1 The cost of ending groundwater overdraft on the North

2 China Plain

3 C. Davidsen^{1,2,3,*}, S. Liu^{2,*}, X. Mo², D. Rosbjerg¹ and P. Bauer-Gottwein^{1,*}

4 [1]{Technical University of Denmark, Department of Environmental Engineering, Kgs.5 Lyngby, Denmark}

6 [2]{Chinese Academy of Sciences, Key Laboratory of Water Cycle and Related Land Surface

7 Processes, Institute of Geographic Sciences and Natural Resources Research, Beijing, China}

8 [3]{Sino-Danish Center for Education and Research, Aarhus C, Denmark}

9 *Corresponding authors: C. Davidsen (clad@env.dtu.dk, +45-45251600), S. Liu

10 (liusx@igsnrr.ac.cn, +86-10-6488-9749), P. Bauer-Gottwein (pbau@env.dtu.dk, +45-11 45251600)

12 Abstract

13 Over-exploitation of groundwater reserves is a major environmental problem around the 14 world. In many river basins, groundwater and surface water are used conjunctively and joint optimization strategies are required. A hydroeconomic modelling approach is used to find 15 16 cost-optimal sustainable surface water and groundwater allocation strategies for a river basin, 17 given an arbitrary initial groundwater level in the aquifer. A simplified management problem 18 with conjunctive use of scarce surface water and groundwater under inflow and recharge 19 uncertainty is presented. Because of head-dependent groundwater pumping costs the 20 optimization problem is non-linear and non-convex, and a genetic algorithm is used to solve 21 the 1-step-ahead subproblems with the objective of minimizing the sum of immediate and 22 expected future costs. A real-world application in the water-scarce Ziya River Basin in 23 northern China is used to demonstrate the model capabilities. Persistent overdraft from the 24 groundwater aquifers on the North China Plain has caused declining groundwater levels. The model maps the marginal cost of water in different scenarios, and the minimum cost of ending 25 26 groundwater overdraft in the basin is estimated to be 5.58 billion CNY/year. The study shows 27 that it is cost-effective to slowly recover the groundwater aquifer to a level close to the surface while gradually lowering the groundwater value to the equilibrium at 2.15 CNY/m³. 28 29 The model can be used to guide decision makers to economic efficient long-term sustainable 30 of groundwater and surface water resources management.

31 **1** Introduction

32 Groundwater aquifers are of high economic importance around the world and often act as buffers in the water supply system during droughts (Tsur and Graham-Tomasi, 1991; Tsur, 33 34 1990). On the North China Plain, persistent groundwater overexploitation over the past decades has caused decline of the shallow and deep groundwater tables (Liu et al., 2001). The 35 36 immediate benefits of satisfying the water demands greatly exceed the costs of pumping. 37 which highlights the problem of the present self-regulating management. As the groundwater 38 resource is overexploited, the immediate benefits of the increased unsustainable supply have 39 to be traded off against the long term increase in pumping costs and reduced buffering capacity. Optimal allocation of the water resources should address coordinated use of the 40 water resources by considering the long term total costs while utilizing the groundwater as a 41 buffer. This is in line with the 2011 Chinese No. 1 Policy Document, which targets 42 43 improvement of the water use efficiency and reduction of water scarcity (CPC Central Committee and State Council, 2010). 44

Optimal management of conjunctive use of surface water and groundwater has been 45 46 addressed widely in the literature (e.g Booker et al., 2012; Burt, 1964; Knapp and Olson, 1995; Labadie, 2004; Noel and Howitt, 1982). While control-based methods, such as Model 47 Predictive Control (MPC, e.g. Morari and Lee, 1999; Mayne et al., 2000) and Reinforcement 48 Learning (RL, Lee and Labadie 2007), focus on deriving real-time optimal control policies, 49 50 this study will focus on planning oriented optimization techniques. Deterministic optimization 51 problems for a given time horizon allow a detailed representation of the groundwater system 52 using spatially distributed groundwater models (Andreu et al., 1996; Harou and Lund, 2008; Marques et al., 2006; Pulido-Velázquez et al., 2006). Stochasticity is commonly represented 53 54 in scenarios where a regression analysis is used to formulate operation rules, see e.g. the 55 Implicit Stochastic Optimization (ISO) approaches reviewed by Labadie (2004). Singh (2014) 56 reviewed the use of simulation-optimization (SO) modeling for conjunctive groundwater and 57 surface water use. In SO-based studies, efficient groundwater simulation models are used to 58 answer "what if"-questions while an optimization model is wrapped around the simulation model to find "what is best". Groundwater aquifers have been represented as simple 59 60 deterministic box or "bathtub" models (e.g. Cai et al., 2001; Riegels et al., 2013) and as spatially distributed models (e.g. Maddock, 1972; Siegfried et al., 2009) with stochasticity 61

62 (Reichard, 1995; Siegfried and Kinzelbach, 2006). While the results obtained from these63 methods are rich in detail, they yield only a single solution to the optimization problem.

Dynamic Programming (DP, Bellman 1957) based methods have been used extensively been 64 65 to demonstrate the dynamics of conjunctive groundwater - surface water use for both deterministic (e.g. Buras, 1963; Provencher and Burt, 1994; Yang et al., 2008) and stochastic 66 67 (SDP, e.g. Burt, 1964; Philbrick and Kitanidis, 1998; Provencher and Burt, 1994; Tsur and Graham-Tomasi, 1991) optimization problems. In DP-based methods, the original 68 69 optimization problem is decomposed into subproblems which are solved sequentially over 70 time. The entire decision space is thereby mapped, enabling use of the results as dynamic decision rules. However, the number of subproblems grows exponentially with the number of 71 72 state variables and this curse of dimensionality has frequently limited the use of DP and SDP 73 (Labadie, 2004; Provencher and Burt, 1994; Saad and Turgeon, 1988). Although it causes loss 74 of detail and inability to disaggregate the results, reservoir aggregation has been suggested as one solution strategy (Saad and Turgeon, 1988). 75

76 This study aims to answer the following two macro-scale decision support questions for 77 conjunctive groundwater and surface water management for the Ziya River Basin in North 78 China: 1) what are the minimum costs of ending groundwater overdraft? and 2) what is the 79 cost-efficient recovery strategy of the over-pumped aquifer? A hydroeconomic modeling 80 approach is used to identify the least-cost strategy to achieve sustainable groundwater 81 abstraction, defined as the long term average abstraction not exceeding the long term average 82 recharge. To overcome the management problem similar to Harou and Lund (2008) with 83 increased complexity caused by uncertain surface water runoff and groundwater recharge, the surface water reservoirs are aggregated. This is adequate at macro-scale (Davidsen et al., 84 85 2015) and allow use of dynamic programming based approaches. The cost minimization problem is solved with the water value method, a variant of SDP (Stage and Larsson, 1961; 86 87 Stedinger et al., 1984) which produces dynamic tables of marginal costs linked to states, 88 stages and water source. Head and rate dependent pumping costs introduce non-linearity in 89 the discrete subproblems. This nonlinearity is handled with a hybrid Genetic Algorithm (GA) 90 and Linear Programming (LP) method similar to that used by Cai et al. (2001), here applied in 91 a coupled groundwater-surface water management problem within an SDP framework.

92 2 Methods

93 **2.1 Study area**

Northern China and particularly the North China Plain (NCP) have experienced increasing water scarcity problems over the past 50 years due to population growth, economic development and reduced precipitation (Liu and Xia, 2004). The deficit in the water balance has historically been covered by overexploitation of the groundwater aquifer, causing a regional lowering of the groundwater table by up to 1 m/year (Zheng et al., 2010).

99 The Ziva River Basin, a part of the Hai River Basin, was selected as case study area (see 100 Figure 1). The upper basin is located in the Shanxi Province, while the lower basin is located in the Hebei Province on the NCP. The 52,300 km² basin has approximately 25 million 101 102 inhabitants (data from 2007, Bright et al., 2008), and severe water scarcity is causing multiple conflicts. Five major reservoirs with a combined storage capacity of 3.5 km³ are located in the 103 104 basin. While reservoir rule curves and flood control volumes can easily be accommodated, 105 policies applied in practical management today were not accessible for the case area. Instead 106 it is assumed that the full storage capacity can be managed flexibly without consideration of 107 storage reserved for flood protection or existing management rules. Incorporating flood 108 storage volumes will reduce the available storage and increase water scarcity in the long dry 109 season. In the present model setup, we therefore find the lower limit on water scarcity costs, 110 assuming that the entire storage capacity is available for storing water. Reservoir spills will 111 cause an economic loss, and the model tends to avoid spills by entering the rainy season with 112 a low reservoir storage level.

A previous hydroeconomic study of the Ziya River Basin was a traditional implementation of SDP on a single-reservoir system (surface water reservoir) and showed optimal water management, while disregarding dynamic groundwater storage and head-dependent groundwater pumping costs (Davidsen et al., 2015). Instead, the groundwater resource was included as a simple monthly upper allocation constraint.

In the present study, the groundwater resource is included as a dynamic aquifer box model with a storage capacity of 275 km³. The river basin has two aquifers (upstream and downstream) which are only connected by the river. Ideally, each aquifer should be modelled as a box model, but this extra state variable would be computationally challenging within the SDP framework. We therefore set up a box model for the downstream and most important

123 aguifer only and abstraction from the upstream aguifer is only bounded by an upper pumping 124 limit corresponding to the average monthly recharge. The box model for the downstream 125 aquifer is formulated as Infiltration + Storage = Pumping + Overflow. The groundwater 126 overflow is only used in extreme cases, where the total pumping and available storage is less 127 than the infiltration. The spills will go to the spill variable and leave the system, as baseflow to the rivers (unavailable for allocation). The aquifer is so heavily over-exploited that no 128 129 significant baseflow is being created or will be created in any foreseeable future. The box 130 model allows for more flexible management with large abstractions in dry years and increased 131 recharge in wet years. The groundwater aquifer can thereby be used to bridge longer drought 132 periods. Except from the groundwater box model, the conceptual model is identical to the one 133 used by Davidsen et al. (2015).

134 A conceptual sketch of the management problem is shown in Figure 2. The water users are 135 divided into groups of economic activities; irrigation agriculture, industrial and domestic water users. Ideally, each water user group should be characterized by flexible demand 136 curves, but due to poor data availability a constant water demand (m³) and a constant 137 curtailment cost of not meeting the demand were used for each group (see Table 1). The water 138 139 demands are assumed to be deterministic and decoupled from the stochastic runoff. This is a 140 reasonable assumption because the rainfall on the NCP normally occurs in the summer months, while irrigation water demands are concentrated in the dry spring. The irrigation 141 142 schedule is centrally planned and typically unchanged from year to year. The upstream (u) users have access to runoff and are restricted to an upper pumping limit X_{gw} corresponding to 143 144 the average monthly upstream recharge, while the downstream users (d) have access to 145 reservoir releases, water delivered through the South-to-North Water Transfer Project 146 (SNWTP) and groundwater from the downstream aquifer.

147 **2.2 Optimization model formulation**

An SDP formulation is used to find the expected value of storing an incremental amount of surface water or groundwater, given the month of the year, the available storage in surface and groundwater reservoirs and the inflow scenarios. The backward recursive equation calculates the sum of immediate and expected future costs for all combinations of discrete reservoir storage levels (states) and monthly time steps (stages). The immediate management costs (IC) arise from water supply and water curtailment, whereas the expected future costs 154 (EFC) are the optimal value function in t+1 weighed by the corresponding transition 155 probabilities. In the present setup, we decided to weigh the IC and EFC equally, but inclusion 156 of discount rates other than zero is possible. Because of the head and rate dependent 157 groundwater pumping costs, which will be described in detail later, the immediate cost 158 depends non-linearly on the decision variables. The objective is to minimize the total costs 159 over the planning period, given by the optimal value function $F_t^*(V_{gw,t}, V_{sw,t}, Q_{sw,t}^k)$ based on 160 the classical Bellman formulation:

161
$$F_{t}^{*}\left(V_{gw,t}, V_{sw,t}, Q_{sw,t}^{k}\right) = \min\left(IC\left(V_{gw,t}, V_{sw,t}, Q_{sw,t}^{k}\right) + \sum_{l=1}^{L}\left(p_{kl}F_{t+1}^{*}\left(V_{gw,t+1}, V_{sw,t+1}, Q_{sw,t+1}^{l}\right)\right)\right)$$
(1)

162 with *IC* being the immediate costs:

163
$$IC(V_{gw,t}, V_{sw,t}, Q_{sw,t}^{k}) = \sum_{m=1}^{M} (c_{sw} x_{sw} + c_{gw} x_{gw} + c_{SNWTP} x_{SNWTP} + c_{ct} x_{ct})_{m,t} - r_{sw,t} b_{hp}$$
(2)

164 subject to:

165
$$x_{sw,m,t} + x_{gw,m,t} + x_{SNWTP,m,t} + x_{ct,m,t} = dm_{m,t}$$
 (3)

166
$$V_{sw,t} + Q_{sw,t} - \sum_{u=1}^{U} x_{sw,u,t} - r_{sw,t} - s_{gw,t} = V_{gw,t+1}$$
(4)

167
$$r_{sw,t} + s_{sw,t} = \sum_{d=1}^{D} x_{sw,d,t} + q_{E,t}$$
(5)

168
$$V_{gw,t} + Q_{gw,t} - \sum_{d=1}^{D} x_{gw,d,t} - s_{gw,t} = V_{gw,t+1}$$
(6)

169
$$\sum_{u=1}^{U} x_{sw,u,t} \le Q_{sw,t}$$
 (7)

170
$$\sum_{u=1}^{U} x_{gw,u,t} \le X_{gw,t}$$
 (8)

171
$$r_{t} \leq R, \quad x_{sw,Bei} + x_{SNWTP,Bei} \leq Q_{SNWTP}, \quad q_{E,t} \geq Q_{E}, \quad V_{sw,t} \leq V_{\max,sw}, \quad V_{gw,t} \leq V_{\max,gw}$$
(9)

172
$$c_{gw} = f\left(V_{gw}, \sum_{d=1}^{D} x_{sw,d}\right)$$
 (10)

173 See Table 2 for nomenclature.

Eq. (3) is the water demand fulfillment constraint, i.e. the sum of water allocation and water curtailments equals the water demand of each user. Eq. (4) is the water balance of the

- 176 combined surface water reservoir, while Eq. (5) is the water balance of the reservoir releases. 177 A similar water balance for the dynamic groundwater aquifer follows in Eq. (6). The upstream 178 surface water allocations are constrained by the upstream runoff as shown in Eq. (7), while 179 the upstream groundwater allocations are constrained to a fixed sustainable monthly average 180 as shown in Eq. (8). In Eq. (9), the upper and lower hard constraints on the decision variables 181 are shown. Last, Eq. (10) is the marginal groundwater pumping cost, which depends on the 182 combined downstream groundwater allocations as described later.
- 183 A rainfall-runoff model based on the Budyko Framework (Budyko, 1958; Zhang et al., 2008) 184 has in a previous study been used to estimate the near-natural daily surface water runoff into 185 reservoirs (Davidsen et al., 2015). The resulting 51 years (1958-2008) of simulated daily runoff was aggregated to monthly runoff and normalized. A Markov chain, which describes 186 the runoff serial correlation between three flow classes defined as dry $(0 - 20^{\text{th}} \text{ percentile})$, 187 normal $(20^{th} - 80^{th} \text{ percentile})$, and wet $(80^{th} - 100^{th} \text{ percentile})$, was established and validated 188 189 to ensure second order stationarity (Davidsen et al., 2015; Loucks and van Beek, 2005). The 190 groundwater recharge is estimated from the precipitation data also used in the rainfall-runoff 191 model. The average monthly precipitation (mm/month) for each runoff class is calculated, and 192 a simple groundwater recharge coefficient of 17.5% of the precipitation (Wang et al., 2008) is 193 used.

194 The SDP loop is initiated with EFC set to zero and will propagate backward in time through 195 all the discrete system states as described in the objective function. For each discrete 196 combination of states, a cost minimization subproblem will be solved. A subproblem will have the discrete reservoir storage levels ($V_{gw,t}$ and $V_{sw,t}$) as initial conditions and reservoir 197 198 inflow is given by the present inflow class in the Markov chain The optimization algorithm 199 will search for the optimal solution, given the costs of the immediate management (water 200 allocations and water curtailments, including reservoir releases and groundwater pumping), 201 which have to be balanced against the expected future costs. As the SDP algorithm is 202 propagating backward in time, the future costs will be equal to the minimum total costs from 203 t+1, weighted by the Markov chain transition probabilities. The algorithm will continue 204 backward in time until equilibrium is reached, i.e. until the shadow prices (marginal value of storing water for future use) in two successive years remain constant. The SDP model is 205 206 developed in MATLAB (MathWorks Inc., 2013) and uses the fast cplexlp (IBM, 2013) to 207 solve the linear subproblems.

The sets of equilibrium shadow prices, referred to as the water value tables, can subsequently be used to guide optimal water resources management forward in time with unknown future runoff. In this study, the available historic runoff time series is used to demonstrate how the derived water value tables should be used in real time operation. The simulation will be initiated from different initial groundwater aquifer storage levels, thereby demonstrating which pricing policy should be used to bring the NCP back into a sustainable state.

214 **2.3 Dynamic groundwater aquifer**

The groundwater aquifer is represented as a simple box model (see Figure 2) with recharge and groundwater pumping determining the change in the stored volume of the aquifer (Eq. (6)). The pumping is associated with a pumping cost determined by the energy needed to lift the water from the groundwater table to the land surface (Eq. (10)):

219
$$P = (\rho g \Delta h) / \varepsilon \tag{11}$$

where *P* is the specific pump energy (J/m³), ρ is the density of water (kg/m³), *g* is the gravitational acceleration (m/s²), Δh is the head difference between groundwater table and land surface (m) and ε is the pump efficiency (-). The marginal pumping cost c_{gw} (CNY/m³) is found from the average electricity price c_{el} (CNY/Ws) in Northern China:

$$224 c_{gw} = c_{el}P (12)$$

Hence this cost will vary with the stored volume in the groundwater aquifer. The present electricity price structure in China is quite complex, with the users typically paying between 0.4 and 1 CNY/kWh depending on power source, province and consumer type (Li, 2012; Yu, 2011). In this study a fixed electricity price of 1 CNY/kWh is used. The immediate costs of supplying groundwater to a single user follow:

230
$$c_{gw,t}x_{gw,t} = \rho g \Delta h \varepsilon^{-1} c_{el} x_{gw,t}$$
(13)

where Δh is found as the mean depth from the land surface to the groundwater table (see Figure 2) between *t* and *t*+1 :

233
$$\Delta h = \Delta h_{top} + \left(V_{\max,gw} - \frac{V_{gw,t} + V_{gw,t+1}}{2} \right) S_y^{-1} A^{-1}$$
(14)

where Δh_{top} is the distance from the land surface to the top of the aquifer at full storage (m), S_Y is the specific yield (-) of the aquifer, and A is the area of the aquifer (m²). Here $V_{gw,t+1}$ is a decision variable, and once substituted into Eq. (13) it is clear that the problem becomesnon-linear.

In Eq. (14) the drawdown is assumed uniform over the entire aquifer. This simplification might be problematic as the local cone of depression around each well could contribute significantly to the pumping cost and thereby the optimal policy. Therefore, the steady state Thiem drawdown (Thiem, 1906) solution is used to estimate local drawdown at the pumping wells. Local drawdown is then added to Eq. (15) to estimate total required lift:

243
$$\Delta h_{Thiem} = \frac{Q_w}{2\pi T} \ln\left(\frac{r_{in}}{r_w}\right)$$
(15)

where Q_w is the pumping rate of each well (m³/month), T is the transmissivity (m²/month), 244 r_{in} is the radius of influence (m), and r_w is the distance from origin to the point of interest 245 (m), here the radius of the well. The transmissivity is based on a hydraulic conductivity of 246 1.3.10⁻⁶ m/s for silty loam (Qin et al., 2013). The hydraulic conductivity is lower than the 247 expected average for the NCP to provide a conservative estimate of the effect of drawdown. 248 249 Field interviews revealed that the wells typically reach no deeper than 200 m below surface, which results in a specific yield of 5%. The groundwater pumping Q_w is defined as the total 250 allocated groundwater within the stage (m³/month) and assumed evenly distributed to the 251 252 number of wells in the catchment:

253
$$Q_{w,t} = \frac{\sum_{d=1}^{D} x_{gw,d,t}}{n_w} = \frac{V_{gw,t} - V_{gw,t+1} + Q_{gw,t} - s_{gw,t}}{n_w}$$
(16)

where n_w is the number of wells in the downstream basin. The even pumping distribution is a 254 fair assumption, as field investigations showed that 1) the majority of the groundwater wells 255 256 are for irrigation, 2) the timing of irrigation, crop types and climate is homogeneous and 3) the groundwater wells have comparable capacities. Erlendsson (2014) estimated the well 257 density in the Ziya River Basin from Google Earth to be 16 wells/km². Assuming that the 258 wells are distributed evenly on a regular grid and that the radius of influence r_{in} is 500 m, 259 260 overlapping cones of depression from 8 surrounding wells are included in the calculation of 261 the local drawdown. This additional drawdown is included using the principle of 262 superposition as also applied by Erlendsson (2014).

263 **2.4** Solving non-linear and non-convex subproblems

264 With two reservoir state variables and a climate state variable, the number of discrete states is quickly limited by the curse of dimensionality. A very fine discretization of the groundwater 265 266 aquifer to allow discrete storage levels and decisions is computationally infeasible. A low 267 number of discrete states increases the discretization error, particularly if both the initial and the end storages $V_{gw,t+1}$ and $V_{sw,t+1}$ are kept discrete. The discrete volumes of the large aquifer 268 269 become much larger than the combined monthly demands, and storing all recharge will 270 therefore not be sufficient to recharge to a higher discrete storage level. Similarly, the 271 demands will be smaller than the discrete volumes, and pumping the remaining water to reach 272 a lower discrete level would also be infeasible. Allowing free end storage in each subproblem 273 will allow the model to pick e.g. the optimal groundwater recharge and pumping without a 274 requirement of meeting an exact discrete end state. With free surface water and groundwater 275 end storages, the future cost function has three dimensions (surface water storage, 276 groundwater storage and expected future costs). Pereira and Pinto (1991) used Benders' 277 decomposition approach, which employs piecewise linear approximations and requires 278 convexity. With head and rate dependent pumping costs and increasing electricity price, we 279 observed that the future cost function changes from strictly convex (very low electricity price) 280 to strictly concave (very high electricity price). At realistic electricity prices, we observed a mix of concave and convex shapes. An alternative is to use linear interpolation with defined 281 282 upper and lower bounds. However, with two state variables, interpolation between the future 283 cost points will yield a hyperplane in three dimensions, which complicates establishment of 284 boundary conditions for each plane.

285 Non-linear optimization problems can be solved with evolutionary search methods, a sub 286 division of global optimizers. A widely used group of evolutionary search methods are 287 genetic algorithms (GAs), which are found to be efficient tools for getting approximate 288 solutions to complex non-linear optimization problems (see, e.g., Goldberg, 1989; Reeves, 289 1997). GAs use a random search approach inspired by natural evolution and have been 290 applied to the field of water resources management by, e.g., Cai et al. (2001), McKinney and 291 Lin (1994) and Nicklow et al. (2010). Cai et al. (2001) used a combined GA and LP approach 292 to solve a highly non-linear surface water management problem. By fixing some of the 293 complicating decision variables, the remaining objective function became linear and thereby 294 solvable with LP. The GA was used to test combinations of the fixed parameters while

looking for the optimal solution. The combination yielded faster computation time than if theGA was used to estimate all the parameters.

297 A GA implemented in MATLAB is used to solve the cost minimization subproblems. This 298 GA function will initially generate a set of candidate solutions known as the *population*. Each 299 of the candidate solutions contains a set of decision variables (sampled within the decision 300 space), which will yield a feasible solution to the optimization problem. In MATLAB, a set of 301 options specifies: the population size, the stopping criteria (fitness limit, stall limit, function 302 tolerance and others), the crossover fraction, the elite count (number of top parents to be 303 guaranteed survival) and the generation function (how the initial population is generated). The options were adjusted to achieve maximum efficiency of the GA for the present 304 305 optimization problem.

306 The computation time for one single subproblem is orders of magnitude larger than solving a 307 simple LP. As the optimization problem became computationally heavier with increasing 308 number of decision variables, a hybrid version of GA and LP, similar to the method used by 309 Cai et al. (2001), was developed (see Figure 3). Decision variables that cause non-linearity are 310 identified and chosen by the GA. Once these complicating decision variables are chosen, the remaining objective function becomes linear and thereby solvable with LP. In the 311 312 optimization problem presented in Eq. (1), the non-linearity is caused by the head-dependent 313 pumping costs as explained in Eq. (13)-(14). Both the regional lowering of the groundwater 314 table and the Thiem local drawdown cones depend on the decision variable for the stored volume in $t+1, V_{gw,t+1}$. If $V_{gw,t+1}$ is pre-selected, the regional drawdown is given, and the 315 resulting groundwater pumping rate Q_w can be calculated from the water balance. The 316 317 groundwater pumping price is thereby also given, and the remaining optimization problem 318 becomes linear.

For a given combination of stages, discrete states and flow classes, the objective of the GA is to minimize the total costs, TC, with the free states $V_{gw,t+1}, V_{sw,t+1}$ being the decisions:

321
$$TC(V_{gw,t+1}, V_{sw,t+1}) = \min IC(V_{gw,t+1}, V_{sw,t+1}) + EFC(V_{gw,t+1}, V_{sw,t+1})$$
(17)

with *EFC* being the expected future costs. Given initial states and once the GA has chosen the end states, the immediate cost minimization problem becomes linear and hence solvable with LP (see Figure 3). The expected future costs are found by cubic interpolation of the 325 discrete neighboring future cost grid points in each dimension of the matrix. The GA 326 approaches the global optimum until a fitness limit criteria is met. The total costs are stored, 327 and the algorithm continues to the next state. To reduce the computation time, the outer loop 328 through the groundwater states is parallelized.

The performance of the GA-SDP model is compared to a fully deterministic DP, which finds the optimal solution given perfect knowledge about future inflows and groundwater recharge. The DP model uses the same algorithm as the SDP model and 1-dimensional state transition matrices with p = 1 between the deterministic monthly runoff data. For low storage capacity and long time scales, the effect of the end storage volume becomes negligible. Similar to the SDP model, the DP model was looped and run until the end of period condition does not affect the present management.

336 3 Results

Without any regulation or consideration of the expected future costs arising from over-337 338 exploitation of the groundwater aquifer, the water users will continue maximizing immediate 339 profits (producers) or utility (consumers). Because there are only electricity costs for 340 groundwater, the users will continue pumping groundwater until the marginal groundwater cost exceeds the curtailment costs. At 1 CNY/kWh the marginal cost of lifting groundwater 341 342 200 m (typical depth of wells observed in the study area) can be found with Eq. (13)-(14) to be 0.8 CNY/m³ and thereby less than the lowest curtailment cost at 2.3 CNY/m³. It requires 343 344 an electricity price higher than 2.8 CNY/kWh before the lowest-value user stops pumping 345 from 200 m below surface.

346 The backward recursive SDP algorithm was run with a looped annual dataset until 347 equilibrium water values, i.e. no inter-annual changes, were obtained. The water values 348 increase fastest during the first years, and after approximately 100 years the annual increases 349 become small. Due to the large storage capacity of the groundwater aquifer, equilibrium is 350 however not achieved until after 150-180 years. These marginal water values represent the 351 true values of storing a unit volume of water for later use, and vary with reservoir storage 352 levels, runoff flow class and time of the year. A sample of the resulting equilibrium water 353 value tables are presented in Figure 4. This figure shows the temporal variations of water 354 values as a function of one state variable, keeping the other state variable at a fixed value. The 355 state variables are fixed at empty, half full and full storage respectively. During the rainy 356 season from June to August, high precipitation rates reduce water scarcity, resulting in lower

357 surface water values. Because the groundwater storage capacity is much larger, increased 358 recharge can easily be stored for later use, and groundwater values are therefore not affected. 359 Addition of stream-aquifer interactions to the model is expected to affect this behavior, but 360 since the flow in rivers/canals in the case study area is small most of the year, and since most 361 areas are far from a river, it is a reasonable assumption to ignore these dynamics. The water 362 values after 1980 are clearly higher than in the period before 1980 due to increased water 363 scarcity caused by a reduction in the regional precipitation. In contrast, the groundwater value 364 tables are uniform, with variation only with groundwater storage. The detailed water value 365 tables are included as supplementary information.

366 We simulate management using the equilibrium water value tables as pricing policy and force 367 the system with 51 years of simulated historical runoff. Time series of the simulated 368 groundwater storage can be seen in Figure 5 for different initial storage scenarios. The groundwater aquifer approaches an equilibrium storage level around 260 km³ (95% full). If 369 370 the storage in the aquifer is below this level, the average recharge will exceed average 371 pumping until the equilibrium storage is reached. If the storage level is above equilibrium, 372 average pumping will exceed average recharge until equilibrium is reached. In Figure 6, the surface water and groundwater storages are shown for a situation with equilibrium 373 374 groundwater storage. In most years, the surface water storage falls below 1 km³, leaving space 375 in the reservoir for the rainy season. The potential high scarcity costs of facing a dry scenario 376 with an almost empty reservoir is avoided by pumping more groundwater. These additional 377 pumping costs seem to be exceeded by the benefits of minimizing spills in the rainy season. 378 To demonstrate the business-as-usual solution, the simulation model is run for a 20 year 379 period with the present water demands and curtailment costs and with a discount rate set to 380 infinity (= zero future costs). The resulting groundwater table is continuously decreasing as 381 shown in Figure 5.

In the simulated management runs, water will be allocated to the users up to a point where reductions in immediate cost are compensated by increases in expected future costs. The user's price, which can be applied in a marginal cost pricing (MCP) scheme, is the marginal value of the last unit of water allocated to the users. The user's price is the sum of the actual pumping cost (electricity used) and the additional marginal cost given by the equilibrium water value tables. In Figure 7, the user's prices for groundwater and surface water are shown for the 51 year simulation at and below the long term sustainable groundwater storage level. 389 When the groundwater storage level is close to equilibrium, the user's prices of groundwater 390 and surface water are equal during periods with water scarcity. In wet months with reduced 391 water scarcity, the model switches to surface water allocation only, and the groundwater 392 user's price is undefined (gaps in the time series in Figure 7). If the groundwater storage level 393 is below equilibrium, the groundwater user's price will be higher causing an increase in water 394 curtailments and increasing storage level as shown in Figure 5. Under these circumstances the 395 surface water user's price increases up to a point where the two prices meet. With an initial aquifer storage at one third of the aquifer capacity (100 km³), the groundwater value is 3 396 CNY/m^3 (see Figure 7). As the aquifer slowly recovers, the groundwater price decreases 397 398 gradually.

399 At the equilibrium groundwater storage level, the user's prices for groundwater is stable around 2.15 CNY/m³ as shown in Figure 7. This indicates curtailment of wheat agriculture in 400 the downstream Hebei Province, which has a willingness to pay of 2.12 CNY/m³ (see Table 401 402 1). The allocation pattern to this user is shown in Figure 8: the model switches between high 403 curtailment and high allocations, depending on water availability and storage in the reservoirs. 404 Groundwater allocations fluctuate between satisfying 0% and 80% of the demand. Inclusion 405 of the steady state Thiem drawdown cones in the optimization model increases the marginal 406 groundwater pumping cost with increased pumping rates. Groundwater allocations are 407 distributed more evenly over the months, which results in less local drawdown. The total 408 curtailments remain constant, while 1% of the total water abstraction is shifted from 409 groundwater to surface water, if the stationary Thiem drawdown is included. Inclusion of well 410 drawdown significantly changed the simulated management but resulted in only slightly 411 increased computation time.

412 The average total costs of the 51 years simulation for different scenarios can be seen in Table 3. The average reduction in the total costs, associated with the introduction of the SNWTP 413 414 canal can be used to estimate the expected marginal economic impact of the SNWTP water. 415 The minimum total costs after the SNWTP is put in operation are compared to the scenario 416 without the SNWTP (pre-2008) and divided by the allocated SNWTP water. The resulting 417 marginal value of the SNWTP water delivered from Shijiazhuang to Beijing (2008-2014 scenario) is 3.2 CNY/m³, while the SNWTP water from Yangtze River (post-2014 scenario) 418 reduces the total costs with 4.9 CNY/m³. Similarly, a comparison of the total costs for the 419

420 post-2014 scenarios shows a marginal increase of 0.91 CNY/m^3 as a consequence of 421 introducing a minimum in-stream flow constraint.

422 A local sensitivity analysis focused on the water demands and curtailment costs used directly 423 in the objective function (Eq. (1)) and the transmissivity used to estimate the local drawdown 424 (Eq. (14)). The uncertain input parameters were increased by 10% and the sensitivity 425 evaluated based on the simulation results. The resulting total costs can be seen in Table 3. The 426 benchmark DP run was run for the post-2014 scenario with Thiem drawdown and minimum 427 ecosystem flow constraint. The minimum total costs of this run is 8.46 $\cdot 10^9$ CNY/year. This is 428 1.3% lower than the equivalent SDP run (8.56 $\cdot 10^9$ CNY/year).

429 The minimum total costs were lowered from 10.50 billion CNY/year (Davidsen et al., 2015) 430 to 8.56 billion CNY/year (18% reduction) by allowing the groundwater aquifer to be utilized 431 as a buffer instead of a fixed monthly volume. This difference highlights the problem of 432 defining realistic boundaries to optimization problems and shows that simple hard constraints, 433 here fixed groundwater pumping limits, can highly limit the optimal decision space. With a 434 dynamic groundwater aquifer, the model can mitigate dry periods and stabilize the user's price of surface water as shown in Figure 7. Finally, policies like minimum in-stream 435 436 ecosystem flow constraints can be satisfied with less impact on the expensive users. The total 437 costs without restrictions on the groundwater pumping have been estimated to 2.98 billion 438 CNY/year (Davidsen et al., 2015). To end the groundwater overdraft in the basin, the present 439 study thus estimates a cost increase of 5.58 billion CNY/year, once the groundwater aquifer is 440 at equilibrium storage. The cost of recharging the aquifer from the present storage level below 441 the equilibrium is significantly higher. In Table 3, the LGW scenario shows that the average cost of sustainable management from an initial storage at 100 km³ (one third full) is 13.32 442 443 billion CNY/year.

From any initial groundwater reservoir storage level, the model brings the groundwater table to an equilibrium storage level at approximately 95% of the aquifer storage capacity. Only small variations in the aquifer storage level are observed after the storage level reaches equilibrium as shown in Figure 6. While addition of the Thiem stationary drawdown has only a small effect on total costs and total allocated water, it is clear from Figure 8 that the additional Thiem drawdown highly impacts the allocation pattern to some of the water users. High groundwater pumping rates result in larger local drawdown and thus in higher pumping 451 costs. This mechanism leads to a more uniform groundwater pumping strategy, which is452 clearly seen in Figure 8 and results in much more realistic management policy.

453 **4 Discussion**

This study presents a hydroeconomic optimization approach that provides macro-scale economic pricing policy in terms of water values for conjunctive surface water – groundwater management. The method was used to demonstrate how the water resources in the Ziya River Basin should be priced over time, to reach a sustainable situation at minimum cost. We believe that the presented modelling framework has great potential use as a robust decision support tool in real-time water management. However, a number of limitations and simplifications need to be discussed.

461 A first limitation of the approach is the high level of simplification needed. There are two 462 main reasons for the high level of simplification: Limited data availability and the limitations 463 of the SDP method. The curse of dimensionality limits the approach to 2-3 inter-linked 464 storage facilities and higher dimensional management problems will not be computationally 465 feasible with SDP today. This limit on the number of surface water reservoirs and groundwater aquifers requires a strongly simplified representation of the real world situation 466 467 in the optimization model. The simulation phase following the optimization is not limited to 468 the same extent, since only a single subproblem is solved at each stage. The water values 469 determined by the SDP scheme can thus be used to simulate management using a much more 470 spatially resolved model with a high number of users; this was not demonstrated in this study. 471 The advantage of SDP is that it provides a complete set of pricing policies that can be applied 472 in adaptive management, provided that the system can be simplified to a computationally 473 feasible level. An alternative approach known as stochastic dual dynamic programming 474 (SDDP, Pereira and Pinto, 1991; Pereira et al., 1998) has shown great potential for multi-475 reservoir river basin water management problems. Instead of sampling the entire decision 476 space with the same accuracy level, SDDP samples with a variable accuracy not pre-defined 477 in a grid, focusing the highest accuracy around the optimal solution. This variable accuracy 478 makes SDDP less suitable for adaptive management. Despite the highly simplified system 479 representation, we believe that the modeling framework provides interesting and non-trivial 480 insights, which are extremely valuable for water resources management on the NCP.

481 Computation time was a limitation in this study. Three factors increased the computational482 load of the optimization model: 1) inclusion of the groundwater state variable resulted in an

483 exponential growth of the number of subproblems; 2) the non-convexity handled by the 484 slower GA-LP formulation caused an increase in the computation time of 10-100 times a 485 single LP; and 3) the SDP algorithm needed to iterate through more than 200 years to reach 486 steady-state. A single scenario run required 4,000 CPU hours and was solved in two weeks 487 using 12 cores at the high performance cluster (HPC) at the Technical University of Denmark. This is 50,000 times more CPU hours than a single reservoir SDP model (Davidsen et al., 488 489 2015). Since the water value tables can be used offline in the decision making, this long 490 computation time can be accepted.

491 The long computation time made the use of, e.g., Monte Carlo-based uncertainty analysis infeasible. The local sensitivity analysis showed that a 10% increase in the curtailment costs 492 493 is returned as a 6.0% increase in the total costs, while a similar increase of the demands 494 generates a 2.1% increase in costs. The transmissivity can vary over many orders of 495 magnitude because it is a log-normally distributed variable. The sensitivity of log(T) is high: a 1.3% change of log(T) from the baseline value results in a 1.5% change in the cost. At the 496 497 same time, the simple system representation needed in SDP required assumptions of inflow 498 and storage discretization, aggregation of the surface water reservoirs, generalized estimates 499 of pumping cost and a lumped groundwater model which all contribute to the uncertainty. 500 Further, poor data availability for the case study area required some rough estimates of the 501 natural water availability, single-point demand curves and perfect correlation between rainfall 502 and groundwater recharge. The method-driven assumptions generally limit the decision 503 support to basin-scale, while the simple estimates caused by poor data availability contribute 504 to raising the general uncertainty of the model results. Given the computational challenges 505 and the diverse and significant uncertainties, the model results should be seen as a 506 demonstration of the model capabilities rather than precise cost estimates. Better estimates 507 will require access to a more comprehensive case dataset and involve a complete sensitivity 508 analysis.

509 Intuitively, one would expect the equilibrium groundwater storage level to be as close as 510 possible to full capacity, while still ensuring that any incoming groundwater recharge can be 511 stored. Finding the exact equilibrium groundwater storage level would require a very fine 512 storage discretization, which, given the size of the groundwater storage, is computationally 513 infeasible. Therefore the equilibrium groundwater storage level is subject to significant discretization errors. The long time steps (monthly) make the stationarity required for usingthe Thiem stationary drawdown method a realistic assumption.

516 The difference between total costs with SDP and with DP (perfect foresight) is small (1.3%). 517 Apart from Beijing, which has access to the SNWTP water, the remaining downstream users 518 have unlimited access to groundwater. The large downstream groundwater aquifer serves as a 519 buffer to the system and eliminates the economic consequences of a wrong decision. The 520 model almost empties the reservoir every year as shown in Figure 6, and wrong decisions are 521 not punished with curtailment of expensive users as observed by Davidsen et al. (2015). The 522 groundwater aquifer reduces the effect of wrong decisions by allowing the model to minimize 523 spills from the reservoir without significant economic impact of facing a dry period with an 524 empty reservoir. A dynamic groundwater aquifer thereby makes the decision support more 525 robust, since it is the timing and not the amount of curtailment being affected.

526 The derived equilibrium groundwater value tables in Figure 4 (and the supplementary detailed 527 water value tables) show that the groundwater values vary with groundwater storage 528 alone and are independent of time of the year, the inflow and recharge scenario and the 529 storage in the surface water reservoir. This finding is important for future work, as a 530 substitution of the groundwater values with a simpler cost function could greatly reduce the 531 number of states and thereby the computation time. The equilibrium groundwater price, i.e. 532 the groundwater values around the long term equilibrium groundwater storage, can possibly 533 be estimated from the total renewable water and the water demands ahead of the optimization, 534 but further work is required to test this. Further work should also address the effect of 535 discounting of the future costs on the equilibrium water value tables and the long term steady 536 state groundwater table. In the present model setup, the large groundwater aquifer storage 537 capacity forces the backward moving SDP algorithm to run through 200-250 model years, until the water values converge to the long term equilibrium. Another great improvement, 538 539 given the availability of the required data, would be to replace the constant water demands with elastic demand curves in the highly flexible GA-LP setup. 540

A significant impact of including groundwater as a dynamic aquifer is the more stable user's prices shown in Figure 7. The user's price of groundwater consists of two parts: the immediate groundwater pumping costs (electricity costs) and the expected future costs represented by the groundwater value for the last allocated unit of water. As the model is run to equilibrium, the user's prices converge towards the long term equilibrium at approximately 546 2.2 CNY/m³. The electricity price can be used as a policy tool to internalize the user's prices 547 of groundwater shown in Figure 7. Stable water user's prices will ease the implementation of 548 e.g. a MCP scheme, which is one of the available policy options to enforce long-term 549 sustainability of groundwater management.

550 **5 Conclusions**

551 This study describes development and application of a hydroeconomic approach to optimally 552 manage conjunctive use of groundwater and surface water. The model determines the water 553 allocation, reservoir operation and groundwater pumping that minimizes the long-term sum of 554 head and rate dependent groundwater pumping costs and water curtailment costs. The model 555 is used to quantify potential savings of joint water management of the Ziya River Basin in 556 Northern China, but the model can be applied to other basins as well. Estimates of natural 557 runoff, groundwater recharge, water demands and marginal user curtailment costs are cast 558 into a SDP-based optimization framework. Regional and Thiem stationary drawdown is used 559 to estimate rate and head dependent marginal groundwater pumping costs. The resulting 560 optimization subproblems become nonlinear and non-convex and are solved with a hybrid 561 GA-LP setup. A central outcome from the SDP framework is tables of shadow prices of 562 surface and groundwater for any combination of time, inflow class and reservoir storage. 563 These tables represent a complete set of pricing policies for any combination of system states 564 and can be used to guide real-time water management. Despite a significant computational 565 demand to extract the water value tables, the method provides a suitable approach for basin-566 scale decision support for conjunctive groundwater and surface water management.

567 The model provides useful insight to basin-scale scarcity-driven tradeoffs. The model outputs 568 time series of optimal reservoir storage, groundwater pumping, water allocation and the marginal economic value of the water resources at each time step. The model is used to derive 569 570 a pricing policy to bring the overexploited groundwater aquifer back to a long-term 571 sustainable state. The economic efficient recovery policy is found by trading off the 572 immediate costs of water scarcity with the long term additional costs of a large groundwater 573 head. From an initial storage at one third of the aquifer capacity, the average costs of ending 574 groundwater overdraft are estimated to be 13.32 billion CNY/year. The long-term cost-575 effective reservoir policy is to slowly recover the groundwater aquifer to a level close to the surface by gradually lowering the groundwater value from an initial level of 3 CNY/m³. Once 576 at this sustainable state, the groundwater values are almost constant at 2.15 CNY/m³ which 577

578 suggests that wheat agriculture should generally be curtailed under periods with water 579 scarcity. The dynamic groundwater aquifer serves as a buffer to the system and is used to 580 bridge the water resources to multiple years. The average annual total costs are reduced with 581 18% to 8.56 billion CNY compared to a simpler formulation with fixed monthly pumping 582 limits. The stable user's prices are suitable to guide a policy scheme based on water prices 583 and the method has great potential as basin-scale decision support tool in the context of the 584 China No. 1 Policy Document.

585 6 Acknowledgements

586 S. Liu and X. Mo were supported by the grant of the Natural Science Foundation of China

587 grants (31171451, 41471026). The authors thank the numerous farmers and water managers

588 in the Ziya River Basin for sharing their experiences; L. S. Andersen from the China-EU

589 Water Platform for sharing his strong willingness to assist with his expert insight from China;

- and K. N. Marker and L. B. Erlendsson for their extensive work on a related approach early in
- the development of the presented optimization framework.

592 **7 References**

Andreu, J., Capilla, J. and Sanchís, E.: AQUATOOL, a generalized decision-support system
for water-resources planning and operational management, J. Hydrol., 177, 269–291 [online]
Available from: http://www.sciencedirect.com/science/article/pii/002216949502963X
(Accessed 16 July 2014), 1996.

- Bellman, R. E.: Dynamic Programming, Princeton University Press, Princeton, New Jersey.,1957.
- Berkoff, J.: China: The South-North Water Transfer Project is it justified ?, Water Policy,
 5, 1–28, 2003.
- 601 Booker, J. F., Howitt, R. E., Michelsen, A. M. and Young, R. A.: Economics and the 602 modeling of water resources and policies, Nat. Resour. Model., 25(1), 168–218 [online]
- Available from: http://onlinelibrary.wiley.com/doi/10.1111/j.1939-7445.2011.00105.x/full
 (Accessed 7 March 2015), 2012.
- 605 Bright, E. A., Coleman, P. R., King, A. L. and Rose, A. N.: LandScan 2007, [online] 606 Available from: http://www.ornl.gov/landscan/, 2008.
- Budyko, M.: The heat balance of the Earth's surface, US Department of Commerce,Washington., 1958.
- Buras, N.: Conjunctive Operation of Dams and Aquifers, J. Hydraul. Div., 89(6), 111–131
- 610 [online] Available from: http://cedb.asce.org/cgi/WWWdisplay.cgi?12902 (Accessed 30
- 611 November 2015), 1963.
- 612 Burt, O. R.: Optimal resource use over time with an application to ground water, Manage. 613 Sci., 11(1), 80–93, 1964.

- 614 Cai, X., McKinney, D. C. and Lasdon, L. S.: Solving nonlinear water management models
- 615 using a combined genetic algorithm and linear programming approach, Adv. Water Resour.,
- 616 24(6), 667–676, doi:10.1016/S0309-1708(00)00069-5, 2001.
- 617 CPC Central Committee and State Council: No. 1 Central Document for 2011, Decision from
- 618 the CPC Central Committee and the State Council on Accelerating Water Conservancy 619 Reform and Development, [online] Available from:
- 619 Reform and Development, [online] Available from: 620 http://english.agri.gov.cn/hottopics/cpc/201301/t20130115 9544.htm (Accessed 15 May
- 621 2015), 2010. (Accessed 15 May
- 622 Davidsen, C., Pereira-Cardenal, S. J., Liu, S., Mo, X., Rosbjerg, D. and Bauer-Gottwein, P.:
- Using stochastic dynamic programming to support water resources management in the Ziya
 River basin, J. Water Resour. Plan. Manag., 141(17), doi:10.1061/(ASCE)WR.19435452.0000482, 2015.
- Deng, X.-P., Shan, L., Zhang, H. and Turner, N. C.: Improving agricultural water use efficiency in arid and semiarid areas of China, Agric. Water Manag., 80, 23–40, doi:10.1016/j.agwat.2005.07.021, 2006.
- 629 Erlendsson, L. B.: Impacts of local drawdown on the optimal conjunctive use of groundwater
- and surface water resources in the Ziya River basin, China. Thesis, B.Sc. in engineering,
 Technical University of Denmark., 2014.
- Goldberg, D. E.: Gentic Algorithms in Search, Optimization, and Machine Learning,
 Addison-Wesley Publishing Company, Inc., 1989.
- 634 Google Inc.: Google Earth, (version 7.1.2.2041), 2013.
- Harou, J. J. and Lund, J. R.: Ending groundwater overdraft in hydrologic-economic systems,
 Hydrogeol. J., 16(6), 1039–1055, doi:10.1007/s10040-008-0300-7, 2008.
- Honge, M.: N. China drought triggers water disputes, GOV.cn, Chinese Gov. Off. Web Portal
 [online] Available from: http://english.gov.cn/2006-05/24/content 290068.htm, 2006.
- 639 IBM: ILOG CPLEX Optimization Studio v. 12.4, 2013.
- 640 Ivanova, N.: Off the Deep End Beijing's W ater Demand Outpaces Supply Despite
- 641 Conservation, Recycling, and Imports, Circ. Blue [online] Available from:
- http://www.circleofblue.org/waternews/2011/world/off-the-deep-end-beijings-water-demand outnumbers-supply-despite-conservation-recycling-and-imports/, 2011.
- Knapp, K. C. and Olson, L. J.: The Economics of Conjunctive Groundwater Management
 with Stochastic Surface Supplies, J. Environ. Econ. Manage., 28(3), 340–356,
 doi:10.1006/jeem.1995.1022, 1995.
- 647 Labadie, J.: Optimal operation of multireservoir systems: state-of-the-art review, J. Water 648 Resour. Plan. Manag., 130(2), 93-111 [online] Available from: 649 http://ascelibrary.org/doi/abs/10.1061/(ASCE)0733-9496(2004)130:2(93) 14 (Accessed 650 March 2015), 2004.
- Lee, J.-H. and Labadie, J. W.: Stochastic optimization of multireservoir systems via reinforcement learning, Water Resour. Res., 43(11), n/a–n/a, doi:10.1029/2006WR005627, 2007.
- Li, V.: Tiered power bill debated, Shenzhen Dly., 17th May, 1 [online] Available from:
 http://szdaily.sznews.com/html/2012-05/17/content_2046027.htm (Accessed 5 August 2014),

- 656 2012.
- 657 Liu, C. and Xia, J.: Water problems and hydrological research in the Yellow River and the
- Huai and Hai River basins of China, Hydrol. Process., 18, 2197–2210, doi:10.1002/hyp.5524,
 2004.
- Liu, C., Yu, J. and Kendy, E.: Groundwater Exploitation and Its Impact on the Environment in the North China Plain, Water Int., 26(2), 265–272, 2001.
- Loucks, D. P. and van Beek, E.: Water Resources Systems Planning and Management andApplications, UNESCO PUBLISHING., 2005.
- Maddock, T.: Algebraic technological function from a simulation model, Water Resour. Res.,
 8(1), 129–134, doi:10.1029/WR008i001p00129, 1972.
- 666 Marques, G. F., Lund, J. R., Leu, M. R., Jenkins, M., Howitt, R., Harter, T., Hatchett, S.,
- Ruud, N. and Burke, S.: Economically Driven Simulation of Regional Water Systems: FriantKern, California, J. Water Resour. Plan. Manag., 132(6), 468–479, doi:10.1061/(ASCE)07339496(2006)132:6(468), 2006.
- MathWorks Inc.: MATLAB (R2013a), v. 8.1.0.604, including the Optimization Toolbox.
 Natick, Massachusetts, 2013.
- Mayne, D. Q., Rawlings, J. B., Rao, C. V. and Scokaert, P. O. M.: Constrained model
 predictive control: Stability and optimality, Automatica, 36(6), 789–814, doi:10.1016/S00051098(99)00214-9, 2000.
- 675 McKinney, D. C. and Lin, M.-D.: Genetic algorithm solution of groundwater management 676 models, Water Resour. Res., 30(6), 1897–1906, doi:10.1029/94WR00554, 1994.
- Moiwo, J. P., Yang, Y., Li, H., Han, S. and Hu, Y.: Comparison of GRACE with in situ
 hydrological measurement data shows storage depletion in Hai River basin, Northern China,
 Water South Africa, 35(5), 663–670 [online] Available from:
 http://www.scielo.org.za/pdf/wsa/v35n5/a15v35n5.pdf, 2010.
- Morari, M. and Lee, J. H.: Model predictive control : past, present and future, Comput. Chem.
 Eng., 23(4-5), 667–682, 1999.
- National Bureau of Statistics of China: Statistical Yearbook of the Republic of China 2011,
 The Chinese Statistical Association. [online] Available from:
 http://www.stats.gov.cn/tjsj/ndsj/2011/indexeh.htm, 2011.
- NGCC: Shapefile with provincial boundaries in China, Natl. Geomatics Cent. China, 1
 Baishengcun, Zizhuyuan, Beijing, China, 100044, 2009.
- 688 Nicklow, J., Reed, P., Savic, D., Dessalegne, T., Harrell, L., Chan-Hilton, A., Karamouz, M.,
- 689 Minsker, B., Ostfeld, A., Singh, A. and Zechman, E.: State of the Art for Genetic Algorithms
- and Beyond in Water Resources Planning and Management, J. Water Resour. Plan. Manag.,
 136(4), 412–432, doi:10.1061/(ASCE)WR.1943-5452.0000053, 2010.
- Noel, J. E. and Howitt, R. E.: Conjunctive multibasin management: An optimal control approach, Water Resour. Res., 18(4), 753–763, doi:10.1029/WR018i004p00753, 1982.
- Pereira, M., Campodónico, N. and Kelman, R.: Long-term Hydro Scheduling based on
 Stochastic Models, EPSOM'98, Zurich, 1–22 [online] Available from: http://www.psrinc.com/psr/download/papers/pereira epsom98.pdf, 1998.

- 697 Pereira, M. V. F. and Pinto, L. M. V. G.: Multi-stage stochastic optimization applied to 698 energy planning, Math. Program., 52, 359–375, 1991.
- Philbrick, C. R. and Kitanidis, P. K.: Optimal conjunctive-use operations and plans, Water
 Resour. Res., 34(5), 1307–1316, doi:10.1029/98WR00258, 1998.
- 701 Provencher, B. and Burt, O.: Approximating the optimal groundwater pumping policy in a 702 multiaquifer stochastic conjunctive use setting, Water Resour. Res., 30(3), 833–843,
- 703 doi:10.1029/93WR02683, 1994.
- Pulido-Velázquez, M., Andreu, J. and Sahuquillo, A.: Economic optimization of conjunctive use of surface water and groundwater at the basin scale, J. Water Resour. Plan. Manag.,
 132(6), 454–467 [online] Available from: http://ascelibrary.org/doi/abs/10.1061/(ASCE)0733-9496(2006)132:6(454) (Accessed 10 July 2014), 2006.
- 709 Qin, H., Cao, G., Kristensen, M., Refsgaard, J. C., Rasmussen, M. O., He, X., Liu, J., Shu, Y.
- and Zheng, C.: Integrated hydrological modeling of the North China Plain and implications
- 711 for sustainable water management, Hydrol. Earth Syst. Sci., 17(10), 3759–3778, 712 doi:10.5194/hess-17-3759-2013, 2013.
- Reeves, C. R.: Feature Article—Genetic Algorithms for the Operations Researcher,
 INFORMS J. Comput., 9(3), 231–250, doi:10.1287/ijoc.9.3.231, 1997.
- Reichard, E. G.: Groundwater–Surface Water Management With Stochastic Surface Water
 Supplies: A Simulation Optimization Approach, Water Resour. Res., 31(11), 2845–2865,
 doi:10.1029/95WR02328, 1995.
- 718 Riegels, N., Pulido-Velazquez, M., Doulgeris, C., Sturm, V., Jensen, R., Møller, F. and
- 719 Bauer-Gottwein, P.: Systems Analysis Approach to the Design of Efficient Water Pricing
- Policies under the EU Water Framework Directive, J. Water Resour. Plan. Manag., 139(5),
- 721 574–582, doi:10.1061/(ASCE)WR.1943-5452.0000284, 2013.
- Saad, M. and Turgeon, A.: Application of principal component analysis to long-term reservoir
 management, Water Resour. Res., 24(7), 907–912, doi:10.1029/WR024i007p00907, 1988.
- Siegfried, T., Bleuler, S., Laumanns, M., Zitzler, E. and Kinzelbach, W.: Multiobjective
 Groundwater Management Using Evolutionary Algorithms, IEEE Trans. Evol. Comput.,
 13(2), 229–242, doi:10.1109/TEVC.2008.923391, 2009.
- Siegfried, T. and Kinzelbach, W.: A multiobjective discrete stochastic optimization approach
 to shared aquifer management: Methodology and application, Water Resour. Res., 42(2), n/a–
 n/a, doi:10.1029/2005WR004321, 2006.
- Singh, A.: Simulation–optimization modeling for conjunctive water use management, Agric.
 Water Manag., 141, 23–29, doi:10.1016/j.agwat.2014.04.003, 2014.
- Stage, S. and Larsson, Y.: Incremental Cost of Water Power, Power Appar. Syst. Part
 III.Transactions Am. Inst. Electr. Eng., 80(3), 361–364, 1961.
- Stedinger, J. R., Sule, B. F. and Loucks, D. P.: Stochastic dynamic programming models for
 reservoir operation optimization, Water Resour. Res., 20(11), 1499–1505,
 doi:10.1029/WR020i011p01499, 1984.
- 737The People's Government of Hebei Province: Water diversion project will benefit 500 million738people,[online]Availablefrom: http://english.hebei.gov.cn/2012-

- 739 12/27/content_16064269.htm, 2012.
- 740 Thiem, G.: Hydrologische Methoden, Gebhardt, Leipzig, 56., 1906.
- Tsur, Y.: The stabilization role of groundwater when surface water supplies are uncertain: The
 implications for groundwater development, Water Resour. Res., 26(5), 811–818,
 doi:10.1029/WR026i005p00811, 1990.
- Tsur, Y. and Graham-Tomasi, T.: The buffer value of groundwater with stochastic surface
 water supplies, J. Environ. Econ. Manage., 21(3), 201–224, doi:10.1016/00950696(91)90027-G, 1991.
- 747 USDA Foreign Agricultural Service: Grain and Feed Annual 2012, Peoples Republic of748 China, GAIN Rep. Number CH12022, 2012.
- USGS: Shuttle Radar Topography Mission, 1 Arc Second scenes, Unfilled Unfinished 2.0,
 Univ. Maryland, Coll. Park. Maryl., 2004.
- USGS: Eurasia land cover characteristics database version 2.0, USGS land use/land cover
 scheme, United States Geological Survey, [online] Available from:
 http://edc2.usgs.gov/glcc/tablambert euras as.php, 2013.
- Wang, B., Jin, M., Nimmo, J. R., Yang, L. and Wang, W.: Estimating groundwater recharge
 in Hebei Plain, China under varying land use practices using tritium and bromide tracers, J.
 Hydrol., 356(1-2), 209–222, doi:10.1016/j.jhydrol.2008.04.011, 2008.
- World Bank: Agenda for Water Sector Strategy for North China, Volume 2, Main Report,
 Report No. 22040-CHA CHINA. [online] Available from:
 http://citeseerx.ist.psu.edu/viewdoc/download;jsessionid=651D389F1C576013361B5781FBC
 F78C3?doi=10.1.1.99.9800&rep=rep1&type=pdf, 2001.
- Yang, C.-C., Chang, L.-C., Chen, C.-S. and Yeh, M.-S.: Multi-objective Planning for
 Conjunctive Use of Surface and Subsurface Water Using Genetic Algorithm and Dynamics
 Programming, Water Resour. Manag., 23(3), 417–437, doi:10.1007/s11269-008-9281-5,
 2008.
- Yu, H.: Shanxi to raise electricity price, Chinadaily [online] Available from:
 http://www.chinadaily.com.cn/business/2011-04/15/content_12335703.htm (Accessed 5
 August 2014), 2011.
- Zhang, L., Potter, N., Hickel, K., Zhang, Y. and Shao, Q.: Water balance modeling over
 variable time scales based on the Budyko framework–Model development and testing, J.
 Hydrol. 260(1.4), 117, 121, doi:10.1016/j.ibudrol.2008.07.021, 2008
- 770 Hydrol., 360(1-4), 117–131, doi:10.1016/j.jhydrol.2008.07.021, 2008.
- 771 Zheng, C., Liu, J., Cao, G., Kendy, E., Wang, H. and Jia, Y.: Can China Cope with Its Water
- 772 Crisis? Perspectives from the North China Plain, Groundwater, 48(3), 350–354 [online]
- 773 Available from: http://dx.doi.org/10.1111/j.1745-6584.2010.00695_3.x, 2010.

Table 1: Annual water demands and curtailment costs for the users in the Ziya River Basin. 775

776 Based on the dataset from Davidsen et al. (2015).

	Upstream	Downstream	
Water demands (10 ⁶ m ³ /year)			
Industries	539	543	а
Domestic	223	864	b
Maize	569	1,522	с
Wheat	-	6,089	c
Beijing	-	1,000	d
Ecosystems	-	100	e
Total	1,331	10,119	
Curtailment costs (CNY/m ³)			
Industries	5.3	5.3	f
Domestic	3.2	3.2	f
Maize	1.8	2.8	g
Wheat	-	2.1	g
Beijing	-	5.5	h

^aDemands scaled with area, (Berkoff, 2003; Moiwo et al., 2010; World Bank, 2001)

^bBased on daily water demand (National Bureau of Statistics of China, 2011) scaled with the 2007 population from Landscan (Bright et al., 2008)

^cBased on the land cover (USGS, 2013) and irrigation practices collected in the field. The wheat irrigation demand is evenly distributed in March, April, May and June. Maize is irrigated in July.

^dBased on plan by The People's Government of Hebei Province (2012), (Ivanova, 2011)

^eEstimated deficit in the Baiyangdian Lake (Honge, 2006)

^fEstimate by World Bank (2001)

777 778 779 780 781 782 783 784 785 786 787 ^gBased on the water use efficiency (Deng et al., 2006) and producers' prices (USDA Foreign Agricultural Service, 2012)

^hEstimate by Berkoff (2003)

789	Table 2: 1	Nomenclature.
790	F_t^*	optimal value function in stage t (2005 Chinese Yuan, CNY)
791	$V_{gw,t}$	stored volume in the groundwater aquifer, decision variable (m ³)
792	$V_{sw,t}$	stored volume in the surface water reservoir, decision variable (m ³)
793	$V_{\max,sw}$	upper storage capacity, surface water reservoir (m ³)
794	$V_{\max,gw}$	upper storage capacity, groundwater aquifer (m ³)
795	$Q_{sw,t}$	river runoff upstream reservoirs, stochastic variable (m ³ /month)
796	$Q_{gw,t}$	groundwater recharge, assumed to be perfectly correlated with $Q_{sw,t}$ (m ³ /month)
797	т	indicates the M water users
798	gw	groundwater
799	SW	surface water
800	ct	water curtailments
801	x	allocated volume, decision variable (m ³ /month)
802	С	marginal costs (CNY/m ³). The costs are all constants, except for c_{gw} which is
803		correlated to the specific pump energy. See Eq. (11)-(16)
804	r_t	reservoir releases through hydropower turbines, decision variable (m ³ /month)
805	R	upper surface water reservoir turbine capacity (m ³ /month)
806	$S_{_{SW}}$	reservoir releases exceeding R, decision variable (m^3 /month)
807	$b_{_{hp}}$	marginal hydropower benefits (CNY/m ³)
808	k	indexes the K inflow classes in stage t
809	l	indexes the L inflow classes in $t+1$
810	$p_{_{kl}}$	transition probability from k to l
811	dm_m	water demand for user $m (m^3/month)$
812	и	indexes the U upstream users
813	d	indexes the D downstream users
814	S_{gw}	spills from aquifer when $V_{g_{w,t}} + Q_{s_{w,t}} - x_{g_{w,t}} > V_{\max,s_w}$ (m ³ /month)
815	X_{gw}	maximum monthly groundwater pumping in the upstream basin (m ³ /month)
816	$q_{E,t}$	unused surface water available to ecosystems, decision variable (m ³ /month)
817	$Q_{\scriptscriptstyle E}$	minimum in-stream ecosystem flow constraint (m ³ /month)
818	Bei	Beijing user
819	$Q_{\scriptscriptstyle SNWTP}$, maximum capacity of the SNWTP canal (m ³ /month)
820		

- 821 Table 3: Average minimum total costs (TC) and hydropower benefits (HP) over the 51 year
- 822 planning period for different scenario runs. SNWTP scenarios: pre 2008 = before the canal,
- 823 2008 2014 = canal from Shijiazhuang to Beijing, post 2014 = canal from Yangtze River to
- 824 Beijing. Scenarios: LGW is initial groundwater storage at 100 km³ (all other scenarios are
- 825 initiated at equilibrium groundwater storage); **dm** is 10 % higher water demands; **ct** is 10%
- 826 higher curtailment costs ; **T** is 10% higher transmissivity; **TD** is Thiem steady state
- 827 <u>drawdown; E is minimum ecosystem flow constraint;</u> "+" is active and "-" is inactive.

SNWTP scenario	Scenario settings			TC SDP	HP SDP
	Special run	TD	Е	10 ⁹ CNY/y	10 ⁶ CNY/y
pre-2008	-	+	+	14.87	103.6
2008-2014	-	+	+	11.69	103.5
post-2014	-	-	-	8.43	103.5
post-2014	-	+	-	8.47	103.6
post-2014	-	+	+	8.56	104.3
post-2014	LGW	+	+	13.32	99.2
post-2014	Т	+	+	8.69	103.5
post-2014	dm	+	+	8.74	103.3
post-2014	ct	+	+	9.08	103.1

829



831

Figure 1: The Ziya River Basin. Watershed and rivers automatically delineated from a digital
elevation map (USGS, 2004) and manually verified and corrected with Google Earth (Google
Inc., 2013). The SNWTP routes (Central and Eastern) were sketched in Google Earth and

verified with field observations. Provincial boundaries from (NGCC, 2009).



Figure 2: Conceptual sketch of the Ziya River Basin management problem with water users located upstream (u) and downstream (d) the surface water reservoir. Allocation decision variables are indicated for surface water (blue), SNWTP water (green) and groundwater (orange). A conceptual sketch of the downstream dynamic aquifer is included and show how the total lift (Δ h) is composed of the top layer + the regional groundwater lowering + the local Thiem steady state groundwater drawdown.

Load data for all stages for all runoff flow classes for all surface water states for all groundwater states Upper and lower bounds for GA Generate initial population $(V_{gw,t+1}, V_{sw,t+1})$ Calculate immediate costs (LP) Interpolate future costs New generation Calculate total costs Mutation Calculate fitness Crossover ↓ no Stopping critera met? yes Store total costs next 847 848 Figure 3: SDP optimization algorithm design. 849 850

846



Figure 4: Temporal changes of the water values (CNY/m³) for the climate period before 1980. The marginal water value is the true value of storing a unit volume of water for later use and varies with reservoir storage levels, runoff flow class and time of the year. a) Surface water values at fixed [0%, 80%, 100%] groundwater aquifer storage. b) Groundwater values over time at fixed [0%, 50%, 100%] surface reservoir. The reservoir storage is shown from E (empty) to F (full).

852



Figure 5: Simulated groundwater aquifer storage levels for 51 years of historical runoff with different initial groundwater tables (0, 100, 200, 258 and 275 km³). The perfect foresight DP and management without consideration of the future (FC = 0) are also shown.



Figure 6: Simulated storage levels in the surface water reservoir and the groundwater aquiferat equilibrium groundwater storage.



Figure 7: User's price for groundwater and surface water through for a 51 year simulation based on simulated historical runoff for two initial groundwater storages. P = user's price. M1 = results for a single surface water reservoir with a constant groundwater costs (Davidsen et al., 2015). M2 = results from the presented model framework with an additional dynamic groundwater aquifer. The user's price for groundwater in M2 is the immediate pumping costs added the marginal costs from the water value tables.



880

Figure 8: Composition of allocations and curtailments to wheat agriculture in the Hebei Province for the months March, April, May and June through 51 years simulation from an initial groundwater storage at equilibrium (258km³). The results are shown for a simple drawdown model with uniform regional lowering of the groundwater table, and a more realistic drawdown model, which includes the stationary Thiem local drawdown cones.