

1 **Comparison of sampling methodologies for nutrient monitoring in streams: uncertainties, costs and**  
2 **implications for mitigation**

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15

16 **Abstract**

17 Eutrophication of aquatic ecosystems caused by excess concentrations of nitrogen and phosphorus may have  
18 harmful consequences for biodiversity and poses a health risk to humans via water supplies. Reduction of  
19 nitrogen and phosphorus losses to aquatic ecosystems involves implementation of costly measures, and  
20 reliable monitoring methods are therefore essential to select appropriate mitigation strategies and to  
21 evaluate their effects. Here, we compare the performances and costs of three methodologies for the  
22 monitoring of nutrients in rivers: grab sampling, time-proportional sampling and passive sampling using flow  
23 proportional samplers. Assuming hourly time-proportional sampling to be the best estimate of the “true”  
24 nutrient load, our results showed that the risk of obtaining wrong total nutrient load estimates by passive  
25 samplers is high despite similar costs as the time-proportional sampling. Our conclusion is that for passive  
26 samplers to provide a reliable monitoring alternative, further development is needed. Grab sampling was the  
27 cheapest of the three methods and was more precise and accurate than passive sampling. We conclude that  
28 although monitoring employing time-proportional sampling is costly, its reliability precludes unnecessarily  
29 high implementation expenses.

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31

## 32 **1 Introduction**

33 Rivers act as a major transport route for particulate and dissolved matter at catchment scale (Meybeck, 1982;  
34 Seitzinger et al., 2002). Information on the geochemical composition of the transported substances is  
35 valuable to improve our knowledge of these and quantify the erosive processes affecting the continental  
36 surface as well as to estimate nutrient fluxes towards aquatic recipients such as lakes, estuaries, fjords, seas  
37 and oceans (Meybeck, 1982).

38 In recent decades, the transport of nitrogen (N) and phosphorus (P) has attracted particular attention.  
39 Anthropogenic activities, such as increasing use of fertilizers for agricultural purposes or poor wastewater  
40 treatment capacity, have greatly affected the nutrient cycle, causing enhanced release towards aquatic  
41 ecosystems (Vitousek et al., 1997; Smith et al., 1999).

42 Excessive concentrations of N and P are responsible for the eutrophication of aquatic ecosystems (Carpenter  
43 et al., 1998; Birgand et al., 2007; Moss, 2008), which may lead to hypoxia and loss of biodiversity and pose a  
44 health risk to humans via drinking water supplies (Smith et al., 1999). In consequence of this, in 2000 the  
45 European Union adopted the Water Framework Directive (WFD) to mitigate nutrient pollution of aquatic  
46 ecosystems. The WFD requires member states to establish at least “good” ecological status in their water  
47 bodies and requires that mitigation strategies – i.e. the chosen measures and implementation – should be  
48 cost effective. As an example, in Denmark, fulfilment of WFD requirements on a national scale involves  
49 reduction of N and phosphorus loads by 19000 t N and 210 t P, respectively  
50 (<http://naturstyrelsen.dk/vandmiljoe/vandplaner/>), and Jensen et al. (2013) estimates the total cost of  
51 achieving these reduction targets to be around EUR 218 million. Therefore, reliable monitoring estimates of  
52 nutrient transport in rivers are required to select appropriate mitigation strategies and evaluate their effects.  
53 In Denmark, the monitoring of nutrients in streams and rivers includes fortnightly or monthly sampling  
54 (Kronvang et al. 1993). The same is true for many monitoring programs in Europe; for example, in France,  
55 80% of water quality surveys since 1971 are based on monthly samplings (Moatar and Meybeck, 2005). Most

56 monitoring water quality programmes are based on grab sampling involving collection of a small volume of  
57 water, generally 1-2 L, in the river. The sample is stored in a cooling box and sent directly for laboratory  
58 analysis. This method is quick and simple but has some disadvantages in that it only reveals the geochemical  
59 composition of the water at the precise moment of sampling and does not take into account that the  
60 composition may change rapidly over time (Kronvang and Bruhn, 1996; Jordan and Cassidy, 2011).  
61 Consequently, to obtain water samples depicting the temporal variability of nutrient concentrations in  
62 streams, continuous monitoring methods have been developed. These rely on flow proportional sampling,  
63 time proportional sampling or high frequency sampling and *in situ* analyses (Kronvang and Bruhn, 1996;  
64 Jordan and Cassidy, 2011). These methods are, however, costly because they require an on-site station with  
65 a power supply and perhaps also a cooling device to refrigerate and preserve the samples. Also, in areas with  
66 winter temperatures below zero, a heating device may be necessary to prevent freezing of the sampling  
67 system.

68 Passive samplers enabling *in situ* continuous sampling over time may be an alternative to the above methods  
69 as they do not require a power supply or storage and refrigeration equipment (Rozemeijer et al., 2010).  
70 However, tests to confirm the reliability of passive samplers, such as the flow proportional SorbiCell sampler  
71 (SC-sampler) (de Jonge and Rothenberg, 2004), should be conducted under different flow conditions in  
72 streams (Jordan et al., 2013).

73 The objectives of this study were: (1) to test the SC-sampler under controlled conditions in flumes and in two  
74 different natural lowland streams; (2) to compare the reliability of utilising SC-samplers, grab sampling and  
75 time proportional composite sampling to estimate nitrate and P concentrations; (3) to compare the costs of  
76 the SC-sampler, grab sampling and time proportional composited sampling, and (4) to compare monitoring  
77 costs with the costs of implementing river basin management plans under the WFD.

78

79 **2 Material and methods**

80 **2.1 Sampling methodologies**

81 Three sampling methodologies were tested in this study — passive samplers, grab sampling and automated  
82 time proportional sampling. The flow proportional passive sampler SorbiCell (SC-samplers; de Jonge and  
83 Rothenberg, 2004) manufactured by Sorbisense A/S, Tjele, Denmark, which is capable of measuring average  
84 concentrations of nutrients and other substances over time (weeks-months), was applied. The sampler  
85 contains an adsorbent that captures nutrients and a soluble tracer salt (calcium-citrate) that dissolves when  
86 water passes through the sampler. The flow of water through the SC-sampler is estimated from the  
87 dissolution of the salt tracer. SC-samplers are equipped with a filter (mesh size 40-100 µm) to prevent entry  
88 of large particles to the cartridge. Average solute concentration for the installation period is calculated based  
89 on the mass of solute adsorbed and on the mass of tracer salt lost. Further details on SC-samplers are  
90 provided in de Jonge and Rothenberg (2004). Grab sampling involved filling a 2000 mL bottle with stream  
91 water collected in running water in the middle of the stream. Automatic time composited samples were  
92 taken on an hourly basis using an ISCO Glacier® Sampler (Teledyne ISCO, Lincoln NE, USA). The collected  
93 samples were kept refrigerated in the sampler until recollection and home transport for analysis.

94

95 **2.2 Nutrient analysis**

96 The SC-sampler samples were analysed for nitrate and P (a detailed description of the analysis of nitrate is  
97 provided in Rozemeijer et al. (2010)). Phosphorus was determined as molybdate reactive P (without  
98 filtration) after extraction with 2M HCl and was designated as SC-P. Tracer was extracted in 0.2 M HCl and  
99 measured as Ca in solution by atomic absorption spectroscopy. Nitrate in the water samples collected by  
100 grab sampling and continuous sampling was analysed on a Dionex ICS-1500 IC system (Dionex corp.;  
101 Sunnyvale, USA) after filtration at 0.22 µm (nylon membrane SNY 2225; Frisenette, Denmark), and total P

102 (non-filtrated; TP), total dissolved P (0.45µm filtration; TDP) and dissolved inorganic P (DIP) were analysed  
103 following the standard method DS/EN ISO 6878 (2004).

104

### 105 **2.3 Flume experiment**

106 The main aim of this first experiment was to determine the flow conditions suitable for use of SC-samplers.  
107 The passive samplers were tested in six flumes (12 m long and 0.6 m wide) having constant flow velocity  
108 (0.05, 0.08, 0.13, 0.15, 0.18 and 0.25 m s<sup>-1</sup>), representing well the normal velocities and flow conditions of  
109 smaller lowland streams (Ovesen et al., 2000). The substrate was identical in all the flumes and consisted of  
110 a mixture of gravel and sand, mimicking the substrate commonly encountered in Danish streams. The flumes  
111 received water pumped from a nearby stream and therefore the water chemistry was the same in the six  
112 flumes. The experiment was conducted in late summer, during base-flow condition of the stream and  
113 therefore nutrient concentrations were relatively stables. Two to four SC-samplers were deployed on the  
114 same day in the six flumes (Figure 1) and retrieved after 7 days; at the same time flow velocity was measured  
115 with a current meter OTT-Kleinflügel at the different SC-sampler positions in the flumes. During the  
116 deployment, water samples were collected using time proportional sampling method and the samples were  
117 analysed for nitrate, TP, TDP and DIP.

### 118 **2.4 In situ stream experiment**

119 Nutrients were monitored at two stations located in two differently shaded lowland streams located in  
120 Jutland, Denmark, one in the open Odderbaek stream and one in the more shaded Gelbaek stream. The  
121 Odderbaek stream is a second order stream (Strahler, 1957) and has a catchment size of 27.6 km<sup>2</sup>, of which  
122 68% is used for agricultural purposes. The monitoring station at Odderbaek was placed near the mouth of  
123 the stream before it flows into Lake Kulsø (latitude N 55.932°, longitude E 9.310°). Upstream of the station,  
124 a 1-km stretch was restored in December 2010 by raising the stream bed, creating meanders and

125 disconnecting tile drains (Audet et al., 2013). The Gelbaek station was positioned at Lyngby Bridge (lat. N  
126 56.225°, long. E 9.881°). The Gelbaek stream is a first order stream draining 11.6 km<sup>2</sup> of intensively farmed  
127 (>95% arable land) catchment with a corridor of trees in the buffer strip along the lower 2 km of the stream  
128 channel (Kronvang et al., 1997).

## 129 **2.5 Sampling strategy and hydrology**

130 The streams were visited at approx. 2-4 week intervals during June 2010–May 2011 at Odderbaek and  
131 November 2010–October 2011 at Gelbaek. On each occasion, grab sampling was performed, SC-samplers  
132 (triplicates) were collected, new passive samplers were installed and the composite sample from the  
133 automatic ISCO sampler was collected. The position of the passive samplers in the water column was adjusted  
134 at every deployment to be set at approx. 0.6 x water height to ensure comparable position in the velocity  
135 gradient of the stream cross-section. At Gelbaek, automatic sampling was interrupted between December  
136 and February due to freezing of the sampling system. Water samples obtained from grab and automatic  
137 sampling were analysed for nitrate and TP, whereas the SC-samples were analysed for nitrate and P (SC-P).

138 For both streams, water discharge was calculated from continuous measurements of stage utilising a vented  
139 pressure transducer and establishing a stage-discharge relationship at different water stages to cover the  
140 entire hydrological regime.

141 The monthly transport of nutrients was estimated by multiplying the daily discharge with the daily  
142 concentration derived from the three methods. For the grab sampling, the concentrations were linearly  
143 interpolated between sampling dates, while for the passive and continuous samplers the average  
144 concentrations obtained were used for each measurement period (ca. 2-week periods).

## 145 **2.6 Statistics**

146 Accuracy (bias) and precision were used to compare the results derived from the three sampling methods,  
147 the results from the time proportional composited sampling being regarded as our best estimate of the “true”

148 concentration (See section 4.2). Accuracy ( $\bar{\varepsilon}$ ) was evaluated by calculating the mean of the relative errors ( $\varepsilon$ ),  
149 and the standard deviation ( $s$ ) gave a measure of the precision of  $\varepsilon$ . Root-mean-square error (RMSE) was also  
150 used as it combines these two concepts (Dolan et al., 1981).

151 
$$RMSE = \sqrt{\bar{\varepsilon}^2 + s^2}$$

152 To check if the concentrations obtained from the SC-cells and the grab samples differed significantly from  
153 those of the time proportional composited samples (i.e. the “true” concentrations), we used paired student’s  
154 t-test.

## 155 **2.7 Measuring the costs of the sampling methods**

156 The total costs of implementing the different sampling methods can be decomposed into different categories  
157 such as investment costs, operational costs and maintenance costs whose relative weight varies. Investment  
158 costs refer to one-time costs for equipment and facilities, operational costs include salary and other input  
159 and service costs, for instance sampling bottles and analyses, and maintenance costs refer to costs associated  
160 with maintenance of equipment, in our case only relevant for water level measurements. The costs are  
161 assessed in welfare economic prices (Johansson, 1993) and thus reflect the welfare economic costs of  
162 implementation. Assessing the costs in welfare economic prices rather than factor prices allows comparisons  
163 to be made with mitigation costs. As investment costs are one-time costs, they should be spread over the life  
164 time of the investment. In our study, investment costs were converted into annual costs using a discount rate  
165 of 4% and assuming a life time of 5 years. Costs for laboratory analyses are an important component for all  
166 monitoring methods and are assessed using list prices including transport of the samples to the lab, salary,  
167 materials and equipment costs. In the present case, cost calculations of the SC-sampling method were based  
168 on duplicate measurements, i.e. simultaneous use of two SC-samplers. Salary costs were calculated using an  
169 average salary of EUR 37 h<sup>-1</sup> (average salary for laboratory staff at Aarhus University, Denmark). Common for  
170 all methods is that sampling requires visits to the monitoring site with ensuing salary and transport costs.



171 Assuming that a technician was responsible for the sampling (salary EUR 37 h<sup>-1</sup>) and that the study sites were  
172 located at an average distance of 50 km from the laboratory, the time requirement and transport were  
173 assessed following the unit costs provided by the Danish Ministry of Energy ( EUR 0.2 km<sup>-1</sup>). The need for  
174 transport was considered identical for all three monitoring methods as was the need for conducting water  
175 level and water flow measurements, implying that the three cost components only affected total monitoring  
176 costs and not the absolute difference in costs between the three methods.

177

## 178 **3 Results**

### 179 **3.1 Testing of passive samplers in flumes**

180 The testing of the passive samplers (SC-samplers) for a range of flow velocities revealed that the flow-through  
181 volume estimated from the dissolution of the tracer salt contained in the SC-samplers was directly  
182 proportional to the measured flow velocity in the flumes (Figure 2a). This result demonstrates that the SC-  
183 samplers work at a flow-proportional rate when installed in running waters to estimate nutrient  
184 concentration. This was confirmed by the linear relationship traced between P accumulated in the passive  
185 samplers and the volume of tracer salt dissolved during the one-week monitoring period (Figure 2b).  
186 Similarly, a linear relationship was found between accumulated nitrate and the volume of salt dissolved  
187 (Figure 2c). Nitrate concentrations obtained from the SC-samplers installed for one week compared well with  
188 the results of time proportional sampling (Table 1). Regarding P, the results from the SC-samplers were  
189 comparable between the two monitoring periods but slightly lower than the TP results from the grab  
190 sampling. However, SC-P was higher than TDP and DIP (Table 1).

191

### 192 **3.2 In situ stream sampling methods**

193 The comparison of nitrate and P concentrations obtained by the three different sampling methods employed  
194 in two streams showed some contrasting results. For both streams, the nitrate concentrations obtained from  
195 grab and time-proportional sampling were comparable (Figures 3) and did not differ significantly ( $p>0.05$ ; t-  
196 test), whereas the nitrate concentration from the SC-samplers exhibited marked differences (Figure 3).  
197 Assuming that the time-proportional method yielded the best estimate of the “true” concentration over the  
198 sampling period, the nitrate concentrations determined from the passive sampler samples were almost  
199 always overestimated at Odderbaek and generally underestimated at Gelbaek. However, the difference  
200 between the automatic samplers and the SC-samplers was only significant at Odderbæk ( $p<0.01$ ). For P, the  
201 concentration results from grab sampling and passive samplers were generally lower than for time-  
202 proportional sampling (Figure 4). The P concentrations obtained from SC-samplers and grab sampling  
203 differed significantly from those of the time-proportional method at Odderbaek ( $p< 0.05$  and  $p<0.01$ ,  
204 respectively), whereas no significant differences appeared at Gelbaek although the discharge was more  
205 “flashy” than at Odderbaek (ratio  $q_5:q_{95}$ ; 0.07 at Gelbaek and 0.21 at Odderbaek). However, pronouncedly  
206 large differences between the SC-sampler and grab sampling results were observed for TP concentrations in  
207 Odderbaek during the months of December and January (Figure 4), which might be due to an increase in the  
208 transport of particulate P derived from erosion following heavy precipitation event as well as the restoration  
209 activities affecting the stream bed upstream of the monitoring station.

210 We found significant positive relationships between stream velocity and SC-sampler sampling rates ( $p=0.02$   
211 at Gelbaek and  $p=0.02$  at Odderbaek), but variability was high as illustrated by the low  $R^2$  (Figure 5). Accuracy,  
212 precision and RMSE of the SC-samplers and grab sampling methods compared to the time proportional  
213 method are presented in Table 2. For both streams, grab sampling concentrations gave a better estimate of  
214 the reference concentrations than the SC-sampler concentrations. Nevertheless, grab sampling performance  
215 was still relatively poor for nitrate (RMSE: 23% and 17% at Odderbaek and Gelbaek, respectively) and even  
216 poorer for P (RMSE: 53% and 54% at Odderbaek and Gelbaek, respectively).

217 The results obtained for the annual transport of nitrate calculated from passive sampler concentrations  
218 showed an overestimation of 47% at Odderbaek and an underestimation of 32% at Gelbaek relative to the  
219 reference load (i.e. time proportional sampling) (Table 3). For TP, the annual transport was underestimated  
220 by 43% and 23% at Odderbaek and Gelbaek, respectively. The transport derived from the grab sampling  
221 compared well with the reference transport for nitrate (-6% and 6% at Odderbaek and Gelbaek, respectively)  
222 but clearly underestimated the TPtransport (-54% and -35%) in both streams (Table 2).

223

### 224 **3.3 Costs of the sampling methods**

225 Estimated welfare economic costs of the sampling methods are given in Figure 6a, which shows that SC  
226 sampling costs are nearly identical with those of time proportional sampling, i.e. approximately €3700  
227 annually per site. From an economic point of view, the SC method has the advantages of not requiring any  
228 significant investments and allowing greater flexibility for change of sampling site. In contrast, the cost of  
229 grab sampling is much lower (EUR 2000 year<sup>-1</sup> per site) as no investments are required and samples are  
230 collected using a minimum of equipment. Figure 6b shows the costs of the three methods including water  
231 level measurement, flow level measurement and transport to and from the sampling site. Despite a  
232 substantial cost increase, this does not influence the relative cost ranking of the methods. As can be seen,  
233 non-method specific costs account for a large proportion of the total costs, revealing that monitoring is  
234 expensive irrespective of method used (Figure 6b).

## 235 **4 Discussion**

### 236 **4.1 Monitoring of nutrients in stream waters using passive samplers**

237 SorbiCell passive samplers (SC-samplers) have been shown to be capable of reproducing the nitrate  
238 concentration level and seasonal pattern in a stream, ditch and three tile drains in The Netherlands  
239 (Rozemeijer et al., 2010). In the Dutch study, although the SC-sampler underestimated the nitrate  
240 concentration in the summer months, calculated loads based on the SC samples were nearly similar to the  
241 loads derived from continuous measurements of nitrate concentrations using Hydrion sensor equipment  
242 (Rozemeijer et al., 2010). To some extent these findings corroborate the results of our controlled flume  
243 experiment but are not supported by our field results in the two streams. The SC-sampler had a high RMSE  
244 for both nitrate-N measurements (111% and 59%) and P measurements (72% and 107%) for both study  
245 streams (Table 2), these results being much inferior to those of a fortnightly grab sampling procedure for  
246 nitrate-N (23% and 17%) and P (53% and 54%).

247 In our stream experiment, flow velocities in the channel were not correctly mimicked by the SC-sampler,  
248 which in turn influences the capability of the SC-sampler to measure nutrient concentrations. This is  
249 evidenced from a comparison of datasets on *in situ* measured flow velocities where the SC-samplers were  
250 mounted in the cross-sectional profile and the flow through the SC-samplers was measured from the loss of  
251 tracer salt. The linear relationships linking sampling rate to flow velocity had a slope of 0.04 in the Odderbaek  
252 stream and 0.05 in the Gelbaek stream. This is much lower than the rates recorded in our initial flume  
253 experiment where the slope was 0.10 and less water flowed through the SC-samplers in the streams than in  
254 the flumes at comparable stream velocities. We believe that the responsible factor is physical blocking of the  
255 SC-samplers with vegetation detritus and periodically fine sediments from the stream bed and banks in  
256 Odderbaek due to restoration activities involving heavy machinery. Furthermore, Jordan et al. (2013)  
257 questioned the assumption of a linear increase in SC-sampler flow through at enhanced flow velocities  
258 produced by the increasing risk of recirculating wakes developing downstream of the cartridge. In addition,  
259 it is unclear which fraction of P is recovered in the passive samplers, which complicates comparison with

260 standard methods. In particular the recovery of particulate P may be poor because of the sampler's filter and  
261 potential occurrence of desorption processes in the sampler cartridge (Jordan et al., 2013). In our flume  
262 study, the P fraction recovered from the passive samplers comprised between total P and total dissolved P.  
263 Finally, the deployment duration may also have influenced the results from the SC-samplers as they were  
264 deployed for one week in the flumes in contrast with the streams where the sampling time was two weeks.  
265 This may have affected the performance of the passive samplers because of possible clogging and desorption  
266 processes.

#### 267 4.2 Evaluation of time proportional and grab sampling strategies

268 In the present study, time proportional composite sampling was used as the best estimate of the true load.  
269 However, in dynamic systems such as streams, flow proportional composite sampling is conceptually a better  
270 approach to estimate nutrient fluxes (Abtew and Powell, 2004; Ort et al., 2010). The advantages of flow  
271 proportional composite sampling versus time proportional composite sampling were compared in a study  
272 conducted in three small-sized streams in Norway (Haraldsen and Stålnacke, 2006). The results showed that  
273 annual nitrate-N loads were highest when calculated from flow proportional sampling in two of the streams  
274 (0.4-7.2%) but lower in the third stream (20.4%) compared to time proportional sampling. For total P, one of  
275 the streams had a higher annual transport for flow proportional than for time proportional sampling (38.4%),  
276 whereas transport was lower for flow proportional sampling in two of the streams (8.2-9.6%). The use of  
277 time-proportional composite sampling (hourly sampling) against a flow-proportional sampling programme  
278 has been evaluated in a smaller Danish stream based on a Monte Carlo evaluation of the bias and precision  
279 (standard deviation) of the two methods utilizing a one year sampling effort with 2300 single measurements  
280 of the concentration of total phosphorus (Kronvang and Iversen, 2002). The estimated annual total P load  
281 from time-proportional sampling had a higher bias (-12.2%), than the annual load calculated based on flow-  
282 proportional sampling (-0.2%). Both sampling methods showed, however, a nearly similar precision (standard  
283 deviation: 0.8% for time-proportional and 0.3% for flow-proportional sampling). Therefore, flow-

284 proportional sampling is superior to time-proportional sampling in delivering more unbiased load estimates  
285 of total P. A similar conclusion is, however, not to be expected in the case of total N because of the more  
286 smoothed concentration pattern during the year and the absence of spikes (Kronvang and Bruhn, 1996).

287 We therefore find it safe to conclude that time-proportional composite sampling in the case of both total N  
288 and P yields precise load estimates, but with a lower accuracy (more bias) in the case of total P than flow-  
289 proportional sampling. The accuracy of the load estimates of especially total P will, however, be strongly  
290 dependent on the stream monitored regarding its hydrological regime and P pathways (Kronvang et al., 1996;  
291 Haraldsen and Stålnacke, 2002; Jordan and Cassidy, 2011).

292 In a study of two smaller streams in Denmark, Kronvang and Bruhn (1996) found an RMSE of 1.1-5.4% for  
293 total N and 10.5-20.2% for total P using fortnightly grab sampling, increasing to 4.4-5.3% for total N and 16.9-  
294 28.7 for total P with monthly grab sampling when compared to high frequency sampling (4 to 24 hours  
295 interval). In another study of the River Loire in France, Moatar and Meybeck (2005) compared monthly grab  
296 sampling against high frequency sampling (1-4 day intervals) and found the RMSE of the annual load to be  
297 6% for nitrate and 9% for TP. These values were much lower than in our study showing RMSE values of 17-  
298 23% for total N and 53-54% for total P for fortnightly grab sampling. A likely explanation may be that the  
299 small streams investigated in our study exhibited a more dynamic pattern in nutrient concentrations than  
300 larger rivers such as the River Loire.

301 Some common features emerge from our study and those previously conducted on sampling methodology  
302 and transport estimation: 1) grab sampling nearly always underestimates the “true” annual loads of total P  
303 and has high RMSE values (Table 2 and 3); grab sampling may both underestimate and overestimate “true”  
304 annual loads of N (Table 2 and 3); and 3) use of SC-samplers did not improve the annual load estimates for  
305 either N or P in our two investigated streams.

306

### 307 **4.3 Method costs**

308 The per site monitoring costs of the three different sampling methods reveal almost identical costs per year  
309 for use of SC-samplers and time proportional sampling. Hence, economic considerations do not change the  
310 conclusion that time-proportional sampling seems preferable to passive sampling. This may, though, change  
311 in the future if the passive sampling method can be improved to enhance measurement accuracy, rendering  
312 duplicate measurements unnecessary. Important advantages of the passive sampling method are the  
313 absence of investment costs and its flexibility in allowing easy relocation of monitoring stations. Comparison  
314 of time-proportional sampling with grab sampling provides a less clear choice – time-proportional sampling  
315 was still the most reliable method, but the difference was not as pronounced as for the passive sampling  
316 method. There is, though, a substantial difference in costs, and this – combined with the other advantages  
317 of grab-sampling in terms of investment costs and flexibility – suggests that grab sampling may, in some  
318 situations, be the best choice.

319

### 320 **4.4 Implications for the costs of river management plans and the implementation of the WFD**

321 Both over- and underestimation of nutrient concentrations may have serious implications for the magnitude  
322 of the costs involved in meeting the load reduction targets specified by the WFD. Regarding method  
323 measurement certainty, we have previously mentioned that passive sampling overestimated the annual N  
324 load by 47% and underestimated the annual P load by 43% at Odderbaek using the time-proportional method  
325 as reference. For Gelbaek, both N and P were underestimated by the passive sampling method. These over-  
326 and/or underestimations of the true nutrient concentrations by passive samplers may have significant – both  
327 economic and environmental – implications if the passive sampling method is used as the base for WFD  
328 implementation.

329 If nutrient concentrations are overestimated (i.e. the measured concentrations exceed the true  
330 concentration), the need for reduction of nutrient emissions will be overestimated too; the current status  
331 will thus appear to be farther away from the target of good ecological status than actually is the case. This  
332 may lead to over-implementation of mitigation measures. Seen from a strictly environmental point of view  
333 this would be positive in that the ecological status would be improved to a status even better than “good”,  
334 but from a welfare-economic point of view this would be a wasteful expenditure of society’s resources. In  
335 contrast, if nutrient concentrations are underestimated, also the need for additional mitigation measures will  
336 be underestimated, likely leading to non-compliance with the requirements of the WFD. Seen from an  
337 ecological point of view this is not desirable, as the ecological condition will not be sufficiently improved;  
338 seen from a -economic point of view, costs will be reduced, which may seem advantageous from a farmer’s  
339 perspective; but from a welfare economic (society’s) aspect, assuming that the set target reflects society’s  
340 preferences, this will entail damage (or resource) costs and inefficient use of society’s resources.

341 If mitigation efforts are based on erroneous estimates of nutrient concentrations implications may be severe  
342 and vary significantly from case to case depending on the required reduction (i.e. the current state) and the  
343 availability or feasibility of employing different mitigation measures. To illustrate the extent of the costs, for  
344 Ringkoebing catchment, the recipient for Odderbaek, the average cost of N reduction is estimated to EUR 5  
345 per kg N (Jacobsen, 2012) and the total costs of achieving the required reduction are estimated to EUR 2.2  
346 million per year (Jacobsen, 2012). If N loads at all monitoring sites in the catchment are assumed to be  
347 overestimated by the 47% observed at Odderbaek, total annual costs for attaining the N target for  
348 Ringkoebing fjord would increase to EUR 2.9 million per year. The more specific consequences will vary  
349 between catchments as the load reduction targets and the costs per kg reduction are dissimilar due to  
350 differences in loads and production and in the feasibility of implementing low-cost measures. For another  
351 Danish catchment, the Limfjorden catchment for which load reductions requirements are higher and the  
352 estimated costs per kg N almost twice as high, the costs would increase from EUR 40 to 57 million per year.  
353 The fact that the mitigation costs are not linear but most often marginally increasing supports our conclusion



354 (Hasler et al., In Press). Although a 47% overestimation of N loads cannot be assumed for all sites, the  
355 example shows that significant costs may arise from basing WFD implementation on incorrect measurement  
356 results. As illustrated above, the costs of overestimation are fairly straightforward to assess as they may be  
357 expressed in terms of the costs of the measures that are implemented in excess of the measures necessary  
358 for meeting the target. In contrast, the costs of underestimation are more difficult to calculate as there are  
359 no readily available prices of the damage costs of one kg N (as the damage of one kg N varies between  
360 recipients). Underestimation results in failure to meet the ecological target, and this may be seen as  
361 equivalent to failure to obtain the level of environmental quality given by the difference between the set  
362 target and the achieved target. Valuation studies assessing the value of achieving different levels of ecological  
363 status, including “good”, are available (Jørgensen et al., 2013) where the value may be interpreted as the  
364 value lost, or damage cost, incurred if good ecological status is not achieved. The results of these studies  
365 cannot, however, be readily transferred to ours, and since no valuation studies have been performed for  
366 Ringkøbing fjord, we will not attempt to estimate the potential costs associated with underestimation of  
367 nutrient concentrations.

## 368 **5 Conclusions**

369 No definite conclusions can be drawn regarding best measurement practices based on the cost assessments  
370 made in this study, but several important points have arisen that are worth contemplating. Thus, we found  
371 that monitoring costs vary significantly between methods but that there was no clear relationship between  
372 costs and quality. When comparing passive sampling with time proportional sampling, the superiority of time  
373 proportional sampling is fairly obvious, whereas the differences between passive sampling and grab sampling  
374 are less clear – which method is the best depends on the specific situation. More importantly, our analysis  
375 illustrates that monitoring costs are likely much lower than mitigation costs. Consequently, one should be  
376 careful not to put much focus on monitoring-related cost savings, particularly if these entail decreased

377 measurement certainty. Hence, the welfare economic costs incurred by basing mitigation efforts on  
378 erroneous measuring results probably greatly exceed monitoring cost savings.

379 To synthesise our findings, we present a summary table of the advantages and disadvantages associated with  
380 the three sampling methodologies studied (Table 4). As can be seen, if time proportional sampling is not  
381 feasible, for instance due to the relatively high costs, grab sampling should be favoured over passive  
382 samplers, as further development is required to make them a reliable nutrient sampling alternative. The  
383 resources spent on increasing the reliability and certainty of monitoring results save implementation costs  
384 that are far higher than the monitoring costs.

385 **Acknowledgements**

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389

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461



463 Table 1 Nitrate and phosphorus concentration in the flume experiments determined by SC-samplers and time  
464 proportional sampling. The SC-samplers were installed in the flumes for one week (n=14). Concentrations  $\pm$   
465 standard error.

466

	SC-sampler		Time proportional sampling			
	Nitrate mg N L <sup>-1</sup>	SC-P mg P L <sup>-1</sup>	Nitrate mg N L <sup>-1</sup>	TP mg P L <sup>-1</sup>	TDP mg P L <sup>-1</sup>	DIP mg P L <sup>-1</sup>
Week 1	0.95 $\pm$ 0.05	0.034 $\pm$ 0.002	0.97	0.056	0.018	0.011

467

468 Table 2 Accuracy (mean relative error), precision (standard deviation of the relative error) and root-mean-squared error (RMSE) of SorbiCells passive  
 469 samplers and grab sampling compared to time proportional sampling for monitoring nitrate and phosphorus in streams.

Stream	Nitrate						Phosphorus					
	Sorbicells			Grab sampling			Sorbicells			Grab sampling		
	Accuracy	Precision	RMSE	Accuracy	Precision	RMSE	Accuracy	Precision	RMSE	Accuracy	Precision	RMSE
Odderbaek	0.76	0.81	1.11	0.17	0.16	0.23	0.62	0.37	0.72	0.49	0.20	0.53
Gelbaek	0.51	0.29	0.59	0.15	0.08	0.17	0.67	0.83	1.07	0.40	0.37	0.54

470



471 Table 3 Nitrate and phosphorus loads for three sampling methods in two streams. Deviation from the  
 472 reference is given as as a percentage.

Sampling method	Odderbaek <sup>1</sup>				Gelbaek <sup>1</sup>			
	N Load		P load		N Load		P load	
	t N	%	kg P	%	t N	%	kg P	%
Sorbicells	55.5	47%	524	-43%	2.3	-32%	99	-23%
Grab sampling	35.4	-6%	420	-54%	3.6	6%	84	-35%
Time proportional sampling (reference)	37.7	-	915	-	3.4	-	129	-

473 <sup>1</sup>Load measured for the period 01-06-2010 to 31-05-2011 at Odderbaek and for the period 10-02-2011 to 31-  
 474 10-2011 at Gelbaek.

475

476 Table 4 Advantages and disadvantages of the three nutrient monitoring methods tested in the present study.

Method	Advantages	Disadvantages
Passive sampler	- Flow integrated (i.e. continuous sampling over time relative to flow conditions in the stream)	- Lack of documentation -Reliability (still under development) - Difficult to compare P results with other international standards for filtration and analysis - Costs - Malfunctions with loss of data
Grab sampling	- Fast - Simple - Cheap (only a bottle + analysis)	- Representative only for the conditions at the time of sampling; thus, short-lasting peak flow events are most often not represented. If they are a false signal for a too long/for a prolonged period is obtained when utilising linear interpolation between each grab sample in time.
Time proportional sampling	- Time integrated	- Equipment costs - Power supply required - Maintenance - Malfunctions with loss of data

477

478 Figure captions:

479 Figure 1. Picture of SorbiCell passive samplers installed in a study flume.

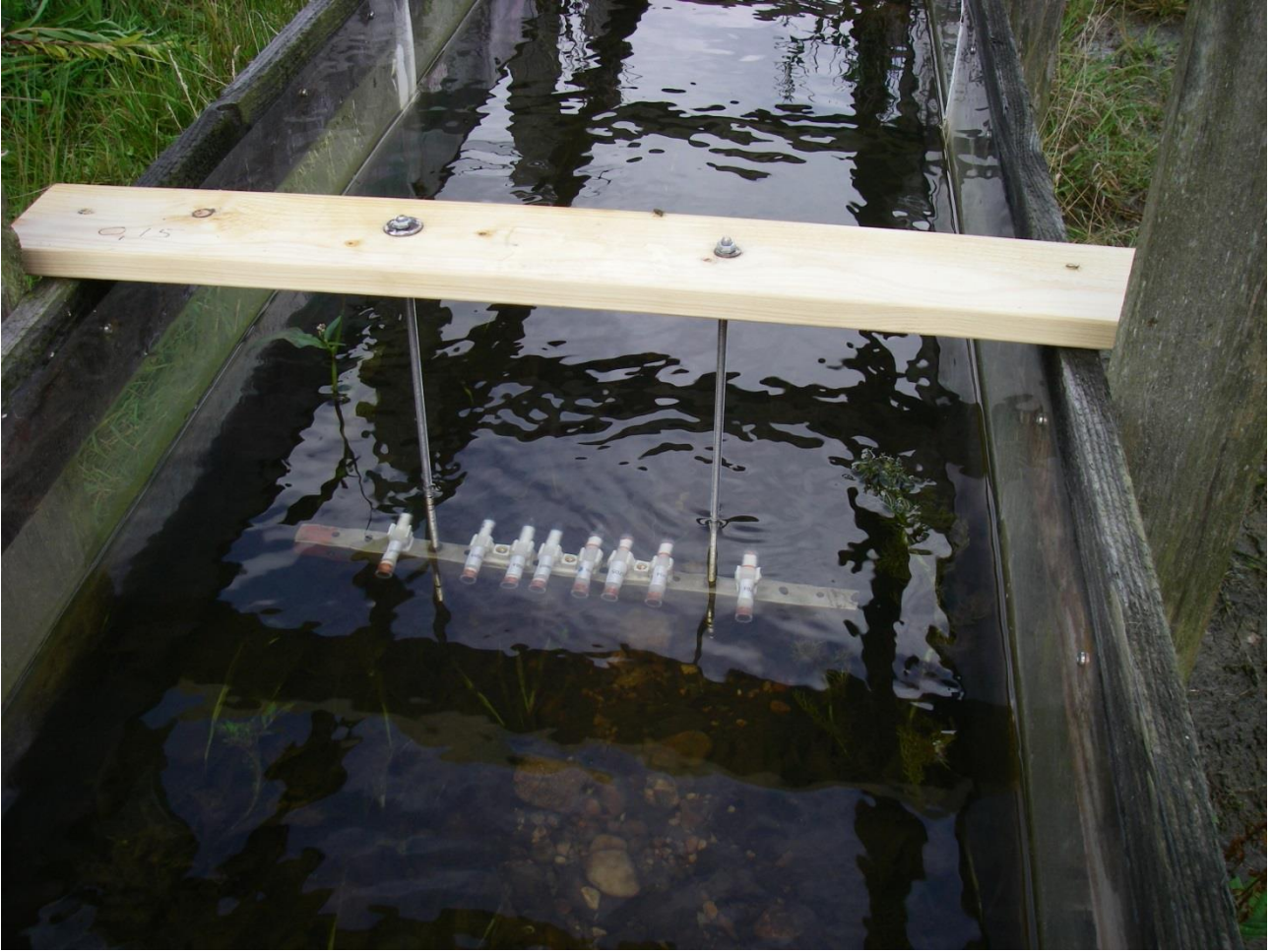
480 Figure 2. Relationships between (a) stream flow velocity in the flumes and sampling rate of the passive  
481 samplers, (b) between dissolved tracer salt and accumulated phosphorus in the passive samplers, (c)  
482 between dissolved tracer salt and accumulated nitrate in the passive samplers. The passive samplers were  
483 installed for one to two weeks in the flumes.

484 Figure 3. Nitrate concentrations at Odderbaek and Gelbaek determined by passive samplers, grab sampling  
485 and time proportional sampler. The monitoring by the time proportional sampler at Gelbaek was interrupted  
486 in winter because of freezing.

487 Figure 4. Phosphorus concentrations at Odderbaek and Gelbaek determined passive samplers, grab sampling  
488 and time proportional sampler. The monitoring by the time proportional sampler at Gelbaek was interrupted  
489 in winter because of freezing.

490 Figure 5. Relationships between stream flow velocity at Odderbaek and Gelbaek and the sampling rate of the  
491 passive samplers.

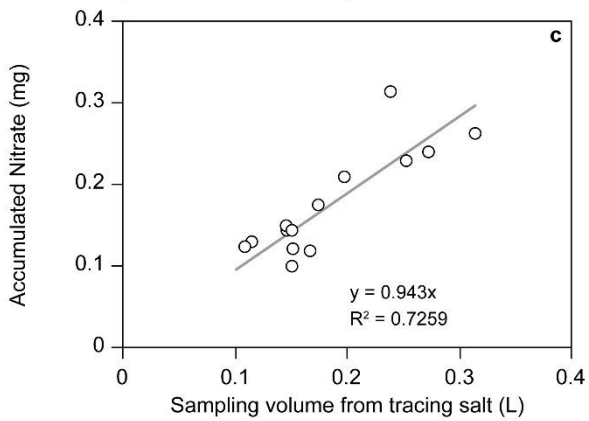
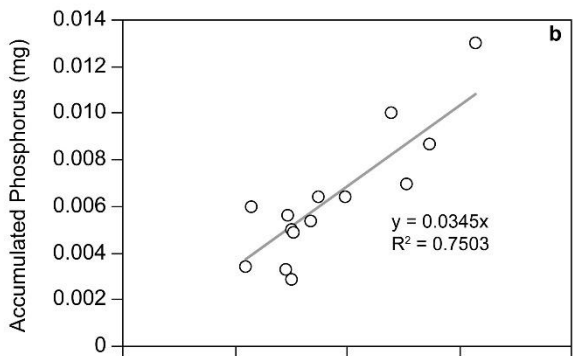
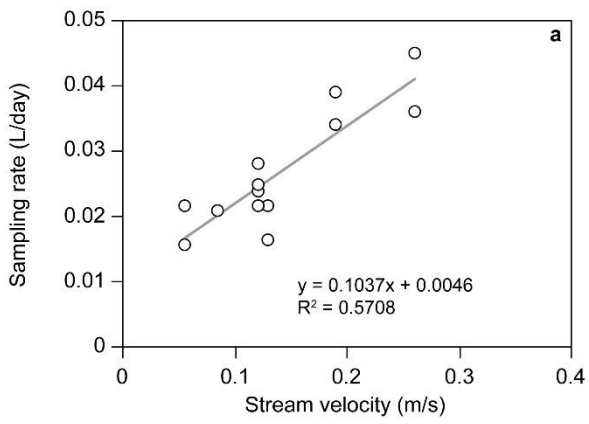
492 Figure 6. Comparison of costs and cost distribution per sample site and year (EUR) (top) and total annual  
493 costs of the sampling methods per site, including water level and flow metering (bottom).  
494



495

496 Figure 1

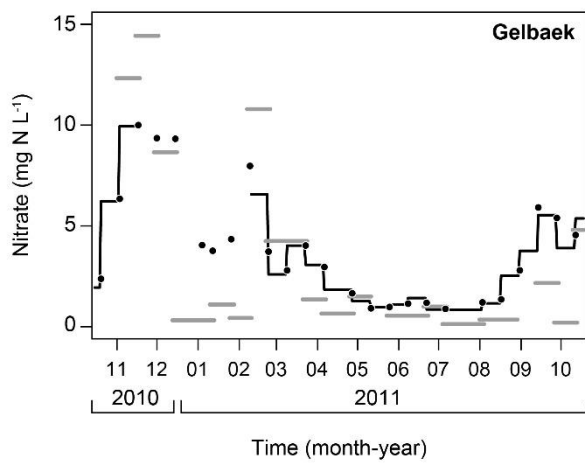
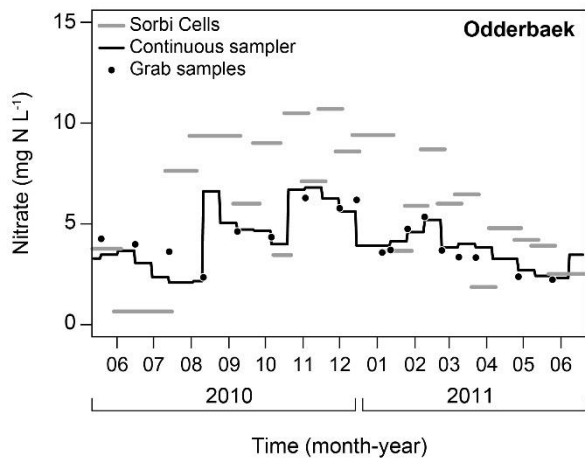
497



○ Week 1      — Linear (week 1)

498  
499 Figure 2

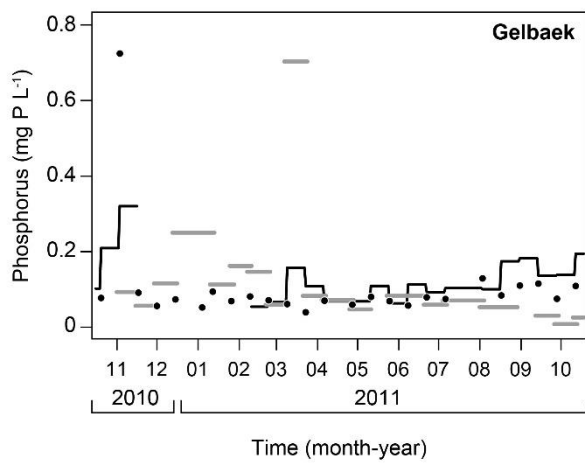
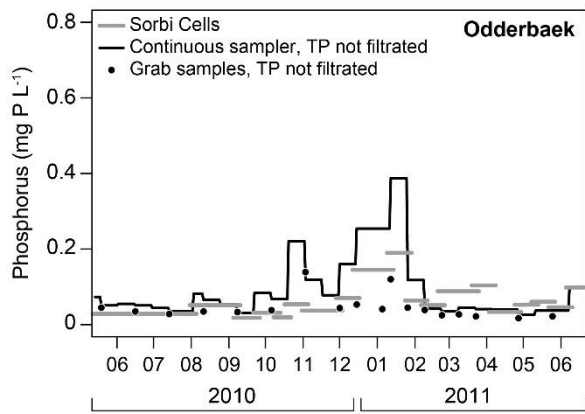
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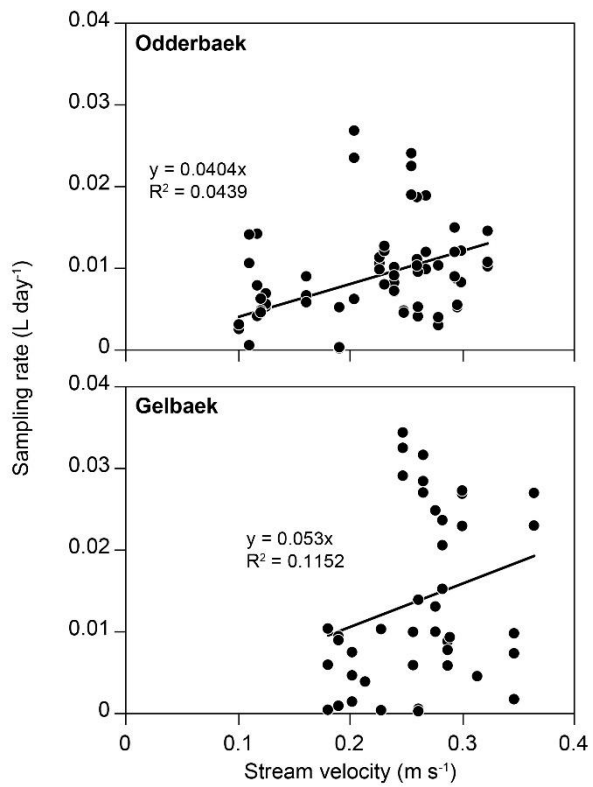
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502 Figure 3

503

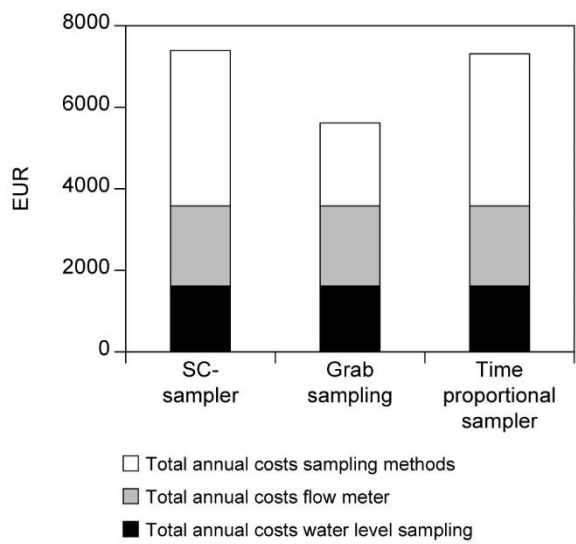
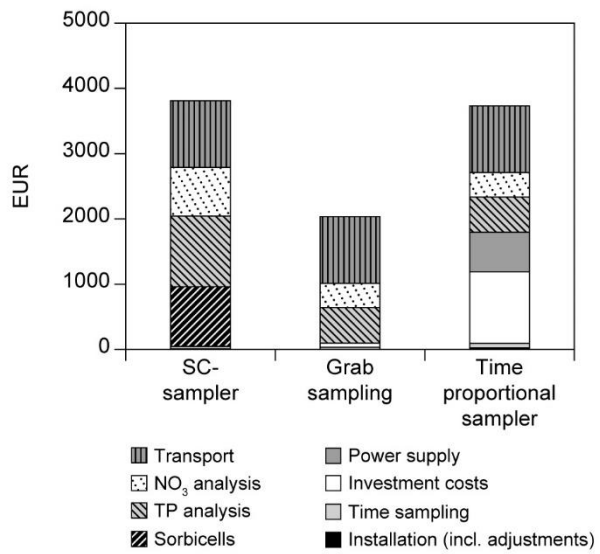


504  
 505 Figure 4  
 506



507  
508 Figure 5





509  
510  
511

Figure 6