

1 Response to Reviewer

2 We would like to thank the reviewer of the paper "Regime shifts in Annual Maxima Rainfall  
3 across Australia– Implications for Intensity-Frequency-Duration (IFD) relationships". We are  
4 particularly pleased with the positive comments provided on the revised version of this  
5 manuscript. We have considered the Reviewers' comments and provided descriptions of  
6 how each comment will be addressed in the revised manuscript below:

7 Comment 1:

8 *Line 233: I hope that the authors should clarify the version of 'Australian Rainfall and Runoff*  
9 *(AR&R)' because there was no mention of the AR&R 1999 in Introduction and AR&R 1999*  
10 *suddenly appeared in line 233, I was really confused with other versions of AR&R. It should*  
11 *be explained the AR&R 1999 and the relation between different versions in Introduction.*

12 Response: The 1987 AR&R edition was republished in book form in 1999. With only the  
13 chapter on the estimation of extreme to large floods updated. This has been clarified in the  
14 revised manuscript.

15 Comment 2:

16 *Line 378: The authors considered a simple bootstrap procedure suggested by the referee #1.*  
17 *However, the authors did a repetition number of 100 times. I think that it is too small in the*  
18 *bootstrap resampling method. As the referee #1 said in the comments, I think that more*  
19 *repetition in resampling should be carried out since a small number of repetition causes*  
20 *large sampling error. If more repetition, the range of percent difference in rainfall intensity*  
21 *and the return period with zero crossing may be changed.*

22 Response: While we agree that repeating the bootstrap procedure additional times may  
23 help to further quantify the uncertainty we feel that resampling 100 times is sufficient to  
24 represent the effects of sampling and parameter estimation uncertainties under the hypothesis

25 of the existence of two different regimes. Indeed Reviewer 1 who originally suggested the  
26 procedure was happy with our method and results.

27 Comment 3:

28 *In Fig. 7, it would be better to provide the differences between rainfall intensities for two*  
29 *climate phases through resampling method for Melbourne and Brisbane. If the results of*  
30 *these two stations are provided in Fig. 7, the discussion and conclusions would be more*  
31 *reasonable.*

32 Response: The reason that Melbourne and Brisbane are not included in Fig 7 is that the IPO  
33 positive and negative rainfall distributions were found not to be significantly different based  
34 on the KS test for all durations, whereas the distributions were significantly different for  
35 Sydney rainfall. Therefore the Sydney station was chosen to further analyse the impact of  
36 regime shifts on the IFD estimates (and associated bootstrap test). We intend to extend the  
37 study to look at non-IPO related regime shifts at other stations around Australia but this is  
38 beyond the scope of the current paper.

39 Comment 4:

40 *In future research, it is needed to consider the non-stationary models and the return period*  
41 *definitions (the number of exceedance event and the waiting time in Salas and Obeysekera*  
42 *(2013)) as suggested by referee*

43 Response:

44 Thank you. We agree with this comment and this will be investigated as part of our ongoing  
45 research.

46 All minor comments have been corrected in the revised paper.

47 **Regime shifts in Annual Maxima Rainfall across Australia– Implications**  
48 **for Intensity-Frequency-Duration (IFD) relationships**

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66 **Abstract**

67 Rainfall Intensity-Frequency-Duration (IFD) relationships are commonly required for the  
68 design and planning of water supply and management systems around the world. Currently  
69 IFD information is based on the ‘stationary climate assumption’ - that weather at any point in  
70 time will vary randomly and that the underlying climate statistics (including both averages  
71 and extremes) will remain constant irrespective of the period of record. However, the validity  
72 of this assumption has been questioned over the last 15 years, particularly in Australia,  
73 following an improved understanding of the significant impact of climate variability and  
74 change occurring on interannual to multidecadal timescales. This paper provides evidence of  
75 regime shifts in annual maxima rainfall timeseries using 96 daily rainfall stations and 66 sub-  
76 daily rainfall stations across Australia. Further, the effect of these regime shifts on the  
77 resulting IFD estimates are explored for three long-term sub-daily rainfall records (Brisbane,  
78 Sydney and Melbourne) utilising insights into multidecadal climate variability. It is  
79 demonstrated that IFD relationships may under- or over-estimate the design rainfall  
80 depending on the length and time period spanned by the rainfall data used to develop the IFD  
81 information. It is recommended that regime shifts in annual maxima rainfall be explicitly  
82 considered and appropriately treated in the ongoing revisions of Engineers Australia’s guide  
83 to estimating and utilising IFD information, ‘Australian Rainfall and Runoff’, and that clear  
84 guidance needs to be provided on how to deal with the issue of regime shifts in extreme  
85 events (irrespective of whether this is due to natural or anthropogenic climate change). The  
86 findings of our study also have important implications for other regions of the world that  
87 exhibit considerable hydroclimatic variability and where IFD information is based on  
88 relatively short data sets.

89

90 **1. Introduction**

91 Information on rainfall event intensity, frequency and duration (IFD, or IDF as it is known in  
92 some countries) plays a critical role in the design of dams, bridges, stormwater drainage  
93 systems and floodplain management. Dependent upon the application, information is required  
94 for event-durations ranging from hours to several days. The development of IFD relationships  
95 were first proposed by Bernard (1932) and since then different versions of this relationship  
96 have been developed and applied worldwide (e.g. Bara et al. 2009, Chen 1983, Hershfield  
97 1961, IHP-VII 2008, Nhat et al. 2006, Raiford et al. 2007).

98 Historically, in Australia, IFD design rainfall curves were developed by the Australian  
99 Bureau of Meteorology (BoM) for durations ranging from 5 minutes to 72 hours and Average  
100 Return Intervals (ARI) of 1 year to 100 years (however, recently additional durations and  
101 ARIs have also been developed). Up until very recently IFD information available to (and  
102 used by) engineers and hydrologists were developed 25 years ago, as part of Engineers  
103 Australia publication Australian Rainfall and Runoff (AR&R) in 1987. New IFD information  
104 was released early in 2013 after a major revision of IFD information carried out by Engineers  
105 Australia. Importantly, the revised IFD information is based on a longer and more extensive  
106 rainfall data set (<http://www.bom.gov.au/water/designRainfalls/ifd/>). However, the BoM and  
107 Engineers Australia still recommend to use the AR&R 1987 information for existing flood  
108 studies and the probabilistic rational method and to conduct sensitivity testing with the  
109 revised 2013 AR&R parameters including the new IFD design rainfalls  
110 (<http://www.bom.gov.au/water/designRainfalls/ifd/index.shtml>).

111 At the time of writing, the revised IFD information does not take into account the impact of  
112 climate change on IFD estimates. This is part of ongoing research commissioned through  
113 Engineers Australia. It is also not yet clear how or if the role of natural climate variability is  
114 going to be considered. Of concern is the fact that currently, estimates of IFD are based on

115 the assumption that “climatic trend, if it exists in a region, has negligible effect on the design  
116 intensities” (Pilgrim 1987). This is known as the ‘stationary climate assumption’ (i.e. the  
117 statistical properties of the rainfall do not change over time) and implies that the chance of an  
118 extreme event occurring is the same at any point in time (past or future). However, the  
119 validity of this assumption has been questioned over the last 15 years following  
120 demonstration of the significant impact of climate variability occurring on interannual to  
121 multidecadal timescales in Australia. For example, research has shown that annual maximum  
122 flood risk estimates in Australia vary depending on climate state (e.g. Ishak et al. 2013, Kiem  
123 et al. 2003, Leonard et al. 2008). Importantly these studies demonstrate that founding flood  
124 risk estimates on an unsuitable time period has the potential to significantly underestimate (or  
125 overestimate) the true risks. This may apply to design rainfall also given that current IFD  
126 estimates are based on varying lengths of data spanning different time periods (the latest IFD  
127 estimates are based on all daily-read stations with 30 or more years of record and all  
128 continuously-recording stations with more than 8 years of record).

129 Khaliq et al. (2006) explained that the traditional idea of probability of exceedance and return  
130 period are no longer valid under non-stationarity. Recently, Jakob et al (2011a) found that  
131 rainfall quantile estimates derived for Sydney Observatory Hill for the period 1976 to 2005  
132 show significant decreases across durations from 6 minutes to 72 hours. Jakob et al (2011b)  
133 subsequently extended the sub-daily rainfall data analysis to 31 sites located in southeast  
134 Australia, assessing variations in frequency and magnitude of intense rainfall events across  
135 durations from 6 minutes to 72 hours. This study identified two different trends in the data  
136 sets, a decreasing trend in frequency of events at durations of 1-hour and longer for sites in  
137 the north of the study region, while sites in the south cluster displayed an increase in  
138 frequency of events, particularly for sub-hourly durations. Importantly Jakob (2011a, 2001b)  
139 concluded that, for at least some regions of Australia, trends found in historical records has

Danielle Verdon-Kidd 4/11/15 4:40 PM

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141 the potential to significantly affect design rainfall estimates. Westra and Sisson (2011) also  
142 investigated evidence of trends in extreme precipitation at sub-daily and daily timescales  
143 (1965-2005) using a spatial extreme value model. They identified a statistically significant  
144 increasing trend in precipitation extremes for the sub-daily data set, however at the daily  
145 timescale no change in annual maximum rainfall could be detected with the exception of  
146 southwest Western Australia (Westra and Sisson 2011). Further, Yilmaz and Perera (2014)  
147 conducted change point analysis for extreme rainfall data for storm durations ranging from 6  
148 minutes to 72 hours in Melbourne, and found evidence of regime shifts, concluding the year  
149 1966 as a statistically significant change point. Yilmaz et al (2014) then investigated changes  
150 in extreme rainfall through trend analysis, non-stationarity tests and non-stationary GPD  
151 models (NSGPD) for Melbourne. They found statistically significant extreme rainfall trends  
152 for storm durations of 30 minutes, 3 hours and 48 hours, however for above storm durations  
153 there was no evidence of a regime shift (which they termed ‘non-stationarity’) according to  
154 statistical non-stationarity tests and non-stationary GPD (Yilmaz et al (2014).

155 A limitation of the analysis presented by Westra and Sisson (2011) and Jakob et al (2011a,  
156 2011b) is that they tested for linear trends in the rainfall data series based on the hypothesis  
157 that extreme rainfall events would have either decreased, increased or exhibited no trend over  
158 the time period being investigated. However these are not the only attributes of trend  
159 detection, since annual rainfall maxima may also cycle through interannual to multidecadal  
160 periods (note that Westra and Sisson (2011) also investigated possible links between extreme  
161 rainfall and annual fluctuations in the El Niño/Southern Oscillation (ENSO)). Therefore,  
162 depending on what time period the annual rainfall maxima data are derived from (in reference  
163 to any long term cycles or epochs) the observed trends may be misleading or even not  
164 apparent (leading to the misconception that regimes shifts are non-significant or not an  
165 important consideration). Recently Yilmaz et al (2014) investigated the potential impact of

166 the Interdecadal Pacific Oscillation (IPO) on extreme rainfall and resulting IFD for a case  
167 study in Melbourne. They concluded that, the IPO negative phase can be the driver of higher  
168 rainfall intensities for long durations and high return periods. However, the trends in extreme  
169 rainfall data and differences in rainfall intensities for short storm durations and return periods  
170 could not be explained with the IPO influence. Given that Melbourne is located in south-east  
171 Australia, where the influence of the IPO is temporally variable due to other climate drivers  
172 operating (acting to enhance or suppress impacts, see Kiem and Verdon-Kidd 2010; 2009),  
173 the research by Yilmaz et al (2014) provides promise for developing relationships between  
174 extreme rainfall and the IPO for regions where the IPO may have a more consistent influence  
175 (due to fewer competing climate modes), such as north-eastern Australia.

176 Therefore this paper aims to establish if there is evidence of regime shifts in the annual  
177 maxima rainfall timeseries (1-hour to 7-days) across Australia by testing for shifts (regardless  
178 of direction or timing) in the long term sub-daily and daily data. Further, the implications on  
179 IFD estimation are explored, along with the potential influence of the IPO on extreme rainfall  
180 and resulting IFD. Recommendations are then provided as to how these insights may be  
181 incorporated in future revisions of AR&R.

## 182 **2. Data and methods**

### 183 2.1 Data

#### 184 2.1.1 Rainfall data

185 Sub-daily and daily rainfall data for Australia were obtained from the BoM. Sub-daily data  
186 records from continuously recording (i.e. pluviograph) rainfall stations in Australia tend to be  
187 relatively short, hindering the ability to conduct trend and attribution studies. In this study  
188 pluviograph rainfall stations were chosen with data spanning at least 40 years and at least  
189 90% complete, resulting in 66 stations (see Figure 1a). In order to address the concerns raised

190 in the Introduction about short term data analysis (note that according to Raiford et al. (2007)  
191 ARI should not be extrapolated from more than twice the record length), three long-term data  
192 sets, highlighted in Figure 1a, were chosen for further analysis that contained data from at  
193 least 1913 onwards (Brisbane Aero, Sydney (Observatory Hill) and Melbourne Regional  
194 Office).

195 Daily rainfall stations with data spanning the period 1900 to 2009 were selected in order to  
196 capture as much temporal variability as possible (see Figure 1b). These stations were filtered  
197 according to the amount of data missing in order to identify the highest quality stations  
198 recording rainfall during this period, resulting in 96 being considered suitable for further  
199 analysis. Due to variability in the quality and quantity of rainfall data in each State of  
200 Australia, the following selection criteria were applied:

- 201 • New South Wales, Queensland and Victoria - selected stations are at least 97%  
202 complete;
- 203 • Tasmania- selected stations are at least 90% complete; and
- 204 • South Australia, Northern Territory and Western Australia - selected stations are at  
205 least 85% complete.

206 \*\*\*\*\*Figure 1 about here\*\*\*\*\*

#### 207 2.1.2 Climate index data

208 The climate of Australia has experienced a number of regime shifts in climate during its  
209 history, resulting in sustained periods of above average rainfall and storminess and  
210 abnormally cool temperatures, followed by the reverse conditions (i.e. droughts and elevated  
211 bushfire risk) (e.g. Erskine and Warner 1988, Franks and Kuczera 2002, Kiem et al. 2003,  
212 Kiem and Franks 2004, Verdon et al. 2004). These shifts have tended to occur every 20 to 30

213 years and are associated with changes in the Interdecadal Pacific Oscillation (IPO, Power et  
214 al. 1999). The IPO represents variable epochs of warming (i.e. positive phase) and cooling  
215 (i.e. negative phase) in both hemispheres of the Pacific Ocean (Folland et al. 2002).  
216 Importantly, the IPO has been shown to influence the magnitude and frequency of flood and  
217 drought cycles across eastern Australia (Kiem et al. 2003, Kiem and Franks 2004). In New  
218 Zealand, the IPO is also associated with similar shifts in flood frequency (McKerchar and  
219 Henderson 2003). It has been noted that, following the abrupt shift in the IPO in the mid  
220 1970s, the period, amplitude, spatial structure and temporal evolution of ENSO markedly  
221 changed (Wang and An, 2001). Historically, during negative phases of the IPO there tends to  
222 be more La Niña (wet) events and fewer El Niño (dry) events (Kiem et al. 2003, Verdon and  
223 Franks 2006), resulting in an overall ‘wet’ epoch for eastern Australia and New Zealand .  
224 While during the positive phase of the IPO there tends to be a higher frequency of El Niño  
225 events and fewer La Niña events (Kiem et al. 2003, Verdon and Franks 2006), resulting in an  
226 overall ‘dry’ epoch. In this study negative phases of the IPO were defined as 1913-1920 and  
227 1945-1977, while positive phases included 1921-1944 and 1978 to 2010.

## 228 2.2 Statistical tests

229 A 20 year moving window was used to test for low frequency variability in the annual  
230 maxima timeseries (1-hour, 1-day and 7-day). A Mann-Whitney U test was then used to  
231 determine the statistical significance of possible regime shifts by testing if the first 10 years  
232 of data was significantly different from the second 10 years, within the 20 year window (the  
233 null-hypothesis in this case was that the data was independently distributed). If the difference  
234 in medians was found to be statistically significant (i.e. p-value < 0.05) and there was a  
235 change in sign of the median values (e.g. switch from negative to positive), a climate shift  
236 was postulated to have occurred during the 10th year of the window. The Mann-Whitney U  
237 test is a robust test that does not place implicit assumptions on the underlying distribution of

238 the data (i.e. it is a distribution free test), which is particularly appropriate here due to the  
239 small number of years used in each window (Kundzewicz and Robson 2004). Note that a  
240 number of different size windows were also tested, however this did not change the results or  
241 conclusions.

242 A second test was also applied to identify step changes in the 1-day and 7-day annual maxima  
243 time series known as the distribution free CUSUM with resampling (note that the test was not  
244 applied to the shorter sub-daily data as longer data sets are recommended for this method).  
245 CUSUM tests whether the means in two parts of a record are different (for an unknown time  
246 of change). The second test was applied as it does not require the use of a moving window  
247 (which is a limitation of the Mann-Whitney U test described above). However the CUSUM  
248 test sequentially splits the timeseries into two portions (which are not necessarily equal),  
249 which may be a problem if more than one cycle/shift is present in the timeseries.

250 The existence of serial correlation (or autocorrelation) in a time series will affect the  
251 ability of tests (such as the Mann-Whitney U and CUSUM) to assess the site  
252 significance of a trend (e.g. Yu et al. 2003, Serinaldi and Kilsby 2015b). The presence  
253 of cross-correlation among sites in a network will also influence the ability of the test  
254 to evaluate the field significance of trends over the network (e.g. Yu et al. 2003,  
255 Douglas et al. 2000, Guerreiro et al. 2013). Therefore, prior to applying the change point  
256 analysis as described above, the Durbin-Watson (DW) statistic was used to test for  
257 autocorrelation in the annual maxima timeseries (Durbin and Watson (1950, 1951)). In this  
258 case the null hypothesis is that the residuals from an ordinary least-squares regression are not  
259 autocorrelated against the alternative that the residuals follow an AR1 process. All DW  
260 statistic values were found to be greater than the 1.562 (the upper bound for 1% significance  
261 and a sample size of ~100) providing no evidence to reject the null hypothesis. Therefore,

262 any regime shifts detected using the change point methods above are not likely to be artefacts  
263 resulting from hidden persistence.

264 The potential issue of cross- correlation was also investigated. It was found that less than 9%  
265 of all possible pairings of rainfall data sets display a significant (yet weak) correlation at the  
266 5% level ( $r > 0.2$ , significance based on  $n=100$ ). Only eight pairings (out of 4465) were  
267 correlated at 0.5 or higher. It was also found that stations located more than 500km apart  
268 were unlikely to be correlated and that the strength of the correlation reduced as distance  
269 increased between the pairs. This is not surprising given annual maximum rainfall events are  
270 due to synoptic scale processes. Therefore observations relating to spatial consistency of  
271 regime shifts are unlikely to be due to spatial correlation between sites.

### 272 | 2.3 IFD Calculation

273 The standard process for obtaining IFD information for a location is to refer to the six master  
274 charts of rainfall intensity for various durations and ARIs covering all of Australia in Volume  
275 2 of AR&R 2001. Alternatively, IFD curves can be obtained for any location in Australia via  
276 the BoM website (both the AR&R 1987 and revised IFDs are available). This information is  
277 based on regionalised estimates of IFDs that are spatially and temporally consistent.  
278 However, this approach cannot be adopted when using the instrumental rainfall data required  
279 for the analysis presented in this study. As such, the IFD information generated for this  
280 project follows the methodology on which the IFDs were based for AR&R 1999 ([note](#)  
281 [the 1987 edition was republished in book form in 1999 with only the chapter on the estimation](#)  
282 [of extreme to large floods updated](#)), which utilises point source data with no regionalisation.  
283 It should be noted that it is not the purpose of this paper to compare different methods of  
284 generating IFDs, rather, one method has been adopted in order to provide a comparative  
285 assessment of the impact of non stationarity on IFD estimation. The AR&R 1999 procedure

Danielle Verdon-Kidd 4/11/15 4:41 PM

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287 used to generate IFDs from raw rainfall data (i.e. point based estimates) is summarised as  
288 follows:

- 289 • A log-Pearson III distribution was fitted to the annual maxima timeseries using the  
290 method of moments (for annual maxima series of 30 minutes to 72 hours duration).  
291 This is the standard distribution that has historically been adopted for generating IFDs  
292 in Australia; however other distributions have recently been tested as part of the  
293 revision of AR&R. To test if this distribution is suitable for the region being studied,  
294 the goodness of fit for the log-Pearson III was tested using a Kolmogorov Smirnov  
295 (KS) test. Here the null hypothesis is that the data fits the Log-Pearson III distribution  
296 (the alternate is that the data does not follow the Log Pearson III distribution). All p-  
297 values were greater than 0.05 (average p-value was 0.75), for all series (30min to 72hr  
298 durations at Brisbane, Sydney and Melbourne), therefore we accept the null  
299 hypothesis at the 5% significance level.;
- 300 • The coefficient of skewness was determined for each duration (30 minutes to 72  
301 hours);
- 302 • The coefficient of skewness was then used to obtain a frequency factor,  $K_Y$ , for use  
303 with Log-Pearson III Distribution.  $K_Y$  was obtained from Table 2.2 (positive skew  
304 coefficients) and Table 2.3 (negative skew coefficients) in AR&R 1999 Book 4;
- 305 • Rainfall intensities for a range of ARI were calculated using the following formula:

306 •  $\log RI_Y = M + K_Y S$  (1)

307 Where:  $RI_Y$  = rainfall intensity having an ARI of 1 in Y

308  $M$  = mean of the logarithms of the annual maxima rainfalls

309  $S$  = Standard deviation of the logarithms of the annual maxima rainfalls

310  $K_Y$  = frequency factor for the required ARI of 1 in Y

311 • ARIs of 2 years to 10 years were adjusted to partial-duration series estimates. In  
312 AR&R 1999, the following correction factors were used (note: for ARI greater  
313 than 10 years, no corrected factor is required): 2 year ARI – 1.13, 5 year ARI -  
314 1.04, 10 year ARI – 1.0.

315 It should be noted that this approach is likely to result in different estimates of IFDs than  
316 those obtained from the standard maps provided by AR&R 1999 or the revised IFD  
317 estimates released in 2013. Here we are using point based rainfall data, whereas AR&R  
318 1999 have derived regionalised estimates based on multiple rainfall stations with varying  
319 lengths of data, varying resolution (daily and pluviograph) and varying quality of records.  
320 It is recognised that analysis of rainfall data from single stations is often unreliable, is not  
321 temporally or spatially consistent and should generally not be used for design purposes.  
322 However, the use of point based rainfall data satisfies the specific aims of this study  
323 (which is a comparative analysis) and is therefore considered appropriate.

### 324 **3. Results**

#### 325 3.1 Test for regime shifts in the annual maxima rainfall timeseries

326 Significant step changes identified in the extreme rainfall timeseries are shown in Figure 2.  
327 Of the 66 sub-daily rainfall stations tested, 40 (61%) displayed at least one step change in the  
328 1-hour annual maxima timeseries (Figure 2a), with some stations exhibiting multiple shifts.  
329 Of the 96 daily rainfall stations tested, 86 displayed at least one step change in the 1-day  
330 annual maxima timeseries (Figure 2b), while 92 exhibited at least one shift in the 7-day  
331 annual maxima timeseries (Figure 2c), and some stations exhibited multiple shifts. Figure 2  
332 collectively shows that observed step changes (or regime shifts) in annual maxima rainfall are  
333 not confined to any one particular region of Australia, with most stations analysed exhibiting  
334 at least one statistically significant shift.

335 \*\*\*\*Figure 2 about here\*\*\*\*

336 As shown in Figure 3, the CUSUM test yielded fewer stations with statistically significant  
337 step change in the annual maxima timeseries (only 18 stations out of 96) and many of these  
338 were clustered along the coastal fringe of eastern Australia (note that, although the total  
339 number of stations displaying significant change points was the same for both the 1-day and  
340 7-day annual maxima, in some cases the location of the stations differed between the two).  
341 However, as stated previously a limitation to this method is that only one significant change  
342 can be detected using the CUSUM test (given that the data is sequentially split into two  
343 portions during testing). This can be a problem if more than one step change or cycle in the  
344 data is present (see example timeseries in Figure 4). Therefore, while the number of stations  
345 displaying a step change is reduced using the alternative method, the results do in fact support  
346 the theory that regime shift(s) in the annual timeseries are present for some stations at  
347 different durations.

348 \*\*\*\*Figure 3 about here\*\*\*\*

349 \*\*\*\*Figure 4 about here\*\*\*\*

350 The temporal consistency of step changes in the annual maxima timeseries was further  
351 investigated (Figure 5a) and it was found that the timing of observed shifts were not  
352 necessarily consistent across Australia. However, for some regions (e.g. the east coast of  
353 Australia) periods such as the 1940s (Figure 5b) and to a lesser degree 1970's (Figure 5c)  
354 display a higher degree of spatial consistency.

355 \*\*\*\*Figure 5 about here\*\*\*\*

356 Instability and storminess can result during periods when a number of climate driving  
357 mechanisms interact (e.g. El Niño/Southern Oscillation, Indian Ocean Dipole and the

358 Southern Annular Mode) to influence the occurrence of regional weather systems such as east  
359 coast lows and cut off lows (Pook et al. 2006, Verdon-Kidd and Kiem 2009). However, the  
360 large-scale climate phenomena impact various regions of Australia at different times of the  
361 year and to varying degrees, therefore it is not surprising that the timing of shifts in the  
362 annual maxima timeseries varies spatially and temporally. This highlights the limitations of  
363 trying to assess and attribute variability in annual maxima rainfall based on a single climate  
364 driver (e.g. ENSO) or attempting to address the issue of climate trends for the whole of  
365 Australia using one simple approach or model.

### 366 3.2 Effect of non-stationarity on IFD estimation

367 Section 3.1 provided evidence of non-stationarity in the annual maxima timeseries for a range  
368 of durations. This non-stationarity may ultimately influence the IFD estimation depending on  
369 the length of data, and the time period it comes from, and therefore the underlying climatic  
370 state (or combination of states). Current IFD estimates for Australia (both the 1987 and 2013  
371 versions) are based on data as short as 30 years for the daily-read stations and 8 years for the  
372 sub-daily data. Therefore IFD estimates based on relatively short-term data sets may under-  
373 or over-estimate rainfall intensities, depending on where the data series fits within the long  
374 term context (i.e. before or after a shift in annual maxima).

375 For many east coast stations a shift in 1-day annual maxima (along with the 7-day) occurred  
376 around the 1940s - 1950s and again in the 1970s. This timing also corresponds to well-known  
377 periods of change in the IPO (see Section 2.1.2 for a description of the IPO and its  
378 influences). Therefore, to further explore the issue of regime shifts, breakpoints in the IPO  
379 were used to stratify the annual maxima rainfall timeseries into IPO positive and negative  
380 epochs for the three long sub-daily data sets described in Section 2.1.1 (i.e. Brisbane, Sydney  
381 and Melbourne, see Figure 1a for location). The reason for selection of these stations was

382 twofold. Firstly, for all three stations, a shift in the annual maxima timeseries (for 1-day and  
383 7-day) was observed during the 1940s and again in the 1970s, and secondly the stations  
384 contain long records of pluviograph data (the shortest being from 1913 onwards). Figure 6a  
385 shows the modulating effect of the IPO on total annual rainfall for the three east coast  
386 stations. Annual maxima at the three east coast stations during the two IPO epochs are also  
387 shown in Figure 6 (b-d) for event durations of 30 minutes to 72 hours (durations that are  
388 critical for flood design applications). A two-sample Kolmogorov-Smirnov (KS) test was  
389 applied to determine if the observed differences between the IPO positive and negative  
390 rainfall distributions are statistically significant. Here the null hypothesis is that the two  
391 samples are drawn from the same distribution.

392 \*\*\*\*Figure 6 about here\*\*\*\*

393 It is evident from Figure 6a that the effect of the IPO on annual rainfall totals (as measured by  
394 the largest difference between the two rainfall distributions associated with each climate  
395 phase and the results of the KS test) is greatest for Sydney. Although there does appear to be  
396 some impact in Brisbane, the result was not statistically significant according to the KS test.  
397 Melbourne does not appear to be greatly influenced by the IPO in terms of annual rainfall  
398 variability. This is due to the fact that the southern regions of Australia are affected by other  
399 climate modes than those arising from the Pacific (i.e. the Southern Annular Mode and the  
400 Indian Ocean Dipole (e.g. Kiem and Verdon-Kidd 2010, Gallant et al, 2012)). Regions such  
401 as Brisbane and Sydney tend to be dominated by Pacific Ocean influences (e.g. Verdon et al.  
402 2004). Figure 6b shows annual maxima rainfall tends to be higher during IPO negative on  
403 average for durations 6 hours and longer at Brisbane (though not statistically significant  
404 according to the KS test), while Figure 6c confirms the same to be true for Sydney for  
405 durations 2 hours and longer (statistically significant at 95%). However, for Sydney, the

406 outliers (represented by circles) tend to be larger during IPO positive, indicating that the less  
407 frequent events might be more intense during this phase.

408 Irrespective of the fact that the annual rainfall totals for Melbourne do not show any  
409 significant difference between the two phases of the IPO, there does appear to be a consistent  
410 relationship between IPO and the sub-daily and daily statistics (Figure 6d), whereby the  
411 median of the IPO positive distribution is higher across all durations, however IPO negative  
412 is associated with less frequent but more extreme events (although results were not  
413 statistically significant based on the KS test). For events 24 hours and longer, the IPO  
414 negative distribution also shows a much higher degree of variability than smaller durations,  
415 with the 'box and whiskers' extending beyond the IPO positive counterpart for these longer  
416 durations. This suggests that while IPO might not be as dominant in southeastern Australia as  
417 it is further to the north it still has some influence that needs to be better understood.

418 Based on the analysis presented in Figure 6 and the results of the KS test, the Sydney record  
419 was chosen to further investigate the effects of regime shifts on IFD estimation. IFD  
420 information was generated for the Sydney record using rainfall data from the two IPO phases  
421 and the methodology outlined in Section 2.1 for durations 6 minutes through to 72 hours and  
422 ARI 2 years to 200 years. In order to test the robustness of the point estimates of rainfall  
423 return levels and estimate the uncertainty in their calculation, a simple bootstrap procedure  
424 was carried out. Firstly the IPO positive and IPO negative rainfall timeseries were resampled  
425 with replacement to obtain two new B-samples. Then for each B-sample the log-Pearson III  
426 distribution was fitted and the rainfall intensities calculated for the various return intervals.  
427 The difference between the rainfall intensities (of the two B-samples) was then calculated.  
428 This procedure was repeated 100 times to build the empirical distribution of the differences  
429 (which represents the effects of sampling and parameter estimation uncertainties under the  
430 hypothesis of the existence of two different regimes).

431 Figure 7 shows the difference in rainfall intensity between IPO positive and IPO negative  
432 estimates, along with the 95% confidence intervals (CIs) derived using the procedure above.

433 \*\*\*\*Figure 7 about here\*\*\*\*

434 Figure 7 demonstrates clear differences in the resulting rainfall intensities for Sydney  
435 estimated for each duration and ARI using the two regimes (i.e. rainfall data from either IPO  
436 negative or IPO positive). The difference in rainfall intensity estimated is as great as 65% in  
437 some cases. In all cases, the magnitude of the difference in rainfall intensity estimated using  
438 the different data regimes is greater for less frequent events (e.g. 50-year, 100-year, 200-year  
439 ARIs), highlighting that uncertainty is greatest with less frequent events. The rainfall  
440 intensity is greater in IPO positive for the very short duration events (6 minutes) at all return  
441 intervals and for 30min duration events for return intervals of 10 years or more. Similarly, for  
442 the 24 and 72 hour duration events rainfall intensity in the positive IPO phase is higher for  
443 return intervals of 5 years or more. For 2 hour and 6 hour events, the negative phase results in  
444 higher intensity events for more frequent return levels (20 years or less) but lower intensities  
445 for less frequent events (50 years or more).

#### 446 **4. Discussion and conclusions**

447 An analysis of regime shifts in the annual maxima timeseries (1-hour, 1-day and 7-day) has  
448 been carried out using a set of high quality rainfall stations across Australia. It was found that  
449 the annual maxima timeseries does indeed exhibit statistically significant step changes/shifts  
450 for the majority of stations for various durations. Further it was demonstrated using three  
451 long term sub-daily rainfall stations along the east coast that this impacts upon the resulting  
452 IFD estimation. The potential for Pacific Influences (i.e. the IPO) to influence the resulting  
453 IFD estimation was explored in order to demonstrate this issue. The authors acknowledge that  
454 the IPO is unlikely to be the only driver of variability in the annual maxima timeseries across

455 Australia, and it is recommended that future research should aim to identify other potential  
456 drivers of this variability.

457 These findings highlight the fact that in some instances the IFD estimates currently being  
458 used are likely to be either under- or over-estimated at any one time depending on the length  
459 of data, and climatic state, from which they were derived. This is a particular concern given  
460 that current regionalised IFD information is based on data of varying length (as short as 8  
461 year in the case of sub-daily data) spanning different time periods. An over estimation of  
462 rainfall intensity for a given duration could impact on construction costs, while the risks of  
463 underestimating rainfall intensities could result in failure of design criteria. That is, the risk is  
464 dependent on the application and length of time over which the risk is assessed.

465 Further revisions of AR&R are currently underway to include an assessment of the potential  
466 impacts of climate change on IFD estimates. However, there are many uncertainties  
467 associated with climate change projections, particularly when extracting information on  
468 timescales shorter than a season and particularly for hydrological extremes (e.g. Blöschl and  
469 Montanari 2010, Kiem and Verdon-Kidd 2011, Koutsoyiannis et al. 2008, 2009, Montanari et  
470 al. 2010, Randall et al. 2007, Stainforth et al. 2007, Stephens et al. 2012, Verdon-Kidd and  
471 Kiem 2010). Therefore, assessing future changes in extreme events that occur over short  
472 durations (e.g. minutes to days) is inherently difficult. Furthermore, climate projections are  
473 presented in terms of a percent change from a particular baseline. However, the baseline is  
474 often inconsistent and ill-defined leading to very different estimates of risk depending on the  
475 time over which the baseline is calculated (as has been demonstrated in this paper).  
476 Importantly, for regions where large-scale climate drivers operate on a multi-year to multi-  
477 decadal timescales and are known to influence extreme rainfall events, we can use this  
478 information to determine if the climate statistics on which the IFD are based are likely to be  
479 biased or missing crucial information.

480 It is recommended that regime shifts in annual maxima rainfall be considered and  
481 appropriately treated in any further updates of AR&R. One way to do this may be to only  
482 utilise data sets of similar length ensuring that they span a sufficient number of years in order  
483 to capture data from epochs of both high or low annual maxima (to remove bias towards one  
484 climatic phase or another). However, it is acknowledged that this would potentially result in  
485 discarding a large amount of data. alternatively, a separate set of IFDs could be developed for  
486 use in high risk modelling for engineers who need to account for the ‘worst case’ (in a similar  
487 manner to climate change allowances). This second set of IFD could be developed based on  
488 the periods of elevated annual maxima alone (for those stations with clearly defined epochs  
489 of annual maxima) such that if we were to enter such an epoch, designs based on these  
490 estimates would be robust for the duration of such a period. Salas and Obeysekera (2014)  
491 provide similar recommendations to deal with changing exceedence probabilities over time.  
492 This would have to be assessed and calculated on a region by region basis given that  
493 Australia is a country associated with high spatial and temporal rainfall variability caused by  
494 numerous large-scale climate drivers and regional weather phenomena. Finally, any revised  
495 estimates of annual maxima should be compared in terms of uncertainty bounds (e.g.  
496 following Koutsoyiannis (2006)). Uncertainty analysis, which takes into account both the  
497 data availability and variability within the observation period would provide relevant  
498 information to practitioners about the reliability of IFD estimates.

499 This study has highlighted the existence of regime shifts in annual maxima rainfall data in  
500 Australia. The driving mechanisms of these regime shifts are likely to vary from location to  
501 location and decade to decade. However, these shifts are typical of many natural phenomena  
502 and can be described by processes characterized by long range dependence (or regime-  
503 switching processes) and captured by hidden Markov models (or similar), resulting in a  
504 mixture of distributions that alternate stochastically according to the transition probability

505 from one regime to the next (e.g. Serinaldi and Kilsby, 2015a). While the strategy of defining  
506 IFDs for two (or more) different regimes (e.g Serinaldi and Kilsby (2015a)) currently only  
507 partially solves the problem, as we often do not know the beginning or the end of a specific  
508 regime (be it rainfall or climate driver), recent work has focused on optimizing designs and  
509 planning strategies based on the range of what is plausible rather than a reliance on knowing  
510 the current and future climate state (e.g. Mortazavi-Naeini et al., 2015). At the same time,  
511 work is also underway on seamless prediction at a range of timescales and if/when this  
512 eventuates the results discussed here become even more important/useful. Nevertheless, the  
513 immediate usefulness of the insights presented here occurs when first establishing the IFD, as  
514 an approach similar to that employed here can be used to determine if the underlying data are  
515 biased to a mostly wet or mostly dry regime (or a mix of both) which then provides an  
516 indication as to whether the IFD is likely to be an over- or underestimate of the true risk.  
517 Importantly, this issue needs to be considered and accounted for when attempting to estimate  
518 IFD design rainfalls and prior to quantifying how those IFD estimates might change in both  
519 the near and long-term future.

520 While the analysis presented here has been conducted using rainfall data from Australia  
521 alone, the recommendations provided are likely to be applicable for other regions of the  
522 world where IFD information is based on short term records and particularly for locations  
523 with a highly variable climate.

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528      rainfall data and the two reviewers of the paper who provided feedback that greatly improved  
529      the paper.

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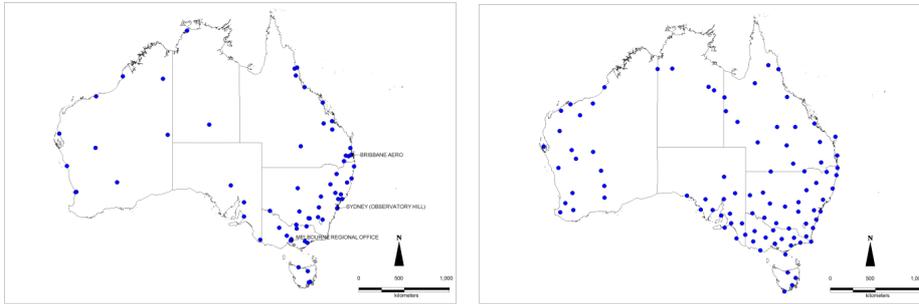
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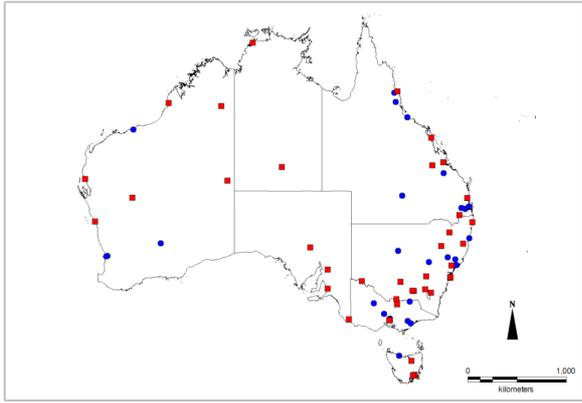


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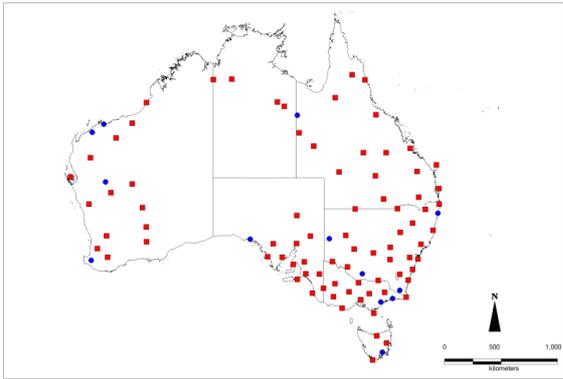
b)

666 Figure 1 a) Reference stations for sub-daily stations, b) Reference stations for daily rainfall.

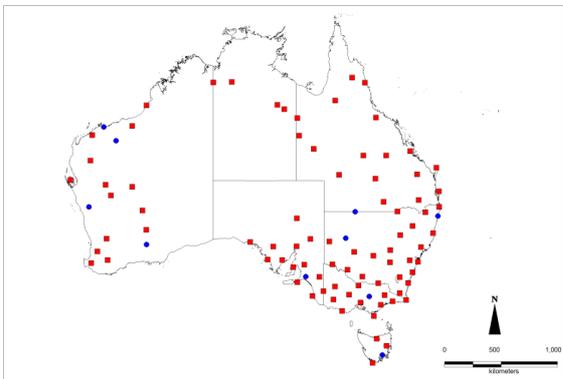
667 Note the three long term sub-daily stations used in the IFD analysis are also labelled.



a)

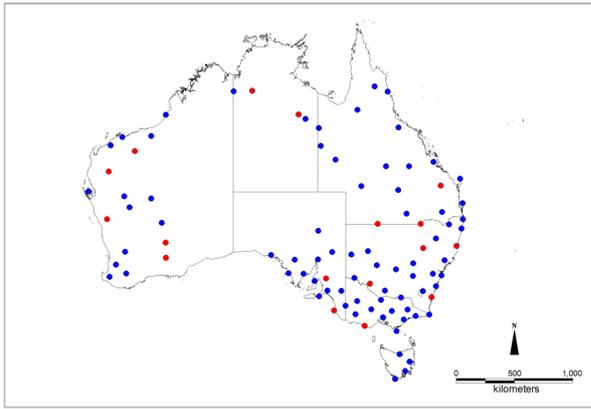


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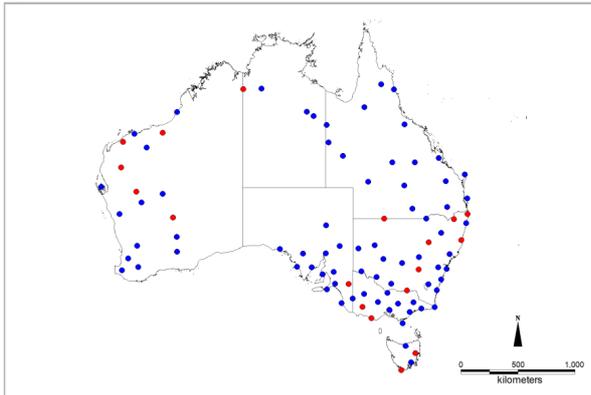


c)

668 Figure 2 Stations (in red) with at least one statistically significant step change in the a) 1-  
 669 hour, b) 1-day, c) 7-day annual maximum rainfall (using the Mann-Whitney U test)



a)

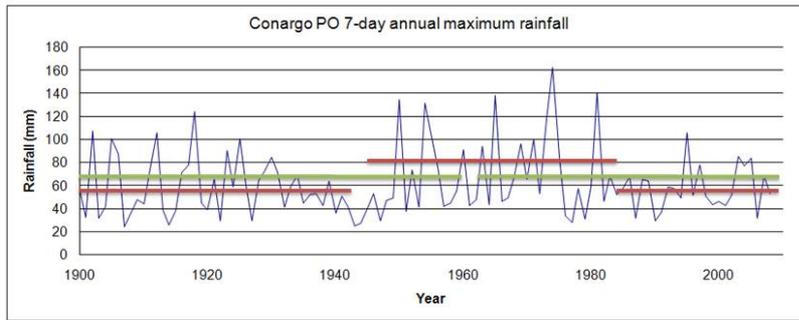


b)

670 Figure 3 Stations (in red) with at least one statistically significant step change in a) the 1-day

671 and b) 7-day annual maximum rainfall (using the CUSUM test with resampling)

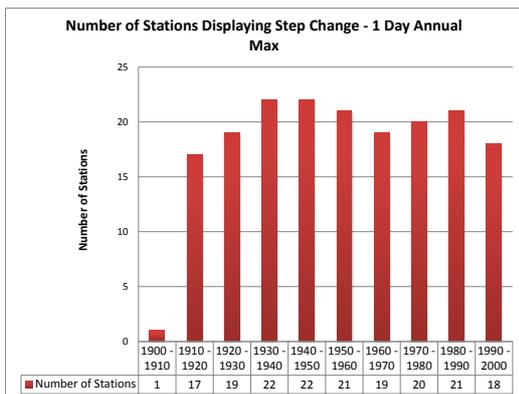
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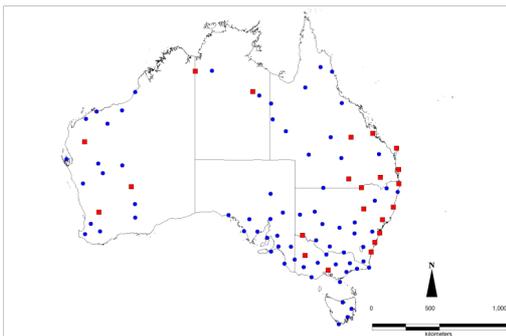
673

674 Figure 4 Example of inadequate identification of non-stationarity using CUSUM test (red line  
675 highlights three distinct epochs of high/low rainfall, while green line demonstrates effect of  
676 splitting the data into two sections for CUSUM test)

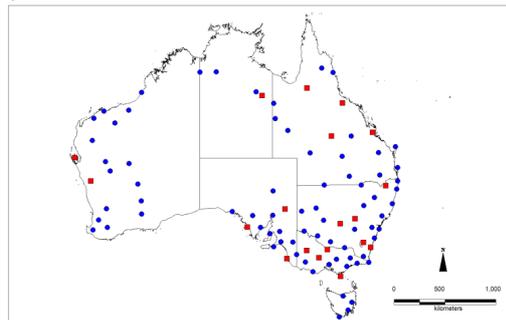
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a)

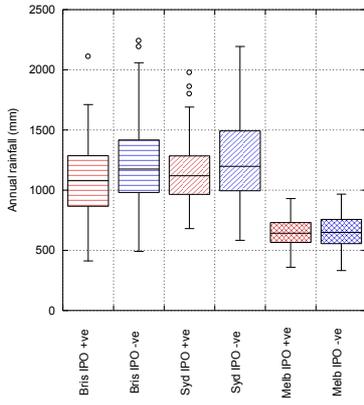


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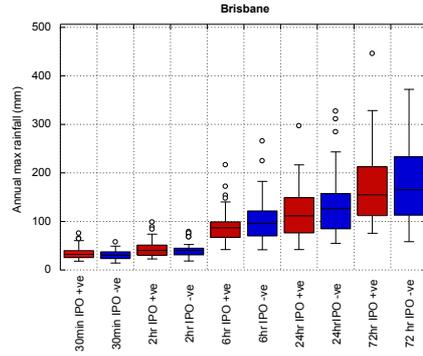


c)

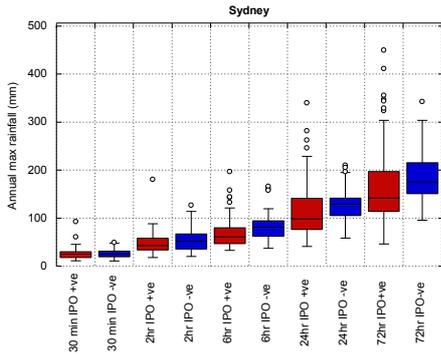
678 Figure 5 a) number of stations each decade displaying evidence of a step change in 1-day  
 679 annual max, b) Stations (in red) with at least one statistically significant step change in the 1-  
 680 day annual max during 1940-1950 (using the Mann-Whitney U test), c) Stations (in red) with  
 681 at least one statistically significant step change in the 1-day annual max during 1970-1980  
 682 (using the Mann-Whitney U test)



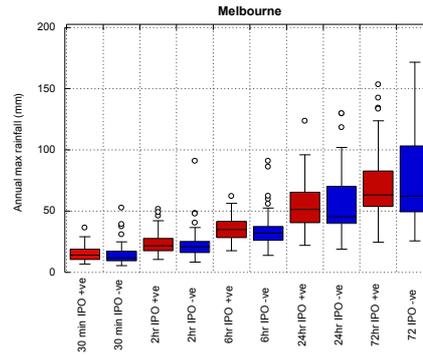
a)



b)



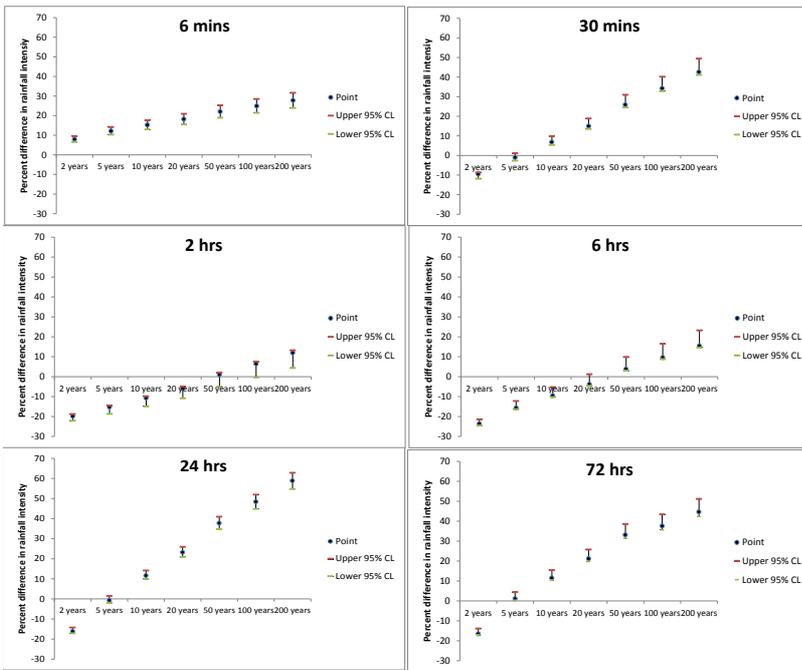
c)



d)

683 Figure 6 Relationship between IPO and a) total annual rainfall, and annual maximum rainfall  
 684 at various durations for b) Brisbane, c) Sydney and d) Melbourne.

685



686

687 Figure 7 Difference in rainfall intensity for each duration and ARI. Positive (negative) values

688 represent an increase (decrease) in rainfall intensity during IPO positive compared to IPO

689 negative