damage is caused to 26 hundreds of millions of dollars' worth of property and production, annually (e.g., over 7.5 million people 27 were affected and USD 300 million of damage was caused in 2011 alone [CWC 2013]). Water scarcity, both physical and economic in the non-monsoon period due to inadequate water supply or insufficient 28 29 development respectively, barely allows cropping to only about 1.3 times the net sown area (GoI 2014).

1 Climate change may exacerbate the water related issues due to extreme variability of rainfall and 2 associated streamflow, although the projections for the Ganges Basin are widely divergent. Hosterman et 3 al., 2012 and Immerzeel et al., 2010 projected a decrease in annual rainfall, while Sharmila et al., 2015 4 and Kumar et al., 2011 show an increase in monsoon rainfall and longer monsoon seasons. The latter also 5 projected an increase in dry spells during the monsoon, implying that the intensity of precipitation in the 6 rainfall events will increase. However, according to Lutz et al., 2014 water availability in the upstream and 7 also in the low flow periods will increase. While any increase in rainfall, especially in the non-monsoon 8 period, is a good opportunity, any increase in variability of rainfall could be a challenge for water 9 management in the Basin. Unless there is adequate storage to buffer the variability, most climate change 10 scenario projections could increase the impacts of floods and droughts substantially on the rapidly 11 expanding population in the Basin.

12

13 Building surface storage has been the primary response to buffer the variability of streamflow. The 14 reservoirs in the Indian sub-basin have the capacity to store about 48.7 billion cubic meters (Bm³). Further 15 surface storage of 7.6 Bm³ is planned or under construction (CWC 2013). When these initiatives are 16 completed, potential surface storage capacity in the Indian sub-basin will be nearly fully developed. Nepal has large surface storage potential that can generate hydropower and augment stream flows during low-17 18 flow periods. Yet, less than 1% of that potential capacity has been developed (FAO 2014). The hydro-19 economic analysis of surface storage in the Ganges River by Jeuland et al., 2013, highlighted that, even if 20 much of the storage potential of Nepal is harnessed, there is still only a limited ability to control the peak 21 flows and floods downstream. What will benefit the Ganges River Basin is an integrated water resources 22 development plan with an improved groundwater management component, which could change the 23 despair to joy for many millions of inhabitants (Sadoff et al., 2013).

24 The "Ganges Water Machine" (GWM), proposed by Revelle and Lakshminarayana (1975), may be the most 25 opportune solution to the severe water challenges in the Ganges River Basin. The GWM entails: A) 26 increasing infiltration by spreading flood water over the land area by constructing bunds, and increasing 27 seepage from irrigation canals by spreading the canal network, and B) pumping and depleting 28 groundwater from the aquifers during the pre-monsoon period to create sufficient sub-surface storage 29 (SSS), and subsequently recharging the SSS by natural or artificial means during the monsoon period. The 30 GWM envisaged to irrigate about 38 Mha of potential cropland, and to also capture about 115 Bm³/year 31 of monsoon runoff for subsurface storage (SSS). Over the last 40 years, their estimate of gross irrigated

area has already been realized (Amarasinghe et al., 2007). As a result, some areas are experiencing falling
groundwater tables (Gleeson et al., 2012), of which at least a part could have been avoided with the GWM.
Recurrent floods and droughts batter the basin with increasing frequency. There is already a mismatch
between supply demand, and the water challenges are likely to increase with increasing demand. This
paper examines the conditions under which the original GWM concept could be revised as a potential
solution to the emerging water problems in the Ganges River Basin.

7

8 This paper proposes the use of SSS as a potential solution to the present-day water storage dilemma, 9 where the flat topography in much of the area, coupled with financial, environmental, social and 10 international constraints, limits large surface storages in the basin. SSS is now more important than ever 11 before for providing sustainable eco-systems services for livelihoods and benefits. It provides a buffer for 12 rainfall variability. SSS also provides water for irrigation to increase cropped area, and water for use in the 13 domestic and industrial sectors. SSS also eliminates numerous social and environmental costs associated 14 with the development of large surface storage structures. In addition, the regulation of flow through SSS 15 can help alleviate the social impacts of floods and droughts, especially for women and children who are 16 the hardest hit by such water extremes.

Creation of SSS entails additional pumping of groundwater – out of the aquifers – before the monsoon; this 'preparatory' pumping can provide additional water for irrigation and for use in other sectors to enhance the benefits during the non-monsoon months. Provided that subsequent recharge through monsoon rainfall and runoff will replenish the aquifers, the cycle of 'pump-deplete-recharge-pump' (PDRP) can ensure sustainability of the enhanced benefits.

22 The GWM concept is similar to PDRP (Revelle and Lakshminarayana 1975). The proposal of Chaturvedi 23 and Srivastava (1979) to increase pumping along the perennial and non-perennial tributaries of the 24 Ganges River, and in irrigation canals prior to the onset of the monsoon, resembles the earlier proposed 25 GWM. However, over the past few decades, population expansion and economic growth has led to 26 tremendous changes in the patterns of land and water use as well as water depletion. Moreover, the basin 27 has several mega urban agglomerates (New Delhi, Dhaka, Kolkata and Kathmandu), each having large 28 populations of several million people, and 18 cities having over one million people, and hundreds of cities 29 with over 100,000 people. They all have the potential to accelerate economic growth. Thus, there is an 30 urgent need to determine where, and to what extent, additional SSS can alleviate some of these issues.

31 The following four conditions are necessary to guarantee the success of a PDRP scheme in a given location:

- There must be unmet water demand, which can be used as a reason for depleting a large volume of
 groundwater via pumping.
- There must be an adequate volume of groundwater available for pumping before the monsoon season.
- There should be adequate monsoon rainfall and runoff to recharge SSS.
- It must be possible to recharge the emptied aquifer using natural surface and subsurface interaction
 or by artificial methods.

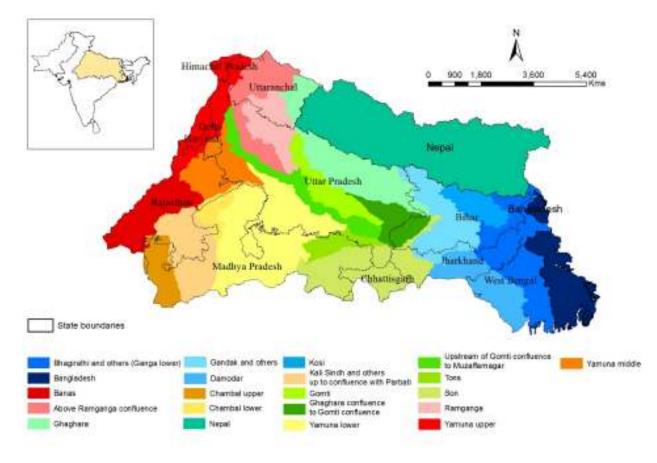
Given the hydrological, socioeconomic and environmental changes that have occurred in the basin over
the last 40 years, and with increasing climate change impacts, the above four conditions are vital for
reviving the GWM concept now.

The major objective of this paper is to assess the potential for reviving the GWM in terms current water use, availability and potential unmet demand at sub-basins in the Ganges. Subsequent studies with detailed surface water and groundwater modelling will be conducted to assess the potential locations, guantities and the mode of recharge for increasing the PDRP and a sustainable GWM.

- 14 Many studies show that a significant unmet water demand already exists within the basin or will emerge 15 in the future. Sapkota et al. (2013) showed that considering environmental flows (EFs) in water 16 management will increase the already unmet demand for other sectors in the Upper Ganga River Basin. 17 A substantial yield gap also exists in the major cropping system of rice and wheat in the basin (Aggarwal 18 2000). According to several projections, the irrigated area of the basin will have to be increased by another 19 10-15 Mha from the present level to meet food and livelihood security in the next 2-3 decades (Gol 1999; 20 Rosegrant et al., 2002; Molden 2007). These studies make it very clear that there is substantial unmet 21 demand for consumptive water use (CWU). The exact locations and quantities of unmet demand 22 throughout the basin, however, have not been defined and are the subject of this study.
- 23

24 2. Water Resources of the Ganges River Basin

Of the four riparian countries (Figure 1), Nepal lies completely inside the basin, India and Bangladesh have
26% and 31% of their land area in the Ganges Basin; and only 0.3% of the area of China lies within the
Ganges.



2 Figure 1. Ganges River Basin and its sub-basins.

3

Table 1 summarizes the overall water resources associated with the four riparian countries. The total renewable water resources (TRWR) of Nepal is estimated as 210 Bm³/year which includes 198 Bm³/year internal renewable water resources (IRWR) and 12 Bm³/year inflow from China. All TRWR of Nepal are inflows to India. This inflow and IRWR-surface water and groundwater of 315 Bm³/year make up the India portion of the Ganges TRWR (525 Bm³/year), which includes 172 Bm³/year groundwater from natural recharge.

IRWR from surface water and groundwater resources of the Bangladesh part of the Ganges is estimated
 as 22 Bm³/year and 5 Bm³/year. Thus, TRWR from surface water and groundwater of the Ganges, from
 the four riparian countries, is estimated as 552 Bm³/year.

13 Table 1. Water resources of the riparian countries of the Ganges River.

Countries	IRWR- surface water (Bm ³ /year)	IRWR- Groundwater (Bm ³ /year)	Inflow from other countries (Bm ³ /year)	TRWR (Bm³/year)	Storage capacity (Bm ³)
China	(Bill / year) 12	-	-	12-	_
Nepal	198	20 ^a	12 ^c	210	0.09
India	143	172	210 ^d	525	53.00
Bangladesh	22	5 ^b	525 ^e	552	0.02
Ganges	375 ^f	177	-	552	53.10

1 Sources: AQUASTAT database (FAO 2014); Gol 1999.

2 Notes: ^a All overlap with surface water; ^b No overlap with surface water; ^c inflow from China to Nepal, ^d-inflow from

3 Nepal to India, ^e-inflow from India to Bangladesh, ^f-includes inflow from China.

4

5 3. Methodology and Data

6

Our overall goal is to determine the potential for meeting the unmet water demand through SSS in the Ganges River Basin (Figure 1). We begin with an assessment of the recent water use accounts of the Ganges Basin over the period 1998 to 2011. This analysis follows the water accounting (WA) framework of Molden (1997). The paper then estimates potential unmet irrigation demand of the sub-basins, by considering the irrigated area and water depletion between 2008 and 2011. Finally, the unmet demand is compared with the present level of uncommitted surface water and groundwater resources for assessing the potential sub-basins for PDRP to enhance SSS.

14

15 This paper conducts the WA analysis only for the Indian and Bangladesh riparian regions, which contain 16 almost all TRWR, surface storage capacity and irrigation in the Ganges Basin. Hydrologically, the India 17 portion of the Ganges Basin has 21 major sub-basins, which are those considered by the Central Water 18 Commission (CWC) of India, the main government agency responsible for water resources development 19 and management in the Ganges River Basin. The Yamuna and Son are major rivers draining water to the 20 Ganga from the southern part of the basin. The Ramganga, Ghaghara, Gomti, Gandak and Kosi are major 21 rivers draining water from the northern regions of the basin. The Bangladesh riparian area includes the 22 Rajshahi, Kulna, Barisal and parts of Dhaka administrative divisions.

23 WA has three main components:

• **Depletion**: part of the inflow depleted through various processes. Depletion includes the following:

1• Process beneficial depletion (evapotranspiration (ET) from the diversions for the intended
purposes of producing goods and services).3• Non-process beneficial ET (ET by the processes where diversions are not intended, such as from
homesteads, etc.).5• Non-process non-beneficial evaporation (evaporation from water bodies and bare soil surfaces).6• Flows to a sink (a part of the diversions where water quality is deteriorated beyond the use for
any productive purposes or cannot be captured for further use).8• Committed outflow: part of the water resources intended to meet environmental water needs and
inter-basin diversions.10• Uncommitted outflow: part of the inflow that is neither committed nor depleted. It is available for
further use.11further use.12The largest component of depletion, in general, is the process of ET from irrigation, which is the CWU of
different crops can be obtained from equation (1) below using the method discussed in Allen et al, 1998.16TCCWU of a crop in the jth month is:17TCWU of a crop in the jth month is:18TCCWU j =
$$\sum_{k=1}^{k} C_k \times ETP_j \times d_{jk}$$
19Where: C_k is the crop coefficient of the kth growing period, *ETP*, is the potential evapotranspiration of the
jth month, and d_k is the number of days of the kth growing period in the ith month.19The CWU from rainfall (RFCWU), which is essentially the effective rainfall, is estimated using the United21States Department of Agriculture (USDA) Soil Conservation Service method given in Smith (1992). The
RFCWU of the jth month is given in equation (2):22*RF_j* is the rainfall of the jth month,

1
$$IRCWU_j = \sum_{i \in all \ crops} \max(TCWU_{ij} - RFCWU_{ij}, 0)$$
 (3)

Crops and crop groups considered in the analysis include cereals (rice, wheat, jowar, bajra, maize, ragi,
barley and small millets); pulses (gram, arhar/tur and other pulses); oilseeds (groundnut, sesame seed,
rapeseed/mustard, linseeds, soybeans, sunflower and other oil crops); potatoes, onions, bananas, and
other fruits and vegetables; sugarcane; chili and other spices; cotton; tobacco; fodder; and all other food
and non-food crops.

In India, rice takes up a major part of the cropped and irrigated areas in the *Kharif* season (June to October)
(Table 2). Wheat, which is predominantly irrigated, takes up a large part of the cropped area in the *Rabi*season (November to March). A small area of rice is irrigated in the summer (hot weather) season from
March to May. In Bangladesh, rice is the dominant crop taking up 87% of the gross cropped area in the
three seasons of Aus (May to August), Aman (July to November) and Boro (December to April). Therefore,
rice and wheat dominate the cropping patterns of the basin.

Crop	Cropped area	a (Mha/year)	Irrigated area (Mha/year)		
	1998-1999	2008-2009	1998-1999	2008-2009	
	to	to	to	to	
	2000-2001	2010-2011	2000-2001	2010-2011	
Indian riparian region					
Rice - <i>Kharif</i>	14.6	13.8	6.9	7.6	
Rice - <i>Rabi</i>	0.5	0.3	0.4	0.3	
Rice - Summer	1.4	1.3	1.5	1.5	
Wheat-Rabi	17.2	17.4	14.9	16.0	
Maize	2.7	2.5	0.7	0.6	
Other cereals - Kharif	3.9	3.8	0.2	0.3	
Other cereals - Rabi	0.6	0.4	0.3	0.3	
Pulses	7.5	7.1	1.6	1.8	
Oilseeds	7.8	7.3	1.8	2.4	
Vegetables/roots	2.1	2.0	1.0	1.2	
Fruits	0.6	0.5	0.2	0.2	
Sugar	2.2	2.4	1.9	2.2	
Cotton	0.1	0.1	0.06	0.05	
Others	4.3	7.6	2.1	1.4	
Bangladesh riparian region					
Rice – Aus	-	0.6	-	(
Rice – Aman	-	3.1	-	0.5	
Rice – Boro	-	2.4	-	2.3	
Others	-	1.3	-	1.1	

14 Table 2. Cropped and irrigated areas of major crops grown in the basin.

Total	65.5	73.9	33.6	39.6

- Source: Estimates based on district-wise data from the Directorate of Economics and Statistics, Department of
 Agriculture and Cooperation, Ministry of Agriculture, Government of India (GoI), and Bangladesh Bureau of Statistics
- 3

4 Committed streamflow consists of the EFs and inter-basin water transfers. We use the recommendations 5 of Smakhtin and Anputhas (2006) to assess the annual requirement for EFs. Estimates of EFs correspond to managing the river under six different environmental management classes (EMC). EMC A to F vary from 6 7 natural (pristine) condition to slightly, moderately, largely, seriously and critically modified river 8 conditions. E and F classes are normally considered unacceptable. Although EFs do not influence water 9 management decisions now, we expect them to be under close scrutiny with increasing water abstraction 10 in the basin. Maintaining EFs will be even more prominent in the future, with deteriorating water quality and increasing calls associated with the campaign for a 'cleaner Ganga' initiated by the present 11 12 government (NMCG 2014).

13 The average monthly ETP and rainfall (RF) estimates for the districts are obtained from the University of 14 East Anglia, Climatic Research Unit and Indian Meteorological Department respectively. The district level cropped and irrigated areas are collected from the data published at the website of the Directorate of 15 16 Economic and Statistics website, Department of Agriculture and Corporation, Ministry of Agriculture 17 (http://lus.dacnet.nic.in/). The crop coefficients, crop growth stages, and cropping calendar are obtained 18 from FAO AQUASTAT data base (<http://www.fao.org/nr/water/ aquastat/water use agr/Annex1.pdf>), 19 FAO irrigation and Drainage paper 56 (Allen et al., 1998), and from the Agricultural Statistics at a Glance 20 publications by the Directorate of Economic and Statistics, Department of Agriculture India 21 (http://eands.dacnet.nic.in/PDF/Agricultural-Statistics-At-Glance2014.pdf/). The agricultural statistics of 22 Bangladesh districts are collected from various publications of the "Year Book of Agricultural Statistics of 23 Bangladesh", published by the Bangladesh Bureau of Statistics (http://www.bbs.gov.bd/Page 24 WebMenuContent.aspx?MenuKey=234).

The estimates of the total cropped and irrigated area and the CWU of the sub-river basins are the aggregate of the estimates obtained for districts. When a district cuts across more than one basin, the estimates of the district are divided according to the geographical area of intersections with sub-basins.

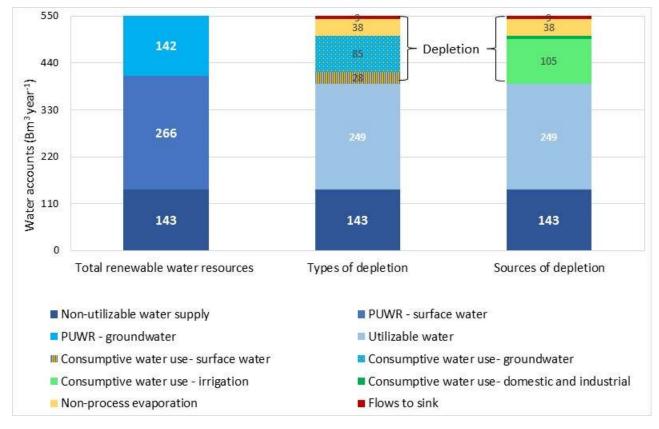
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29 4. Results and discussion

30 4.1. Snapshot of Water Use Accounts: 2009 - 2011

1 Of the TRWR of 552 Bm³/year (Table 1), the potentially utilizable water resources (PUWR) from surface

- 2 water and groundwater in India and Bangladesh riparian regions is estimated to be 74% (or about 408
- 3 Bm³/year) (Figure 2, first bar). PUWR includes 266 Bm³/year of surface water and 142 Bm³/year of
- 4 groundwater (80% of the natural recharge).



- 6 Figure 2. Water use accounts in the Ganges River Basin
- 7 Sources: Utilizable surface water, groundwater and non-utilizable water figures are from Gol 1999. Other water
- 8 accounting figures are authors' estimates
- 9

- 10 In Figure 2, the second and third bars summarize the types and sources of depletion associated with CWU.
- 11 The following is clear from the figure:
- Only 39% (or about 160 Bm³/year of PUWR was depleted in 2009/2011.
- Process CWU accounts for 72% of the overall depletion, while non-process ET accounts for 22%
 and flows to sinks account for 6% (Figure 2, second bar).
- Of the process CWU, 75% and 25% are from groundwater and surface water, respectively (Figure
 2, second bar).

- Irrigation accounts for 93%, and the domestic and industrial sectors account for 3% and 4%,
 respectively, of the process CWU (Figure 2, third bar).
- 3
- 4

4.2. Potential for Increased Water-use Efficiency and Groundwater Development

Figure 2 illustrates that, compared to TRWR, only a small fraction (27%) is now lost as process and nonprocess CWU. Moreover, the process CWU from surface water is only 45% of the surface storage capacity
of the basin, indicating that there is a potential for increasing water-use efficiency of surface water
withdrawals in the Basin. In addition, only 57% of the utilizable groundwater resources are currently
depleted, indicating substantial potential for increased groundwater development.

11 It is also possible that some of the water with degraded quality (included in flows to sinks) from one 12 location can become a supply source for downstream locations after mixing with freshwater, provided 13 that freshwater are available for mixing. This is especially important for many stretches of the river in 14 India and downstream of the Farakka Barrage in Bangladesh. These river reaches have low quality or 15 inadequate flows or both during low-flow months for meeting the eco-systems services and requirements 16 for socioeconomic activities (Mirza 1998; MoEF 2009; Vass et al., 2010).

17 Subsurface storage can play a major role in meeting EFs in the low-flow months. Two important elements 18 are missing in the previous annual water accounting procedure. First, annual WA has not considered either 19 the inter-annual and/or intra-annual variability of the supply sources, which are recurrent features in the 20 basin. Second, WA has not considered the minimum requirement for EFs. Ignoring these factors could 21 have major future implications with population expansion, economic growth and change in lifestyles 22 (Amarasinghe et al., 2007). In addition, all of these factors will be further exacerbated with climate change 23 (Hosterman et al., 2012). The two factors that need to be considered additionally in WA are discussed in 24 brief in the next section.

4.3. Trends of Water Supply and Use

The Ganges River Basin has a sizable quantity of available runoff after meeting all the demand for CWU (Figure 3[a]). This is evidenced by the fact that the average flow at the Harding Bridge in Bangladesh (just below the Indian border) was 347 Bm³/year during 1973-2009, which is two-thirds of the TRWR of the Indian portion of the basin. From Figure 3(a), we observe the range of dependable stream flows as given below:

- At the Harding Brindge, one can expect a discharge of at least 304 Bm³/year 75% of the time, or in at
- 2 least three of 4 years.
- In an extreme flood year with an average recurrence interval of 10 years, the flow is 436 Bm³/year.
- In an extreme drought with an average return period of 10 years, the flow is 271 Bm³/year.
- 5

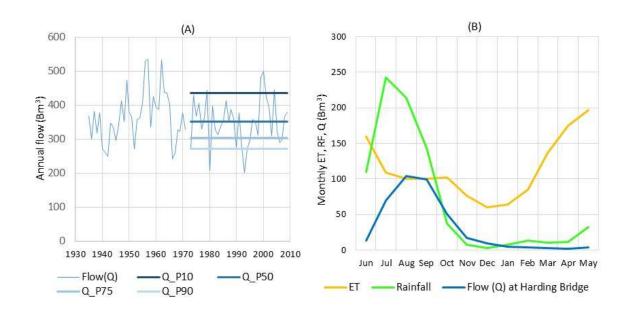


Figure 3. a) River flow (Q)at the Harding Bridge, and b) Average monthly ET, rainfall (RF) and river flow
(Q) at Harding Bridge between 1998 and 2008.

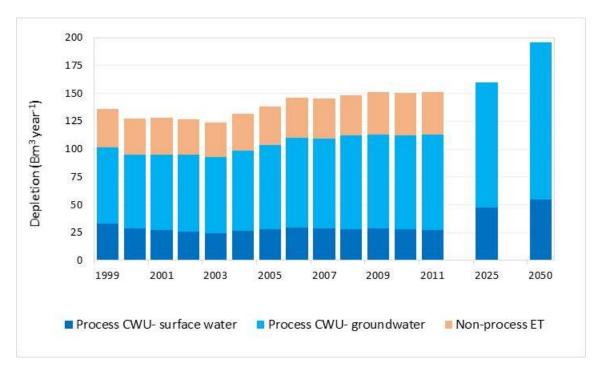
9 *Sources:* Rainfall (Indian Meteorological Department, ET (*University of East Anglia, Climatic Research Unit, Norwich,* 10 *UK, 2014*); river flow (Institute of Water Modelling, Dhaka, Bangladesh

11

Figure 3(a) illustrates that a sizable quantity of water flows to the sea, even in an extreme drought year. However, annual aggregate flows illustrated in Figure 3(a) hide the extremely low flows in the nonmonsoon months. The total flow between January and May is only approximately 27 Bm³or 4% of the average annual runoff (Figure 3[b]). Groundwater as base flow contributes to much of the low flows, which will not be adequate for meeting the increasing CWU demand of all the sectors, while maintaining adequate environmental flows. The SSS replenished through monsoon runoff can only increase the dry season environmental flows.

- 19 Between 2009 and 2011, the three major sectors (agriculture, domestic and industry) depleted about 150
- 20 Bm³ per year as process and non-process CWU (Figure 4). Groundwater contributes to a major portion of
- 21 the process CWU. The dependence on groundwater, which has increased by 27% over the last decade, is
- 22 most prominent in water-stressed years.

The future demand for water in the basin will rapidly increase in the coming decades. Amarasinghe et al.,
(2007, 2014) showed that, under the business-as-usual scenario, CWU demand from surface water will
more than double by 2025, while groundwater demands will increase by 60%. Given the variability of the
flow, and the increasing attention for EFs meeting even a fraction of the additional CWU demand, will be
a serious challenge in the future.



6 7

8 Figure 4. Water use in the Ganges River Basin- past trends and projections.

9 Source: Trends (1999-2011) are author's estimates. The CWU projections are based on Amarasinghe et 10 al., 2007 and 2014.

11

Aggregate annual figures also hide large intra-annual variation of irrigation CWU (Figure 5). The process CWU is highest in the *Kharif* season (wet season), but rainfall meets a major portion of that demand. Irrigation, which is a critical need for the rest of the year, accounts for 75% of total process CWU between November and May; this is about 85 Bm³ of CWU (64 Bm³ and 21 Bm³ from groundwater and surface

- 16 water, respectively), compared to an average flow of 44 Bm³ in the river during this period.
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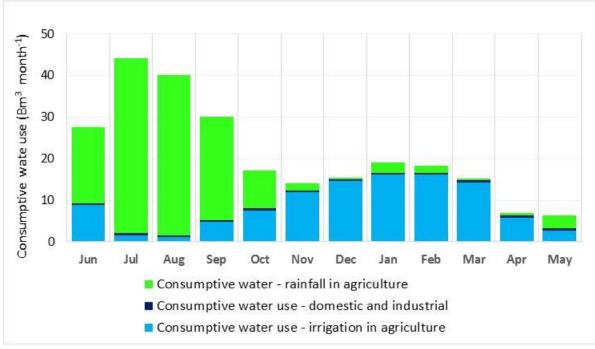


Figure 5. Average monthly CWU between 1999 and 2011.

January to May is the most critical period for meeting any additional water demand in the basin. During this period, the flow of the river is only about 27 Bm³. However, the additional demand projected in the future could be much higher. For example, another 85 Bm³ would be needed by 2050 for meeting the irrigation CWU alone in India and Bangladesh riparian regions. If past water-use patterns are an indicators of future use, much of this additional demand will occur in the non-monsoon period, and that also mostly from groundwater irrigation.

The projections made by Amarasinghe et al., 2007 are conservative, at best. The projection of gross irrigated area by GoI, a commonly used estimate for policy planning, is set to more than double by 2050 (GoI 1999), which is another 50% more than that projected by Amarasinghe et al.,2007. If this is going to be a reality, there could be another 20-30 Bm³ of additional CWU demand in India during the nonmonsoon months.

16

17 4.4. Environmental Flows

EFs are an integral portion of the committed flows in water accounts. However, water allocation for EFs has low priority and is not considered in current basin water management plans. The water demand projections of Gol allocated only 20 Bm³ of the mean annual runoff for EFs in 2050 (Gol 1999), which is even less than the total flows in the non-monsoon period. However, EF estimates of Smakhtin and Anputhas (2006), based only on the hydrological variability of the basin, are significantly higher than the
Gol estimate, and vary from 68% to 12% of the mean annual runoff. The EMC A (natural [pristine]
condition) requires the highest EFs, while EMC F (critically modified condition) required the lowest.

Figure 6 shows the estimates of EFs based on the method by Smakhtin and Anputhas (2006) for managing
the river at the level of EMCs A to F. The lowest EF estimate for EMC F, shown by the bottommost blue
cross-section (dark blue), is equal to 63 Bm³/year. The cumulative totals of the subsequent blue crosssections show EF estimates for EMCs Eto A, i.e., EF estimate for EMC E is 79 (= 63 + 16) Bm³/year; EMC D
is 105 (= 79 + 26) Bm³/year; EMC C is 152 (= 105 + 47) Bm³/year; EMC B is 231 (= 152 + 79) Bm³/year; and
EMC A is 357 (= 231 + 126) Bm³/year.

The two line graphs in Figure 6 show the sum of CWU and the actual annual river flows (solid line), and the sum of CWU and Q_P75 river flows (dashed line). It shows that the average uncommitted flows of the river, at present, are barely adequate to meet the annual EF requirement of EMC A. And in every one out of 4 years, the river is under extreme pressure to maintain the EFs of EMC B. This situation can only exacerbate in the future with increasing demand and deterioration of water quality. By 2050, total ET (process CWU and non-process ET) is projected to be over 235 Bm³/year. In such an eventuality, the river flow will often be less than the EFs for EMC B.

17

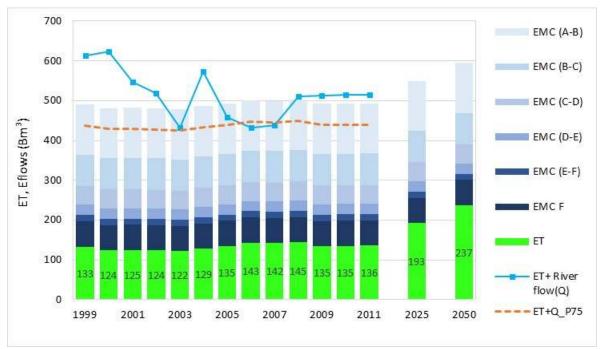


Figure 6. ET and EF estimates for different environmental management classes (EMCs).

Although this analysis does not show EF requirements during the low-flow period, it is clear that EFs are critical for maintaining the health of the river during such periods. Also, importantly, it is during these periods when present river flows are inadequate to meet this EF demand. Moreover, EMCs E and F are generally unacceptable for managing EFs, and EMC's A and B are realistically not possible to maintain with the present level of development. The present average runoff of more than 340 Bm³/year is adequate to meet the EF of EMC C of 152 Bm³/year , and the additional process CWU water demand of about 85 Bm³/year projected for 2050

9 Regardless of the magnitude of EF estimates and CWU projections, it is clear that irrigation will account 10 for a major part of the additional water depletion in the basin. Furthermore, much of this additional CWU 11 demand will be required during low-flow periods. With the recent attention given to the 'cleaner Ganga' 12 campaign, more flows are also required in the river during this period. Thus, additional storage, whether 13 surface or underground, is critical for meeting the future water requirements of the basin. However, due 14 to social and environmental constraints for additional surface storage, the potential solution to augment 15 water supply during the low-flow period is additional SSS.

In fact, strict maintenance of EF, and also the return flows of additional irrigation from the SSS can increase the dry-season river flows, especially in the downstream region of the Basin. Thus, the additional SSS has the potential to benefit the downstream region of the Basin, such as Bangladesh riparian region, by way of both mitigating floods in the monsoon period and increasing water supply in the dry period.

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21

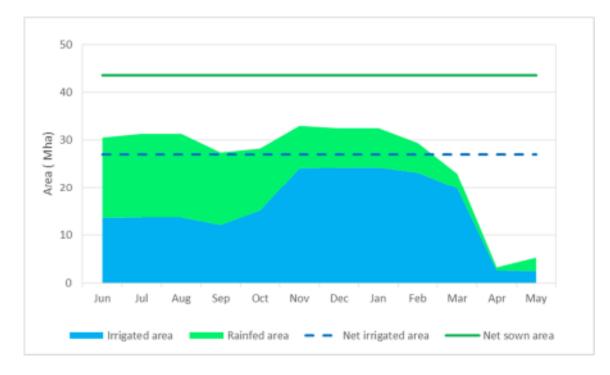
22 5. Potential Unmet CWU Demand of Sub-basins

The only feasible strategy for creating additional SSS is via additional pumping and depletion (ET) of groundwater before the monsoon season. According to land- and water-use patterns, there is a potential for preparatory pumping in the *Rabi* and summer (hot weather) seasons. This can be illustrated by the irrigated and cropped areas (Figure 7) and monthly CWU (Figure 5).

In the *Kharif* season of the Indian riparian region, the irrigated area is low (only 43% of the cropped area) and irrigation CWU is even lower (only 16% of the total CWU) due to monsoon rains. In contrast, the irrigated area is 75% of the total cropped area, and irrigation CWU is 94% of the total CWU in the *Rabi* season. In the Bangladesh riparian region, very little irrigation is required in the Aus and Aman seasons

(about 20 mm), whereas the irrigation CWU is substantially higher in the Boro season (about 383 mm). This
shows that the additional irrigated area in the *Rabi* and Boro seasons in India and Bangladesh respectively
can result in a proportionally larger irrigation CWU. If groundwater meets this additional irrigation CWU,
it can create additional SSS. The months of April and May have relatively higher CWU. Therefore, any
additional irrigation during these 2 months requires even higher irrigation CWU, and hence have the
potential for creating higher SSS.

7



8

9 Figure 7. Monthly actual and net irrigated and cropped areas in the Ganges River Basin (2008-2011).

We consider two scenarios to assess the potential for SSS that can be created with preparatory pumpingat the sub-basin level in the Ganges River Basin.

12 - Scenario 1 assesses the potential for increasing gross irrigated area in the *Rabi* and hot weather

13 seasons in the Indian region, and Aman and Boro in the Bangladesh riparian region. Here,

14 groundwater pumping will be increased only to bridge the gap between actual irrigated area and the

- 15 irrigable area, i.e., the net irrigated area.
- 16 Scenario 2 assesses the potential for increasing the gross cropped area in the *Rabi* and hot weather
- 17 seasons in the Indian region and Boro and Aman seasons in the Bangladesh regions. Here,

groundwater pumping will be increased to bridge the gap between actual irrigated area and the
 actual cropped area..

The highest potential for expanding irrigated area exists in the lower Yamuna Sub-basin, where the maximum irrigated and cropped areas of 3.64 Mha and 6.19 Mha, respectively, are achieved in the *Rabi* season. Hardly any area is cropped or irrigated in April and May. Therefore, the following is possible in the lower Yamuna Sub-basin:

- Under scenario 1, it is possible to irrigate another 0.22 Mha in the *Rabi* season and close to 3.82 Mha
 in the hot weather season (Table 3, columns C8, C9). Therefore, the additional irrigable area of 4.04
 Mha could account for 7.8 Bm³/year of groundwater CWU (Table 4, column C1).
- Under scenario 2, it is possible to irrigate another 2.55 Mha in the *Rabi* season, and 6.15 Mha in the hot weather season (Table 3, columns C10, C11). This additional area could account for another 18.7 Bm³/year of groundwater CWU (Table 4, column C2).

In the Bhagirathi sub-basin, the maximum cropped and irrigated areas are achieved in the *Kharif* season.
The irrigated area in the *Rabi* season is less than one-third of the irrigated area and only 10% of the cropped area in the *Kharif* season. So, there is potential for increasing irrigation in the *Rabi* season. Similar potential exists for such an increase between April and May. This has the potential to increase 4.6 Bm³ to 15.1 Bm³/year of groundwater irrigation CWU.

Similarly, the Ramganga sub-basin in the upstream has the potential to increase 2.5 Bm³ to 3.2 Bm³/year of CWU through additional groundwater irrigation. However, unlike the Yamuna Lower and Bhagirathi sub-basins, much of this potential exists only through irrigation between April and May.

Bangladesh riparian region in the downstream of Ganges has a similar situation to that of Ramganga.
Although, this region has high groundwater irrigated area and CWU, it has the potential to increase

irrigated area by 1.7 to 4.4 Mha. Much of this potential increase in area is in the Aman season (Table 3).

- 24 However, due to higher irrigation requirement, much of the potential increase in irrigation CWU is in the
- 25 Boro season. Overall, this region has the potential to increase irrigation CWU up to 4.8 Bm³/year.

	Sub-Basin	Net irrigated	Maximum monthly irrigated area (Mha)			Maximum monthly cropped area (Mha)			Potential increase in irrigated area ³ (Mha)			
		area						_	Sce	enario 1	Sco	enario 2
		(Mha)	Jun-	Nov-	Apr-	Jun-	Nov-	Apr-	Nov-	Apr-	Nov-	Apr-
			Oct	Mar	May	Oct	Mar	May	Mar	May	Mar	May
		C1	C2	C3	C4	C5	C6	C7	C8	C9	C10	C11
1	Above Ramganga Confluence	1.35	0.80	1.35	0.36	1.22	1.51	0.37	0.00	0.99	0.16	1.15
2	Banas	0.99	0.48	0.99	0.00	1.71	1.64	0.01	0.00	0.98	0.72	1.70
3	Bhagirathi and others ¹	1.78	1.70	0.50	0.42	4.75	2.12	0.92	1.27	1.35	4.24	4.32
4	Chambal Lower	0.41	0.22	0.39	0.00	0.40	0.53	0.00	0.02	0.41	0.14	0.53
5	Chambal Upper	1.08	0.50	0.92	0.01	1.57	1.38	0.01	0.16	1.07	0.65	1.57
6	Damodar ¹	0.96	0.96	0.10	0.10	2.89	0.96	0.20	0.86	0.86	2.79	2.79
7	Gandak and others	1.55	1.00	1.18	0.08	1.91	1.63	0.24	0.37	1.47	0.73	1.83
8	Ghaghara	3.01	1.76	2.95	0.49	3.35	3.50	0.68	0.06	2.52	0.55	3.01
9	Ghaghara and Gomti											
	Confluence	1.39	1.10	1.10	0.04	1.29	1.28	0.05	0.29	1.35	0.19	1.25
10	Gomti	1.48	1.03	1.36	0.16	1.21	1.52	0.19	0.11	1.32	0.15	1.36
11	Kali Sindh	1.96	1.04	1.50	0.01	2.71	2.21	0.01	0.46	1.95	1.21	2.70
12	Kosi	0.70	0.45	0.65	0.10	1.05	0.87	0.23	0.05	0.60	0.40	0.94
13	Ramganga	1.68	1.36	1.68	0.42	1.60	1.84	0.44	0.00	1.25	0.16	1.42
14	Son	0.74	0.43	0.51	0.02	2.69	1.35	0.07	0.23	0.72	2.19	2.68
15	Tons	0.32	0.14	0.28	0.00	0.59	0.65	0.00	0.03	0.32	0.37	0.65
16	Upstream of Gomti	1.95	1.15	1.95	0.23	1.55	2.17	0.24	0.00	1.72	0.21	1.93
17	Yamuna Lower	3.86	1.71	3.64	0.05	4.53	6.19	0.05	0.22	3.82	2.55	6.15
18	Yamuna Middle	2.14	1.04	2.14	0.06	1.44	2.46	0.06	0.00	2.08	0.32	2.40
19	Yamuna Upper	2.76	1.65	2.76	0.52	2.10	3.23	0.54	0.00	2.24	0.47	2.71
20	Bangladesh ²	2.92	0.68	1.20	2.92	3.97	4.24	3.50	1.72	0.00	3.05	1.32
	Total	33.03	19.20	27.15	5.99	42.53	41.28	7.81	5.85	27.02	21.25	42.41

Table 3. Scenarios of potential increase in irrigated area of the sub-basins in the Ganges

Source: Authors estimation

Notes: ¹-Most of the cropping in the Kharif season starts in May. Therefore, the three periods are May-September, October-February, March-April

²⁻ The periods for Bangladesh are May-August, August-November and November-April coincide with Aus, Aman and Boro seasons.

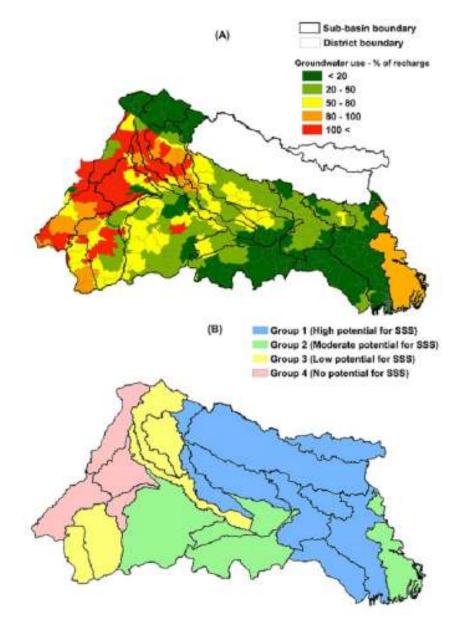
³⁻ C8=C1-C3; C9=C1-C4; C10=Max(C5,C6)-C3; C11= Max(C5,C6)-C4.

	Sub-basin	Potential	increase	Realizable	potential	Ground	75%	Ground	Groundwater	Total CWU	Total CWU
		in irrigatio	n CWU in	unmet de	mand in	water	probability	water	CWU in 2009	(Bm³/year)	in 2009 - %
		Nov-	May	Nov-N	Лау	resources	dependable	CWU	- % of		of total
		(Bm³/	year)	(Bm³/y	/ear)	in 2009	surface	(Bm ³ /year)	groundwater		resources
		Scenario	Scenario	Scenario	Scenario	(Bm ³ /year)	runoff		resources		
		1	2	1	2		(Bm ³ /year)				
		C1	C2	C3	C4	C5	C6	C7	C8	C9	C10
1	Above Ramganga	1.7	2.4	1.7	1.7	5.5	5.2	5.6	108	6.4	59
	Confluence										
2	Banas	1.2	4.1	0.0	0.0	3.5	2.6	3.0	117	3.4	56
3	Bhagirathi and others 1	4.6	15.1	4.6	15.1	-	21.7	2.7	12	4.5	21
4	Chambal Lower	0.8	1.4	0.0	0.0	1.2	1.3	0.8	63	1.3	50
5	Chambal Upper	2.6	5.1	2.6	2.6	6.6	4	3.1	77	3.7	35
6	Damodar1	3.7	12.1	3.7	12.1	-	9.7	1.1	12	2.2	22
7	Gandak and others	5.2	7.2	5.2	7.2	11.8	13	3.4	26	4.8	19
8	Ghaghara	5.1	7.5	5.1	7.5	23.3	20.5	10.5	51	12.3	28
9	Ghaghara and Gomti	3.4	2.9	2.9	3.4	3.3	7.7	2.9	37	5.1	47
	Confluence										
10	Gomti	2.6	2.8	2.6	2.8	9.8	8.5	4.8	56	6.6	36
11	Kali Sindh	3.9	7.1	3.9	3.9	10.5	5.9	4.0	67	5.9	36
12	Kosi	1.0	2.4	1.0	2.4	6.8	6.3	1.8	28	2.2	17
13	Ramganga	2.5	3.3	2.5	2.5	10.1	7.8	7.8	100	8.8	49
14	Son	1.9	11.3	1.9	11.3	14.1	9.3	1.1	12	2.5	11
15	Tons	0.7	2.3	0.7	2.3	5.2	1.6	0.7	42	1.2	17
16	Upstream of Gomti	2.9	3.9	2.9	2.9	5.7	9.7	6.8	71	9.0	59
17	Yamuna Lower	7.8	18.7	0.0	0.0	15.2	16.9	7.6	45	12.5	39
18	Yamuna Middle	3.4	4.7	0.0	0.0	2.1	5.4	6.3	116	7.5	101
19	Yamuna Upper	3.7	5.6	3.7	5.6	4.5	8.5	8.9	105	12.6	97
20	Bangladesh	0.3	4.8	0.3	0.3	22	5.5	4.8	87	9.3	34
	Total	59.0	124.7	45.3	83.6	161	171	87.7	51	121.8	37

Table 4. Scenarios of potential increase in irrigated CWU of the sub-basins in the Ganges

Source: 75% probability dependable surface runoff is from Muthuwatta et al., (2015). Others are author's estimation

Table 4 shows that all sub-basins in the Ganges River Basin have the potential to increase irrigation CWU
between 59 and 124 Bm³/yearof groundwater under scenarios and 1 and 2, respectively. However,
realization of this full potential is difficult given the current water use and availability in different subbasins. Figure 8A shows the present level of groundwater exploitation (groundwater CWU as a % of
groundwater resources), and Figure 8B indicate the potential for increasing process CWU to create SSS in
the sub-basin.



7

8 Figure 8: A). Groundwater exploitation at present, and B). The potential for increasing SSS in the Ganges

9 Basin

The middle and upper Yamuna basins have already exhausted their total water resources (Figure 8A), where even the process CWU are 101 and 97% of the total water resources respectively (Table 4). Any further increase in process CWU would only exacerbate the unsustainable water use. The middle and upper Yamuna sub-basins have no potential for PDRP and increasing SSS. The Banas and lower Chambal also have high CWU relative to their total water resources, and the potential increases in process CWU would be significantly higher than their available water resources. These four sub-basins have very little or no potential for PDRP and increasing SSS (Figure 4B red color).

8

9 The sub-basins: above Ramganga confluence, Ramganga, upper Chambal, Kali Sindh and upstream of 10 Gomti confluence and the Bangladesh riparian region have substantially high groundwater use. These sub-11 basins have very little uncommitted groundwater resources for further increase in groundwater CWU. 12 Any further increase in groundwater CWU even under Scenario 1 is possible only with substantial recharge 13 of the aquifers during the monsoon period. These sub-basins have low potential for PDRP and creating 14 SSS (Figure 4B yellow color).

15

The lower Yamuna, Son, Ghaghara, between Ghaghara and Gomti confluence, and Tons sub-basins have sufficient uncommitted groundwater resources to meet the increased CWU under Scenario 1 (Table 4), but not sufficient under Scenario 2. However, the un-committed total water resources in these basins can meet the increased irrigation CWU under both scenarios. The potential for increasing groundwater CWU under scenario 2 depends on the ability of managed aquifer recharge programs to capture the uncommitted monsoon surface runoff. These basins have a moderate potential for PDRP and increasing SSS (Figure 4B green color).

23

In the other sub-basins, the present levels of groundwater development are very low. They have sufficient un-committed groundwater resources to meet the increased irrigation CWU under both scenarios. In these basins, natural interactions between groundwater and surface water can recharge the SSS created by the depletion of groundwater resources. These basins have the highest potential for PDRP and increasing SSS (Figure 4B blue color). Although we have not considered the Nepal for this analysis, given their vast water resources and very low irrigation CWU at present (FAO 2015), it is a natural candidate for high potential category.

Given the constraints of water surface and groundwater availability and high water use at present in the
four groups, only 45-84 Bm³/year can be potentially realizable as SSS for meeting the un-met demand
under the two scenarios. Whether such quantities can actually be depleted on an annual basis depends
on many other hydrologic factors, which include the following:

- Feasibility and sustainability of additional groundwater pumping without creating environmental disbenefits.
- Magnitude of the current monsoon runoff in sub-basins, which is available for recharging SSS.
- Ability to recharge SSS through monsoon runoff, especially during 3-4 months of the monsoon season,
 using natural or artificial interaction of surface water and groundwater. This recharge is essential for
 sustainable groundwater use.

11 Detailed surface water and groundwater modelling studies would be needed to assess these concerns.

- 12 Other factors that may determine the potential benefits of SSS include the following:
- Properties of the soil, and the 'crop holidays' (i.e., a temporary fallow periods when the cultivation of
 a particular crop does not take place) required for the soil in between intensive cropping in the *Rabi* and *Kharif* seasons.
- People's willingness to increase cropping and irrigation intensities to 300%.
- 17 Access to energy for additional pumping.
- Economic assessment of optimal re-allocation of water under various SSS strategies.
- 19 These require agronomic feasibility studies, reduction of the dependency on electricity for pumping,
- 20 feasibility of using alternative energy sources such as solar, and analysis of the social and economic costs,
- 21 benefits and trade-offs of various surface and subsurface storage plans.
- 22

23 6. Conclusions

- A potential solution to Ganges water problems is to create additional SSS by means of reviving the GWM.
- 25 One of the necessary conditions for reviving the GWM is ensuring there is unmet water demand. This
- analysis finds that between 59 and 124 Bm³/year of unmet demand exists beyond the current water use
- 27 under two different irrigation water-use scenarios. The first scenario increases the gross irrigated area in
- the *Rabi* and hot weather seasons. The second scenario increases the gross cropped area in the *Rabi* and
- 29 hot weather seasons.

2 However, given the current water use and availability patterns, all that potential cannot be actually 3 realized in most sub-basins of the Ganges. While some basins (Gandak, Ghaghara, Gomti, Kosi, Bhagirathi, 4 Damodar and Nepal) have adequate groundwater resources to fully realize the irrigation potential, some 5 other basins (middle Yamuna, upper Yamuna, Banas and lower Chambal) have little or no water resources 6 to realize the estimated irrigation potential. Few sub-basins (above Ramganga confluence, Ramganga, 7 upper Chambal, Kali Sindh and upstream of Gomti confluence and the Bangladesh riparian region have 8 low potential and others (lower Yamuna, Son, Ghaghara, between Ghaghara and Gomti confluence, and 9 Tons) have moderate potential for increasing the irrigation PDRP and creating SSS. Overall, it is feasible 10 to realize between 45 and 84 Bm³/year of SSS to meet the potential unmet demand.

11

One of the most challenging aspect of reviving the GWM is to maintain the required flows during the lowflow period. Because EF is not part of the current water management plans, many stretches of the river already have an unacceptable levels of low flows in the dry season. This may require substantial changes to water releases from the reservoirs upstream and re-allocation of canal irrigation in the dry season, when irrigation demand is the highest. Given the limited potential of surface storage in the basin, augmenting SSS is the best potential option for re-allocating canal water and also for increasing base flows during the non-monsoon period.

19

20 However, where and to what extent the SSS can be created through PDRP without affecting the dry-21 season flows in the downstream riparian regions require further hydrogeological, socio-economic and 22 institutional analyses. Being a transboundary river, it is important to assess ways of strict maintenance of 23 dry-season EF and other water requirements of the downstream riparian region, especially Bangladesh. 24 Such analysis, which is beyond the scope of this paper, requires the knowledge of surface runoff of smaller 25 watershed, the extent and spatial distribution of groundwater availability and depletion, EF during the dry 26 periods, capacity to recharge through natural or artificial mean during short periods of wet spells in the 27 monsoon, and the socio-economic cost and benefits and tradeoff

28

1 Author contributions

2 Upali A. Amarasinghe and Lal Mutuwatte are fully responsible for the analysis and writing of this paper.

Lagudu Surinaidu, and S.K. Jain have provided data and comments and suggestions during the analysis
and write-up. Sumit Anand assisted in collecting data and generating GIS maps.

5

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